THE HUNGARIAN LABOUR MARKET 2017

EDITORS KÁROLY FAZEKAS JÁNOS KÖLLŐ



INSTITUTE OF ECONOMICS, CENTRE FOR ECONOMIC AND REGIONAL STUDIES, HUNGARIAN ACADEMY OF SCIENCES BUDAPEST, 2018

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FOREWORD

The Hungarian Labour Market Yearbook series was launched in the year 2000 by the Institute of Economics of the Hungarian Academy of Sciences with the support of the National Employment Foundation. The yearbook presents the actual characteristics of the Hungarian labour market and employment policy, and provides an in-depth analysis of a topical issue each year. The editorial board has striven to deliver relevant and useful information on trends in the Hungarian labour market, the legislative and institutional background of the employment policy, and up-to-date findings from Hungarian and international research studies to civil servants, staff of the public employment service, municipalities, NGOs, public administration offices, education and research institutions, the press and electronic media.

An important aspect is that the various analyses and the data published in the yearbook series should provide a good source of knowledge for higher education on the different topics of labour economics and human resources management. The yearbook series presents the main characteristics and trends of the Hungarian labour market in an international comparison based on the available statistical information, conceptual research and empirical analysis in a clearly structured and easily accessible format.

Continuing our previous editorial practice, we selected an area that we considered especially important from the perspective of understanding Hungarian labour market trends and the effectiveness of evidence-based employment policy. The yearbook consists of four main parts.

The Hungarian labour market in 2016

In 2016 the Hungarian GDP increased by 2 percent compared to the previous year, which however was the lowest among Visegrad countries. In addition to the external demand, domestic demand – mainly consisting of the consumption expenditures of households – was a main factor in this improvement. The volume of the domestic demand has increased by 4.9% mainly due to the improving labour market environment and the real wage growth.

According to the population based representative survey of the Central Statistical Office – by using the definition of the labour force survey – the number of employed increased to 4 million 352 thousand which was the highest value since the survey was introduced in 1992. Employment growth was special from the respect that it has been realized almost exclusively in the domestic primary labour market and within the business sector. There was only a very slight increase in the number of public work participants in 2016 and the policy package which was adopted in 2017 already aims at decreasing the number of public workers in 2017. After the dynamic increase in the previous years the number of Hungarians working abroad – and subject to the labour force survey – was stagnating in 2016. This trend is probably relevant for the total number of the population working abroad including those who are not included in the LFS. In addition to the improving labour market situation the withdrawal announcement of the United Kingdom (the third most popular target country for Hungarians) from the European Union played an important role in this trend.

Statistical data sources cannot provide exact information on the number of additional employees needed in the economy but it is evident that labour demand reported by enterprises in 2016 was significantly higher than in the previous year. Accordingly, the annual average number of job vacancies was 36 percent higher than a year ago. Within the business sector the number of vacant positions was the highest in the ICT sector – one and a half times higher than the business sector average (this latter equalling to 3.0 percent in Q4 2016). In total 420.5 thousand persons (not including public workers) belonged to the category of the potential labour force, 115 thousand fewer than in 2015. In addition to the surplus due to the increase of the retirement age this labour force potential – and within as usual primarily the unemployed – ensured the source of the employment growth.

In 2016 wage developments were influenced by the favourable economic trends and, in addition, the strengthened competition for labour force. The gross average wage in the economy increased more intensively than in previous years in total by 6.1% and reached 263,200 HUF in 2016. Net wage became 7.8% higher than in the previous year – which together with the constantly low consumption price index - resulted in an increase of 7.5% in real wages. The amount of the family tax allowance introduced in 2011 has also been increased. The benefits of the most developed regions of the country are not only reflected in the employment rate but also in wages. Generally, in counties where employment rate is low (and therefore labour force potential is higher) wages are also below average and vice versa. The cumulative assessment of these two factors shows a picture of a strongly polarized Hungary where – with few exceptions – regions either belong to the first or the second category. Such exceptions are Heves and Tolna counties where the gross average wage of employees exceeds the countryside average. In the case of Heves the difference could be explained by the high wages of the Thermo-electric Power Station of Visonta which has a major weight in the employment in this area. The nuclear Power Station in Paks has a similar impact in Tolna county. The single county with both a high employment rate and concurrent low wages is Zala where industries with higher average wages are underrepresented; furthermore wages in other sectors - which represent a higher share in the employment structure – are also below average.

In Focus

The Ministry of National Economy – as the sponsor of our yearbook this year – submitted a request for us to explicitly address the issue of labour shortage in this chapter as a topic which currently stands in the focus of enterprises and their representatives. Contemporary professional literature in this field is rarely available; neither does a commonly agreed professional definition (related to market economies) exist. Consequently, an economic researcher has some misgivings when beginning such work. But even though the definitions are unclear, the fact that entrepreneurs do complain about labour shortage highlighted that this phenomenon is a social fact worthy of examination especially because of its real economic consequences: it could initiate wage competition, could strengthen the entrepreneurial pressure on education and training policies and last but not least could encourage public institutions – who face this challenge day by day – to introduce administrative measures in this field.

The second part of the chapter elaborates the necessary replacement due to demographic exchange and labour market emigration. In the past few years large age groups (the so called Ratkó-children) entered into retirement while younger age groups currently entering into the labour market became smaller and smaller. The mismatch between the skills and qualifications of the potential new applicants and those job vacancies which became available due to retirement has also increased. A commonly accepted idea among professionals is that there is a causal link between the growing number of complaints about labour shortage and the increased labour emigration. The study examines the form and the intensity of this relationship using the data of the labour force survey of the HCSO on the last domestic job, occupation and sector and geographical region of labour emigrants and compares its correlation with the reported growing labour demand. The chapter also examines the occupations and sectors within which Hungarian labour migrants are hired and if the job is in line with their qualifications and additionally deals with the topic of return migration.

The first study of the third chapter examines employer's complaints concerning labour shortage and analyses by using multiple regression methods how sectoral and geographical aspects, labour force-constitution, productivity, residual wage level (i.e. after filtering out the effects of the labour force composition), age, staff number dynamics and investment activities of the enterprises influence the probability of such complaints. The analysis uses the linked data of the Wage Tariff Survey and the Short-term Labour Market Forecast (hereinafter Forecast). The second study deals with manifest shortage situations, the characteristics of the trends on job vacancies and unused capacities.

The third and fourth study of the third chapter aim at exploring the most important consequences of the recruitment difficulties and strive to provide an indepth analysis of the role of labour shortage in the progressively growing wages over the past few years. The increase in the number of complaints about labour shortage and the progressively growing wages do not necessarily stand in a cause and effect relationship. The mistake of coming to such a foregone conclusion is only avoidable by using a micro level analysis. The relation between labour shortage and wage increase (or other reactions) could be examined on a limited sample of companies with the use of linked data from the Wage Tariff Survey and the Forecast. In addition to this, the detailed examination of the wage developments using a larger sample of the Wage Tariff Survey could bring results from which conclusions regarding the role of shortage situations could be drawn. It could also be examined if wage growth is more dynamic in those occupations, sectors and regions where other databases show increasing complaints about a growing labour shortage. Additionally that question could be raised if the growing competition for the labour force came to force an extremely dynamic wage growth on enterprises with wages below the market average?

Another consequence of the labour shortage is the growing pressure that business groups – complaining about labour shortage – take on education and training policies. Data and findings of research studies on the decline of the vocational training are briefly summarised in the fourth part. The second chapter elaborates some relevant questions in connection with labour shortage in higher education. Nowadays, there is a continuously growing labour market demand for appropriately skilled professionals in the fields of natural sciences, technology and information. According to European forecasts this demand will further increase while the signs of such growth trends in the education and training of skilled professionals in these fields are still not visible. Supply is determined by several factors however the most important one is the ability of technical occupations to attract an appropriate number of students. Based on the outcomes of the PISA survey of 2015 the chapter examines the trends on the proportion of students, in international comparison, who are interested in technical occupations as well as the influencing factors for choosing such career paths.

Finally, the fifth part presents mechanisms which could promote the effectiveness of employee-job matching at the given qualification level of the workforce and therefore could ease labour shortage. The first chapter provides an overview on the current transformation of labour demand – which labour force should adapt to. One aspect of this adaptability is occupational mobility, the ability and willingness to change. The composition of occupations is changing, new occupations occur and recent ones disappear even within the life cycle of the individual. This process is influenced by several factors including technological change, external trade, the change in composition of the population by age and educational background, the change of the legislative framework and the transformation of the labour market institutions. Low mobility rates could contribute to the labour shortage. Therefore, the second chapter examines the changes in the mobility rates in Hungary between 1997 and 2014 and also how qualification level, age, gender and other characteristics influence the probability of mobility. A short segment presents the most important data regarding the intensity of the formal and informal adult knowledge accumulation by international comparison. The next subchapter highlights the importance of geographical mobility by using the enumeration district level GEO availability database developed by the Hungarian Academy of Sciences Centre for Economic and Regional Studies (MTA KRTK) to highlight the role of commuting costs in the evolution of mismatches between labour demand and supply. Finally, the last chapter of this section examines the composition of the unemployed participating in re-training and its changes as well as the effectiveness of retraining.

Similarly to previous years, writers of the chapter 'In Focus' belong to a wide range of professionals. The majority of the authors are colleagues of the Hungarian Academy of Sciences Centre for Economic and Regional Studies (MTA KRTK) but professionals from the Economy and Enterprise Research Institute, Kopint-Tárki, ELTE, the EU Joint Research Centre of Ispra and Budapest Institute are also among the authors. The main mission of the 'In Focus' chapter is to make the conclusions of scientific research and analyses available and understandable for the broader public. Therefore, the chapters mainly present the already published and presented scientific works without the formal presentation of the methodological, mathematical and statistical apparatus – which might discourage many.

On a previous occasion, in 2010, we dispensed with this tradition when we endeavoured to present the labour market consequences of the economic crisis of 2009–2010 in Hungary as soon as possible and therefore decided not to wait for the publication of the studies which generally takes two-three (sometimes even five-six) years. Similarly to the chapter 'In Focus' of 2010 edited by György Molnár this time the chapter could be built not only on works which were already controlled by the scientific community. The curiosity of the sponsors is understandable as labour shortage has become more and more serious in recent years. This expectation however could only be fulfilled through carrying out new research. Therefore, the methodology of the analyses is sometimes not so well-established and the conclusions not as sound as in the case of usual scientific works which would be redrafted several times before publication. Taking into account these explanations we publish the chapter 'In Focus' with this reservation in 2017.

Changes in labour market policy tools (April 2016 – May 2017)

This chapter summarizes the main legislative changes in connection with labour market policies between April 2016 and May 2017.

Several important modifications of the Vocational Training Act entered into force on 1st September 2016. Since that time the new name of vocational schools is vocational secondary schools, secondary vocational schools became vocational grammar schools while special vocational schools are now called vocational schools. According to the new legislation the new secondary vocational schools – besides vocational grammar schools and general grammar schools – became part the secondary education system. By 1st January 2017 territorial offices had seceded from the former Klebelsberg Institution Maintenance Centre (KLIK) and were merged into the 59 local district education centres. Since that time KLIK operates further as the Klebelsberg Centre and fulfils more or less the same tasks as previously. From 1st January 2017 authority tasks and responsibilities of the National Institute of Vocational and Adult Education as well as the connected legal relationships were taken over by the Government Office of Pest County.

In connection with the changes of the different labour market services in 2017, the individualized action plan (IAP) (that provides help for jobseekers in their job-search) should be mentioned. The goal of the jobseeker as well as the content of the IAP is determined jointly by the client and the public employment services. The EDIOP-5.3.6-17 programme aims at establishing a comprehensive system by providing employee-job matching, recruitment, counselling and professional HR services. In 2017 the promotion of the transition from public work into the primary labour market became an important goal as well as the decrease of the number of public works participants. At the same time the target group was extended to persons who due to their mental, health or social conditions previously were not able to enter into public work. In order to promote mobility, a direct support for municipalities was introduced for building workers' accommodations. In addition employers could also request company tax allowances.

The increase of the minimum wage and the guaranteed wage minimum for skilled workers was an important change in 2017. As a result, the maximum amount of the unemployment benefit and the child care benefit (GYED) were increased too. The public employment wage has also been increased from 1st January 2017. In addition several modifications were carried out in the tax- and contribution system. The most important changes aimed at decreasing the so-cial contribution tax and the health contribution; broadening the scale of tax credits in connection with the social contribution tax; and the transformation of the cafeteria-system.

Statistical data

This chapter, in the same structure as in previous years, provides detailed information on the major economic trends, the population, labour market participation, employment, unemployment, inactivity, wages, education, labour demand, regional imbalances, migration, labour relations, welfare benefits as well as drawing an international comparison of certain labour market indicators.

The data presented in the chapter have two main sources: on the one hand, the regular institutional and population surveys: the Labour Force Survey (LFS), institution-based labour statistics (ILS), and the labour force account (LFA); on

the other hand the register of the National Employment Services and its data collections: the unemployment register database, short-term labour market forecast (PROG), wage tariff surveys (WT) and the Labour Relations Information System of the Ministry for National Economy. More detailed information on these data sources is available at the end of the statistical section. In addition to the two main data providers, data on old age and disability pensions and benefits was provided by the Central Administration of National Pension Insurance. Finally, some tables and figures are based on information from the online databases of the Central Statistical Office, the National Tax and Customs Administration and the Eurostat.

The tables and figures of the chapter can be downloaded in Excel format following the links provided. All tables with labour market data published in the Hungarian Labour Market Yearbook since 2000 are available at the following website: http://adatbank.krtk.mta.hu/tukor_kereso.

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The editorial board would like to thank colleagues at the Institute of Economics – Research Centre for Economic and Regional Studies – HAS, Central Statistical Office, the Central Administration of National Pension Insurance, the Ministry for National Economy, the Budapest Institute for Policy Analysis and members of the Economics of Human Resources Committee of the Hungarian Academy of Sciences for their help in collecting and checking the necessary information, editing and preparing parts of this publication as well as discussing it. We would like to give our thanks for the financial support of the Ministry for National Economy. Last but not least, we would also like to thank the leadership of the Hungarian Academy of Sciences and the Board of KJM Foundation for supporting the background research for certain chapters of the yearbook.

THE HUNGARIAN LABOUR MARKET IN 2016

TAMÁS BAKÓ & JUDIT LAKATOS

ECONOMIC BACKGROUND

In 2016 the Hungarian GDP increased by 2 percent compared to the previous year,¹ which however was the lowest among the Visegrad countries. In addition to the external demand² domestic demand – mainly consisting of the consumption expenditures of households - was a main factor in this improvement. The volume of the domestic demand has increased by 4.9 percent mainly due to the improving labour market environment and the real wage growth. In 2016 the gross fixed capital formation was 15 percent lower than in the previous year, primarily as a result of the diminished EU development resources. The decrease was the most significant (63 percent) in the public sector investment demand. Next years' growth prospects are weakened by an 8.9 percent decrease of the investment performance of enterprises with at least 50 employees and by a 6.6 percent decrease of the investment volume in machinery and equipment – as the most important item within financial and technical investments. While per capita labour productivity has started to increase permanently in other Visegrad countries there has been no substantial increase in Hungary – except in the years 2010–2011. Consequently labour productivity has still not reached the pre-crisis level (Hungarian Central Bank, 2017).

LABOUR FORCE SUPPLY AND EMPLOYMENT

According to the results of the representative data collection of the Hungarian Central Statistical Office (the Labour Force Survey) the number of employed increased to 4 million 352 thousand in 2016, which represents the highest value since the survey was introduced in 1992 (*Table 1*).³ Labour supply though was substantively influenced by several factors during the past two and a half decades.

- The retirement age has been gradually increasing from the former 55 years for women and 60 years for men to a uniform level of 65 years. The actual retirement age was 63 years in 2016. At the same time early retirement opportunities were cut back dramatically. (All types of early retirement schemes were abolished with the exception of the 'Women40' for women who had spent at least 40 years in employment. Simultaneously the classification conditions of the invalidity pension have been restricted).
- The extended upper working age limit compensates for the decreasing labour supply of the younger generations, which was further reduced by the extended time spent in education. Within secondary education the proportion of students participating in four-year long training increased significantly. During the early 1990s half of the primary school graduates who

1 At the same time, as a result of the decline of the population, gross domestic product per capita was 3.4 percent higher than in 2015.

2 In 2016 the economic performance of Germany - as the largest economy within the EU and the most important export market of Hungary -increased by 1.9% (HCSO, 2017a, p. 122). 3 Employed is a person who worked at least one hour during the reference week, or was temporarily absent from a job. Maternity leave means temporary absence however in the current accounting scheme only those persons are classified as employees in this group who effectively carry out gainful activity in addition to the use of maternity benefit - independently from the fact of whether or not they have a job.

attended further education chose vocational training schools and another half technical college (which provides a secondary school leaving exam (the'matura')). Nowadays, this proportion has changed to 1:3 and the rate of successful applications to higher education institutions following the secondary school leaving exam ('matura') has doubled.

- A further factor which to a small extent also contributes to the increase of the labour supply is that the average length of absence due to childcare has shortened. The reason for this – in addition to the low number of births – was the introduction of measures encouraging employment during parental leave as well as promoting early return to the labour market.
- Population movement trends (including demography and migration) have a negative influence on labour market supply. The large age cohorts of the fifties are currently replaced by the generation of the 1990s but the size of this latter group is only the half of the generation leaving the labour market. (In 2016 206 thousand persons who were born in 1953 a year when the number of births was the third largest in the post-war period entered into retirement. At the same time the number of persons born in 1997 or following is only 100 thousand.) In addition to the demographic turndown since the beginning of the 2010s the increasing negative balance of international migration has further tightened labour supply.

The natural labour force replacement – similarly to international migration – affects labour supply both in quantitative and structural terms. Labour demand is the strongest towards those employees – including skilled industrial and construction workers, nurses, commercial, hotel, restaurant and catering workers – who are overrepresented among individuals currently entered into retirement and among those who work abroad.



Figure 1: The number of persons employed and the employment rate of the age group 15–64

Source: Hungarian Central Statistical Office (HCSO) (2017b) p. 1.

The favourable labour market situation – as a theoretical consequence of the high number of employed – is considerably less positive if we take into account the fact that nearly 5 percent of the 4 million 352 thousand employees namely 220 thousand persons were hired in the framework of public works, a special form of tackling unemployment. In addition to this, 117 thousand persons reported that the location of their daily work is outside Hungary.⁴ Without these groups the employment growth in the primary labour market was 400 thousand and at the same time the number of the age group 15–64 (who represent the base of the employment rate) also decreased by 250 thousand between 2010 and 2016.

In 2016 employment growth was special from the respect that almost the whole of the 141 thousand new jobs have been realized almost exclusively in the primary labour market and within the business sector. The number of public workers increased only slightly in 2016 moreover, the reform policy package on public works of 2017 already envisages decreasing the number of public workers. After the dynamic growth trends in recent years the number of those Hungarians who work abroad and subject to the labour force survey as a special segment was stagnating in 2016. This trend is probably relevant for the total population working abroad including those who are not covered by the LFS. The reason for this – in addition to the improving labour market situation in Hungary - was the declaration of the exit of the United Kingdom - the third favourite target country of Hungarians - from the European Union. According to statistics based on the administrative registers of the Central Statistical Office 29.4 thousand Hungarians moved abroad last year, which is almost 10 percent less than in 2015. At the same time the number of returning emigrants was 17 thousand. Although a quite unfavourable aspect of this was that three-quarters of the emigrants were below the age of 40 and probably had a more dynamic attitude than average. Significant territorial differences in employment within Hungary have hardly been moderated even if employment in the best performing regions of Central- and Western-Transdanubia did not increase due to the lack of the potential labour force.

In 2016 employment growth – both in relative and absolute terms – was the most significant in Central Hungary but the labour market situation in the two Transdanubia regions was quite favourable as well.

Over the last few years the expansion of public works contributed significantly to the employment growth in disadvantaged regions but in 2016 no further improvement was achieved through this measure. An important reason behind the low geographical mobility is that in areas with higher wage levels housing costs are also high therefore after paying housing costs the remaining part of the wage is significantly lower than the wage one could earn abroad.⁵ Although the age group above 60 years is still not present in the labour market to a large extent, their number increased by almost 60 thousand

4 According to the labour force surveys of other EU Member States the number of Hungarians residing and working in the given country for more than one year is 2-2.5 times higher than in the Hungarian register. Information in the Hungarian labour force survey contains information only regarding those individuals working abroad of whom - as of household members -the visited households provided data. The number of those Hungarians who work abroad but are not covered by the labour force survey cannot be taken into account additionally because the adjusted population model - as the framework of the weighting of the LFS could only take into account that element of Hungarians working abroad which is revealed in administrative databases, i.e. the population that should be used for multiplication could been already counted into the number of Hungarians working abroad. 5 In order to support geographical mobility the amount of employees' housing compensation was increased in 2017.

compared to the previous year thus the relative employment growth was the highest in this group. The main reason for the increase is the gradual increase of the retirement age however labour shortage could have been a further factor which enabled older age groups to find a job easier than before. Students' work is an important factor in the economy⁶ and this is reflected in the growing labour market participation of young people. From a future perspective a less favourable phenomenon is that labour market participation of young adults has decreased partly because this age group is the most affected in terms of international migration.

	Number of employees (thousand pers.)		Change	
-	2015	2016	thousand persons	percentage
Total	4,210.5	4,351.6	141.1	103.4
Form				
Primary labour market domestic	3,887.8	4,014.3	126.6	103.3
In public work	211.6	220.9	9.3	104.4
At foreign site	111.1	116.4	5.3	104.8
Region				
Central Hungary	1,343.0	1 405.9	62.9	104.7
Central Transdanubia	488.1	487.9	-0.2	100.0
Western Transdanubia	450.1	457.0	6.8	101.5
Southern Transdanubia	362.6	370.7	8.2	102.3
Northern Hungary	452.6	466.6	14.1	103.1
Northern Great Plain	589.0	613.9	24.9	104.2
Southern Great Plain	525.1	549.5	24.4	104.6
Status				
Employed persons	3,753.8	3,884.4	130.6	103.5
Member of business partnerships and co-operatives	152.0	148.0	-4.0	97.4
Self-employed entrepreneur, independent and helping family member	304.7	319.3	14.6	104.8
Age group				
15-24	281.8	301.1	19.3	106.8
25-39	1,583.5	1,569.4	14.1	99.1
40-59	2,130.6	2,207.0	76.4	103.6
60+	214.6	274.1	59.5	127.7

Table 1:	The number	of employees
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Source: Labour force survey, HCSO.

6 Although labour force survey underestimates the number of employed students compared to the estimations of other sources it indicates the dynamics properly. According to the institutional labour statistics the number of employed (at enterprises and non-profit organisations with at least 5 employees and at public institutions) increased by 2.9 percent in 2016. Employment in the business sector hiring in total 1 million 985 thousand employees (including the 11 thousand public workers) increased by 3.4 percent which translates to nearly 70 thousand new jobs.⁷ In 2016 the number of employees in this sector exceeded already the pre-crisis level while the number of employees in the public sector – without public workers – has somewhat decreased. The 3.3 percentage increase in the number of full-time employees was accompanied by a 0.7 percentage decrease in the number of part-time workers. Therefore the average number of employees in full-time employment was 2,690 thousand while in part-time employment 288 thousand in the group observed. As regards the most important economic sectors in industry the employment growth was 2.9 percent while the increase in the commercial and vehicle mechanics sector was 3.8 percent.

In 2016 the employment rate of the age group 15–64 increased to 66.5 percent on an annual basis and reached its peak at 67.5 percent in the fourth quarter of the year. The latter, compared to the same period of the previous year represents an improvement of 2.7 percentage points, out of which however, 0.5 percentage point is a result of the shrinking number of the working age population forming the denominator of the employment rate. The employment rate of men exceeded the EU average whilst the employment rate of women converges to it. (If those women who have a job and receive childcare benefit based on their previous wage were to be counted into the number of the employed – and which counting method is not against methodological arrangements in principle – the female employment rate would be above the EU average too.)

LABOUR DEMAND AND LABOUR FORCE POTENTIAL

Though statistical data sources are not able to provide exact information on the number of additional employees required in the economy it is obvious that labour demand of enterprises has significantly increased compared to the previous year. According to the institutional statistics on job vacancies enterprises with at least 5 employees reported 36 thousand existing or forthcoming job vacancies in connection with which they have already taken steps to find an employee as soon as possible in the first quarter of 2016. This number was 39 thousand in the second, 41 thousand in the third and nearly 40 thousand in the fourth quarter of 2016 (*Figure 2*). Therefore, the annual average number of job vacancies was 36 percent higher than in the previous year.

Within the private sector the number of job vacancies was the highest in the ICT sector namely 1.5 times higher than the sectoral average (1.9% in Q4) in 2016. Enterprises in the manufacturing sector reported 15 thousand vacancies in the last quarter of the year, equalling to 2.2 percent of the number of jobs in manufacturing. The number of reported job vacancies was 4.1 thousand in the commercial sector which hires the second largest number of employees in the national economy. Within manufacturing industry the

7 This is a sample-survey and the selection rate is complete only regarding entities with 50+ employees. Multiplication is based on the number of entities in the register. The review regarding the employee headcount category is carried out once a year and its impact is the so called register impact. number of job vacancies was exceptionally high at pharmaceutical production firms where 4 out of 100 positions were unfilled in the fourth quarter of 2016. This was followed by firms producing computer, electronic and optical goods with a proportion of 3.7 percent. As regards the number of job vacancies in an EU context Hungary is middle-ranked however there are relatively big differences among member states. In the fourth quarter of 2016 the vacancy rate was the highest in the Czech Republic (at 3 percent) while in Greece – at the other end of the scale – it was only 0.3 percent. The number of job vacancies is mainly determined by the economic situation but the statistically assessed (nominal) value is not entirely independent from the data reporting discipline of the given country.⁸





Source: Number and proportion of job vacancies. HCSO, Stadat.

Besides the statistics on job vacancies in line with EU requirements trends in labour demand are also indicated by the data collection of the National Employment Service (PES) based on the continuous reporting of employers. Employers generally have an interest when reporting job opportunities which ones they would like to fill with foreign workers or for which ones they intend to request wage support. Additionally, labour demand is reported in connection with lower skilled jobs as in this case the potential labour force is much more likely to be available amongst registered job-seekers. This is underlined by the fact that in 2016 76 percent of the 48.4 thousand reported job vacancies were jobs which employers wanted to fill on a supported manner. As regards the number of reported job vacancies this means an annual increase of 15 percent while at the same time the number of job vacancies with a request for wage support has slightly decreased. In December 2016 the number of the registered vacant positions in the PES database was 138.6 thousand out of which 89.8 thousand could not be filled in that month. In the previous year these figures were 117.8 thousand and 59.4 thousand respectively. Therefore,

8 The number of domestic job vacancies is certainly underestimated as many reporting entities do not send the report at all or leave the section on the number on job vacancies blank. not only the number of the registered job vacancies increased, but the probability that these being filled decreased as well.

According to the EU definition the labour force potential includes certain groups of all the three main labour market categories (the employed, the unemployed and the inactive). Within the employed category the so called 'underemployed' belong to this group i.e. those persons who work involuntarily in part-time employment due to the reason they were not able to find a full-time job. As the proportion of part-time employees is substantially low in Hungary – in 2016 only 228 thousand persons out of the 4 million 352 thousand employees were hired in part-time work – this group is considered to be relatively small. In 2016 only 25 thousand men and 37 thousand women reported that they wanted to work full-time instead of part-time and many of this group were working pensioners. Although the classical definition of the labour force potential does not cover the small group of those who work part-time due to child care or other dependent care responsibilities a certain part of them definitely could work full-time if they received more help from the care system in fulfilling their duties.

Public workers – although according to the Hungarian statistics belonging to the employed category – form a special and large segment of the potential labour force. The form of public work in this case is a special but not optimal solution substituting 'normal' employment on the one hand and the precondition of the eligibility for job-seekers benefit – and from this respect part of the active labour market policy measures – on the other hand. The governmental attitude on public work changed in 2016 by explicitly expressing the goal to speed up the transition to the primary labour market through administrative measures and incentives i.e. the growing wage gap between the public employment wage and the minimal wage.

The results of these measures however are still not reflected in the number of public workers in 2016. Based on the administrative data collection⁹ of the Ministry of the Interior – as the responsible institution for public work – in 2016 the monthly average number of public workers was 223.5 thousand – nearly 15.3 thousand more than in the previous year. (This, both of the order of magnitude and dynamics is equal to the LSF number of those who reported themselves as public workers.) As regards the total annual data the number of public workers was 353.7 thousand in 2016. This number includes those persons who participated in public works for at least one day in the course of the year. The number of PW participants was the lowest (183.0 thousand) in March while it reached its peak during August with 246.5 thousand public workers. There are significant territorial differences in the scale of public work; in disadvantaged counties its role within employment is well above the national average. Accordingly, the number of individuals entered into a public work contract in December 2016 was exceptionally high in Borsod-Abaúj-

9 Monthly report on the public works scheme.

Zemplén county (34.4 thousand) and in Szabolcs-Szatmár-Bereg county (34.7 thousand). This means, that two-thirds of PW contracts were concluded in these two counties. At the other end of the scale the number of PW contracts remained below 3 thousand in Győr-Moson-Sopron, Komárom-Esztergom and Vas counties.





Source: Public workers: Communication of Ministry of Interior on public work. Employed: HCSO, labour force survey.

The composition of PW participants by educational background was considerably more unfavourable than the national average. According to the data of Q4 2016 9 percent of the participants did not even finish primary school and a further 46 percent had primary school as their highest qualification. Compared to the previous year the composition of the participants by skill level has worsened as only the proportion of participants with a primary school education has risen. At the same time the proportion of participants with a secondary vocational qualification has decreased. This data indicates that only the more qualified public workers could benefit from the growing chance of the transition. In addition to the low educational background and the lack of qualification another main factor in public work participation was the place of residence – it was much more likely for someone to enter into public work in settlements situated far from places with higher labour demand or/and where transport opportunities were underdeveloped (which characterizes especially settlements with a very low population).

The most obvious segment of the potential labour force is the unemployed, which covers those who although not working and not having a job from which they are temporary absent are seeking a job and are available to start working when they find an appropriate one. In 2016 the number of the so called ILO unemployed decreased from 307.8 thousand to 234.6 thousand compared to the previous year and it was especially low in the fourth quarter of 2016 when the number of the unemployed diminished to around 200 thousand. The unemployment rate both for women and men has improved to an annual average of 5.1 percent and with this value Hungary joined that one-fifth of EU countries where the unemployment rate is the lowest. In principle the return into employment is easier when labour demand is increasing (and the (in an EU context) extremely short period of unemployment benefit in Hungary could further encourage job-search). In spite of this, more than 48 percent of job-seekers were long-term job-seekers in 2016 and the average time spent in unemployment was 18.4 months (*Figure 4*).

The unemployment rate has decreased in all regions (*Figure 5*) but territorial disparities are still considerable in spite of the compensatory role of the public work. (The unemployment rate was the lowest in the Western Transdanubia region at 2.1 percent while it was the highest in the North Great Plain region at 8.0 percent in the fourth quarter of 2016.)





Another important information source on the number of unemployed is the administrative register of job-seekers. A certain element of the unemployed do not search for a job effectively (however through the registration the client declares that he/she is ready to accept a job opportunity offered by the labour office), and therefore do not belong under the category of the unemployed according to the labour force survey based on the ILO definition. Furthermore, another smaller portion of the jobseekers carry out some kind of income-generating activity and therefore is considered to be employed. Hence the number of registered job-seekers is highly dependent on the national characteristics of the benefit system so this definition is clearly not suitable for international comparison nor is it used to determinate the potential labour force. However, having an exact knowledge on this group is inevitable in understanding the domestic labour market situation and establishing the appropriate set of measures for tackling unemployment. In 2016 the number of registered job seekers also decreased but the change was somewhat more moderate than according to the definition of the labour force survey or according to the number of those who reported themselves as unemployed. The very probable reason behind this is that the status of a significant section of public workers is regularly changing between registered job-seeker and public worker. The annual average number of registered job-seekers was 313.8 thousand out of 35.8 thousand career-starters. (In the previous year the number of job-seekers was 378.2 thousand.) It is worthwhile to examine the trends on job-search intensity of job-seekers over recent years (*Figure 6*).



Figure 5: Unemployment in the regions of Hungary, 2006-2016

10 According to the new rules effective from 1st September 2011 recipients have to spend a minimum of 360 days in employment within a 3 years period instead of the former 5 years period. Additionally, the length of the eligibility period was shortened significantly to a minimum of 36 and a maximum of 90 days therefore one day of eligibility equals to ten days of employment instead of the former five days. The maximum amount of the benefit - similarly to the former regulations – is 60% of the labour market contribution base but its upper threshold was modified to 100% of the minimum wage and the former lower threshold was abolished.

As outlined in *Figure 6* job search intensity reached its maximum level only two years after the peak of the unemployment rate and only started to decrease – to a smaller extent – when the unemployment rate started to shrink. The reason for the different increase and decrease rate between the search intensity and the unemployment rate could be the reform of the unemployment benefit system effective from 1st September 2011 when the eligibility period for unemployment benefit was cut back significantly while the maximum amount of the benefit was reduced¹⁰ in order to encourage the return to work.

Unemployment benefit – with the shortest eligibility period (90 days) in the EU and with its maximized amount at the level of the current minimum wage – was provided in total to 60.2 thousand persons in 2016. The majority of the registered unemployed – 51 percent – were granted the employment substitution support with an amount of 22 800 HUF which remained unchanged for years. According to the EU recommendation those inactive persons who do not search a job effectively but were intending to work and

Source: HCSO, labour force survey.

in the event of an appropriate job offer were able to start within two weeks also belong to the potential labour force. In 2016 128 thousand persons belonged to this category. In addition to this, those inactive persons who carry out job search activities but are not able to start to work (for example because they are currently engaged in studies) are also part of the labour potential. The size of this latter group however is negligible as only 7 thousand persons met these criteria in 2016 (in addition to a sampling-error of 3.7 thousand regarding this data).





* In line with recent studies the definition of job search intensity was the number of different search methods used in a given period. During the accumulation of the search methods two activities in connection with starting a business (debit and administration of license and search for land, settlement) and two passive search activities of the previous period ('application made waiting for answer', and 'waiting for the notification of the labour office') were not taken into consideration. Source: *HCSO*, labour force survey, own calculation.

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Table 2: The number	of employed a	ind the potentia	a labour force	(thousand	persons)

2010	2015	2016	Change 2016–2015
3,732.4	4,210.5	4,351.6	141.1
59.2	74.6	51.0	-3.6
87.3	211.6	220.9	9.3
469.4	307.8	234.6	-73.2
10.3	8.5	6.9	-1.6
200.8	144.5	128.5	-16.0
	2010 3,732.4 59.2 87.3 469.4 10.3 200.8	2010 2015 3,732.4 4,210.5 59.2 74.6 87.3 211.6 469.4 307.8 10.3 8.5 200.8 144.5	2010201520163,732.44,210.54,351.659.274.651.087.3211.6220.9469.4307.8234.610.38.56.9200.8144.5128.5

Source: *HCSO*, labour force survey.

In 2016 420.5 thousand people belonged to the category of the potential additional labour force as defined by the EU (this excludes those in public works programme), which is 115 thousand less than a year before. Similarly to previous years this group, especially unemployed people, provided the main source of employment growth in addition to the surplus resulting from the increase of the retirement age.

Beyond the classical definition of the labour force potential Hungarians working abroad as well as temporary foreign workers in Hungary could be taken into account as further potential labour force. The dynamics of migration and the number of returning emigrants cannot be estimated in advance. At the same time foreign labour supply remained low as Hungary is not a target country for EU migrants: labour mobility tends towards countries with a significantly higher wage level; and the admission of non-EU migrants is not an option for the government even in the case of a more serious labour shortage in the future. The employment conditions of Ukrainian workers were eased in order to broaden the potential labour force through facilitating inward labour migration. In this case however it has taken into consideration that other countries – e.g. Poland – facing similar challenges mean a serious concurrence for Hungary from this respect. The ending of the opportunity for women to enter into retirement after 40 years of employment – which is even not under consideration – could further increase the labour reserve. According to the data of the pension insurance institution nearly 180 thousand women have already chosen this option and the scheme is still very popular. In 2016 those women who had a secondary school leaving exam ('matura') but did not carry out studies as a regular student and had a more or less continuous employment relation could obtain five years of 'pre-pension' period. Its abolition therefore – besides financial reasons – could be justified by its discriminative nature as it does not pay regard to men and additionally does not take into account the fact that physical and mental conditions as well as working ability depend rather on age than purely on the length of time spent in employment. Consequently, it would be fairer and more tailor-made if the individual - within not too wide limits - could take the decision on the time of his/her own retirement and in return for the earlier exit would relinquish a certain percentage of their pension.

Taking into consideration the current (targeted) retirement age of 65 years – and the general health condition of the population – there is no significant labour force potential in the higher age segment of the working age population. In addition to this, later generations are not expected to spend a shorter time in education and as a consequence will not spend longer periods in employment either.

EARNINGS

In 2016 wage increase – in addition to the favourable economic situation in general – was influenced by the enhanced competition for workforce. This

extra cost not only occurred in connection with new employees but was also necessary to fulfil – at least partially – the wage increase request of the existing employees in order to retain a skilled workforce. The willingness over the retention of the labour force through higher wages did not characterize exclusively the business sector as such initiatives were also important elements of the governmental strategy in the public sector in 2016. The gross wage in the national economy has increased significantly – and to a greater extent than in previous years – in total by 6.1 percent to 263,200 HUF in 2016. Net wage was 7.8 percent higher than in the previous year, which taking into account the permanently low level of consumer price index at 0.4 percent meant a 7.5 percent increase in regard to real wages. In 2016 unlike previous years the wage of public workers¹¹ – representing nearly 8 percent of the national wage statistics record – did not change. Therefore without this group the total wage growth in the national economy was 0.4 percent higher and the gross nominal wage was 15,000 HUF higher.

Gross earnings in the public sector (without public employment wage) increased by 9.6 percent while gross earnings at private sector enterprises with at least 5 employees increased by 5.4 percent compared to the previous year. At the same time gross wages in the non-profit sector increased by 5.7 percent. (The non-profit sector due to its low share in employment has only a moderate impact at the level of the national economy.) The largely different pace of wage growth in the public and the private sector contributed to the phenomenon that – for the first time after long years – the gross average wage in the public sector (not including public workers) exceeded the gross average wage in the private sector.¹²





11 Gross salary data published by the Central Statistical Office on a regular basis is applied to full-time employees hired at business sector companies with a minimum of five employees, public sector institutions and non-profit organisations assigned on the basis of employment aspects.

12 This statement is only valid for the average value and for those belonging to physical occupational groups. In the public sector the wage of white-collar workers – which means threequarters of the total number of employees – was still lagging behind by 27% in 2017.

Wage developments in the private and public sectors followed a different growth pattern since the start of the economic crisis. Business sector wages

have constantly increased – however at annually different paces – while the nominal wage in the public sector has decreased due to the abolition of the $13^{\rm th}$ month salary in 2009 and of the supplementary support – as a partial compensation for low earners – in 2010. Since 2013 wages in the public sector started to increase more dynamically than in the private sector as a result of the introduction of the several important wage correction mechanisms which affected a large number of employees – albeit this increase was more uneven than in the private sector.

The government – over and above its direct impact on wage trends in the public sector (and at public owned organisations in the private sector) – could influence the evolution of gross salaries through the setting of the minimum wage (which is – at least theoretically – the result of a tripartite consultation). The government could initiate a certain minimum wage growth based on different reasons in the given year. Apparently if the pace of the minimum wage growth exceeds the increase in the average wage that could affect the living standards of low income people positively and also contribute to legalize unofficial incomes. An additional reason for the increase – which becomes more and more important with the growing labour shortage and which was among the reasons of the significant minimum wage increase of January 2017 – is that the growing gap between the public employment wage and the minimum wage could further encourage public workers to enter into the primary labour market.

An argument against minimum wage increase is its possible contribution to the labour market exclusion of low productivity workers (and firms with low profitability). This is undoubtedly a more important factor in the case of the presence of a large scale labour reserve. According to the conclusion of *Harasztosi–Lindner* (2017) the significant (nearly 60 percent in real terms) increase of the minimum wage had only a moderate impact on employment – only 10 percent of minimum wage earners lost their jobs – and nearly 80 percent of the wage increase was paid by consumers (in the form of higher prices) who bought goods produced by minimum wage workers; and only 20 percent by the owners of the company.

Minimum wage and gross average wage in the private sector has increased at a similar pace since 2010 – except for 2012 and from 2017 onwards (*Figure* 8). In 2016 the 5.7 percent minimum wage growth (and similarly the skilled minimum wage) exceeded the average gross wage growth in the private sector only by 0.3 percent. The minimum wage of 111,000 HUF was equivalent to 42 percent of the average wage of the national economy and 52 percent of the wage of the manual workers in the manufacturing industry – which is the sector hiring the largest number of employees. At the same time this amount equalled to 60 percent of the guaranteed minimum wage for skilled workers, while the wage of public workers was 71 percent of the minimum wage. (By the introduction of the public employment wage this proportion was still 77 percent.) In 2017 the minimum wage increased by 15 percent; and the guaranteed wage minimum by 25 percent. According to preliminary annual data the gap between the growth rate of the average wage and the minimum wage is expected to increase again.





In 2016 the wage gap between manual and non-manual workers in the business sector has decreased as gross earnings of manual workers increased by 5.9 percent while that of intellectual workers increased only by 4.5%. The change of this rate was highly influenced by the fact that three-fifths of the manual workers are hired in the manufacturing and commercial sectors within the private sector.

In the commercial sector the former rule on the Sunday closure of retail shops – introduced a year before – has been repealed. As a result the weight of the weekend compensations increased. In addition to this, bigger shopping chains - in order to maintain their workforce - tried to compensate employees with higher salaries for the growing workload due to the increased turnover in respect to the strengthened public purchasing power as well as for the longer working week. Thus in the second half of the year numerous wage development agreements were concluded – occasionally even containing a doubledigit salary increase. Due to this forward looking perspective the increase in the minimum wage and the guaranteed minimum wage in January 2017 did not cause major difficulties in this group of businesses. However smaller retail shops with fewer employees - similarly to other economic entities carrying out activities at a lower profit level – could implement the compulsory minimum wage increase only by the cutting back of non-wage benefits or by reducing the working time or eventually by dismissals. The competition for a skilled labour force stimulated the wage increase in the manufacturing industry but

the so called calendar impact (the number of working days in the given year) contributed to the stronger dynamics too.¹³

The ranking of wage-levels of different sectors in the national economy – within the business sector clearly dominant – remained unchanged for years. Similarly to previous years, the gross salary was the highest in the financial and insurance sector with a monthly average of 519,000 HUF in 2016. This was followed by a monthly average wage of 479,600 HUF in the ICT sector; and by 454,400 HUF in the electricity, gas, steam and air conditioning industries. Within manufacturing – where the average wage was HUF 279,300 – workers in coke and refined petroleum industry (by 690,000 HUF); and in pharmaceuticals production (by 451,300 HUF) obtained the highest monthly wage.

Reported wage was the lowest in the accommodation, restaurant and catering sectors where the amount of the gross wage – 166,000 HUF – was only 5,000 HUF higher than the guaranteed minimum wage for skilled workers since January 2017. According to the ranking of wages this was followed by the forestry industry with less than 14 thousand employees (including a few hundred public workers) with 169,100 HUF. Within manufacturing the average wage was the lowest (167,100 HUF) in the clothing, textile and leather production industry group where women are highly overrepresented.

The last overall wage increase for the nearly 700 thousand employees of the public sector¹⁴ has been carried out in 2008. Then in 2013 with the introduction of the life career-model a gradual transition to a different wage system has started and this initiative affected several professional areas in the public sector in 2016. Instead of a sectoral approach the life career-model relates to professions and professional-groups (mainly those which according to policy makers have key importance in the given field). Therefore it could happen that employees involved in the life career-model earned much more than others at the same workplace that stayed in the original public service system and received only occasional wage supplements in order to ease wage pressure.

The pace of the wage increase was implemented according to a similar approach: the significant and concentrated wage increase in the first year was followed by smaller-scaled increases in the next three-four years when the remaining amount was distributed. Therefore, even the primarily introduced pedagogue life career-model affected the evolution of earnings in 2016. Parallel with the transition to the new wage system the number of salary bonus items has been decreased significantly. As a result, average wage increase in reality could lag behind the one declared. In 2016 and even in 2017 there are certain groups of public sector employees who have not been subject to any positive wage development tools since 2008 and as the previous advancement system counted with a much lower retirement age those who will enter into retirement will receive a pension that is based on the unchanged salary level of the past nearly 10 years. (Life-career model already considers the ex-

14 The analysed data of the public sector do not include public workers.

¹³ In 2016 the number of working days was 255 compared to 254 in 2015. However, in 2017 the number of working days will be only 252 partly because fewer holidays will fall on weekends and partly because Good Friday became an additional paid holiday.
tended retirement age. However the developers of the life-career model could not take into account the projected impact of the minimum wage increase of 2017 on which a significant part of the budget of the planned wage increase of 2017–2018 will be spent and additionally the negative impact of the wage increment at the lower end of the wage scale have to be compensated from this money as well.)

In 2016 the wage of the 255 thousand full time employees in the predominant fields of the public sector (public administration, defence and compulsory social insurance) rose by 10.3 percent – slightly stronger than the average wage increase in the public sector as a whole (9.8 percent).

The most important part of the wage development – in addition to measures affecting smaller groups of employees – was the wage arrangement of the 64 thousand employees in the field of defence (soldiers, police officers, firefighters). Out of the total increase of 50 percent 30 percent was scheduled to July 2015 that – through the basis value – had an impact on the wage index of 2016 and which will be followed by an annual 5 percent increase over the next four years. Public sector employees in these professional fields did not belong under the scope of this increase and they only will partake in a moderate wage increase of 10 percent in 2017. As from June 2016 wages of the district offices and the National Tax and Customs Office were rearranged. From October 2016 the salary of the judges increased by 5 percent and will be further increased in 2017 and 2018.

The life-career model of pedagogues in public education was set up in 2013 and this, after the initial wage increase of 34 percent ensured an annual increase of 3.5 percent each year until 2017. Those teacher-care assistants who work in public education but do not have a qualification in pedagogy were provided with a wage supplement of 70,000 HUF in two parts and could expect a differentiated increase of 10 percent in 2017. The wage arrangement of lecturers and researchers in higher education was carried out in the fourth quarter of 2016. The intensity of the wage growth was 15 percent and a further annual increase of 5 percent is expected. In total the wage of the 168 thousand full-time employees in the education sector increased on average by 6.4 percent – by 4.6 percent in the public education sector and by 13 percent in the higher education sector.

As the first serious labour shortages occurred in the health and the social care sector wage-correction measures – at smaller subfields – have been continuous since 2011. The more general wage arrangement and the introduction of the life-career model were introduced in 2016. Half of the planned 55–80 percent wage increase (with a different rate for diverse professional groups) was already implemented in 2016. Employees in the social benefit system received wage benefit in 2014 and wage supplement in 2015 and 2016. Together with the planned similar supplement in 2017 the estimated wage growth in

total will be 30 percent. In 2016 the average annual gross wage increase was 11.1 percent in total in human health and social care sectors. Within this rate the wage index was 111.5 percent in the human health sector whilst 109.5 percent in the social care sector. Nevertheless the average gross wage in this latter field was still only 175,000 HUF in 2016 which was marginally higher than the guaranteed minimum wage from January 2017.

Compensation is a special wage element at public institutions and nonprofit organizations fulfilling tasks delegated by the state. For wage compensation those employees are eligible whose salary decreased as a result of the personal income taxation changes in 2011. Due to the wage correction measures and labour force exchange the number of eligible persons is continuously decreasing. In 2016 compensation was requested by 142 thousand persons (approximately one-third of the initial claimants) with a monthly average amount of 9,400 HUF.

The advantages of the economically more favourable territories – besides the employment rate – are also reflected in higher wages. Generally, in counties where the employment rate is low (and therefore labour force potential is higher) wages are also below average and vice versa. The cumulative assessment of these two factors shows a picture of a strongly polarized Hungary where – with few exceptions – regions either belong to the first or the second category (*Figure 9*). Such exceptions are Heves and Tolna counties where the gross average wage of employees exceeds the countryside average. In the case of Heves the difference could be explained by the high wages of the Thermoelectric Power Station of Visonta which has a major weight in the employment in this area. The Nuclear Power Station in Paks has a similar impact in Tolna county. The single county with both a high employment rate and concurrent low wages is Zala where industries with higher average wages are underrepresented; furthermore wages in other sectors – which represent a higher share in the employment structure – are also below average.

The amount of the net earnings depends on the current legislation on taxes and contributions. In 2016 the flat rate of the personal income tax decreased by a further 1 percent (to 15 percent), while the amount of employees' contributions remained unchanged. Therefore the growth rate of the average net wage exceeded the increase in gross wages. The net wage index – excluding public workers – was 108.1 percent while the net average wage was 185,000 HUF this latter equaling to 184,200 HUF in the business sector and 157,900 HUF in the public sector. (Average wage in the public sector without public workers was 186,700 HUF). The amount of the family tax allowance – introduced in 2011 – has increased too. In the case of one dependent child the amount deducible from the tax base increased from 62,500 HUF to 66,670 HUF; in the case of two dependent children to 83,330 HUF; and in the case of three or more dependent children from 206,250 HUF to 220,000 HUF. The growth – both in absolute and relative terms – was the most intensive in the case of those raising two children so that a further annual increase is foreseen until 2020 (*Table 3*).





^{*} Gross salary according to establishment, 2015

Abbreviations: **BK: Bács-Kiskun, Ba: Baranya, Be: Békés, BAZ: Borsod-Abaúj-Zemp**lén, Cs: Csongrád, F: Fejér, GyMS: Győr-Moson-Sopron, HB: Hajdú-Bihar, H: Heves, JNSz: Jász-Nagykun-Szolnok, KE: Komárom-Esztergom, N: Nógrád, P: Pest, S: Somogy, SzZsB: Szabolcs-Szatmár-Bereg, T: Tolna, V: Vas, Ve: Veszprém, Z: Zala. Source: Inventory of *HCSO*.

	Fable 3: Net and real	earnings calculated with the fa	mily tax relief, 2016
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Number of dependent children	Calculated net earn- ings/person/month (HUF)	Net earning, change compared to 2015 (percentage)	Real earning*	Share of employees by household (percentage)
0 child	171.9	8.1	7.7	53.4
1 child	179.1	7.8	7.4	22.9
2 children	202.9	9.2	8.7	17.3
3 children or more	223.2	6.4	6.0	6.3
National economy total	182.2	7.7	7.2	100.0

^{*} Calculated at the 100.4% consumer prices index in 2016

Source: Monthly employment report and micro simulation model with the use of the data of Household Budget and Life Circumstances Survey (*HCSO*, 2017b, page 7.).

According to the result of the microsimulations model based on demographic and income data of households, the family tax allowance in the examined group constitutes an additional income of an annual average amount of 7200 HUF per employee. In the case of two children this additional amount was 31,000 HUF while for employees raising three or more children 51,000 HUF compared to the net income of those without children.

The international definition of income includes other types of work incomes besides the wage. The main part of this other work income is the so called 'cafeteria' (fringe benefit) which amount could be influenced by the state indirectly through taxation regulations. The agreement on the cafeteria is often part of wage bargaining but the income provided as fringe benefit means a weaker commitment for the employer than direct wage increase. (A good example for this is that in 2017 some companies counterweighted the additional costs of the increased minimum wage by the cut of the cafeteria.) As determined for international comparison in 2016 the average amount of the income was 277,200 HUF out of which 14,100 HUF was additional non-wage benefit.

The amount of the additional income per employee shows large differences even within the same industry/sector but in general employees are provided higher non-wage benefits in sectors where wages are higher than average thus this further increases the already high wage gaps among sectors. In 2016 the amount of the non-wage benefit was the highest in the electricity, gas, steam and air conditioning industry with the monthly average above 30,000 HUF. In some fields of manufacturing (coke oven products and refined petroleum production and pharmaceuticals production) employees gained even higher non-wage benefit. Conversely, in the social services sector (where the majority of public workers are hired who in general are not provided with any nonwage benefit) the amount of the additional work income was only 2,500 HUF.

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IN FOCUS: LABOUR SHORTAGE

Edited by JÁNOS KÖLLŐ

FOREWORD BY THE EDITOR

JÁNOS KÖLLŐ

Reportings of shortage. Complaints from enterprises of labour shortage have become more frequent **and the number of vacancies reported to the employ**ment service as well as the shortage recorded in the enterprise surveys have been increasing in Hungary since 2013. Hungary is one of leading countries in Europe at present in terms of complaints about shortage.

Nevertheless, reportings of labour shortage should be treated with caution, since complaints are driven by interests. It is of no consequence for enterprises if they report recruitment intentions that do not materialise later. The type of questions such as "How many persons are lacking at your company?" do not specify the wage levels firms are willing to pay for the lacking people. Reportings of shortage are oversensitive: their values change to an extremely large extent as a result of minor changes in labour demand. Growing recruitment difficulties are accompanied by a faster labour turnover; complaints multiply and appear at several points of the vacancy chain. In spite of these distortions, complaints about recruitment difficulties remain an important social fact.

Shortage and unemployment. In the labour market it is natural to have unemployment and vacancies at the same time. The market does not even reach an ideal state in a (dynamic) balance: it may level off at high unemployment levels with a large number of vacancies. This "bad" balance may be attributable to a number of factors: agreements preventing the adaptation of wages, government intervention, legal restrictions, high transaction costs, insufficient transport infrastructure, an underdeveloped rental market, mistaken education and welfare policy and insufficient support in taking up employment. Thus the study of shortage necessarily involves investigating market adaptation and the factors influencing it.

While reportings of shortage have increased, the proportion of unskilled workers without a real job has remained high. The number of the registered unemployed decreased from nearly 600 thousand to slightly more than 300 thousand between 2010 and 2016; however, their total number together with public works participants exceeds 500 thousand, which is higher than any time between the so-called Bokros package in 1995 and the 2008 global economic crisis. This indicates structural tensions and conflicts. Hungary is not the only one having this problem – Ireland, Sweden and Slovenia had similar tendencies of vacancies and unemployment.

The impact of demographic replacement. As a result of demographic replacement, the total active age population will decrease by about 6 per cent between 2011 and 2020 but the level of educational attainment of the active age population will significantly improve. The biggest decrease, estimated at more than 500 thousand, is expected in the number of those with a lower secondary education in the period of 2010–2020, accompanied by a similar increase in the number of graduates. Demographic replacement will reduce the number of vocational school graduates by about 200 thousand, while changes in the number of upper-secondary qualification (Matura) holders will not exceed some tens of thousands.

Demographic impacts on the employment structure are somewhat different. Movements between education and employment as well as employment and retirement between 2006 and 2010 resulted in a loss in all sectors except service occupations and other intellectual professions. The most dramatic loss was seen in the number of unskilled and semi-skilled workers, in spite of an increased number of entrants from lower-secondary education due to the massive growth of public works after 2011. However, a stronger impact resulted from the large groups of unskilled labourers reaching retirement age or losing their capacity to work. It is not confirmed by data that demographic replacement or the difference in the educational attainment level of entrants and those exiting would endanger the skilled labour supply. Entries and exits were in balance in this sector between 2010 and 2015, while demographic replacement caused losses even in graduate and other intellectual work.

Employment abroad. According to data from the Labour Force Survey (LFS) corrected using mirror data, nearly 350 thousand Hungarians worked abroad in 2016. We estimate that somewhat more than 2 per cent of employees over 18 and not in retirement went abroad to work on average annually between 2011 and 2016 but nearly half of them returned to Hungarian jobs; therefore, the net proportion of the workers missing due to working abroad is estimated at more than 1 per cent on average annually. This rate was only below 0.6 per cent on average between 2006 and 2010. Employees also working a year before the survey went to a very high extent and those unemployed a year before the survey went to a very high extent and those unemployed a year before the survey is also high, which implies that for them both employment abroad and in Hungary involves short-term, uncertain jobs.

The greatest proportion of those leaving to go abroad was from catering related jobs (cooks, waiters): the proportion of those exiting between 2011 and 2016 was nearly 5 per cent on average annually, while net workforce migration was 4 per cent annually. An estimated annual average of nearly 4.5 per cent from the construction industry and 3.5 per cent from building services, engineering and installation took up employment abroad but in these jobs the proportion of returnees is also high. A great proportion of drivers also got a job abroad and – with a relatively small proportion of returnees – the net workforce migration results in a nearly 1.5 per cent annual potential workforce decrease on average. In spite of reportings of labour shortage in trade, our estimate indicated that the proportion of workers quitting from trade jobs is below average; however, the proportion taking up employment abroad showed the largest increase in these occupations between 2006 and 2010.

Who complains? There is a difference in scale between the number of companies complaining of a labour shortage (it is more than eighty per cent in the industry) and the proportion of vacancies reported by them (barely two per cent). Complaints of shortage often come from companies paying wages below the market rate, but probably also a lot of investment and market openings fail because of low quality labour supply in spite of higher wages.

It is mainly more successful companies that report difficulties in recruiting and retaining staff, which is partly due to an increased demand in order to fulfil an increased volume of orders.

Manifest shortage, when a company is unable to fill an already existing vacancy or completely utilise existing capacities because of labour shortage, is a different case. While complaining of labour shortage as an obstacle to development is more characteristic of successful companies, manifest shortages mainly occur at companies operating under adverse market conditions and primarily in relation to skilled staff. Companies in good financial health tend to ward off serious shortages.

A sign of shortage of unskilled labour was only seen in the manufacturing industry: manifest shortages are more frequent in industrial mass production, where a higher than average proportion of unskilled workers is employed and capacity is more difficult to match to changing labour market conditions than in services or the construction industry.

Shortages occur more often among companies paying wages below the market rate but remarkable shortages are only seen among companies paying their *skilled* staff wages below the market rate. If the average wage at a company is one standard deviation below the market rate, it increases the likelihood of under-utilization of capacity due to labour shortage by about 3.5 percentage points (16 per cent on average in the study sample).

Shortage and wage growth. The presence and proportion of persisting vacancies and the under-utilization of capacity due to shortage of skilled labour had a significant impact on the 2016 wage increase *plans.* However, the impacts are weak: companies reporting vacancies in 2015 planned only 0.7

percentage point faster wage increases for 2016 than companies not complaining of shortages. However, complaints of shortage did not result in faster *actual* wage increase in any of the cases, compared to companies not reporting shortages. It is partly due to the fact that scheduled and actual wage increase had a positive but loose relationship: a planned wage increase of one per cent was likely to result in an actual wage increase of only one-third of a per cent.

Some of the companies facing recruitment difficulties try to overcome their labour shortage through means other than wage increase. Less productive companies, unable to raise wages, are easily prompted by lack of prospects to find grey, unlawful solutions outside the market. With the increase in labour shortage, this unlawful behaviour is likely to increase in the less productive segments of the economy.

Shortage and relative wages. Data from a large sample and long period on relative wages do not indicate that labour shortage would play a decisive role in the fast wage growth of recent years. Point estimates reveal rising wages among young professionals, skilled workers, graduates and in industry and they also show faster wage increase at companies more affected by demographic replacement, labour turnover and outward migration. However, hardly any of the changes are statistically significant and the point estimates themselves tend to indicate longer-term trends instead of a sharp break in the years of worsening labour shortages. Although there have been several cases (e.g. in large shopping centres) of significant pay rises resulting from increasingly severe recruitment difficulties, these did not alter the Hungarian wage hierarchy until 2016.

Consequences on education policy. Complaints about labour shortage have a strong impact on education policy, especially on upper-secondary vocational education and training. In order to interpret the complaints, changes in the structure of vocational education and training and in the labour market of vocational school graduates in the past two decades must also be considered. Upper-secondary vocational education and training did not diminish after the political changeover of the 90s: vocational training receded to the same extent as vocational education combined with a Matura expanded, and as a result of the two trends the proportion of young persons in an agegroup entering the labour market with upper-secondary qualification has been roughly stable over the past twenty years. At the same time, the occupational composition of graduates from vocational training, which does not provide a Matura, has changed dramatically. Twenty years ago, 27 per cent of these worked in assembly jobs, as operators or in elementary occupations. At present, this is 46 per cent (including public works participants) in the entire economy and 52 per cent (excluding public works participants) at companies

with more than one hundred employees. Thus vocational schools train nearly half of their pupils for unskilled and semi-skilled work and a significant part of the unmet demand is also likely to consist of such jobs.

Even though complaints from manufacturing companies signal that they primarily need vocational school graduates with plenty of practical training experience and not weighed down with the tasks of preparing for a Matura, they value these employees in all physical occupations less than employees from upper-secondary vocational education. Wages and basic skills deteriorate with age in both groups but the rate of deterioration is faster among vocational school graduates than among vocational education graduates with a Matura, which implies that the competences they acquired at school rapidly become obsolete.

The data do not support the concept that the typical Hungarian enterprise would have considerable excess demand for vocational school graduates when filling skilled worker positions. This applies to the workforce trained in the *current* system and to the *current* standards of vocational training, and apparently the corporate sector does not believe in securing better employees from this supply by raising wages. Vocational training reforms will probably increase the supply of vocational school graduates in the short run, trained to the current standards, without forcing enterprises to raise wages but in-depth curricular reforms, updating the skills of teachers and renewing the teaching staff will require a longer time. Even if this takes place, the length of uppersecondary vocational training and education will decrease and the average standards of quality is likely to decline, especially regarding the development of skills needed for resilience, in a lengthy transitional period.

In higher education the government is trying to increase the volume of science and engineering students by administrative measures and financial incentives. However, according to the relevant literature and research, measures should be targeted at a much younger age-group, especially as regards gender differences. A marked difference in career plans between genders develops by the age of 15, and by that time the majority of girls attend schools that decrease the likelihood of further studies in science. When family background and school characteristics are constant, pupils may best be encouraged to choose science or engineering careers by expanding their scientific knowledge, using their computing skills and realising the labour market value of natural sciences. However, while the motivation of boys can clearly be increased by these measures, the motivation of girls only moderately improves (science knowledge and instrumental motivation) or does not improve (computing skills). Gender expectations have an influence on children at a very early age, which then have an impact on their interests and career ideas. Because science and engineering occupations still mainly have a masculine rather than a feminine image, gender segregation in this field is deeply rooted in culturally defined

gender expectations, which leads girls interested in science to choose medical-healthcare instead of science and engineering professions. A significant change in the present situation is not easy to achieve; **it is perhaps most fea**sibly accomplished by early childhood interventions.

Adaptability. Adaptability and the underlying competences play a key role in preventing and overcoming shortage problems. Recent research clearly points to the primary role of non-cognitive skills. The Hungarian specificities (an enduring 'Prussian' style education, limited school and teacher autonomy, the narrow profile of vocational training and the extremely low level of involvement of NGOs) do not support the development of communication and social skills, friendliness, conscience, or emotional stability as well as openness to new and different ideas and therefore hinder labour market resilience.

Job mobility is less likely among workers with more job specific skills, acquired either in the formal school system – for example vocational school and higher education graduates –, or in on-the-job training (those who spend more apprenticeship or traineeship time in a job). Low job mobility among higher education graduates is due to receiving mostly profession-specific education from the beginning of their Bachelor studies, which has only been altered to a small extent by the introduction of the Bologna structure. However, the direction of job mobility is different in the case of higher education and vocational school graduates. Vocational school graduates have low mobility but when they switch occupations, they are more likely to move downwards in the occupational hierarchy. This indicates that on the one hand, changing their occupation is not voluntary, and on the other hand that they can only use their transferable skills in lower-level jobs. In other words, the level of their general competences does not enable them to move upwards in the occupational hierarchy.

Adult education, primarily non-formal, is of utmost importance in acquiring skills demanded by the economy, especially for young people with a lower secondary qualification or those dropping out of upper secondary education. According to an international comparative survey, Hungarian adults with low qualification levels came last in 23 activities and last but one in 8 activities out of the 34 spontaneous learning activities included in the survey and they only came first in passive television watching not for learning purposes. It is impossible to decide and is not necessarily a matter to be decided whether it is a cause or effect: whether joblessness restricts social contacts, knowledge accumulation and income, while knowledge deprived of development and poverty restrict employment and building social relationships, which in turn prevents the uptake of the reserve supply of the unemployed by businesses.

Formal adult education also plays a major role in resilience, especially in less employable groups. In the period reviewed, a smaller proportion of the registered unemployed entered supported retraining programmes than in the first half of the 2000s; however, the proportion of the unqualified increased among the entrants. This is a positive development, since our findings show that training programmes are especially efficient in this group. However, the fact that a total of slightly less than 17 thousand job seekers without an upper-secondary certificate (Matura) entered a retraining programme in 2015–2016, while the figure was nearly 16 thousand *on average annually* between 2012 and 2014 is not good news. Longer training courses do not necessarily yield better results in the medium term (three or four years after entering the training) than shorter courses. The expansion of relatively short programmes, targeted at low-qualified job seekers, may significantly increase employment and alleviate labour shortage in the foreseeable near future (one or two years).

1 DEFINITION AND MEASUREMENT

1.1 HOW TO DEFINE LABOUR SHORTAGE János köllő, daniella nagy & istván jános tóth

In a country, at a time when half of the population came of age under state socialism, it is easy to overuse the words "labour shortage". In the paternalist communist economy, the softened budget constraints of companies led to an unlimited hunger for resources and a chronic excessive demand in the markets of all resources, which was not possible to mitigate even with higher prices and wages (*Kornai*, 1980, 1993). Obviously, over the past nearly thirty years, there has not been such a shortage and neither is it expected to happen in the near future. The system became characterised by demand-side constraints more than 25 years ago, which happened within a second on the historic time-scale.

In the model of the frictionless complete market it is just as pointless to discuss labour shortage as the shortage of Ferraris or caviar: these would not pose a shortage for consumers if they were willing to pay a sufficiently high price for them (or sufficiently high wages in the case of labour). Nevertheless, situations when labour demand is temporarily difficult to meet may often occur even in a competitive textbook market economy which is not operated by magic but competitive textbook market economy: time is needed for wages to adjust and even more time is required for the wage adjustments to produce the necessary responses on the demand side, especially when it is only possible to enter the given market through a specific education, e.g. in the case of physicians, lawyers or pilots. Replacing labour by capital takes even more time.

Even in economies without significant geographical or occupational imbalances, jobs (i.e. matching firms and workers) are goods requiring search for both job seekers and employers: some time is needed for the parties to find each other. There is no objectively defined point in time, during the period needed for the recruitment-job search process, beyond which it is possible to speak of "labour shortage".

This is why scientific research does not use or only reluctantly uses, bracketing it within quotation marks, the term *labour shortage* and uses the term *skill shortages* only slightly more frequently (*Figure 1.1.1*).

In the period of the fast growth of western market economies in the 50s and 60s, there were attempts to systematically investigate the question (*Blank–Stigler*, 1957; *Arrow–Capron*, 1959).¹ However, the topic has been largely neglected since that time: only less than ten of the several tens of thousands studies published in the Bonn IZA Discussion Paper series discuss labour shortage and even those mainly examine *complaints* and *consequences* of labour shortage (see *Rutkowski*, 2007; *Junankar* (*Raja*), 2009, *Gimpelson et al* 2009; *Holt–Sawicki*, 2010; *Bellmann–Hübler*, 2014; *McGuinness et al*, 2017).²

2 IZA (Institute for the Study of Labour: https://www.iza.org) is the leading international forum of labour market research.

¹ The so-called sputnik panic resulting from the Soviet rocket development and space research success impelling western states to expand engineering and science education to address shortages in engineers also played a role in it.



Figure 1.1.1: Incidence of the phrases "labour shortage" and "skill shortage" on the Internet

Definitions of shortage

Blank–Stigler (1957) examine three definitions of shortage. There may be labour shortage in the sense that politics regards a kind of labour (e.g. engineers in the example of the authors) as insufficient in order to achieve a socially important goal – in their case the counterbalancing of the presumed soviet technical advantage and war threat. They reject this approach due to lack of clear criteria.³

The term 'shortage' can also be used in the sense that demand exceeds supply *at the particular wage level*, while quantity adjustment and/or mobility are restricted by various factors. (Data considered in the Blank–Stigler study did not indicate the presence of such restrictions in the market of engineers between 1929 and 1954.)

Finally, shortage may also develop when the available supply of labour increases more slowly than demand for labour *at recent wage levels*. Although the authors do not refer to it, this state corresponds to the first phase of a *cobweb cycle*, when, after the shift in the demand curve (to the right and upward), wages still stay around the initial level and supply does not yet respond to the increase in demand (*Kaldor*, 1934; *Freeman*, 1976).

Blank and Stigler opt for the latter, noting that wages can only gauge shortage effectively if supply is sufficiently flexible. After examining limitations to mobility and the possibility of wage setting (and ruling them out), the authors relied on trends in relative wages to conclude that after 1929 the supply of American engineers, relative to the demand for them, grew faster than the growth seen in the total labour supply. Furthermore, because the income surplus of engineers exceeds the costs of obtaining the engineering degree (as opposed to those without a higher education degree) this trend was expected to continue. All in all, they did not find evidence for a significant labour shortage as defined above.

3 For more details on the "social demand model" see *Barnow et al* (2013).

Arrow-Capron (1959) also based their investigations on complaints of shortage of engineers and scientists and their main focus was dynamic labour shortage: the continuous upward movement of the demand curve generates shortage, the extent of which depends on the extent of increase in demand, the speed of the response of the market as well as the price elasticity of demand and supply (i.e. to what extent quantities react to changes in price). The authors presume that the decisions market players make at any time points are not necessarily optimal and it takes time to correct them. Arrow and Capron use the term reaction rate for the rate of price increase within a time unit and the surplus demand (in excess of supply). The shortage disappears sooner if the reaction is faster and the supply and/or demand elasticities are greater. Reaction rate depends on institutional arrangements and the proportion of long-term contracts. According to the authors, it was basically the extremely rapid increase in demand that led to shortages in the market of American engineers and scientists in the 1950s but the slow adaptation also contributed to the long subsistence of the shortage.

Deaton–Thomas (1977) emphasise that, although according to most of the relevant literature the adjustment of labour demand and supply takes place through price mechanism, it may also happen that factors other than price adjustment processes dominate. Norms, i.e. what a given business regards as a standard wage and an acceptable quality of work are also important.

As mentioned before, research papers with micro-level analysis of the problem of labour shortage have become rather scarce over the past few decades. One of the few exceptions is the study of *Bellmann–Hübler* (2014), which examined the impact of the characteristics of businesses and institutions on skills shortage in Germany between 2007 and 2012 using enterprise-level data. For the empirical analysis, the authors relied on representative enterprise-level surveys from the period examined. At the start of the econometric analysis, they chose the statistically most relevant characteristics of enterprises.⁴ Then, in the second step, they used the probit model to explain the probability of the skills shortage perceived by enterprises with enterprise variables.

The findings of the authors showed that skills shortage is a long-term phenomenon with a break during the global crisis. Nevertheless, this does not mean that the number of vacancies for skilled labour continuously increases at businesses.⁵ Skills shortage typically occurs for a short time at a firm. It is more likely to occur at younger firms, the service sector, firms in a strongly competitive market and also enterprises that have not accumulated labour. Firms employing more women are less likely to face skills shortage and, compared to industry, it occurs more frequently in the service sector and less frequently in trade.

For some businesses traineeship proved to be efficient for preventing the shortage of skilled labour. Surprisingly, there is positive correlation between

4 For this, the LARS (*least angle regression*) method was applied, which uses the correlation of the available variables and the residues obtained in the previous step for selecting relevant variables.

5 German businesses stockpiled labour during the crisis partly because of high redundancy costs and high expected recruitment costs. Consequently, estimates indicate weaker links between the structural characteristics of businesses and skills shortage during the crisis than in other years. shortage indicators and extra pay in excess of the wage level included in collective agreements as well as profit sharing, working time accounts and retraining. The authors suggested that these correlations may have developed as a result of responses to shortage (pay rise or introducing an arrangement that improves flexibility), although it seems to be contradicted by the case of working time accounts, whose deferred value also positively correlated with the shortage.

Complaints of shortage became more frequent only long after the transformational recession in Eastern Europe – after the turn of the millennium (*Rutkowski*, 2007). Mass emigration, a region specific element unknown to developed OECD countries, played an important role here. In Romania, which was one of the most affected countries, several studies discuss the issue (*Frunză et al*, 2009; *Pociovalisteanu–Badea*, 2013). They report difficulties of companies in finding skilled labour while facing increasing wage costs. The authors expect a 2.3-fold increase in labour shortage in Romania from 2002 to 2025, especially in the construction and textile industries, hotels and tourism as well as the woodworking and furniture industries, thus Romania will need to import labour in these industries. According to *Pociovalisteanu–Badea* (2013), the country incurs considerable costs because of a brain drain, such as the shortage of well performing workers and the low rate of return on investment in education.

In Hungary, labour shortage has hardly been discussed to date, except for various economic reports and newspaper articles, and there has been no research into it (see the literature review of the Institute for Economic and Enterprise Research, 2017), therefore scientific analysis of the issue is still awaited. Some chapters of *In Focus* present initial empirical research but it is even more important to define a conceptual framework, in which the phenomenon of recruitment difficulties may be logically incorporated.

Labour shortage in the setting of "search and matching"

Complaints of labour shortage are becoming more frequent, while unemployment hardly decreases (as will be discussed in more detail later on) in Hungary, thus it is important to see that it is possible for a market to get stuck in a state, even for a longer period, where unemployment is high, yet it is difficult to fill vacancies at the same time.

In this respect it should be noted, that the market is always in motion: plenty of jobs are created and lost continuously. A "steady state" is reached if within a given time frame as many worker-firm matches are created as are dissolved.⁶ The question is, at what level of unemployment this steady state is reached.

The problem is illustrated in *Figure 1.1.2*, which presents two types of curves – and two curves for each type. The curves convex to the origin are called the UV or Beveridge curves in textbooks and studies.⁷ The UV curve consists of the geometrical positions of points that satisfy the equation s(P - U) = x[U, V],

6 We primarily follow the logic of search and matching models developed by Olivier Blanchard, Paul Diamond, Dale Mortensen and Christofer Pissarides – for more detail see the summary study by *Pissarides* (2000). 7 The name *UV* originates from an article by *Dow-Dicks*-

from an article by *Dow–Dicks-Mireaux* (1958), while the name Beveridge curve refers to the economist and social reformist William Beveridge (1879–1963) and started to be used later. where U is the number of the unemployed, V is the number of vacancies on the market in a given period, P is the pool of labour, s is the rate of jobs lost and x[U, V] is the function describing the number of successful recruitments (*matching function*). The matching function is a kind of production function relevant to the labour market: by using the "resources" U and V, the market "produces" worker-firm matches efficiently or less efficiently. As customary with production functions, U and V are *stocks*, expressed in person and piece, while x[U, V] is a *flow*, expressed in piece/time unit.⁸ Thus the number of persons finding a job along the UV curve equals the number necessary for an unchanging unemployment level at a given pace of job destruction.





At high unemployment levels it is easy to fill a vacancy and therefore a few vacancies are sufficient for satisfying the equation of flows. It explains why the curve slopes to the right. In the case of extremely low (high) unemployment it is especially difficult (easy) to find appropriate applicants: this is why the curve becomes very steep (flat) near the axes.

The distance of the UV curve from the origin is basically defined by the specificities of institutions and economic structures. If the "matching" is inefficient because information flow is poor, mobility is low or the skills supplied and required are highly different, then more V is needed at a given level of U for the flows to be equal. (Or the other way round, more unemployed persons are needed per unit of time to successfully fill a given number of vacancies.) In an economy where for the above mentioned reasons firms and workers find it difficult to meet, the Beveridge curve (UV_2) is shifted higher and outwards from the origin than in a market less affected by structural difficulties and frictions (UV_1) .

The other pair of rising curves of the graph is marked as *VS* (*vacancy sup-ply curve*). How many jobs businesses should create? How is it related to the

8 The function is often used in the Cobb-Douglas form $(x = aU^bV^{1-b})$, where parameter a represents efficiency. level of unemployment? The VS curve aims at providing – at this level only theoretical – answer to these questions. If unemployment is high, the resulting lower wages and recruitment costs encourage companies to offer more vacancies on the market, if other factors are unchanged. If the costs of job creation for some reasons do not decrease at a time of rising unemployment, the VS curve will be lower: at a given U, less V is created and the situation is described by VS_2 instead of VS_1 .

A *steady state* is reached when firms – at a given pace of job destruction – create just the number of jobs, which are hoped to be filled at the given unemployment level and matching efficiency.

This possibly difficult-to-understand statement is clarified by *Figure 1.1.3*. The initial level of unemployment is set at U_1 . In order for U_1 unemployed to be able to find employment at the given level of matching efficiency, V_2 vacancy would be needed. However, companies only create V_1 vacancy at this unemployment level, therefore U starts to increase, as shown by the arrow below the horizontal axis. By contrast, the number of new jobs created at U_2 initial unemployment level and at s(P - U) job destruction is sufficient for the unemployed to find appropriate jobs and unemployment starts to decrease. The market stays in equilibrium at the intersection of the two curves (UV and VS).



As for *Figure 1.1.2*, there are not one but two equilibriums (A and B). The more favourable A steady state, at lower unemployment level, may be achieved in an economy where wages are flexible, mobility is inexpensive, information flow is adequate and structural differences are small. The market can also reach an equilibrium if the cost of job creation does not decrease in spite of an increasing unemployment – because e.g. transport is insufficient, moving to another city is complicated, serious structural differences hinder the meeting of

market participants and benefits are too high - but only in point B, at a high unemployment level and persistent recruitment difficulties.

The conceptual framework adopted here calls attention to several facts important for the topic of *In Focus*.

- It is natural to have unemployment and vacancies at the same time in the labour market.
- The market does not even reach an ideal state in a (dynamic) equilibrium: the steady state may be reached at high unemployment levels with a large number of vacancies.
- This "bad" balance may be attributable to a number of factors: agreements preventing the adaptation of wages, government interventions, legal restrictions, high transaction costs, insufficient transport infrastructure, underdeveloped rental market, mistaken education and welfare policy and insufficient support in taking up employment.
- Individual businesses perceive this in two different ways: it is not worth creating jobs because it is costly despite high unemployment, while vacancies offered are still difficult to fill.

Some of the businesses complain of labour shortage in such a situation and mainly look for an explanation and solution where they hope to find direct state support.

"More engineers or skilled workers should be trained in this or that occupation! Do not let young people pursue "economically useless" general upper-secondary or higher education studies! Shorten the length of vocational training so that pupils are able to start work sooner! The State should also undertake special training costs and should focus on teaching and drilling skills needed for technologies used here and now! The unemployed should be ordered more strictly to accept "appropriate jobs"! Procedural rules on dismissal should be relaxed, while the categories of those eligible for severance pay should be restricted and the amount to be paid should be reduced, that is, future burdens whose discounted value increases labour costs already at recruitment should be lightened!"

Concerning these complaints, it should be noted that they are motivated by interests and in addition to having a *reason*, they usually also have a *purpose*. Corporate complaints do not always come from the flagships of progress: they often come from companies unable to increase wages on their own, step up their recruitment efforts or provide special training and therefore they long for government funding. Consider the in-depth analysis by *Gimpelson et al* (2009), stating that Russian firms complaining of labour shortage are less efficient than the average, pay lower wages, do not raise wages or provide more training when facing labour shortage but they are very vocal within the corridors of local governments. Regarding recruitment difficulties accompanied by high unemployment, institutional arrangements worsening the matching efficiency should be taken into account. In the other chapters of *In Focus*, we will first examine the changes in the number of vacancies and in corporate complaints of shortage, then map the companies complaining. But the majority of chapters will focus on factors influencing the matching efficiency (wage flexibility, employment mobility, the education system and adult learning).

It is not only because of the conceptual framework described above. As will be shown later, there is an order of magnitude of difference between the number of companies complaining of shortage (more than eighty per cent in the industry) and the proportion of vacancies reported by them (barely two per cent). An analysis investigating only the number, distribution and causes of vacancies, overlooks the fact that a lot of firms give up creating jobs a *priori*, since they think the skills they need are not available on the market and it is not possible to create a sufficient quality supply by pay rise within a reasonable time.

Companies often articulate their lack of development opportunities as "shortage", which may be conceptually inaccurate but reflects a real problem. As will be shown, complaints of shortage often come from companies paying wages below the market rate, but probably also a lot of investment and market openings fail because only low quality supply is available even at higher wage levels. Examining education, vocational education and training as well as adult learning is relevant also because whether Hungary is able to create the labour supply necessary for following developed market economies basically depends on them.

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1.2 "LABOUR SHORTAGE" IN THE HUNGARIAN PUBLIC DISCOURSE

ISTVÁN JÁNOS TÓTH & ZSANNA NYÍRŐ

To start with, let us divide the Hungarian discourse on labour shortage into two parts. When someone speaks about "labour shortage", they 1) implicitly define the problem with their own words describing what they mean by it; 2) in addition, often within the same sentence, they offer solutions for the problem they define.

The discourse on the "problem of labour shortage" will also be termed so herein, conforming to the lay Hungarian usage. It must be noted however, that wording is especially important because in itself it has an impact on, and often clearly defines how, we think about a problem and what solutions we arrive at.

As discussed in the previous sub-chapter, the problem of "labour shortage" can only be interpreted as an interaction of economic actors (in this case workers, businesses and the government). Accordingly, "labour shortage" always means for a business which is offering a vacancy, that they are unable to hire an employee for the vacancy they advertise at the wage level they offer. Obviously, the notion of "missing labour force" is only meaningful together with the "wage offered", since they are strongly interrelated.

When looking at comments on labour shortage, Hungarian public discourse almost exclusively focuses on the first aspect, "missing labour force" as "missing human resource" and – with a few exceptions – it neglects the second aspect, the "wage offered". The growing prevalence of "labour shortage" is well reflected in the number of articles containing the phrase "labour shortage". Out of the 860,212 articles published on the news portals index.hu, origo.hu, mno. hu and magyaridok.hu between 1 January 2010 and 30 August 2017 a total of 1,958 contained the phrase "labour shortage". The number of these articles started to increase significantly at the beginning of 2015 and reached a peak in October 2016 (see *Figure 1.2.1*). The trend in the number of articles indicates to what extent businesses perceived "labour shortage" during this period.

Having reviewed the articles, interviews and reports on labour shortage published after 2015, the following basic argument types may be deduced from the typical opinions:

1) "labour shortage" = people shortage,

2) "labour shortage" = people shortage (+ low wages),

- 3) "labour shortage" = people shortage (+ low wages + low productivity of firms),
- 4) "labour shortage" = people shortage + wages.

The characteristics of the above argument types as well as an example for them are given in *Table 1.2.1*. All four argument types interpret and discuss

the issue of "labour shortage" primarily as (skilled) people shortage. Types 2 and 3 also refer to labour shortage as "people shortage" but they also include other factors implicitly. These non-expressed factors, which are only referred to and their acknowledgement by the speaker only inferred, are indicated in brackets in the first column of the table.





Note: N = 1958. Source: Authors' data collection.

Table 1.2.1: Typical types of arguments concerning the issue of "labour shortage'
in Hungarian public discourse, 2015–2017

The logic of the argument	Reasons	Proposed solutions	Examples
1a) Labour shortage = HR shortage	Demographic reasons	Government interven- tion, reducing taxes	"The exponentially increasing number of people taking up employment abroad, the retirement of the Ratkó generation and the public works schemes suddenly removed several tens of thousands of workers from the labour market, while solutions emerge rather slowly – one such measure will be VAT reduction, which may make the wages in the catering industry more competitive. The Hungarian Tourism and Hospitality Employers' Association has been calling for measures improving the profitability of the industry for a long time, since these would address the issue satisfactorily according to them". (<i>Turizmus.com</i> , 2016).
1b) Labour shortage = HR shortage	Quality of vocational training	Improving the quality of vocational training	"I think the quality of vocational education and training needs to be improved. The Hungarian Chamber of Commerce and Industry has an inescapable respon- sibility, since they have been the ones in charge of vocational education and training since 2011. This is indeed very much needed, because we can already see chronic labour shortage in certain industries and occupations – partly be- cause of an inadequate vocational education and training." (<i>ATV</i> , 2017a)
2) Labour shortage = HR shortage (+ wages)	Demographic reasons, emigration	Economic recovery	"Labour shortage is partly due to demographic reasons, since the working-age population continuously declines and the proportion of those temporarily mov- ing abroad for work has increased recently, while the economy is growing and thus demand is increasing – said Ferenc Rolek, Vice-president of the Confedera- tion of Hungarian Employers and Industrialists on Monday on the TV channel M1." (<i>Vg.hu</i> , 2017)

The logic of the argument	Reasons	Proposed solutions	Examples
3) Labour shortage = HR shortage (+ wages + productivity)	Demographic reasons, emigration	Pay rise, retraining, business development, automation, govern- ment intervention	"He said, the government does not seek to tackle the labour shortage by relying more on foreign labour. – He added that it is already possible to keep the work-force in the country by higher wages and incomes and the shortage can also be solved by retraining public works participants and the unemployed. The minister explained that the workforce can also be replaced by modernization, development and automation, which is supported by the government through various schemes and improving the business environment. This also encourages more and more businesses to become Tier-1 or Tier-2 suppliers and in this way enter foreign markets, he added. In addition, the corporate investment scheme also promotes the development of Hungarian businesses, emphasised Mihály Varga, adding that the government is willing to hold discussions with the key players of the construction industry in order to address the labour shortage of the industry." (<i>Varga</i> , 2017)
4) Labour shortage = HR shortage + wages	Structure of the education	Improving the quality of education, reducing the rate of dropping-out, pay rise	"According to Tamás Körözsi, the director in charge of IT training, the problem is rather complex, because they find it extremely difficult to keep pace with tech- nological advancements and provide the kind of education for their students which is required by businesses. They often try to update older curricula but there is a backlog of several years because of the cumbersome approval proce- dure. No wonder, that – similarly to other large corporations – EPAM also pro- vides in-house training for new recruits." (<i>Hir24.hu</i> , 2016). "The shortage has considerably increased wages in the IT industry: according to this year's survey of Hays, salaries rose by 8–10 per cent on average last year in the sector, which had already provided the second highest wages following the banking sector. Companies hunt not only experienced professionals from one another but also line up for fresh graduates. Junior software developers typically earm a gross salary of HUF 410 thousand, while more senior jobs are paid 600– 900 thousand and in management positions it is generally possible to earm 1.1 million a month. According to head hunters, developers specialising in popular programming languages, such as Java, are able to get even more." (<i>Vg.hu</i> , 2016)

The majority of comments belong to the *first type*. It is a widespread view that labour shortage is due to simply not having enough workers in Hungary: "there is no more workforce on the market" (ATV, 2016a, 2017; *Turiz-mus.com*, 2016), "there are few skilled workers" etc. Proponents of this view identify three reasons for "labour shortage": a) demography, b) bad education structure (too few pupils attend vocational schools and too many attend general upper-secondary schools), c) the insufficient quality of vocational education and training. (Two more reasons – d) and e) –, will be added later on.)

According to Ferenc Dávid, Chair of Confederation of the Hungarian Employers and Industrialists, the main cause of labour shortage is that "supply on the labour market decreases by fifty thousand annually (in the 15–64 age group)" (*Hir TV*, 2017). Ferenc Rolek, Vice-president of the Hungarian Employers and Industrialists also thinks that labour shortage is "rooted in demography": "The generation born twenty years ago, who is entering the labour market at present, is considerably smaller in size than the cohort retiring (...) The difference between the two equals the reduction in labour supply." (*ATV*, 2017b.) According to these views, the quality of school education, especially vocational education and training has to be improved (*ATV*, 2017a). They

think "labour shortage" is caused by the lack of skilled labour: "In Borsod and Szabolcs counties for example thirty thousand people participate in public works schemes, thus in theory there is reserve labour force but these people (...) are so low-qualified that they are practically unemployable." (*Hír TV*, 2017.) This argument calls attention to the shortcomings of school education.

Emigration is often mentioned as a fourth cause leading to labour shortage: "in the old times it was the shopping centres that were cool and everybody went to work there, then the car factories – there is always a trend, and now everybody goes abroad" – as György Vámos summed it up (ATV, 2016a). These kind of comments can be classified in Type 2, since the reason for "emigration" is that workers seeking employment abroad are driven by the much higher real wages available abroad. These statements do not explicitly mention the difference between the wages offered abroad and in Hungary as a cause of labour shortage, they only refer to its consequence, "emigration".

Another reason mentioned as contributing to labour shortage is the high taxes and social security contributions payable on wages. Through this argument (also belonging to *Type 2*), the role of wages in the emergence of labour shortage is indirectly acknowledged but the low wages offered by companies are not mentioned at all. This is only revealed by the fact that "social security contribution cuts" is considered a key element of solving the problem of labour shortage.

The above types of arguments provide solutions for solving the problem ("labour shortage") as perceived by them which directly stem from the notions and reasoning defining the problem they see: since "labour shortage" has nothing to do with the behaviour of businesses, the wages they offer and their productivity and the phenomenon is caused by factors outside the economy (demography) on the one hand and factors outside the business sector (high tax wedge, low quality of school education) on the other hand, the problem of "labour shortage" can only be solved by government measures.

Types 1–2 arguments provide the following suggestions for solving labour shortage: government measures targeting adverse demographic trends; development of basic education and vocational training; government support for introducing modern technologies and reducing social security contributions and tax cuts, which would result in pay rises.

Arguments calling for tax and social security contribution cuts implicitly accept the fact that the wages offered also have an impact on "labour shortage". They are based on the implicit logic that if the wages offered were higher, labour shortage would diminish or disappear. However, they only point at tax and social contribution cuts as the source of pay rises: "It is impossible to redress the situation without a rebate on contributions (...) those who give an above-average pay rise, because they are forced to do so, should get a rebate on the excess contribution. Another inevitable measure is that a much greater rebate on contributions should be granted for small enterprises (since they are in the gravest situation) in the various employment programmes than before." (*ATV*, 2016a.)

Argument *Type 3* already takes low productivity implicitly into account in the emergence of "labour shortage".¹ Although not mentioning productivity, it points at the necessity of "modernization", "automation" and the increase in investment activity (*Varga*, 2017). Also in this type, suggestions place a stronger emphasis on direct government measures ("the missing workforce may be supplemented by public works participants and the unemployed through retraining", "the corporate investment scheme provides incentives for the development of Hungarian enterprises") and indirect measures improving the competitiveness of the business sector ("improving the business environment") than on enterprise-level actions.

Type 4 is the only one that explicitly considers the wage levels on offer in addition to "people shortage". On the one hand, it refers to recruitment difficulties at a given wage level ("It is difficult to find IT staff even for a starting salary of HUF 400 thousand"), on the other hand, it also discusses that firms react to "labour shortage" by increasing wages: "The shortage has considerably increased wages in the IT industry: according to this year's survey of Hays, salaries rose by 8–10 per cent on average last year in the sector". These types of argument are less frequent than the ones belonging to the first three categories and are typically found in articles on the IT sector.

In conclusion, according to the Hungarian discourse on "labour shortage", the problem is general, "it already affects the whole economy" and it is mainly caused by "people shortage" or "skilled worker shortage". In several cases it may be inferred that the holders of these opinions also consider the impact of wages and corporate productivity but – except for articles on the IT sector, where the significance of wages is explicitly mentioned – these factors are never specified.

l The significance of corporate productivity is very rarely mentioned explicitly in interviews and articles on labour shortage. See for example *Portfolio*. *hu* (2016).

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1.3 TRENDS IN BASIC SHORTAGE INDICATORS Iános köllő, zsanna nyírő & istván jános tóth

There are two main approaches for measuring labour shortage: 1) using indicators of labour market imbalance, 2) analysing employers' perceptions of labour shortage, which is mapped by enterprise surveys (*Reymen et al*, 2015). This subchapter first investigates the trends in labour shortage in Hungary (and also abroad) using the first then the second approach. We are revealing up front that all sources reviewed suggest growing recruitment difficulties and increasingly more serious complaints in Hungary after 2013.

The vacancy registry of the National Labour Office

The average monthly number of vacancies reported to local job centres increased in 2015–2016 to a level unprecedented since the political changeover of the 90s. However, it is important to note that public works vacancies account for half of the total vacancies and 60 per cent of total vacancies require only a lower secondary qualification at most (*Figure 1.3.1*), thus the statistics of the National Labour Office cannot be regarded as an overall shortage indicator.

a) All vacancies and excluding public works vacancies (after 2012) b) Total, broken down to qualification levels required 100 100 80 80 60 Percentages Thousands 60 40 40 20 20 0 2008 2009 2010 2011 2012 2013 2014 2015 2016 0 Lower secondary Vocational training certificate 1990 1995 2000 2005 2010 2015 Upper secondary vocational Upper secondary

Tertiary



Note: Annual average figures.

- Total

It should be noted that the average number of annual vacancies reported in the primary labour market in 2016 (47,302 vacancies) was lower than the total number in the period between 1998 and 2004 including public works vacancies. However, the number of public works participants in that period

W/o. public works schemes

did not reach twenty thousand, i.e. one-tenth of the figure in 2016, thus demand for labour in that sector cannot have been significant.

Data collected by the Hungarian Central Statistical Office (HCSO) and Eurostat

Based on enterprise surveys, there has been a dynamic growth in the proportion of vacancies relative to the total (filled and unfilled) jobs in the HCSO survey, which follows the methodology of Eurostat, since 2009 (*Figure 1.3.2.*). (The exact definition HCSO data is provided in the note of *Figure A1.3* of the *Annex.*)







Country codes are provided below *Figure 1.3.4*. Source: *Eurostat* data, authors' calculation.

Eurostat surveys enable international comparison. As seen in *Figure 1.3.3*, Hungary was in the mid-range in terms of vacancies in 2006 but as a result of the dynamic increase, which started three or four years ago, an extremely high level has emerged: at the end of 2016, Hungary had the third highest number of vacancies following Sweden and Holland. The figure includes countries that publish time series about the entire economy since 2008 or earlier. The Hungarian surveys started in 2006.



Figure 1.3.4: The proportion of vacancies in the fourth quarter of 2016 according to Eurostat

Country codes: AT: Austria, BE: Belgium, BG: Bulgaria, CY: Cyprus, CZ: Czech Republic, DE: Germany, DK: Denmark, EE: Estonia, EL: Greece, ES: Spain, FI: Finland, FR: France, HR: Croatia, HU: Hungary, IE: Ireland, IT: Italy, LT: Lithuania, LU: Luxemburg, LV: Latvia, MT: Malta, NL: Holland, PL: Poland, PT: Portugal, RO: Romania, SE: Sweden, SI: Slovenia, SK: Slovakia.

Figure 1.3.4. shows that at the end of last year Hungary ranked *second* in the proportion of vacancies in industry, the construction industry and the IT sector. However, concerning the whole business sector, and among a wider range

of countries, it only ranks *sixth*. The high level in education and especially in healthcare and social welfare plays a key role in ranking third in terms of the entire economy, as seen in *Figure 1.3.3*. Healthcare is the only sector that Hungary ranks *first* in. The number of vacancies broken down to sectors is provided in *Figure 1.3.5*.





Source: Eurostat.

The graphs of the Figure reveal how different the reasons leading to complaints of shortages are. The highest final levels are seen in the IT sector as well as healthcare and social welfare. The former shows a continuous increase also taking place during the global crisis, which is probably due to the rapid increase in global demand resulting from digitalization and the (partly inevitable) slow adaptation of the education system. The latter is primarily due to regulatory restrictions on headcount, low wages and the resulting continuous outmigration of doctors and nurses. By contrast, the time series of industry, construction industry and science-engineering services were heavily affected by the crisis and the following recovery.¹

The questionnaires of several international (e.g. the Business and Consumer Survey coordinated by the European Commission)² and Hungarian (e.g. GKI Economic Research. Institute for Economic and Enterprise Research [IEER], Kopint–Tárki Institute for Economic research) business surveys contain questions on the most important factors hindering firms' business activities. They also include labour shortage (and sometimes also skilled worker shortage) among the possible answers. The question has been included in business surveys covering EU member states and accession states since the 1980s. The main findings of surveys on Hungarian labour shortage are presented below.

 Time series about industry and the IT sector are provided in *Figure A1.3* of the *Annex*.
The Business and Consumer Survey of the European Commission.

Labour shortage as barrier – Surveys conducted by Kopint–Tárki

The proportion of those regarding labour shortage or the shortage of skilled workers as an obstacle is first presented relying on data from Kopint–Tárki (*Figure 1.3.6*). According to these, the proportion of businesses mentioning labour shortage was about 10 per cent and those mentioning skilled worker shortage was 30-40 per cent before the economic crisis, then the figures for both indicators decreased as a result of the crisis: between the end of 2008 and the beginning of 2014, the proportion of businesses mentioning labour shortage was only between 0 and 6 per cent, while the proportion of those referring to skilled worker shortage was low between 2009 and the beginning of 2012: 6–14 per cent. The proportion of those reporting labour shortage started to grow at the end of 2014 and reached a peak at the end of 2016, when 40 per cent of respondents mentioned this problem. Since that time their proportion has been around 30 per cent. The proportion of those mentioning skilled worker shortage started to increase in the spring of 2012 and culminated in the spring of 2016 when 61 per cent of respondents reported this as a problem. Since then the proportion has been around 50 per cent in each data collection period.





Source: Kopint-Tárki.

Surveys conducted by the Institute for Economic and Enterprise Research (IEER)

The business surveys of IEER indicate that about one in ten firms faced labour or skilled worker shortages between 2011 and 2013 (*Figure 1.3.7*). At the end of 2014, one in five (21 per cent) firms were facing the problem, then (apart from a short slowdown) the proportion of those complaining

started to grow continuously. In April 2017, 38% of respondents reported that labour and skilled worker shortage is a key obstacle to business (*Nábelek et al*, 2017).

Figure 1.3.7: The proportion of businesses reporting both labour and skilled worker shortage as an obstacle to business activity, April 2011 – April 2017 (percentage)



Note: N = 1,823-3,614. Source: *IEER* business surveys.

Surveys conducted by GKI Economic Research (GKI) and the European Commission.

Figure 1.3.8 indicates the proportion of businesses mentioning labour shortage as an obstacle, broken down to sectors, in comparison with the EU average. The most recent data from 2017 suggest that the labour shortage perceived by Hungarian firms considerably exceeds the EU average in all three sectors. The proportion of firms complaining in the industry sector started to grow sharply in the second quarter of 2014, while the EU average only increased slightly. The difference was the most conspicuous in the third quarter of 2017, when 83 per cent of Hungarian businesses as opposed to 16 per cent of EU firms believed labour shortage is a major barrier to business. The proportion of those complaining showed a steep increase in Hungary (from 2014 in the service sector and from 2015 in the construction industry), the EU average grew modestly.

Figure 1.3.9 shows sectoral labour shortage in Hungary between 2007 and 2017. Industry was excessively affected by labour shortage, while the services sector and the construction industry experienced a much smaller and similar labour shortage in this period.

In 2007 and 2008, only manufacturing industry was characterised by high (29–39 per cent) labour shortage, which then diminished as a result of the economic crisis and thus in 2009 was nearly as low as the level in the construction industry and services. However, it started to increase again: between 2010 and 2014 it exceeded the figures of the other two sectors by 10–20 per-

centage points. Then the difference was even larger at the end of 2014 and has been about 20–30 percentage points (sometimes reaching 40 percentage points) since that time.





Source: European Commission, Hungarian data: GKI.

Figure 1.3.9: The proportion of businesses reporting labour shortage as an obstacle to business activity broken down to economic sectors in Hungary, 2007–2017 (percentage)



Note: Monthly data on the construction industry are provided as quarterly averages. Source: *European Commission*, Hungarian data: *GKI*.

Data from the Eurofond European Company Survey

The Eurofond data draw attention to skills mismatch as a source of complaints. The most recent (2013) European Company Survey³ indicate that four out of ten (42.8 per cent) European firms find it difficult to hire appropriately skilled employees – this is shown in *Figure 1.3.10* 59 per cent of Hungarian firms agree with it; only five member states (Estonia: 69, Latvia: 66, Lithuania: 64, Belgium: 61 and Austria: 61 per cent) reported more serious difficulties than Hungary.

Figure 1.3.10: The proportion of businesses in the EU member states finding it difficult to hire appropriately skilled employees, 2013 (percentage)



Note: N = 26,803.

Country codes are provided at Figure 1.3.4.

Source: Authors' calculations based on the 2013 database of the *European Company Survey.*

Hiring school leavers and experienced workers - Surveys by IEER

The findings of the mid-year business survey of IEER in 2016 (*Figures 1.3.11* and *1.3.12*) showed that, the majority (83 per cent) of firms facing labour shortage find it difficult to recruit experienced workers, nearly two-thirds (65 per cent) also find it difficult to hire freshers and about one-third (32 per cent) even find it difficult to recruit student workers. The quarterly figures of IEER were similar in 2017: most firms (86 per cent) found it difficult to hire experienced employees, followed by freshers (71 per cent) and student workers (19 per cent).⁴

In conclusion, the above surveys unanimously suggest that complaints of labour shortage, the number of vacancies reported to job centres and the shortage assessed in business surveys have been increasing in Hungary since 2013. At present Hungary is in the "top league" in Europe in terms of complaints of labour shortage.

3 European Company Survey.

4 The two data collections (the quarterly and biannual) are not comparable because they rely on different samples and adopt different data collection methodology. In addition, one of them is conducted in October, the other in July and therefore there may also be seasonal effects.
Figure 1.3.11: The proportion of businesses reporting labour shortage broken down to level of experience of workers they find difficult to recruit, October 2016 and July 2017 (per cent)



Note: 2016: N = 853–1,092, 2017: N = 144. Source: *IEER*.

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Annex 1.3



Figure A1.3: Vacancies in two sectors as a percentage of the total number of jobs, 2006–2016

Note: according to the Eurostat and HCSO methodology, the definition for job vacancy is "a post that is newly created, unoccupied or about to become vacant in the near the future (within 3 months), for which the employer is taking active steps (e.g. through advertisements, tendering, contacting the National Labour Office, private recruitment agencies, colleagues, friends or acquaintances etc.) to fill with an employee with an employment contract. A post cannot be regarded as a vacancy if it is to be filled with temporary workers, independent contractors, service contracts, by transferring their own employee from another job or with a pupil or student on unpaid, compulsory traineeship. Also posts reserved for those with an employment contract but not obliged to work due to permanent absence (parental leave, military service or sickness leave or unpaid leave exceeding 1 month) cannot be regarded as vacancies either. The rate of vacancies: the number of vacancies expressed as a percentage of total posts (headcount of those participating in the activity of the organisation + number of vacancies)." http://www.ksh.hu/docs/hun/modsz/ modsz21.html.

1.4 DISTORTIONS IN VACANCY STATISTICS, CORPORATE AND JOB CENTRE SHORTAGE REPORTS JÁNOS KÖLLŐ & JÚLIA VARGA

Reportings of labour shortage should be treated with caution for several reasons: not only because they are driven by interests, as mentioned in the Foreword of In Focus, or because it is of no consequence for businesses if they report recruitment intentions that they later relinquish.

First of all, the type of question such as "How many persons are lacking at your company" do not usually specify the wage levels firms are willing to pay for the missing workers, or how many people would be missing at a higher wage level. This does not mean the question is pointless or the answers are meaningless – it indicates in which areas wage increase intentions or pressure on education policy is to be expected – but it cannot be directly used as an indicator of (excess) demand. Labour demand is not meaningful without wage levels, since it is a *conditional* quantity.

Secondly, these kind of shortage reports are *oversensitive*: their values may change to an extremely large extent as a result of minor changes in labour demand. In Poland, for example, the proportion of firms complaining of labour shortage increased from 42 per cent to 60 per cent in 2006–2007, while it is highly improbable that labour demand increased by nearly fifty per cent within a year (*Rutkowski*, 2007, p 25.). Neither was there increased labour demand four- or six fold in Hungary between 2013 and 2016, although the proportion of businesses reporting shortage grew at this rate. There are two reasons for this oversensitivity:

a) Companies where very few workers are missing also report shortage. The EBRD data collection on Hungary, Romania and Russia for the period of 1997–2000 showed that 36 per cent of Hungarian firms complained of skilled worker shortage but the missing headcount only accounted for 3.2-4.5 per cent of the skilled worker headcount of these firms and for 1.2-1.8 per cent of the total skilled worker headcount, according to estimates by *Commander–Köllő* (2008). When asked, also firms with only a few missing workers tend to point the finger at the insufficiency of supply. As seen in *Figure 1.4.1*, a quarter of the complaining businesses only lack one person, half of them lack one or two persons and two-thirds of them lack 1-4 persons to reach the skilled worker headcount aimed for.

It is apparent from the data reviewed in the previous subchapter that the situation is no different today. While at the end of 2016 80 per cent of manufacturing companies reported labour shortage (*Figure 1.3.9*), other data provided by them revealed that only 2 per cent of all (occupied and unoccupied) posts were vacant (*Figure 1.3.5*).



Figure 1.4.1: Distribution of the 279 firms reporting shortage in the EBRD survey, according to how many skilled workers they lack to reach their planned headcount

Source: Authors' calculations using data of the *EBRD-survey* from 2000 concerning Hungary.

b) The other cause of oversensitivity is that the same vacancy may appear at several points within a certain period. Growing recruitment difficulties are accompanied by an intensifying labour turnover, which in turn affects complaints of shortage because the more intensive flow of workers results in the intensifying movement of vacancies: when a worker moves from firm A to firm *B*, the vacancy at firm *B* moves to firm *A*, provided that firm A intends to maintain that job. When businesses answer the question on shortage based on their recent (involving a shorter or longer period not a point in time) experience, complaints multiply with increasing labour turnover and appear at several points of the vacancy chain. It should be noted that labour turnover indeed intensified in Hungary after the crisis: the Labour Force Survey of the HCSO indicates that the proportion of new entrants (starting their job in the month of the survey or in the previous month) grew from 3-3.5 per cent to over 3 per cent in the total workforce.¹

Last but not least, shortage indicators do not always measure what they are intended for: without data on employment, job and regional mobility it is impossible to assess the *net* number of missing workers in an occupation. This is also demonstrated by the labour market information matrix, which is compiled by the public employment service on the basis of enterprise surveys.

Based on enterprise surveys, occupations are classified as ones "with deteriorating status" and ones "with improving status" on the basis of planned job cuts and staff increases reported in the enterprise survey, broken down into categories of extent of the job cuts and staff increases. The tables reveal that the same occupation is often included in both among occupations "with deteriorating status" and occupations "with improving status".

1 Average rates for the periods 1999–2009 and 2010–2016; authors' calculations. Public works participants are not included in this calculation, because their entry mobility is nine fold (!) that of actual employees: 21.6 per cent versus 2.4 per cent in the period of 1999–2016 on average. We wish to demonstrate with data from the 2015 Occupational Barometer of the National Labour Office that very often the same occupations are found among "in-demand" occupations and ones "with deteriorating status" in the same headcount category. *Table 1.4.1* shows an extract from the 2015 edition of the labour market information matrix: the occupations which are included in both categories. The publication states that an occupation may be both in demand and also have deteriorating status but in different geographical areas, however, there are occupations that fall into both categories in the same regions or counties.

Occupations in demand, on the basis	Occupations with deteriorating status
of planned staff increases	on the basis of planned job cuts
At national level (100 persons or more)	
Simple industry occupation	Simple industry occupation
Simple agricultural labourer	Simple agricultural labourer
Forestry worker	Forestry worker
Heavy truck and lorry driver	Heavy truck and lorry driver
Shop salesperson	Shop salesperson
Hand packer	Hand packer
Freight handler	Freight handler
Locksmith	Locksmith
Shop cashier, ticket clerk	Shop cashier, ticket clerk
Welder, sheet metal worker	Welder, sheet metal worker
Machining worker	Machining worker
Bricklayer	Bricklayer
Bus driver	Bus driver
Waiter	Waiter
The Central Transdanubia region (100 persons or more)	
Mechanical machinery assembler	Mechanical machinery assembler
Assembler of other products	Assembler of other products
Simple forestry, hunting and fishery labourer	Simple forestry, hunting and fishery labourer
Electrical and electronic equipment assembler	Electrical and electronic equipment assembler
Cleaner and helper in offices, hotels and other estab- lishments	Cleaner and helper in offices, hotels and other estab- lishments

 Table 1.4.1: Extract from the labour market information matrix of the National Labour Office

Source: *National Labour Office* Labour market barometer, 2015, based on data from the short-term labour market forecast survey in autumn 2014.

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1.5 SHORTAGE AND UNEMPLOYMENT JÁNOS KÖLLŐ & JÚLIA VARGA

In order to describe the changes in the Hungarian labour market in the context of shortage and unemployment within the conceptual framework presented in the introductory chapter, further methodology problems must be tackled. The primary cause of the difficulty is that – due to the uncertain status of the massive public works schemes – Hungary has no clear indicator for unemployment at present.

The difficulties of measuring unemployment

Unemployment according to the LFS. The unemployment indicator measured in the Hungarian Labour Force Survey (LFS), which follows the ILO and OECD guidelines, and which is generally accepted and suitable for international comparison, defines the unemployed as persons who did not undertake income-generating work in the week prior to the survey, actively sought a job in the previous month and are able to start work within two weeks. The unemployment measured in this way had dropped below 250 by the end of 2016; however, it contains hardly any public works participants looking for a job. The LFS does not provide meaningful information about on-the-job search (including public works participants regarded as employees in the survey). Only one per cent of employees reported job search while in employment in the 2015–2016 LFS on average and only one-tenth of them entered a new job (and stayed there until the following quarterly survey), and conversely, only *one-fifteenth* of new entrants to a job reported a job search three months prior to entering the job.¹ This clearly indicates that the majority of employees do not reveal to the interviewer if they are looking for a new job and therefore the indicator compliant with the ILO–OECD standards is not suitable for measuring unemployment in the entire population also including public works participants, who do not have a real job.

The registered unemployed. The figure of the unemployed registered by the employment service is distorted by the removal of the unemployed temporarily in public works schemes from the registry for the period of their participation in the schemes. As opposed to the practice adopted in the majority of other countries, they are regarded as employees rather than active labour market program participants, even though the majority of them return to the register within a short time.²

The registered unemployed and public works participants together. Considering the unemployed and public works participants together is not without distortions either. This is because participation in public works schemes does not require registration as an unemployed person and in this way it is

1 Authors' calculations based on the 2015–2016 data collections of the LFS.

2 See the Chapter of *In Focus* on public works in the 2014 issue of the Hungarian Labour Market Yearbook (*Varga*, 2015). problematic to simply "return" public works participants in the register. Furthermore – partly because of getting caught up in public works (*Molnár et al*, 2014) – some of the public works participants do not search and do not wish to have a job in the primary labour market and thus cannot be regarded as unemployed in the usual sense of the word.

Apparently, there is no "best option" in selecting an unemployment indicator and when selecting the second best option, the key issue is how to regard public works. There are several counterarguments against saying that anyone undertaking income-generating work is considered an employee:

- Public works wages fall by 36 per cent, or in the case of qualified workers by 33 per cent behind the minimum wage of the primary labour market and the guaranteed minimum wage for qualified workers (data from 2017).
- The wage does not depend on the productivity of the worker even over the long run.
- Terminating or not entering employment results in severe sanctions: the person loses their eligibility for unemployment assistance for three years.
- There is a huge difference between the levels of labour turnover: it is an order of magnitude higher in public works than in the primary labour market.³
- The majority of public works participants move back and forth between public works and unemployment. See *Box K1.5*.
- The government does not regard public works participation as "proper" employment: it is planned that from 2018 onwards only 12 months in three years could be spent in public works.⁴

3 The LFS has been measuring the number of entries to public works since 1999. Entry mobility (the proportion of those entering the program in the month of the interview or in the previous month relative to the total number of employees) was 21.6 per cent on average among public works participants between 1999 and 2016, as opposed to 2.4 per cent in the primary labour market. (Authors' calculations.) 4 Government regulation 1139/ 2017. (III. 20.) on certain labour market measures, Section 1.e): ...the regular re-entry of public works participants into public works schemes must be prevented by the gradual introduction. from 1 June 2018, of a maximum length of participation of one year within a period of three years, unless the business sector does not provide a realistic job opportunity for the individual, that is, he/she is unable to find employment".

K1.5 Public works participants in public works schemes and in the primary labour market

The persons included in the Labour Force Survey (LFS) of the Hungarian Central Statistical Office (HCSO) may be followed up for six quarters, at that point those exiting the survey are replaced by a new cohort selected randomly from the general population. *Table K.1.5.1* follows up on the eight and six cohorts observed as public works participants in the first LFS interview.

The work histories observed may be classified into three types. The first group includes persons who were always recorded as public works participants after entering the survey. The second group includes those who in addition to participating in public works were only registered unemployed or inactive, while the third group includes those who had a market job at least once. A total of 4,775 persons were observed in eight cohorts for four quarters and 981 were observed in six cohorts for six quarters. The survey was limited to people not in education, without a secondary school leaving qualification and aged 15–63.

The data show that the majority of persons observed as public works participants in the first interview (92 and 84 per cent in the two samples respectively) appear again only as public works participant or unemployed/inactive in the subsequent waves. The majority (80 and 70 per cent respectively) of those exiting public works at least once become unemployed for the first time or repeatedly (typically repeatedly).

Table K.1.5.1: The labour market history of public works participants in the Labour Force Survey
of HCSO in the one year as well as one and a half years following the first data collection

A) Date of first data collection: Q1 2014 - Q4 2015 (follow-up for four quarters	s)	
What status did they have in the four consecutive data collections?	Average ^a	Standard deviation ^b
Public works participant on all four occasions	59.3	(5.4)
Only as unemployed or inactive in addition public works participation	32.3	(5.0)
In an actual job at least once	8.4	(3.8)
The number of persons observed		4,775
B) Date of first data collection: Q1 2014 - Q4 2015 (follow-up for six quarters)		
What status did they have in the six consecutive data collections?	Average ^a	Standard deviation ^b
Public works participant on all six occasions	48.5	(3.8)
Only as unemployed or inactive in addition public works participation	36.0	(4.7)
In an actual job at least once	15.5	(4.4)
The number of persons observed		981
^a The average of the four and six data collection	ins	

^b Intertemporal variance of the quarterly values.

Persons observed as public works participants in the first data collection of the LFS in the period after 2013 are followed up for four or six quarters. The data are limited to people not in education, without a secondary school leaving qualification and aged 15–63.

Source: Authors' calculation.

Based on the above, the ILO–OECD measure is unfit for describing unemployment in the present situation. The number of the registered unemployed considerably underestimates, while their number together with public works participants to some extent overestimates, what we wish to measure: the number of those who do not have a job similar to workers in the primary labour market (similarly stable, at a similar wage level and providing similar promotion opportunities) but who wish to work and earn an income appropriate for their qualification category.

The major unemployment time series are presented in *Figure 1.5.1*. The unemployment as defined by ILO–OECD (LSF) has decreased considerably, following the increase after 2006 and the fast growth during the crisis, and at present it is near the levels observed around the turn of the millennium. However, this is irrelevant due to the above reasons. The number of the registered unemployed dropped from nearly six hundred thousand to slightly above three hundred thousand between 2010 and 2016. Nevertheless, their number including public works participants still exceeds half a million and is higher than at any time between the so-called Bokros package and the global economic crisis.⁵

The data indicate that while the demand conditions for expanding employment are available for some sectors and companies (major export markets are expanding, Hungarian consumption is improving and, as a result of EU grants,

5 The number of public works participants is obtained from the LFS because it is suitable for looking back for a longer period. Data from the LFS and the Institution-based Labour Statistics on public works participants has only differed slightly in the past seven-eight years (see *Eppich-Köllő*, 2014). demand for investment is also relatively high), these sectors are unable or unwilling to absorb the existing – rather significant – labour reserve.



Figure 1.5.1: Unemployment between 1992 and 2016

As discussed in Subchapter 1.1, a "good equilibrium" can only emerge near the origin in the space of unemployment (U) and vacancies (V). Further away from the origin, there is a higher risk that the balance of job loss and job finding can only emerge at high U and V. The two parts of *Figure 1.5.2* show the movement of the Hungarian labour market in the U-V space. Unemployment is presented in the left-hand graph with and without public works participants, while the number of vacancies is depicted through HCSO data (left-hand graph), and the National Labour Office (NLO) (right-hand graph).

Figure 1.5.2: Movement of the Hungarian labour market in the space of vacancies and unemployment HCS0 NL0 (including public works)



The Hungarian labour market is seen moving outwards in the U-V space, unless public works participants are not regarded as unemployed and the HCSO vacancy statistics of the entire economy is used (left-hand graph, dashed line). However, if we regard public works participants as an external "reserve" for the primary labour market, similarly to the registered unemployed (in other words, the same jobless person is included in the external reserve when he/she participates in public works and when he/she does not), it becomes obvious that the increase in vacancies did not lead to a significant decrease in the number of jobless persons. It is especially true for the lowest segment of the labour market: along with the huge growth in vacancies registered in job centres, half of which are reported by public works providers, the joint number of the registered unemployed and public works participants did not decline. These trends suggest structural mismatch and frictions, the most important of which will be discussed in Chapters 4 and 5 of *In Focus*.

Changes in the Beveridge curves in Europe

The movement of European countries in the U-V space – the relationship between unemployment and vacancies – is presented as Beveridge curves in *Figures 1.5.3–1.5.5.* The impact of the economic crisis is evident, just like differences between the countries in the period of recovery. Because the European countries (partly excepting Slovakia) do not have public works programmes similar to the ones in Hungary, the ILO–OECD unemployment indicators are used in the graphs. Vacancy figures are based on the abovementioned Eurostat statistics.

When unemployment and the proportion of vacancies move in opposing directions, it indicates the impact of economic cycles: periods of expansion are characterised by low unemployment and a high proportion of vacancies, while recession is characterised by the opposite. The outward movement of the curve, i.e. when the proportion of vacancies is higher at the same level of unemployment, indicates the deterioration of matching, as discussed in Subchapter 1.1.

The Beveridge curve moved outwards during the crisis, from 2008–2009 onwards, in all European countries except Germany. Following that period differing trends are seen. *Figure 1.5.3* shows the curves of countries that after the crisis achieved better matching compared to pre-crisis times, while *Figure 1.5.4* includes countries that by and large returned to their pre-crisis state and finally *Figure 1.5.5* includes countries with deteriorating matching.

As a result of the crisis, the prior improving matching led to the sudden drop in the proportion of vacancies in Germany but after 2010 matching once again started to improve. There was a relatively small decline in matching followed by improvement in Poland, Slovakia and the Czech Republic and Estonia, where matching started to improve in 2010.

After the recession, the Netherlands, the United Kingdom, Lithuania, Latvia and Bulgaria managed to return to pre-crisis levels of matching. The proportion of vacancies and unemployment rates are also similar to the levels before the crisis. Romania experienced improvement between 2015 and 2016, after which it achieved matching similar to or even slightly better than before the crisis.



Figure 1.5.3: Countries with improving matching

Source: Based on Eurostat data.

Finally, in some of the countries with deteriorating matching (Ireland, Sweden, Slovenia and Finland) the decrease in unemployment was accompanied by higher level and more intensive increase of vacancies following the crisis. Spain and Greece had a considerably longer crisis than other countries and, despite improvement in recent years, matching is still worse than before. Austria experienced improving matching between 2009 and 2011 but after that time the market moved outwards in the U-V space until 2016.

In conclusion, Hungary is not alone in showing increasing frictions and structural tensions: mainly Ireland, Sweden and Slovenia have had similar movements in the U-V space.



Figure 1.5.4: Countries returning to matching similar to levels before the crisis

Source: Based on Eurostat data.



Figure 1.5.5: Countries with declining matching

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Source: Based on *Eurostat* data.

2. THE "USUAL SUSPECTS" – DEMOGRAPHIC REPLACEMENT AND EMPLOYMENT ABROAD

2.1 DEMOGRAPHIC REPLACEMENT

ZOLTÁN HERMANN & JÚLIA VARGA

Demographic replacement means the change in the composition of the population, which is affected by changes in birth rates and life expectancy of the population, changes in the educational attainment of entering and exiting cohorts as well as immigration and emigration. Demographic replacement of the active age population is also determined by changes in retirement regulations and education policy. Demographic replacement has an impact on labour supply and thus on trends in labour shortage. In recent years, populous age groups (the so-called "Ratkó children") have retired or are retiring and less and less populous ones enter the labour market (*Figure 2.1.1*). This Subchapter examines how this may influence the labour shortage. Only differences in birth rates and changes in education policy and retirement regulations are taken into account, immigration and emigration are not included. In addition to trends that have already taken place, expected future changes are also discussed.



The impact of demographic replacement on labour supply is estimated in a simple model. The model describes changes in the number of people potentially on the labour market. Demographic replacement is defined as the difference between the number of people entering the labour market from the school system and the number exiting the labour market (due to retirement or death). Demographic replacement in a given educational attainment category is as follows:

$$D_t^j = N_{t,k=entagej}^j - \left(\sum_{k=entagej}^{retage} N_{t-1,k}^j \times p_k^j + N_{t,k=retage}^j\right), \tag{1}$$

where *D* is the balance of demographic replacement in the *j* educational attainment category in year *t*, while *N* is the number of people in the population aged *k* in the year concerned. The first element on the right-hand side of the equation is the number of new entrants to the labour market: the headcount of the cohort that reaches the entry age in year *t* (this is represented by the variable *entagej* relevant to educational attainment *j*). The second member represents the number of outgoing workers. Death in active working age (age between entry age and retirement age) is also regarded as exit. *P* represents the probability of death at age *k* in *j* educational attainment category. The other large group of exiters consist of retiring workers. In year *t*, the cohort reaching the effective retirement age (*retage*) in that year takes retirement.¹ Calculations have been made for women and men separately but – for convenience – equation (1) does not contain indexes designating gender.

Cumulating the different educational attainment categories, the balance of demographic replacement for the entire active age population is obtained:

$$D_{t} = \sum_{j} N_{t,k=entagej}^{j} - \left(\sum_{j} \sum_{k=entagej}^{retage} N_{t-1,k}^{j} \times p_{k}^{j} + N_{t,k=retage}\right).$$
(2)

The model roughly describes changes in the size of the active age population, relying on two important simplifying assumptions. Firstly, it is assumed that everyone retires when reaching the effective retirement age, that is, neither early retirement (e.g. due to invalidity), nor employment after retirement are taken into account. Secondly, for convenience, it is assumed that young people with a tertiary qualification enter the labour market at the age of 25, and with a lower qualification at the age of 20. Therefore, in each year, in each educational attainment category, the members of the same cohort enter the labour market. In fact, entrants belong to a few consecutive cohorts, their headcount would be possible to determine as the weighted average of the adjacent cohorts.²

The calculations are based on census data from 2011. The data are aggregated on the basis of cohorts and not educational attainment. When estimating death rates, death probability calculated from death rates published by HCSO in the early 2000's broken down to age, gender and qualification level were used for the whole period (i.e. death rates are assumed unchanged). Single year of age population estimates for each year are calculated using death probability, net of mortality after 2011 and calculated backwards before 2011.

The size of educational attainment categories is the same as the figure actually observed in the census in the case of cohorts born before 1987 (or before 1982 in the case of higher education graduates), while in the case of younger cohorts, the latest observed educational attainment proportions were applied, assuming that the proportions of educational attainment remain unchanged.³

The balance of demographic replacement in an educational attainment category depends on two factors: the difference in the size of cohorts entering

1 In years when the retirement age is specified for half years, we estimated that half of the cohort of the given year retires. 2 We opted for the simpler procedure because these weights are difficult to determine precisely, and they probably change over time.

³ We cannot assume that the education of younger cohorts had typically finished by the year of the census. Higher education graduates are assumed to achieve the educational attainment proportion that is largely considered final at the age of 30.

and exiting and the difference in the proportion of educational attainment categories within cohorts entering and exiting, i.e. long term changes in birth rate and schooling. In order to assess the relative weight of the two factors, we have calculated the balance of demographic replacement with no changes in birth rates, that is, with cohorts of equal size. The demographic replacement obtained in this way only indicates the impact of changes in the proportions of educational attainment. The balance of demographic replacement with unchanged population size is:

$$\widetilde{D}_t^j = B_t^j - K_t^j \times \frac{\sum_{j} B_t}{\sum_{j} K_t}, \qquad (3)$$

where B_i^j represents the number of entrants and K_i^j represents the number of outgoing workers in educational attainment category *j*, while B_i and K_i are the total number of entrants and outgoing workers in year *t*.⁴

Figure 2.1.2 shows the changes in the number of new entrants and outgoing 4 In years when the number of workers and in demographic replacement broken down to gender in the enoutgoing workers differed not tire active age population, and Figure 2.1.3 shows the changes in the number only because of the size of cohorts but also because, due to of new entrants and outgoing workers broken down to gender in the various transitional rules, only a part educational attainment categories. The extent of demographic replacement of the cohort retired, this difference was adjusted first, that is given in thousand persons in *Table 2.1.1* and proportionately to the popuis, we made the calculations as lation in 2011 in *Table 2.1.2*. if the whole cohort had retired.

Figure 2.1.2: Demographic replacement and the number of new entrants and outgoing workers in the active age population, 2001–2030





Figure 2.1.3: New entrants and outgoing workers broken down to educational attainment, 2001–2030

The size of the entire active age population decreased by 15 thousand between 2001 and 2010, which is primarily because the decreasing headcount of the cohorts in that period was offset by the increase of the retirement age of women. The size of the entire active age population will decrease by 217 thousand between 2010 and 2020 and by 360 thousand between 2020 and 2030.

The entering cohorts are more educated than the outgoing ones but because the outgoing cohorts are larger, the headcount of active-age people decreases in every educational attainment category except in the category of higher education graduates. The number of higher education graduates will increase by 260 thousand between 2011 and 2020, while the number of those with an upper secondary and vocational qualification will decrease by 40 thousand, the number of those with a general upper secondary qualification will decrease by nearly 18 thousand, the number of those with a vocational training certificate will decrease by 213 thousand and the number of those with a lower secondary qualification will decrease by 206 thousand.

	Male			Female		
Educational attainment	2001-2010	2011-2020	2021-2030	2001-2010	2011-2020	2021-2030
Lower secondary at most	-213.9	-56.3	-43.6	-139.5	-150.0	-87.0
Vocational training certificate	-25.4	-158.1	-173.9	23.0	-55.2	-95.0
General upper secondary qualification (matura)	18.8	17.6	11.0	1.1	-35.2	-23.5
Upper secondary and voca- tional qualification	21.4	-8.0	-29.9	31.5	-32.3	-54.5
Tertiary	75.2	98.4	56.4	192.7	161.5	79.6
Total	-123.9	-106.3	-180.0	108.9	-111.1	-180.3

Table 2.1.1: Demographic replacement between 2001–2030, by educational attainment and gender (thousand persons)

Table 2.1.2: Demographic replacement between 2001–2030, by educational attainment and gender in proportion to the active age population of 2011 (percentage)

		Male			Female	
Educational attainment	2001-2010	2011-2020	2021-2030	2001-2010	2011-2020	2021-2030
Lower secondary at most	-45.0	-11.8	-9.2	-24.6	-26.5	-15.4
Vocational training certificate	-2.4	-14.8	-16.3	3.9	-9.4	-16.2
General upper secondary qualification (matura)	7.4	6.9	4.4	0.3	-8.3	-5.5
Upper secondary and voca- tional qualification	4.0	-1.5	-5.6	5.4	-5.6	-9.4
Tertiary	15.1	19.8	11.3	27.5	23.1	11.4
Total	-4.4	-3.8	-6.4	3.8	-3.9	-6.3

There are substantial differences according to gender: there is a considerably greater increase in the number and proportion of higher education graduates and a decrease in the number and proportion of those with a lower secondary qualification at most among women. The proportion of men with a lower secondary qualification decreased dramatically, by more than 45 per cent between 2001 and 2010, because the outgoing cohorts had a high proportion of low-qualified men. A further significant decrease is expected between 2011 and 2020: by 12 per cent among men and by more than 26 per cent among women. The proportion of men with a vocational training certificate will decrease by 15 per cent and that of women by 9 per cent between 2011 and 2020 and a similar decrease is expected in the following decade. The proportion of men with a tertiary (higher education) qualification will increase by 20 per cent and that of women by 23 per cent between 2011 and 2020 and the following decade will see a slower -11-11 per cent - growth unless there are considerable education policy changes.



Figure 2.1.4: The impact of changes in birth rates on demographic replacement broken down by educational attainment, 2001–2030

Figure 2.1.4 shows the estimates for the impact of the difference in the size of entering and outgoing cohorts on demographic replacement and how demographic replacement would change if birth rates were unchanged, that is, all cohorts were the same size. When the two curves are close to each other

and are largely parallel, it indicates that differences in schooling play a key role in demographic replacement, since identical cohort sizes would have resulted in the same increase/decrease in the headcounts of educational attainment categories.

As seen in *Figure 2.1.4*, this is the case among the lowest qualified – with lower secondary qualification at most – where the headcount would have decreased similarly in the case of identical cohort sizes. And this is also the case with higher education graduates, where the headcount would have increased similarly. Trends are mixed in the other educational attainment categories. In the general upper secondary category, the headcount of men would have increased to a similar extent with identical cohort sizes, because a larger proportion of men have obtained this qualification than before. However, in the demographic replacement of those with a vocational training certificate, changes in the size of cohorts played just as important a role as differences in schooling.

As a result of demographic replacement, the active age population will decrease by about 6 per cent between 2011 and 2020 but its educational/schooling composition will considerably improve. Although the decrease is significant, so far it has not been substantial enough to play a key role in labour shortage tendencies. Emigration, on the other hand – which we have not investigated – may reinforce the effect of these processes. In addition, in the following decade (until 2030) there will be larger decreases (of more than 12 per cent) in the number of active age workers and more significant changes in the schooling composition unless retirement regulations and education policies are amended.

2.2 THE IMPACT OF DEMOGRAPHIC REPLACEMENT ON EMPLOYMENT STRUCTURE éva czethoffer & jános köllő

The currently available data sources do not provide a comprehensive overview of the impact of demographic replacement in a broad sense – including entry to the labour market from education and immigration on the one hand, and, on the other, retirement, losing the capacity for work, death before retirement and emigration – on *employment structure*. By the individual-level integration of education, employment, healthcare and retirement registries there will be a possibility for a thorough investigation in a few years' time but at present it is only the Labour Force Survey (LFS) of the Hungarian Central Statistical Office (HCSO) that provides a comprehensive but – because of the small number of observations and the uncertainties of self-reported variables – necessarily inaccurate picture.

It is possible to identify those entering the labour market from education or entering retirement or permanent inactivity from the labour market in the LFS in several ways – relying on the panel aspect and the retrospective questions. The survey enables following a person for six quarters and the retrospective questions allow looking back for a further one year from the 1.5-year-long panel. Two questions of the survey were used for identifying the groups of entrants and outgoing workers, which refer to the activities of the respondent at the time of the survey and one year prior. *Entrants* are defined as persons working at the time of the survey and studying one year before it. *Outgoing workers* are persons reporting themselves as old age pensioners or incapacitated at the time of the survey and working one year prior to it. The occupation of outgoing workers is identified on the basis of the last HCSO code prior to retirement or inactivity, while that of entrants is identified on the basis of the code at the time of the survey.¹ Because of the low number of cases in the sample, several occupational groups and several periods were merged.²

The exit data in *Table 2.2.1* is approximately the same as the number of those exiting the labour market to retirement or incapacity, since the overwhelming majority of incapacitated persons claim to receive a disability pension or a similar benefit. 96 per cent of respondents reporting themselves to be old age pensioners responded to another question as receiving a pension in the January-March 2010 data collection of the LFS and vice versa: 96 per cent of those reporting receiving a pension identify themselves as old age pensioners when answering a question about their labour market status. Similarly, 99 per cent of those identifying themselves as incapacitated reported receiving a disability pension, while 87 per cent of those reporting receiving a disability pension identified themselves as incapacitated.

1 HSCO: Hungarian Standard Classification of Occupations. Occupations in the armed forces are not included.

2 The retrospective questions only reveal whether the respondent was in employment a year before but his/her job at that time was not necessarily his/her final one before exiting employment. Employment abroad or participation in public works schemes also qualify as employment. The database does not verify permanent emigration, which involves the dissolution of the household or exiting the household. Table 2.2.1: The number of entrants to the labour market from education and from the labour market to retirement and/or incapacity according to estimates based on the Labour Force Survey of the HCSO, 2006–2015 (thousand persons)

	From education to work	From work to retirement	Balance (entrance-exit)				
Those in graduate professions, senior positions, business leaders							
2006-2010	100	123	-23				
2011-2015	97	115	-18				
Those in other intellectual	professions, office workers						
2006-2010	126	124	2				
2011-2015	133	152	-19				
Those in services (all occup	pations except industrial or	ies)					
2006-2010	91	86	5				
2011-2015	114	105	9				
Those in industrial occupat	ions						
2006-2010	56	80	-24				
2011-2015	57	58	-1				
Assemblers, machine opera	Assemblers, machine operators, those in elementary occupations						
2006-2010	58	110	-52				
2011-2015	109	144	-35				

Note: The table contains weighted totals, in thousand persons.

The number of observations: 9,937 entrants, 11,306 outgoing workers. The average cell size in the case of entrants is 662 persons, while in the case of outgoing workers it is 754 persons. The cases were weighted with the weights provided in the survey.

From education to work: working at the time of the data collection, studying one year prior to it. Respondents are placed into occupational categories based on their oc-

cupation at the time of data collection.

From work to retirement: pensioner or incapacitated at the time of data collection, working one year prior to it. Respondents are placed into occupational categories based on their last occupation. When identifying respondents, their self-classified labour market status is taken into account. Each person is included only once, at the first observation when he/she meets the above criteria to qualify as an entrant or outgoing worker (exiter).

It is only partially possible to verify the data externally. We estimate the joint number of those entering retirement or incapacity in the period of 2006–2010 to be 523 thousand. In the same period, the number of newly granted old-age, disability and trauma disability pensions was 501 thousand.³ It is not possible to make similar calculations for the period of 2011–2015 because disability pensions were "abolished" (converted into a social security benefit), while most of the persons involved still identify themselves as being on disability pension. LFS data and data from the Central Administration of National Pension Insurance can only be collated with some inaccuracy because some of the persons in retirement in year *t* and working in year *t* – 1 according to the the LFS do not retire in year *t* but in year *t* – 1. In addition, the population entering retirement includes a considerable number of unemployed or inactive persons. Nevertheless, the orders of magnitudes are the same. The estimates for the entrants from education to the labour market cannot be externally verified. The only reference point is the number of graduates com-

3 Fazekas–Blaskó (2016) p. 251. The calculation does not contain data on the personnel of the armed forces. pleting higher education, which was 162 thousand between 2006 and 2010.⁴ The number of entrants to graduate occupations estimated in the table is significantly lower (100 thousand persons), but this is not necessarily contradictory, because some of the graduates do not take up employment, others find employment in jobs not requiring a higher education degree, while some of them go abroad and therefore are not included in the data collection a year after their graduation.

Finally, we should compare the estimates for the balances of demographic replacement with the changes in populations observed in the LFS. For this, the period of 2006–2010 is considered again and the data collections Q4 2005 and Q4 2010 of the LFS are used. The populations changed as follows (estimated balances from the table are given in brackets): graduate occupations 30 (–23), other intellectual 0 (2), services –28 (5), industry –88 (–24), unskilled and semi-skilled workers –12 (–52). The differences are not critical, considering that changes in populations are also influenced by unemployment (which was much higher at the end of 2010 than at the end of 2005 and mainly affected physical jobs), emigration (which primarily influenced the headcounts of skilled workers in the industry and service sectors), the expansion of public works programmes (resulting in an increase in the headcounts in elementary work) as well as taking up employment before completing higher education studies (as a result of which a lot of future graduates are observed in jobs not requiring a higher education degree).

Based on the above comparisons, estimates concerning demographic replacement may be regarded as a rough approximation. *The findings of the calculations are summarised below.*

Demographic replacement resulted in a loss in all occupational categories except the services sector and other intellectual occupations in 2006–2010. The most substantial loss was suffered by the unskilled and semi-skilled workforce despite an increase in entrants from education due to the excessive expansion of public works after 2011. The reason for this is because the impact of large cohorts of unskilled workers reaching the retirement age or losing their capacity to work was more significant.

The data do not confirm that demographic replacement or the different educational attainment levels of entrants and exiters endanger the supplies for industrial skilled labour. Between 2010 and 2015 the number of entrants and exiters was balanced in this sector, while demographic replacement caused a loss in graduate and other intellectual occupations.

4 Ibid. p. 228.

Reference

FAZEKAS KÁROLY–BLASKÓ ZSUZSA (eds) (2016): The Hungarian Labour Market, 2016. IE CERS HAS, Budapest.

2.3 LABOUR EMIGRATION AND LABOUR SHORTAGE Ágnes hárs & dávid simon

The public discourse regards it as obvious that the cause of labour shortage is specialists going abroad to work and additionally in professional circles it is a prevalent view that the reason for the increasingly frequent complaints of labour shortage is growing employment abroad. Even though labour migration in itself does not explain this phenomenon, the connection is obvious. This subchapter investigates the supply side of this relationship, the extent and selectivity of outward migration, the structure and characteristics of the jobs left behind as well as the dynamics of emigration and homecoming.

Few studies have examined the impact of outward migration on the labour market of countries of origin: the ones that did so, revealed the most significant impact on the emigration of qualified professionals, wages and wage differences. (*Docquier et al*, 2013). These impacts may vary considerably, depending on economic differences between countries and migration expectations (Massey, 1990). Since 2004, the gradual realization of the free movement of workers has brought about an accelerated East-West labour migration in the European Union, causing sudden, unexpected changes in the labour markets of both host countries and countries of origin (Kahanec et al, 2016). Studies evaluating the impact of outward migration using simulation models found that the most important beneficial effects on the labour markets of countries of origin are increasing wages and decreasing unemployment along with the potential adverse effects of labour shortage, especially in certain occupations coupled with increasing labour demand (*Zaiceva*, 2014). Wage effect in response to outward migration was seen in groups that were affected by especially strong outward migration (Dustmann et al, 2015; Elsner, 2013). In the Baltic countries, *Hazans* (2016) found innovative adaptation in response to the large scale outward migration.

Labour supply has decreased since 2004 due to continuous outward migration; and the increasingly frequent reporting of shortages as well as the labour shortage seen in the new EU member states in general has emerged virtually at the same time in the growing economies of the countries of origin in Eastern Europe (*Mara*, 2016). In the following, Hungarian specificities will be discussed: the impact of employment abroad, which started to expand later than in other Eastern European countries and which has been growing strongly since 2011.

Data, weighting and sample design

The assessment of migration and especially emigration is hindered by the lack of statistical data (*Docquier et al*, 2013), therefore we have adopted a new

method. We used the quarterly figures of the Labour Force Survey (LFS) of the Hungarian Central Statistical Office (HCSO) for the period 2006–2016. The LFS also contains the population of persons who work abroad but have a member of their household in Hungary; however, it does not contain those who moved abroad with their families.¹ Mirror statistics, i.e. the immigration data of other countries offer a more accurate picture of the total population of Hungarian citizens living abroad but they do not contain detailed information on activity and employment (*Hárs*, 2016). Such data are included in the 2011 census of some European host countries² – we relied on them to adjust the sample of workers exiting the Hungarian labour market in order to work abroad.

We adjusted the population working abroad, identified on the basis of LFS data, with weightings. We performed separate analyses for the three major host countries (Austria, Germany and the United Kingdom) and a joint analysis for the remaining countries. The number of workers seen in the LFS was adjusted to the total population observed in the mirror statistics (Hárs, 2016) by adjusting the population rate with the employment rate of the host countries estimated on the basis of the 2011 census (0.74 in the United Kingdom, 0.67 in Germany). The effect of seasonal fluctuations seen in the quarterly figures was taken into account according to the complete time series. In the case of Austria, where the number of commuters is considerable and commuters are included in the LFS data, quarterly figures from the Austrian Employment Service (AMS) were used. In the case of the remaining host countries, the mean of the weights used for the three major host countries were applied, assuming that the proportion of the "missing population" is similar in these countries. The weights obtained in this way were combined with the original weights adopted by the HCSO.

We presumed that the structure of employment abroad as well as its distribution by host countries, indicated by the LFS, is not considerably different in the total population living abroad, thus the weighted LFS statistics fairly accurately show the actual structure and proportions of the population working abroad.³ *Figure 2.3.1* presents the estimated headcount of employees calculated from LFS data adjusted by mirror statistics.

The employment of the population aged 18 years or more in the period 2006–2016 was evaluated using the adjusted sample of the LFS, excluding the employment of old-age pensioners. LFS statistics contain those *working* abroad, therefore those unemployed, inactive or studying abroad are excluded (*Hárs–Simon*, 2016). When examining flows, entrants to employment abroad are defined as living in Hungary in the preceding quarter and working abroad in the next, while returnees are persons working abroad in the preceding quarter and working in Hungary in the next.⁴

1 Bodnár–Szabó (2014) and Hárs–Simon (2016) examined both those working abroad and those commuting, while Blaskó– Gödri (2016) examined families that have moved.

2 See the Census.

3 Selection of migration differs by host countries. The differences between the selection of working abroad and moving abroad with the family are not known - however, selection is influenced by the labour demand of the host countries. Moving usually takes place in several stages: after a family member finds employment, the entire family moves, therefore events taking place before moving may be included in the LFS in the case of families too. 4 The LFS database enable us to follow the career of an individual for six quarters but because

of panel attrition, this approach would provide a less accurate result of flow, and in the case of exiters an even higher rate of panel attrition is likely.





statistics.

Source: Authors' calculations using LFS data.

Based on the ISCO–88 categories, we developed occupational groups, identifying expected skill shortages, to be able to examine suspected shortages. The detailed categories are presented in *Table A2.3.1* of *Annex 2.3*.

Exit and return - the actual proportion of labour emigration

When discussing employment abroad, one usually thinks of outward migration from the Hungarian labour market; however, returnees must also be considered. (*Horváth*, 2016). A more accurate picture of labour emigration is obtained by also examining the balance of those entering and exiting employment abroad, since this balance is especially relevant for the impacts on the Hungarian labour market.⁵

The number of persons in employment abroad was compared to the combined headcount of those staying in Hungary in that quarter and those in employment abroad. This proportion quantifies the extent of potential labour shortage caused by employment abroad, assuming that everyone taking up employment abroad would also have a job in Hungary. *Exit rate, return rate and net rate are defined as the average proportion of those taking up employment abroad, those returning and taking up employment in Hungary and their balance respectively, relative to the combined headcount of the population concerned and those in employment in Hungary at the time of the exit, aged 18 years or more and below the retirement age.* In order to illustrate trends, the average proportions of the periods 2006–2010 and 2011–2016 were examined separately.⁶ *Figure 2.3.2* presents the average annual proportions of the period of increasing outward migration after 2011.

According to our estimations, slightly more than 2 per cent of workers aged 18 years or more and below the retirement age took up employment abroad annually on average between 2011 and 2016 but nearly half of these returned

5 When calculating the balance of migration, we made simplifications. Exiters and returnees are regarded as similarly skilled and thus we ignore that returnees may be less successful or less competitive. Further simplifications are made concerning returnees: it is assumed that they return to the region they have left and their educational attainment does not change (the data available did not enable a more detailed analysis of differences). However, it is analysed broken down into occupations - which occupations the exiters left and the returnees returned to. It enables us to measure the impact of employment abroad on employment in Hungary, broken down into occupational groups based on ISCO-88 (Table A2.3.1). 6 The detailed quarterly figures are presented in Table A2.3.2.

home and found employment in Hungary. Thus the net proportion of those absent due to employment abroad is estimated at more than 1 per cent. Between 2006 and 2010 the average proportion did not reach 0.6 per cent.



Figure 2.3.2: Average annual exit, return and net labour migration rates, 2011–2016

Note: Annual average values are calculated from quarterly average values of change. Standard errors are calculated from the sample; the net proportion of labour migration is not significant in the case of university and college graduates as well as in the service, trade, agricultural and construction industries, building installation, metalworking, food and light industry as well as unskilled jobs. *Exit rate:* the average proportion of those taking up employment abroad relative to the combined

headcount of the exiters and those in employment in Hungary at the time of the exit, aged 18 years or more and below the retirement age.

Return rate: the average proportion of those returning home and taking up employment relative to the combined headcount of the returnees and those in employment in Hungary at the time of the exit, aged 18 years or more and below the retirement age.

Net rate: the average proportion of the balance of exiters and returnees relative to the combined headcount of exiters and returnees and those in employment in Hungary at the time of the exit, aged 18 years or more and below the retirement age.

Southern Transdanubia and Northern Hungary are the *regions* with the highest proportion of exiters – well above the average. In Northern Hungary the proportion of returnees is also high, which reveals short-term, seasonal employment. In Western Transdanubia, with a lower exit and return rate, the proportion of net labour migration substantially exceeds the average, while Central Hungary is characterised by the lowest exit and net labour migration rates.

An especially high proportion of young people below 30 and secondary school graduates take up employment abroad, with a low proportion of returnees. Nevertheless, the exit and return rates of higher education graduates, especially university graduates, are estimated to be below the average.

Workers who had also been *in employment in the preceding year*, were less likely than the average to take up employment abroad, while those studying or unemployed in the preceding year moved abroad to work in higher proportions. Those unemployed in the preceding year also constitute a high proportion of returnees, which indicates that for them both employment abroad and in Hungary consists of short-term, precarious work.

Finally, it was also estimated how labour migration affects the members of different *occupational groups*. The last occupation in Hungary was included in the case of exit and the occupation taken up in Hungary in the case of return. The highest proportion of exit was seen in catering (cooks, waiters): the exit rate between 2011 and 2016 was 5 per cent on average annually, coupled with a relatively low return rate, thus net labour migration reduces the potential headcount by 4 per cent on average annually. The annual average exit rate is nearly 4.5 per cent in the construction industry and 3.5 per cent in building installation occupations, coupled with a relatively high return rate. The return rate is also relatively high in other industry-related occupations. A high share of drivers also find employment abroad and along with a relatively low return rate the annual average net labour migration results in a potential workforce reduction of nearly 1.5 per cent. In spite of frequent reporting of labour shortage in trade, the proportion of those leaving trade jobs behind turned out to be below average. However, this sector showed the highest increase in the exit rate compared to the period of 2006–2010.

The independent effects of demographic and labour market factors on employment abroad

Based on the migration patterns observed in the descriptive statistics, we examined how individual factors influence the probability of employment abroad, controlling for other factors. The average marginal effect and the changes over time of factors affecting the probability of exit and return were analysed using logistic regression. The description of the model is included in *Table A2.3.2* of *Annex 2.3*. The findings, for five dates, about employment abroad and returning home are presented in *Table 2.3.1* and *Table 2.3.2* respectively.

	Q1 2006	Q3 2008	Q1 2011	Q3 2013	Q1 2016
Female	-0.000968***	-0.001015***	-0.001049***	-0.001023***	-0.000833
Age					
Aged 18	0.000102***	0.000111***	0.000119***	0.000121***	0.000104
Aged 38	-0.000097***	-0.000112***	-0.000134***	-0.000168***	-0.000219***
Aged 48	-0.000079***	-0.000093***	-0.000113***	-0.000141***	-0.000183***
Aged 58	-0.000024***	-0.000032***	-0.000044***	-0.000062***	-0.000090***
Region					
Central Transdanubia	0.000463**	0.000625***	0.000878***	0.001282***	0.001944**
Western Transdanubia	0.001001***	0.001204***	0.001491***	0.001894***	0.002450***
Southern Transdanubia	0.001999***	0.002274***	0.002663***	0.003198***	0.003899***
Northern Hungary	0.001510***	0.001660***	0.001864***	0.002113***	0.002369***
Northern Great Plain	0.000848***	0.000862***	0.000860***	0.000797***	0.000567
Southern Great Plain	0.000797***	0.000899***	0.001027***	0.001172***	0.001293*
Type of municipality					
Other town	-0.000406*	-0.000304	-0.000141	0.000149	0.000689
City with county rights, capital city	-0.000723***	-0.000704***	-0.000665***	-0.000570**	-0.000337
Educational attainment					
Vocational school	0.000491**	0.000703***	0.001047***	0.001626***	0.002643***
General upper-secondary school	0.000898**	0.001056***	0.001307***	0.001704***	0.002344***
Vocational upper-secondary school	0.000882***	0.001127***	0.001514***	0.002143***	0.003195***
College	0.001543**	0.001873***	0.002392***	0.003220***	0.004569***
University	0.003434**	0.002848***	0.002405***	0.002033**	0.001648
Activity a year prior					
Studied a year prior	-0.000804**	-0.000639**	-0.000270	0.000548	0.002360
Unemployed a year prior	0.000488	0.001029***	0.001903***	0.003371***	0.005924***
On parental leave or other a year prior	-0.000782***	-0.000796***	-0.000811***	-0.000812***	-0.000767
Occupation					
Economic and engineering	0.000248	0.000334*	0.000472**	0.000698*	0.001085
Services	0.000520	0.000580	0.000655	0.000736	0.000784
Catering	0.003998***	0.004111***	0.004381***	0.004819***	0.005420***
Trade	0.000241	0.000396	0.000681	0.001227	0.002316
Agriculture	0.000182	0.000310	0.000549*	0.001013*	0.001954
Construction industry	0.002119***	0.002526***	0.003142***	0.004080***	0.005520**
Building installation	0.002336***	0.002654***	0.003136***	0.003849***	0.004890*
Skilled metalworking	0.001602***	0.001736***	0.001939***	0.002213***	0.002543
Food and light industry	0.003258***	0.002870***	0.002555***	0.002223***	0.001720
Machine operators, assemblers	0.000691**	0.000860***	0.001115***	0.001503***	0.002104*
Drivers	0.001527**	0.001898***	0.002467***	0.003352***	0.004760**
Unskilled work	0.000667**	0.000839***	0.001099***	0.001501***	0.002134*

Table 2.3.1: The marginal effect of individual factors on employment abroad

Note: We used the Delta method to compute the 95 per cent confidence interval for the average marginal effect. Dependent variable: entering employment abroad.

Reference category: male, Central Hungary, village, a lower secondary qualification at most, was in employment in the preceding year, occupations requiring a higher education degree.

"Significant at a 1 per cent level, "significant at a 5 per cent level, significant at a 10 per cent level. Coefficients relating to those aged 28 were not significant at any of the dates and therefore are not included in the table.

	Q1 2006	Q3 2008	Q1 2011	Q3 2013	Q1 2016
Female	-0.000492***	-0.000502***	-0.000527***	-0.000534***	-0.000420
Age					
Aged 38	-0.000019***	-0.000026***	-0.000039***	-0.000062***	-0.000106***
Aged 48	-0.000023***	-0.000028***	-0.000038***	-0.000055***	-0.000087***
Aged 58	-0.000014***	-0.000016***	-0.000021***	-0.000030***	-0.000046***
Region					
Central Transdanubia	0.000231**	0.000305**	0.000415***	0.0005563**	0.0006743
Western Transdanubia	0.000483	0.000505	0.000521***	0.000462*	0.000128
Southern Transdanubia	0.000643	0.000734	0.000864***	0.000998***	0.0009996
Northern Hungary	0.001078***	0.001169***	0.001316***	0.001477***	0.0015007^{*}
Northern Great Plain	0.000412***	0.000453***	0.000495***	0.0004815**	0.0002345
Southern Great Plain	0.000207**	0.000256**	0.0003175**	0.0003617	0.0002747
Type of municipality					
Other town	0.000338**	0.000297**	0.000235**	0.000102	-0.000214
Activity a year prior					
Unemployed a year prior	0.000344*	0.000498*	0.000776***	0.001305***	0.002362**
On parental leave or other a year prior	-0.000033	-0.000134	-0.000285**	-0.000543***	-0.001030***
Occupation					
Catering	0.002424**	0.001810**	0.001364***	0.001006*	0.000665
Construction industry	0.000316	0.000700	0.001397***	0.002751**	0.005550*
Building installation	0.000189	0.000529	0.001161**	0.002420***	0.005090**
Skilled metalworking	-0.000025	0.000161	0.000497*	0.001156***	0.002538**
Food and light industry	-0.000078	0.000141	0.000577	0.001504*	0.003605
Machine operators, assemblers	-0.000037	0.000072	0.000251	0.000573*	0.001202
Drivers	-0.000065	0.000159	0.000601	0.001536**	0.003641
Unskilled work	-0.000083	0.000077	0.000369	0.000950**	0.002185*

Table 2.3.2: The marginal effect of individual factors or	1 the return to the Hungarian labour market
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Note: We used the Delta method to compute the 95 per cent confidence interval for the average marginal effect. Dependent variable: entering employment abroad. Reference category: male, Central Hungary, village, a lower secondary qualification at most, was in employment in the preceding year, occupations requiring a higher

education degree

*** Significant at a 1 per cent level, ** significant at a 5 per cent level, * significant at a 10 per cent level. The coefficients for the following categories were not significant at any of the dates and therefore are not included in the table: ages 18 and 28, city with county rights, capital city, educational attainment (it was only weakly significant for college graduates in 2011:0.000995**), studied a year prior, economic and engineering occupations, occupations in the service sector, trade and agriculture.

The major findings indicate that the average marginal effect of being female reduces the probability of both taking up employment abroad and returning, compared to being male, and there is little change over time. As for age, the average marginal effect of being 18 years of age increases the probability of working abroad and this effect seems constant for some time but at the age of 28 the effect is no longer significant, while being 38 or older reduces the probability of taking up employment abroad. The extremely high exit rate of the 18–29 age group seen in the descriptive statistics is only partly confirmed by the marginal estimates (only for the very young), suggesting that employment abroad may have been influenced by educational attainment level and other factors in addition to age.

Educational attainment has a considerable impact on taking up employment abroad; however, it has no significant impact on returning. The average marginal effect of educational attainment increases the probability of finding employment abroad in the case of all levels of educational attainment except lower-secondary qualification and the effect increases both with the qualification level and over time. Upper secondary qualification (Matura) gradually loses its stronger marginal effect compared to a vocational training certificate after 2011. Although the descriptive statistics showed an excessive outward migration of general upper-secondary school graduates, this may be influenced by other factors such as age or prior learning – the independent effect does not seem to be marked. The average marginal effect of having a higher education qualification proved to be the strongest: the effect of college education was strong throughout the entire period, while the marginal effect of university education exceeded that of college education until 2011, then started to decrease gradually and in 2016 did not show a significant effect. This finding may reflect that the opportunities available for, and the labour market attractiveness of, university graduates have changed because of the increasing employment abroad (in addition, due to proportions in the complete population, the number of higher education graduates in the sample is small, thus only substantial effects may be detected).

The *regional* effect is stronger in every region than in the region of Central Hungary. Similarly to the proportions observed in the descriptive statistics, the average marginal effect of Southern Transdanubia and Northern Hungary increases the probability of working abroad more than the other regions. The average marginal effect of Southern Transdanubia is especially strong and increases rapidly, while the effect of Northern Hungary is slightly lower. The average marginal effect of Western Transdanubia has been increasing considerably since 2011, probably due to the attraction of the Austrian labour market, which opened up completely in 2011. The marginal effect of the regions on return is substantially weaker and as opposed to the effect on exit, the most significant marginal effect on return was produced by Northern Hungary, similarly to the findings of the descriptive statistics. As for the place of residence, cities with county rights and the capital city have a weaker marginal effect on taking up employment abroad than villages, while a place of residence in other cities increases the probability of return.

Compared to being in employment a *year prior*, the average marginal effect of being unemployed increases, while being on parental leave or in other activities decreases, the probability of both taking up employment abroad and returning to employment in Hungary. On the other hand, the marginal effect of studying in the preceding year did not seem to be significant, thus the strong impact seen in the descriptive statistics is due to other factors.

The effect of *occupations* on employment abroad is considerable. Compared to occupations requiring a higher education qualification, the average marginal effects of all other occupations on employment abroad were higher. The average marginal effects of catering, construction industry, building installation and driver occupations were substantial and increasing throughout the period and increased the probability of entering employment abroad by 0.5–0.55 per cent in 2016. The average marginal effects of machine operators, assemblers and unskilled work lagged behind but were still considerable, and increased the probability of employment abroad by around 0.25 per cent. The marginal effects of metalworking and food and light industry occupations were similar at first but then the effect was no more significant at the end of the period. The average marginal effects of trade and agricultural occupations were only significant in some years and were relatively modest. The average marginal effects of non-physical economic and engineering as well as service sector occupations were well below the level observed among manual occupations. The combined occupational groups probably hide the effects of individual occupations, such as doctors and nurses on outward migration (the sample size did not enable such detailed breakdown). The average marginal effects of individual occupations on return were smaller but return to construction industry, building installation and metalworking occupations is similar to the extent of exit, and return is similar to the findings of the descriptive statistics.

Conclusions

Our analysis investigated how outward migration contributes to labour shortage in addition to other factors. Increasing levels of employment abroad in itself resulted in a noticeable increase in the number of workers aged 18 years or more and below the retirement age, since the net proportion of labour migration, calculated as the balance of exiters and returnees, was more than 1 per cent between 2011 and 2016 on average annually. There is also selectivity of entry to employment abroad and to a lesser extent of return. This may have an impact on labour shortage in certain sectors. Young age, educational attainment, regions and occupations have a considerable impact. Both analyses indicated that an especially high proportion of workers leave Southern and Western Transdanubia in order to find employment abroad, while the proportion of returnees is low, thus it is the most likely for labour shortage to emerge here. The proportion of workers taking up employment abroad is also high in Northern Hungary but it is coupled with a relatively high return rate.

The descriptive statistics indicate there is a high proportion of general upper-secondary, vocational upper-secondary and vocational school graduates among exiters, who are probably young and the effect of other factors, e.g. occupations, also contribute to the proportion. After controlling for all other factors, an important effect of higher level educational attainment was identified. Occupations had an especially strong effect on employment abroad: it is mainly workers in catering, construction, building installation as well as drivers who leave their jobs to find employment abroad. This may cause major shortage in these sectors, which is reflected in observed and registered labour shortage. All manual occupations slightly increase the probability of taking up employment abroad, which also corresponds to the increasing labour shortage observed in this category. Remarkably, in trade and agricultural occupations there is no significant outward migration. In white collar occupations in general the exit rate is low; however, in the case of certain subgroups such as doctors or nurses it was not possible to confirm marginal effects.

While outward migration is substantial, half of the exiters on average returned to Hungarian jobs between 2011 and 2016. However, the selectivity of return is unclear. There is no selectivity by educational attainment; selectivity is only confirmed for a few regions. As for occupations, the return rate is high in all industrial occupations but not in white collar occupations.

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Annex 2.3

Table A2.3.1: Transcoding ISCO-88 occupational groups and dividing them into groups

New code	Occupational groups	Description	ISCO-88 code
20	Occupations requiring a higher educa- tion degree	Management occupations, higher education graduates, occupations in the armed forces except for leaders of small organisations or departments	1, 2 & 0
31	Economic and engineering occupations requiring higher education or upper- secondary qualifications	Other economic, engineering and office occupa- tions requiring higher education or upper-sec- ondary qualifications + leaders of small organi- sations	311-321, 341-345, 4, 511
32	Occupations providing services requir- ing higher education or upper-second- ary qualifications	Other occupations providing services requiring higher education or upper-secondary qualifica- tions, except for catering and trade occupations + leaders of small organisations	322-334, 346-348, 512-516
34	Catering-related occupations	Catering (cook, waiter, barman)+ leaders of small organisations or departments	5122-5123
35	Trade-related occupations	Trade occupations + leaders of small organisa- tions or departments	5210-5230
60	Agricultural skilled and unskilled work	Agricultural occupations and unskilled work + leaders of small organisations or departments	6, 92
70	Construction work	Construction industry occupations + leaders of small organisations or departments	7111-7129
71	Building installation	Building installation occupations	7131-7143
72	Skilled metalworking	Skilled metalworking occupations + leaders of small organisations or departments	7211-7311
73	Food and light industry skilled work	Food and other light industry occupations	7312-7442
81	Machine operator and assembler oc- cupations	Machine operator and assembler (except for passenger car, taxi, van, bus, tram and heavy- duty vehicle drivers)	8
82	Drivers	Passenger car, taxi, van, bus, tram and heavy- duty vehicle drivers	8322-8324
90	Unskilled work	Unskilled work (except for agricultural work)	9

		2006-2010		2011-2016		
	exit rate	return rate	net labour migration rate	exit rate	return rate	net labour migration rate
Gender						
Total	0.28	0.11	0.17	0.52	0.23	0.28
	(0.018)	(0.012)	(0.021)	(0.025)	(0.017)	(0.030)
Male	0.40	0.16	0.24	0.62	0.30	0.32
	(0.029)	(0.019)	(0.035)	(0.037)	(0.024)	(0.044)
Female	0.14	0.00	0.09	0.39	0.15	0.24
٨٥٥	(0.017)	(0.012)	(0.021)	(0.032)	(0.024)	(0.040)
Age	0.64	0.10	0 55	1 40	0.27	1 14
18-29	(0.058)	(0.015)	(0.060)	(0.101)	(0.031)	(0 105)
	0.26	0.06	0.20	0.41	0.15	0.26
30-44	(0.027)	(0.009)	(0.028)	(0.032)	(0.015)	(0.035)
45.	0.10	0.03	0.07	0.23	0.07	0.16
45+	(0.017)	(0.007)	(0.018)	(0.026)	(0.010)	(0.028)
Region	. ,	. ,		. ,	. ,	. ,
Control Hundon	0.09	0.02	0.07	0.24	0.12	0.12
	(0.020)	(0.009)	(0.022)	(0.039	(0.031)	(0.050)
Control Transdanubia	0.16	0.09	ns	0.57	0.23	0.34
	(0.032)	(0.029)		(0.075)	(-0.043)	(0.086)
Western Transdanubia	0.33	0.10	0.22	0.62	0.21	0.41
	(0.052)	(0.030)	(0.060)	(0.069)	(0.048)	(0.084)
South Transdanubia	0.65	0.19	0.46	0.96	0.37	0.59
	(0.098)	(0.045)	(0.107)	(0.119)	(0.059)	(0.132)
Northern Hungary	0.57	0.31	0.26	0.81	0.50	0.31
0,	(0.076)	(0.063)	(0.099)	(0.084)	(0.069)	(0.109)
Northern Great Plain	0.31	0.17	0.14	0.50	0.24	0.26
	(0.050)	(0.041)	(0.064)	(0.063)	(0.045)	(0.077)
Southern Great Plain	0.30	0.10	0.20	0.04	0.20	0.33
Type of municipality	(0.040)	(0.032)	(0.007)	(0.003)	(0.030)	(0.073)
Type of municipality	0.42	0.14	0.28	0.65	0.30	0.35
Village	(0.034)	(0.020)	(0.039)	(0.038)	(0.026)	(0.046)
0.1 ···	0.30	0.16	0.14	0.56	0.25	0.31
Other city	(0.034)	(0.027)	(0.044)	(0.045)	(0.031)	(0.055)
Other with a sure to sight	0.15	0.06	0.09	0.37	0.16	0.20
City with county rights	(0.025)	(0.015)	(0.029)	(0.044)	(0.031)	(0.054)
Lower accordance qualification at most	0.29	0.15	0.14	0.58	0.34	0.24
Lower secondary qualification at most	(0.054)	(0.039)	(0.067)	(0.066)	(0.068)	(0.095)
Vacational school	0.39	0.18	0.21	0.59	0.30	(0.28
	(0.037)	(0.027)	(0.046)	(0.041)	(0.032)	(0.052)
General upper-secondary school	0.29	0.09	0.20	0.80	0.22	0.58
	(0.058)	(0.035)	(0.068)	(0.100)	(0.062)	(0.117)
Vocational upper-secondary school	0.27	0.07	0.20	0.50	0.17	0.33
	(0.035)	(0.018)	(0.039)	(0.052)	(0.026)	(0.058)
College	0.13	0.08	ns	0.40	0.23	ns
č	(0.027)	(0.028)	0.40	(0.074)	(0.047)	
University	0.13	ns	0.12	0.19	0.08 (0.027)	ns
	(0.000)		(0.000)	(0.049)	(0.037)	

Table A2.3.2: Average exit, return and net labour migration rate of workers aged 18 years or more and below the retirement age, according to individual characteristics, 2006–2010 and 2011–2016 (per cent)

	2006-2010			2011-2016		
	exit rate	return rate	net labour migration rate	exit rate	return rate	net labour migration rate
Activity a year prior						
In employment	0.20 (0.016)	0.09 (0.011)	0.12 (0.019)	0.31 (0.021)	0.17 (0.015)	0.14 (0.026)
Studied	1.55 (0.310)	ns	1.43 (0.316)	4.98 (0.598)	0.59 (0.272)	4.39 (0.657)
Was unemployed	1.12 (0.147)	0.62 (0.138)	0.50 (0.202)	1.98 (0.174)	1.00 (0.153)	0.98 (0.232)
On parental leave and other	0.72 (0.156)	0.23 (0.084)	0.50 (0.177)	1.16 (0.203)	0.31 (0.103)	0.85 0.227)
Educational attainment level						
Higher education	0.06 (0.022)	0.03 (0.013)	ns	0.17 (0.039)	0.11 (0.029)	ns
Occupation						
Economic and engineering	0.10 (0.027)	0.10 (0.030)	ns	0.30 (0.053)	0.13 (0.029)	0.18 (0.060)
Services	0.18 (0.048)	0.03 (0.016)	0.14 (0.050)	0.27 (0.057)	0.18 (0.058)	ns
Catering	0.74 (0.174)	0.43 (0.132)	ns	1.21 (0.195)	0.23 (0.072)	0.97 (0.208)
Trade	0.09 (0.027)	ns	ns	0.43 (0.099)	0.24 (0.082)	ns
Agriculture	0.12 (0.045)	0.06 (0.031)	ns	0.45 (0.089)	0.36 (0.093)	ns
Construction industry	0.61 (0.152)	0.30 (0.092)	ns	1.10 (0.199)	0.67 (0.191)	ns
Building installation	0.64 (0.146)	0.29 (0.107)	ns	0.88 (0.162)	0.51 (0.133)	ns
Metalworking	0.49 (0.080)	0.14 (0.037)	0.35 (0.088)	0.49 (0.084)	0.30 (0.052)	ns
Food and light industry	0.57 (0.114)	0.10 (0.043)	0.47 (0.122)	0.57 (0.132)	0.38 (0.154)	ns
Operator and assembler	0.24 (0.052)	0.13 (0.048)	ns	0.45 (0.066)	0.23 (0.045)	0.23 (0.080)
Driver	0.39 (0.125)	0.16 (0.082)	ns	0.66 (0.127)	0.31 (0.097)	0.36 (0.160)
Unskilled work	0.23	0.16 (0.050)	ns	0.47	0.38	ns
N (observations)	410		424,932			

Note: Standard errors in bracket, ns: not significant.

Exit rate: the average proportion of those taking up employment abroad relative to the combined headcount of the exiters and those in employment in Hungary at the time of the exit, aged 18 years or more and below the retirement age.

Return rate: the average proportion of those returning home and taking up employment relative to the combined headcount of the returnees and those in employment in Hungary at the time of the exit, aged 18 years or more and below the retirement age.

Net rate: the average proportion of the balance of exiters and returnees relative to the combined headcount of exiters and returnees and those in employment in Hungary at the time of the exit, aged 18 years or more and below the retirement age.

The standard error is given in brackets (percentage point), ns: the proportion estimation is not significant.
The description of the model

Two logistic regression models are used for evaluating the marginal probability outward and return migration, relative to the combined figure of exiters returnees and those remaining in employment in Hungary:

Model (1) – for the impact of individual factors on taking up employment abroad

Model (2) – for return from employment abroad.

The equation for both logistic regression model is as follows:

$$\ln \left(\frac{p}{1-p}\right) = b_0 + b_1 X_{gen} + b_2 X_{age} + b_3 X_{age}^2 + b_4 X_{edu} + b_5 X_{occup.cat} + b_7 X_{reg} + b_8 X_{municip} + b_9 X_{gen} t + b_{10} X_{age} t + b_{11} X_{age}^2 t + b_{12} X_{edu} t + b_{13} X_{occup.cau} t + b_{14} X_{occ.stat.ly.prior} t + b_{15} X_{reg} t + b_{16} X_{municip} t,$$

where

p is the probability of the following outcomes compared to staying in employment in Hungary:

In model (1): taking up employment abroad,

In model (2): returning from abroad.

Demographic variables:

Labour market variables:

 $X_{occup.cat}$ in model(1): combined occupational category in the earlier of the two quarters examined (t_0)

In model (2) combined occupational category in the later of the two quarters examined (t_1)

 $\begin{array}{ll} X_{occ.stat.\,Iy,prior} & \text{occupational status a year prior} \\ Regional variables: \\ X_{reg} & \text{region} \\ X_{municip} \text{ type of municipality} \\ t & \text{time (quarter)} \end{array}$

The first model describes those leaving the Hungarian labour market, while the second model describes those returning to the Hungarian labour market. The independent variables of the two models only differ in the occupational category: the first model includes the one preceding the change, while the second includes the one following the change (in both cases it involves the occupational category of the exiters, returnees and those in the Hungarian labour market). Model parameters were estimated using heteroscedasticityrobust variance-covariance estimation. The developers of the Hosmer–Lemeshow test also admit that a non-major divergence in fit may appear to be a significant error in the case of a large number of items (*Paul et al*, 2013), thus we did not adopt this test. The link tests (*Pregibon*, 1980) and the ROC-curve-analysis were applied instead, and the *c*-statistics based on this were used for evaluating the model fit. The Nagelkerke pseudo R^2 values are given for for both models (the parameters describing the model fit are presented in *Table A2.3.3*). In conclusion, the indices reveal that the independent variables explain the model of returnees to the labour market better than the model of exiters from the labour market.

	Model (1) Exiters from the labour market	Model (2) Returnees to the labour market
c-statistics	0.837	0.835
Link test: explanatory power of the model	0.704***	0.870**
Link test: divergence in fit	-0.0261	-0.010
Nagelkerke R ²	0.118	0.138

The values of *c*-statistics according to *Hosmer–Lemeshow* (2000) are acceptable above 0.7, very good above 0.8 and excellent above 0.9.

"Significant at a 1 per cent level, "significant at a 5 per cent level, 'significant at a 10 per cent level 10.

3 RECRUITMENT DIFFICULTIES, BUSINESS OPPORTUNI-TIES AND WAGES – ENTERPRISE-LEVEL ANALYSIS

3.1 ENTERPRISES COMPLAINING ABOUT RECRUITMENT DIFFICULTIES

ISTVÁN JÁNOS TÓTH & ZSANNA NYÍRŐ

The present analysis, based on an empirical business survey, which collected data from the leaders of 3,185 firms,¹ examines the proportion and characteristics of firms facing labour shortage and discusses how labour shortage relates to the expected investment, the order book and the forecast wage increase of the firms concerned.

Difficulties in recruiting and retaining staff

About one in ten firms mentioned labour and skill shortage as an *obstacle to business activity* (recruitment difficulties) in the business surveys conducted between April 2011 and October 2013. Then this proportion rose sharply in October 2014 (to 21 per cent): every fifth firm regarded this problem as one of the three major obstacles to business activity. There was another substantial increase in October 2015, when 27 per cent of firms reported labour and skill shortages. One year later already 36 per cent of firms, and in April 2017, 38 per cent of firms mentioned this problem (*Nábelek et al.*, 2017).

In addition to the usual question of the business surveys (*"What factors have limited the business activity of your company the most in the past six months? Please choose a maximum of three answers.*"), another, more general question on labour shortage was included in October 2016: *"Has your company faced any difficulties resulting from labour shortage in the previous 12 months?*" This question was answered by 2,647 company leaders and 53 per cent (1,392 company leaders) answered "yes". It was mainly exporting (74 per cent), industrial (67 per cent) and mostly foreign-owned (76 per cent) firms, those from Transdanubia (53 per cent) as well as medium (78 per cent) and large businesses (85 per cent) that reported labour shortage as a problem for their companies.

As for difficulties resulting from labour shortage, the recruitment of experienced staff presented a problem for most companies (69 per cent). Recruiting junior staff and retaining more experienced staff caused difficulties for about a half of the respondents (51-51 per cent). More than one-third of respondents (39 per cent) even found it difficult to retain junior staff, one-fifth of firms struggled to recruit student workers (for example trainees) (21 per cent) and retain trainees (18 per cent). 7 per cent of respondents selected another factor (*Figure 3.1.1*).

Nearly two-thirds of respondents (64 per cent) thought that labour shortage-related problems would worsen in 2017 in Hungary, about one-third of

¹ The analysis relied on publicly available data of the Institute for Economic and Enterprise Research (IEER) of the Hungarian Chamber of Commerce and Industry. For the first version of the analysis see: *Nábelek et al.* (2017).

them (31 per cent) thought they would remain the same and only 5 per cent of them thought that these difficulties would abate.

Figure 3.1.1: The distribution of respondents according to the situations in which their companies faced difficulties resulting from labour shortage in October 2016 (per cent)



Source: Institute of Economic and Enterprise Research (IEER), Business Climate Survey, October 2016.

Multivariable analysis

The occurrence of labour shortage as a problem was assessed using a logit model. We aimed at finding out which companies face this problem more frequently and how the perception of labour shortage relates to the situation in business, the expectations and the order book of firms. It is possible that there are no relationships between them: that labour shortage is so general that it concerns heterogeneous groups of firms. If the problem is more characteristic of companies with a bad situation in business, poor prospects and stagnating order books, it probably concerns weaker companies unable to increase their turnover. If, however, there is a positive relationship between labour shortage and the situation in business and expectations concerning it, then labour shortage is more likely to affect firms that would otherwise be able to increase their turnover and profit. As for business characteristics, the sector, the size of firms, the proportion of exports within total turnover and the share of foreign ownership in registered capital were taken into account.

The findings (*Table 3.1.1*) clearly indicate that labour shortage in 2016 typically emerged among companies that considered their prospects good, had positive expectations for 2017 and expected their order books to grow. 8-10 percentage points more firms with a good or acceptable situation in business experienced labour shortage than firms in a bad situation in business. There is a weaker relationship with the expected situation in business experienced this problem than companies expecting a deteriorating situation in business.

A considerable difference was also observed according to the order book: an 8 percentage point higher proportion of firms with growing order books reported recruitment difficulties, compared to firms which expected a stagnating or decreasing order book.

, J	, 0	0							
	(1)	(2)	(3)						
Foreign ownership share (reference category: no foreign ownership)									
Foreign ownership: below 50 per cent	0.028	0.033	0.019						
Foreign ownership: above 50 per cent	0.039	0.027	0.036						
Sector (reference category: industry)									
Construction industry	0.154***	0.152***	0.154***						
Trade	-0.055	-0.062*	-0.059*						
Other services	-0.082***	-0.088***	-0.087***						
Headcount (reference category: micro-enterprise	e)								
10–49 persons	0.294***	0.307***	0.299***						
50–249 persons	0.358***	0.360***	0.367***						
250- persons	0.434***	0.422***	0.434***						
Share of export within turnover (reference categ	ory: no export)								
Below 33 per cent	0.057*	0.047	0.047						
At 33-66 per cent	0.043	0.049	0.032						
Above 66 per cent	0.101**	0.123**	0.091*						
Current situation in business (reference category	y: bad)								
Satisfactory	0.080***	-	-						
Good	0.098***	-	-						
Expected situation in business (reference catego	ory: bad)								
Satisfactory		0.032	-						
Good		0.063**	-						
Order book (reference category: not growing)									
Increases			0.081***						
Constant	yes	yes	yes						
Ν	2414	2345	2459						
LR χ^2 (degree of freedom = 13)	462.75	455.19	478.77						
Pseudo R ²	0.1384	0.1401	0.1407						

Table 3.1.1: "Has your company faced any difficulties resulting from labour shortage in the previous 12 months?" October 2016, logit estimation, average marginal effects

Note: Dependent variable: difficulty due to labour shortage, 0 - no, 1 - yes.

*** Significant at a 1 per cent level, ** significant at a 5 per cent level, * significant at a 10 per cent level.

The phenomenon was not restricted to the manufacturing industry; in fact, it was more marked in the construction industry and services sector than in manufacturing. A 15 percentage point higher proportion of construction companies reported labour shortage than manufacturing companies. Compared to micro-enterprises (firms employing 1–9 persons), companies of all other sizes perceived labour shortage as a problem more frequently. However, exporting and foreign ownership did not play a significant role.

Recruitment difficulties and wage increase intentions

It seems obvious to assume that firms facing labour shortage respond to it – among others – by raising wages. We examine in the following section whether firms reporting labour shortage in 2016 intended to raise wages in 2017. The findings of the October 2016 survey indicate that 55.4 per cent of firms (1477 of the 2665 firms included) intended to increase wages in 2017.

We have controlled for the ownership structure, sector, size (headcount) and the share of exports in the turnover of companies and also took the business expectations of companies into consideration. The latter were assessed by the expected changes in the order book. It can be assumed that companies with better business expectations are more likely to increase wages than those with deteriorating or stagnating prospects. Accordingly, firms which are able to increase their order books are more likely to plan wage increases. According to the results of business surveys to date, a higher proportion of exporting and foreign-owned firms as well as firms other than micro-enterprises had good business expectations and wage increase intentions. These factors are also worth considering when investigating links between labour shortage and wage increase intentions. In order to be able to evaluate the effect of labour shortage independent of the above factors, logit estimation was conducted. Because of the positive correlation between the expectations concerning the order book and the perception of labour shortage seen in *Table 3.1.1* the estimation was carried out not only for the total sample but also for the subsamples including companies expecting an increase and those not expecting an increase in the order books.

The findings presented in *Table 3.1.2* show that there is a significant positive relationship between perceiving labour shortage and the intention of firms to raise wages: a 19 percentage point larger proportion of companies facing labour shortage in 2016 intended to increase salaries in 2017.

As presumed, the proportion of firms planning to increase wages is significantly higher among those expecting their order books to increase than among those expecting stagnation or fall. It is also clear that recruitment difficulties have a stronger impact on the forecast wage increases of firms not expecting their order books to grow than those expecting it. It increases the probability of a wage increase by 21 percentage points in the former group and only by 14 percentage points in the latter.

The sample analysed herein is not suitable for examining to what extent the wage increases materialised – it will be presented in Subchapter 3.3, relying on a smaller sample, that the relationship between plans and actual outcomes is rather loose.

In conclusion, the findings suggest that it is mainly successful companies that report difficulties in recruiting and retaining staff, which is partly an inherent feature of the growth necessary for fulfilling an increased volume of orders.

	Total sample	Order book not growing	Order book growing	
Difficulty due to labour shortage	0.193***	0.209***	0.140***	
Foreign ownership share (reference category	/: none)			
Foreign ownership below 50 per cent	0.052	0.020	0.084	
Foreign ownership above 50 per cent	0.049	0.002	0.101*	
Sector (reference category: industry)				
Construction	-0.025	-0.035	0.013	
Trade	0.037	0.059	-0.031	
Other services	-0.062**	-0.059	-0.070	
Headcount (reference category: micro-enter	prise)			
10-49 persons	0.230***	0.238***	0.188***	
50-249 persons	0.289***	0.362***	0.145**	
250- persons	0.247***	0.253***	0.199***	
Share of export in turnover (reference categ	ory: not exporting)			
Below 33 per cent	0.031	0.052	-0.014	
At 33-66 per cent	0.101*	0.171**	0.003	
Above 66 per cent	0.043	0.131*	-0.046	
Order book (reference category: not growing	()			
Growing	0.124***	-	-	
Constant	yes	yes	yes	
Ν	2347	1772	575	
LR χ^2 (degree of freedom = 13)	534.57	389.15	75.96	
Pseudo R ²	0.1666	0.1585	0.1140	

Table 3.1.2: The estimation of wage increase intentions, October 2016, logit estimation, average marginal effects

Note: dependent variable: intended wage increase in 2017, 0 - no, 1 - yes.

"Significant at a 1 per cent level, "significant at a 5 per cent level, significant at a 10 per cent level.

Reference

NÁBELEK FRUZSINA-HAJDU MIKLÓS-NYÍRŐ ZSANNA-TÓTH ISTVÁN JÁNOS (2017): A munkaerőhiány vállalati percepciója. Egy empirikus vizsgálat tapasztalata. (Business perception of labour shortage. Findings of an empirical survey) IEER, Budapest.

3.2 MANIFEST SHORTAGE – VACANCIES AND IDLE CAPACITIES

MIKLÓS HAJDU, JÁNOS KÖLLŐ & ISTVÁN JÁNOS TÓTH

This subchapter discusses the kind of shortage termed "manifest" for the purpose of brevity, whereby companies are not able to fill already existing positions or fully utilise already available capacities, citing labour shortage as the cause. We have analysed how such shortage relates to certain enterprise characteristics (size, sector, region, ownership structure, share of exports, business prospects). The analysis relies on the data of the Hungarian Labour Market Forecast Survey (HLMF).¹ The relationship between shortages and wages is investigated in Subchapter 3.3, based on a smaller sample compiled by merging the HLMF and the Wage Survey databases.

Persisting vacancies

The HLMF assesses the number of persisting vacancies and their specific characteristics annually by surveying 4200 firms from the business sector, with at least 10 employees.² Due to a uniform data collection methodology and sampling procedure, the survey enables year-on-year comparison.

The proportion of companies reporting persisting vacancies³ grew continuously between 2013 and 2016 by about 8 percentage points annually (Figure 3.2.1): while in 2013 only 9 per cent of companies reported recruitment difficulties, the proportion was 33 per cent in 2016.





Note: N = 4215 - 4252. The original data of the annual surveys were weighted according to the contribution of the responding companies to the aggregate employment. For more details on the weighting see IEER (2016). Source: HLMF.

The figures reveal that although the proportion of firms reporting recruitment difficulties increased three and a half times during the period, the median value of the proportion of persisting vacancies relative to the total number of jobs⁴ grew from 2 per cent to 4 per cent, i.e. twofold, and its level was considerably lower (*Figure 3.2.2*).

1 The Hungarian Labour Market Forecast (HLMF) is an online database of the joint national labour market survey of the Ministry for National Economy and the Institute for Economic and Enterprise Research (IEER) of the Hungarian Chamber of Commerce and Industry.

2 The surveys taking place in September and October once a year, coordinated by IEER cover about 7000 companies. The analysis presented here, however, only covers a subsample, since we did not assess persisting vacancies among companies with a headcount of 2-9. The most recent results of the research are available here. 3 Companies with persisting vacancies include companies that have at least one such vacancy. 4 It is the sum of persisting vacancies and the number of employees.



Figure 3.2.2: The proportion of persisting vacancies relative to the statistical headcount, 2013-2016 (percentage)

Note: N = 522 - 1847. The figure is based on the subsample of firms reporting persisting vacancies. The original data of the annual surveys were weighted according to the contribution of the responding companies to the aggregate employment. For more details on the weighting see IEER (2016). Source: HLMF.

Idle capacities

The firms participating in the HLMF survey are asked about the scope of idle capacities and to what extent this idle capacity is attributable to the shortage of skilled and unskilled workers. The idle capacity attributable to labour shortage is measured by the product C = (1 - c)l, where c is the utilization rate of capacity $(0 \le c \le 1)$ and *l* is the extent of idle capacity attributable to the shortage of skilled and unskilled workers ($0 \le l \le 1$), as reported by companies. The survey includes separate questions on the extent of idle capacity attributable to unskilled worker shortage and skilled worker shortage. Changes in the related indicators are presented in *Figure 3.2.3*.





The relationship of shortage indicators to key enterprise characteristics

Recruitment difficulties may affect various subgroups of firms to a different extent. Changes in the characteristics of groups of firms affected by recruitment

Source: HLMF, 2013-2016.

difficulties are analysed below, using regression models. Firstly, logit models are used for assessing the link between the key characteristics of companies and the incidence of unfilled *vacancies*. Then the *rates* of presistently unfilled vacancies and idle capacity attributable to labour shortage are evaluated using *fractional regression*⁵ among firms which reported persisting vacancies and idle capacities.⁶ The calculations relate to 2016 (Table *3.2.1*).

Manifest shortage occurs more often at exporting companies. When examining the presence of vacancies and idle capacity attributable to skilled worker shortage, a strong impact, significant even at a 99 per cent confidence level, was seen: these two symptoms occurred 9-10 per cent more often at companies with a share of exports above 50 per cent.

It is evident that larger firms are more likely to have at least one vacancy and to some extent also that regressions indicate lower rates at larger firms, since at smaller firms even the absence of one person constitutes a high proportion of shortage. Company size is included in the equations for controlling for other factors.

The occurrence of vacancies is above average in the construction industry, while the proportion of vacancies is high in construction and the service sector. Idle capacity is reported by trade companies in the highest proportion and the extent of idle capacity attributable to skilled worker shortage is the highest in industry and trade.

All the equations indicate less frequent occurrence or lower levels among wholly foreign-owned firms but coefficients are significant only in half of the cases.

As for regional differences, it is conspicuous that the area of Transdanubia not including Vas and Győr-Moson-Sopron counties in some cases has similar or higher shortage indicators than these two counties next to the Austrian border.

Finally, probably the most important finding is that coefficients for firms in a positive business situation are mostly negative (some of them may be considered zero), which is in sharp contrast with the findings presented in Subchapter 3.1. While complaints of labour shortage as an obstacle to development occur more frequently at companies in a good situation, manifest shortage is more characteristic of firms operating under adverse market conditions. In this case the results of fractional regressions are stronger: firms in a better situation in business more successfully avoid severe shortage.

Most coefficients for idle capacity attributable to unskilled worker shortage are not significant. Two parameters for industry, as an independent variable, are exceptions, indicating that manifest shortage is more frequent in industrial mass production, where a higher than average proportion of unskilled workers are employed and adjusting the capacity to changing labour market conditions is more difficult than in the service sector or in the construction industry.

5 We opted for the method of fractional regression because of the nature of the dependent variable (*Papke-Wooldridge*, 2008.) Fractional regression was calculated using Stata 14.1 *fracreg* command.

6 Thus the presence of the problem (whether there are recruitment difficulties at the companies involved) and the extent of the problem (that is, in the event the problem is present, what percentage of the total number of jobs it concerns) were modelled separately. The reason for that was to be able to draw conclusions on the severity of the problem based on the group of companies affected by it. By involving non-affected companies, the dependent variable would have been "0" in the majority of the cases.

	١	/	C	1	C2	
	0/1, logit	proportion, fractional regression	0/1, logit	proportion, fractional regression	0/1, logit	proportion, fractional regression
The share of exports (reference category: no exports)						
Below 50 per cent	-0.03	0.03	0.5**	0.08	0.04*	0.06
	(-0.75)	(0.63)	(2.28)	(1.32)	(1.67)	(0.76)
Above 51 per cent	0.11 ^{***}	0.09	0.09***	0.13*	0.04*	0.11
	(-2.76)	(1.48)	(3.34)	(1.85)	(1.91)	(1.28)
Firm size (reference category: 10–19 workers)						
20-49 workers	0.02	-0.154***	0.01	-0.02	0.01	-0.09
	(-0.82)	(-2.85)	(0.6)	(-0.46)	(0.9)	(-1.18)
50-249 workers	0.08***	-0.521***	-0.01	-0.12*	0.03**	0
	(-2.86)	(-9.45)	(-0.64)	(-1.73)	(1.99)	(-0.04)
250- workers	0.191 ^{***}	-0.632***	-0.01	-0.14*	0.07**	0.05
	(-5.07)	(-6.45)	(-0.19)	(-1.69)	(2.43)	(0.48)
Sector (reference category: agriculture)						
Industry	0.14 ^{***}	0.087	0.09***	0.51 ^{***}	0.04**	0.28**
	(3.93)	(0.92)	(4.72)	(5.58)	(2.24)	(2.14)
Construction	0.18 ^{***}	0.166*	0.07***	0.4***	0	0.05
	(4.13)	(1.66)	(2.81)	(3.82)	(0.15)	(0.31)
Trade	0.06	0.108	0.12***	0.49***	0.01	0.02
	(1.4)	(1.02)	(4.26)	(4.91)	(0.26)	(0.17)
Services	0.14 ^{***}	0.188*	0.09***	0.42***	0.05	0.22
	(3.31)	(1.7)	(3.23)	(4.12)	(1.53)	(1.44)
Ownership structure (reference category: wholly Hun	garian-owned)					
Mixed	0.01	-0.005	-0.05	-0.12	-0.02	-0.2
	(0.18)	(-0.06)	(-1.28)	(-1.07)	(-0.65)	(-1.34)
Wholly foreign-owned	-0.03	-0.148**	-0.06**	-0.15*	-0.03	-0.13
	(-0.83)	(-2.52)	(-2.28)	(-1.95)	(-1.26)	(-1.18)
Region (reference category: Central Hungary)						
Transdanubia (excl. Győr-Moson-Sopron and Vas counties)	0.18***	0.107	0.14 ^{***}	0.27***	0.1***	0.25**
	(4.93)	(1.43)	(4.91)	(3.64)	(3.48)	(2.27)
Great Plain and Northern Hungary	0.08**	0.067	0.11 ^{***}	0.26***	0.05**	0.12
	(2.38)	(1.29)	(4.47)	(3.44)	(2.37)	(1.23)
Győr-Moson-Sopron and Vas counties	0.15 ^{***}	0.018	0.12***	0.28***	0.06*	0.1
	(3.18)	(0.3)	(3.22)	(3.01)	(1.78)	(0.82)
Business prospects (reference category: bad)						
Satisfactory	0.05	-0.127*	0.04	0.03	0.05**	0.03
	(0.85)	(-1.87)	(1.31)	(0.41)	(2.52)	(0.19)
Good	0.01	-0.20***	-0.03	-0.20**	0.02	-0.1
	(0.17)	(-3.11)	(-1.01)	(-2.5)	(1.1)	(-0.76)

Table 3.2.1: The relationship of shortage indicators to key enterprise characteristics in 2016, logit marginal effects and fractional regression coefficients

V =Occurrence of persisting vacancies (0/1), and their proportion

C1 = Occurrence of idle capacity (0/1) and its proportion attributable to *skilled* worker shortage.

C2 = Occurrence of idle capacity (0/1) and its proportion attributable to*unskilled*worker shortage.

Note: Dependent variable: shortage indicator. *** Significant at a 1 per cent level, ** significant at a 5 per cent level, * significant at a 10 per cent level.

The above estimations have also been carried out for other years (2013–2015) but the results are not presented here due to lack of space. Overall, the estimates indicated above average shortage at export companies and a somewhat less severe shortage at foreign-owned companies. Findings about regions and sectors are more mixed, varying by the year and by model specification.

References

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- PAPKE, L. E.-WOOLDRIDGE, J. M. (2008): Panel data methods for fractional response variables with an application to test pass rates. Journal of Econometrics, Vol. 145. No. 1–2. pp. 121–133.

3.3 WAGE LEVELS, MANIFEST SHORTAGE, PLANNED AND ACTUAL PAY RISES

JÁNOS KÖLLŐ, LÁSZLÓ RESZEGI & ISTVÁN JÁNOS TÓTH

This chapter explores the link between the *wage levels* in the business sector and "manifest" shortages (already created but unfilled jobs as well as existing capacities unused due to the lack of skilled or unskilled workers) on the one hand, and how shortage affected planned and actual *wage increases*, on the other hand. We presume that firms paying wages below the market rate are more likely to complain of labour shortage and that firms facing shortages have a stronger tendency to raise wages, if they can afford it.

These questions can only be examined using a smaller sample – the database created by merging the 2015 HLMF¹ and the 2015 and 2016 Wage Surveys. Since only companies participating in all three surveys may be included in the analysis, the number of cases is smaller and may change in accordance with the presence of certain enterprise characteristics.

Wage levels and shortage

The wage levels in the business sector were assessed using the residual average wage estimate based on the data of the Wage Surveys. First, wage equations were estimated on workers in the for-profit sector using the 2015 Wage Survey and the following explanatory variables: gender, labour market experience and its square, the estimated number of years spent in education, sector, firm size and the county in which the plant is based. The equations were estimated for the total sample and separately for the low qualified (completing fewer than 10 grades) and qualified (completing more) subgroups. Then the enterprise-level residual average wage was determined as the company average of the differences between the observed and predicted individual wages. Wages were measured in logarithmic form.

Positive average residual wage means that a company pays its employees better than the *level expected* on the basis of the above variables, while *negative residual average wage* means that it *pays below the wage level expected* on the basis of workforce composition and enterprise characteristics.

The average values of shortage indicators and the number of companies in this sample is presented in *Table 3.3.1*. Using linear (OLS) regressions and binary probit models, we estimated how underutilisation related to residual wage levels in 2015. It was explored how the higher or lower level of residual wage affected the shortage indicators such as the incidence and proportion of persistently unfilled vacancies as well as the incidence and extent of idle capacity attributable to labour shortage. Because of the small number of cases, equations were only controlled for one further dummy variable, measuring

1 The Hungarian Labour Market Forecast is the online database of the joint, national labour market survey of the National Ministry for Economy and the Institute for Economic and Enterprise Research of the Chamber of Commerce and Industry. the occurrence of investment. The results are presented, along with a detailed explanation, in *Table 3.3.2*.

Table 3.3.1: The average of shortage indicators and the number of cases in the sample analysed in this chapter

	Percentage	Cases
Presence of persisting vacancies	16.7	1539
Proportion of persisting vacancies	0.7	1539
Unable to fully utilise capacities due to the shortage of skilled workers	15.9	1527
Idle capacity due to the shortage of skilled workers	0.9	1527
Unable to fully utilise capacities due to the shortage of unskilled workers	9.0	965
Idle capacity due to the shortage of unskilled workers	0.5	965
Paying below the wage level expected on the basis of workforce composi- tion (total staff)	54.3	1539
Paying below the wage level expected on the basis of workforce composi- tion (skilled workers)	55.4	1527
Paying below the wage level expected on the basis of workforce composi- tion (unskilled workers)	50.3	965

Source: The merged database of the 2015 *HLMF* and the Wage Survey.

	Impact on shor	tage indicator	Madal		
	residual wage ^b	investment⁰	Model	Cases	
Are there vacancies? (0/1)	-0.008	0.087***	Drahit	1520	
	(0.3)	(4.7)	PIODIL	1028	
Vacancies (proportion)	-0.058**	-0.005	010	1520	
vacancies (proportion)	(2.5)	(0.2)	ULS	1009	
Unable to fully utilise capacities due to the	-0.126***	0.087***	Drohit	1527	
shortage of skilled workers (0/1) ^a	(3.5)	(4.9)	FIUDIL	1527	
Idle capacity due to the shortage of skilled	-0.119***	0.076***	010	1507	
workers (proportion)	(4.5)	(3.0)	UL3	1527	
Unable to fully utilise capacities due to the	-0.013	0.049**	Drohit	065	
shortage of unskilled workers $(0/1)$	(0.4)	(2.4)	FIUDIL	900	
Idle capacity due to the shortage of un-	-0.035	0.069**	010	065	
skilled workers (proportion)	(1.3)	(2.3)	ULS	900	

Table 3.3.2: The impact of the enterprise-level residual wage on the occurrence and the value of shortage indicators, 2015, probit marginal effects and linear regression coefficients

^a Idle capacity attributable to labour shortage: C = (1 - c)l, where *c* is the utilisation rate of capacity ($0 \le c \le 1$) and *l* is the extent of idle capacity attributable to the shortage of skilled and unskilled workers ($0 \le l \le 1$), as reported by companies.

^b For estimating the enterprise-level residual average wage, see the main text. The first two blocks contain the enterprise-level residual average wage, while the others contain the residual wage estimated for the qualification groups.

^c Binary variable with a value of 1 if the company made investment in 2015 and 0 if they did not make any.

T-values are provided in brackets. Standard errors were calculated using bootstrap resampling repeated 100 times. Interpreting the coefficients in the OLS (ordinary least square) model: the impact of one standard deviation of residual wage difference on the shortage indicator, measured in standard deviation units. As for the

probit model: marginal effect at the sample mean. Company size was also included in the equations; however, its coefficients were close to zero and not significant, thus they are not presented here.

Note: Dependent variables: shortage indicators.

"Significant at a 1 per cent level, " significant at a 5 per cent level, ' significant at a 10 per cent level.

Source: The merged database of the 2015 HLMF and the Wage Survey.

The results indicate that the coefficients for the residual wage are negative in each case, suggesting that manifest shortages occur more often at firms paying below the market rate. However, effects are significant for only half of the indicators included. Strong effects were observed at companies paying their *skilled* workers below the market rate. Considering the estimated marginal effects (β) and the range of residual wages (σ = 0.29), it is seen that if the average enterprise-level wage is one standard deviation unit below the market rate, it increases the probability of idle capacity attributable to labour shortage by $\beta \sigma \approx 3.5$ percentage points. Results concerning *unskilled* workers are also negative but they are much weaker and not statistically significant. Results concerning vacancies as shortage indicators are also weaker.

At a given level of residual wage, shortage occurs more frequently and is more severe at firms that have made investments. It is important to note though that this is more likely to be interdependence than causality, because investment may both alleviate or worsen shortage. Additionally, sometimes investments are made as a result of shortage.

The opposite relationship between residual wage and complaints of shortage would work against the above interpretation. A firm facing shortage would probably like to increase wages, not decrease them: this would imply a positive relationship between shortage and residual wage. Observing a negative relationship between residual wages and complaints of shortage clearly indicates that there is an opposite effect: shortage arises more often at low-paying firms.

Furthermore, it is possible that wages below the market rate are compensated for by non-pecuniary benefits. However, it would be difficult to explain why these unobserved non-monetary benefits, such as above-average work conditions, convenient working hours, better promotion prospects and job security would entail more frequent and serious complaints of shortages. These factors, holding wages equal, tend to reduce the probability of shortage and weaken the negative relationship between residual wages and complaints.

Shortages and wage increase

The samples analysed lend themselves to investigating the relationship between shortage as well as planned and actual *wage increases* and also how the planned and actual increases relate to each other. Corporate intentions are of interest in themselves, as they depend not only on factors determining actual wage increases but also on the expectations of businesses. Consequently, it cannot be expected even in principle that actual wage increases would equal the intended ones. However, it is reasonably expected that the two have a significant positive relationship: that companies plan changes in the wages they offer taking account of the factors actually influencing their wages.

The analysis relies on the 2015 HLMF and the 2015 and 2016 Wage Surveys. The HLMF survey was conducted in September–October 2015 and it provides information on wage increases planned for 2016. The related question was as follows: "*How is the average wage expected to change in 2016 (in nominal value) at your company (site) compared to the previous year?*" The figures for the actual wage increases obtained from the Wage Surveys also concern the increase in average wage between May 2015 and 2016. Although the two indicators do not exactly measure the same thing, a strong relationship is presumed between them, since the majority of companies raise wages in the first half of the year.

The effect of shortage indicators on planned and actual wage increases is evaluated using univariate regressions. We apply robust regression (Stata *rreg*) because of some extreme values in the changes of wage levels, which would imply ambiguous results in linear regression.

Table 3.3.3 suggests that it was only the presence and proportion of vacancies as well as the occurrence of idle capacity attributable to the shortages of skilled workers that affected 2016 wage increase plans. It may additionally contribute to the positive correlation that some factors (market opening, launching a new factory or shift) can result both in wage increase and (temporary) shortage at the same time.² However, effects are very weak even in univariate equations not controlled for additional effects: companies reporting vacancies in 2015 had only 0.7 percentage point faster wage increases for 2015–2016 than companies not complaining of shortages.

What is even more striking: complaints of shortage did not result in faster *actual* wage increase in any of the cases, compared to companies not reporting shortages – coefficients are positive in each case but not significant even at a 10 per cent level. It is partly due to the fact that planned and actual wage increases had a positive but loose relationship. When regressing the actual figures to the forecast (using a robust model again), the coefficient obtained is 0.31 and significant at 1 per cent level, that is, a one per cent faster planned wage increase was likely to result in an actual wage increase faster by only one-third of a per cent.³

Ideally, the relationships touched upon herein should be investigated using a sample that allows more detailed analysis. However, such data are not available: at present, the merged database of the 2015 *HLMF* and the 2015 and 2016 Wage Surveys is the largest, most recent and most reliable sample suitable for analysis. These data do not suggest a strong relationship between manifest shortage reported by firms and the pace of wage increase.

2 However, the qualitative results remain the same when a variable for firm size is also included in the model. 3 This is not modified by including investment or company size.

	Effect	The mean and the	
-	planned	actual	standard deviation
-	wage increas at the logari	of the shortage indicator	
And there we are in a	0.007***	0.003	0.172
Are there vacancies?	(3.1)	(0.32)	
Proportion of vacancias	0.064**	0.105	0.007
Proportion of vacancies	(2.0)	(0.66)	(0.025)
Unable to fully utilise capacities due to the	0.004*	0.006	0.159
shortage of skilled workers (0/1)	(1.8)	(0.6)	
Idle capacity due to the shortage of skilled	0.016	0.134	0.009
workers (shortage)	(0.6)	(1.0)	(0.294)
Unable to fully utilise capacities due to the	-0.000	-0.007	0.090
shortage of unskilled workers (0/1)	(0.1)	(0.5)	
Idle capacity due to the shortage of un-	-0.013	0.041	0.005
skilled workers (proportion)	(0.3)	(0.2)	(0.021)
The mean and the standard deviation of wage increase	0.022	0.076	
Number of observations	869	869	

Table 3.3.3: The effect of the 2015 shortage indicators on the 2016 planned and 2015–2016 actual corporate average wage increase, robust regression coefficients

Note: Dependent variables: shortage indicators. Actual wage increases were calcu-

lated based on the average wage level of the business sector in May 2015 and 2016. Source: The merged database of the 2015 *HLMF* and the 2015 and 2016 Wage Surveys.

Shortcuts for alleviating shortages

The above findings do not reveal everything about the impact of labour shortage on wages (and other forms of remuneration) for several reasons. Firstly, due to the lack of data, it is not possible to assess the changes in the wage levels of firms which do not face manifest shortage but still regard the workforce as a factor limiting their development. Secondly, the relationship between wage increase and shortage is not unidirectional: shortage in the past may lead to wage increase, which mitigates shortage. Simultaneity bias could only be avoided if we had variables which influence shortage but do not influence wage increase plans. However, we did not find such potential "instruments" in the available databases. Thirdly, some of the firms facing recruitment difficulties attempt to find solutions other than wage increase to alleviate shortage. Less productive companies, unable to raise wages, are easily prompted by lack of prospects to find grey, unlawful solutions.

A wide range of firms may be tempted to do that. The value added per head is 50 per cent lower at Hungarian companies in manufacturing and 60 per cent lower at Hungarian companies in the construction industry and ICT services than at foreign-owned companies (*HCSO*, 2017). Some of the for-

eign-owned companies – primarily the ones employing assemblers, machine operators and semi-skilled workers on the minimum wage – also offer belowaverage wages and this circle is more characterised by the value added per head typical of Hungarian firms (Reszegi-Juhász, 2013). These firms find it difficult to raise wages without risking going under. However, if they do not raise wages, the disadvantages arising from low productivity cumulate in a tighter labour market. Their headcount decreases because of the workforce drain of more productive firms. This erodes their earlier investments, the number of their vacancies increase and so does the proportion of fixed costs, while their revenues decrease, reducing their investment opportunities, including productivity enhancing investments, which would replace workforce. The only legal way for these firms would be development and innovation – they have also had the opportunity before, by relying on subsidised loans, for example in the Funding for Growth Scheme. Not having taken advantage of this opportunity suggests management problems. And firms trapped in a vicious circle are more likely to opt for grey or black, unlawful solutions.

This process is difficult to illustrate by data; thus we only provide some additional input in order to describe it. The source of information is primarily interviews with executives and the examples also come from them.

"All the workers are fast like hell, I don't want to work here", said an entrant after the probationary period as a good-bye to the manager of an exceptionally productive factory although he was offered a gross salary of HUF 300 thousand [about 970 Euro] for semi-skilled work. "I don't dare to discipline workers ignoring instructions because I'm afraid they'll quit", explains the executive of another company. "In autumn, there are so many workers on sick leave as if there was an epidemic – because it is harvest time. I know if someone is not ill but I don't want to check on him otherwise he might quit, although this absenteeism breaks up production", says the executive. The question of an applicant for a logistics job at the job interview: "Do I also have to pack goods and work with a forklift? I thought I'd just have to sit at the computer in the office all day". "I must leave to earn more because workers are paid less here", says a worker changing jobs every three or four years.

In addition to involuntary lenience with workers, unlawful ways also emerge, which owners blame on the struggle for survival, excusing themselves. Several firms do not register workers as a full-time, fully paid employee: the job is officially reported as a part-time job, while in reality it is full time and the difference is paid out off-the-books. This practice is frequent in trade, catering and hospitality. Overtime is often compensated in another way because paying it would be twice as expensive. "I didn't understand why I have to tell the net pay to applicants at interviews. Then I asked a thirtysomething applicant who answered that because he had never been registered as a full time employee!" All these are paid out from unlawful sales, made without issuing an invoice, or purchasing bills of costs, or from the dividends at best. If shortage becomes prevalent, this kind of unlawful behaviour will probably proliferate among less productive firms.

* * *

Considering that the direct analysis of the relationship between labour shortage and wages, based on enterprise-level data, can only be performed using small samples and a limited set of variables, the next subchapter will explore indirectly, over a longer time-frame and based on individual data, whether the trends in wages reflect intensifying labour shortage.

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3.4 LONG-TERM TRENDS IN RELATIVE WAGES. ARE THERE ANY SIGNS INDICATING SHORTAGE? ÉVA CZETHOFFER & JÁNOS KÖLLŐ

Wage increase has considerably accelerated in the last two years and many explain it by the emergence of shortage. In 2016, there was an outstanding real wage increase near or at the level of earlier peaks (1994, 2001–2003, 2005), while the various shortage indicators have also started to grow rapidly.¹ This does not necessarily imply that there is causality between the two phenomena. A possible causality is assessed through indirect effects in the subchapter (while Subchapter 3.3 analyses the direct relationship between certain shortage indicators and wages). We examined whether wages in the groups of workers and firms impacted more strongly by the changes on the supply side (headcount loss, emigration, retirement) or are "well-known" to be affected by labour shortage (skilled workers, manufacturing companies) increased more rapidly.

Wage growth was explored in two steps. First, we estimated individual wage equations from the millennium to 2016 and drew conclusions from the changes in the impact of individual and contextual characteristics on wages in order to examine the potential role of recruitment difficulties. Then, we evaluated the impact of enterprise characteristics, including workforce composition on annual enterprise-level wage increase. The study below only discusses the parameter time series of variables suitable for (indirectly) identifying shortage; the detailed results are available upon request in a Stata or Excel database. The research was restricted to the business sector.

Figure 3.4.1 shows how the wages of fresh graduates, trainees, recent entrants, those with a vocational school certificate, skilled workers and higher education graduates changed between 2002 and 2016. For more explanation on the graphs, see the note below the figure.

The wage disadvantage of *fresh graduates* relative to those in the labour market for 16–20 years ranged between 17–27 per cent and decreased in the period 2014–2016, compared to the period of the economic crisis and recovery, but it did not drop below the level seen in the 2000s. No marked break is observed in the period when complaints of shortage became more frequent. Similarly, there is no marked break in the case of *employees working for their present employer for a maximum of three years*: their wage disadvantage relative to employees working for their employer for 16–20 years ranged between 4–8 per cent, except for two years, and it has not decreased recently. A slightly growing trend is seen in the time series of *trainees* but the wages at the end of the period are not significantly different from wages in the early 2000s; additionally, there is no sharp change between 2013 and 2016, in the period of growing recruitment difficulties.

1 For more details, see the section titled *Statistical data*.





^a The graphs indicate how many logarithmic points (or, if multiplied by one hundred, roughly how many percentage) is the gross wage of the category lower or higher than the that of the reference category. The curve indicating the effect of overtime

shows by how many logarithmic points one hour of monthly overtime increases the monthly gross wage. The grey areas (the confidence intervals) indicate that the strength of the effect is estimated to be between the limits shown, with a 5 per cent risk of errors. All effects are partial, that is, they are valid if controlling for all other factors. The equations contained the following variables: gender, time spent in the labour market, time at employer, educational attainment level, occupation (based on the one-digit codes of the Hungarian Standard Classification of Occupations), trainee, number of overtime hours, part-time employment, fixed-term contract, majority foreign ownership of employer, sector, county where sites are located. The estimation only covers the business sector.

Note: Dependent variable: logarithm of monthly gross wage. Source: Wage Surveys, 2002–2016.

The time series of the wage advantage of those with a *vocational school certificate* (those who obtained a certificate not entitling them to higher education studies) does not show a growing tendency of relative wages, which would boost the supply of workforce with this level of qualification. At the same time, the wages of *skilled workers* began to grow strongly after the trough in 2008: their wage disadvantage relative to office workers (15 per cent) had completely disappeared by 2016. A sharp change is observed in the wage increase of those working in *occupations requiring a higher education degree* (also compared to office workers) in 2015–2016.

Surprisingly, instead of a rise, there was a decline in the contribution of *over-time* to earnings: while ten hours a month overtime increased the monthly gross wage by 11 per cent in 2002, this effect decreased to 9 per cent in 2016, which is a small but statistically significant change.

Finally, wages (controlling for all other factors) did not increase among *those* working near the Western border, in Győr-Sopron-Moson and Vas counties, which are the most affected by commuting to Austria: wages in the former rose slightly but continuously, wages in the latter dropped slightly compared to the reference, Nógrád county.

A separate figure presents trends in *sectoral wage differentials*, controlled for workforce composition, company size, ownership and geographical location (*Figure 3.4.2*). Two tendencies are worth noting: wage advantage in the financial sector decreased considerably after 2006 and the position of manufacturing industry improved after 2012.²

Overall, there were only two cases when the tendencies in individual wages changed in a direction and extent that would imply that labour shortage may play a role at all: one is the increased the appreciation of *occupations requiring a higher education degree*, the other is improvements in wages in *industry*. None of the other variables included either in the figures or in the analysis in general changed in a way that would suggest a strong relationship between the increasing occurrence of shortage and accelerating wage hikes.

The enterprise-level regressions based on short (biannual) panel data explain *changes* in annual average wages from 2002–2003 to 2015–2016. The most relevant time series of parameters are included in *Figure 3.4.3*.

2 In this case we did not present the confidence intervals for the point estimates for the purposes of clarity.



Companies with many *employees approaching the retirement age* are more affected by the scarcity of supply. The effect of the higher proportion of elderly employees increased after 2005 but the period of more severe shortage did not have an impact on this tendency. The point estimates indicate an increase but the confidence intervals measured at the beginning and end of the period overlap, that is, the difference is not statistically significant.³

The *proportion of young people* was accompanied by above average growth rate of wages in the entire period of the analysis, except for one year. Companies employing more young people are impacted by fluctuation and emigration (increasing among young people) more than the average, which may have played a role in the acceleration of wage growth after 2008. However, the confidence intervals estimated for the years before and after the crisis also overlap in this case.

Labour turnover: when there is no churning, the average tenure of employees increases by one year within a year – if the figure is higher, it indicates the aging of the company. This was accompanied by above-average *wage growth* during the entire period studied, which suggests the failure of efforts for ensuring supply rather than intentionally neglecting it. The relationship grew stronger; however, not after 2013 but continuously over the whole period examined.

Firms employing more workers with a *vocational school qualification* raised wages at an average rate over the whole period examined (except for 2003–2004). This pattern did not alter in the years of more frequent complaints of skilled worker shortage in 2013–2016. The effect of the proportion of *higher education graduates* did not change after 2013 either.

At firms with one or more sites in Győr-Sopron-Moson or Vas counties, point estimates suggest a gradual acceleration of wage growth but figures calculated for the beginning and end of the period do not differ significantly.

3 It is worth noting that the aging of workforce impacts the various occupations, sectors and regions similarly; however, there are extreme differences at enterprise level: according to the data of the National Pension Insurance, 60 per cent of firms have no employees approaching the retirement age (aged 59–63), while at the remaining 40 per cent their proportion is more than twice the overall average.



Figure 3.4.3: The effect of workforce composition on corporate average wage, a regression coefficients

^a The graphs indicate how many logarithmic points (or, if multiplied by one hundred, roughly how many percentage) was the average corporate wage growth faster or slower as a result of a one unit change in the explanatory variable. The grey areas (the confidence intervals) indicate that the strength of the effect is estimated to be between the limits shown, with a 5 per cent risk of errors. All effects are partial, that is, they are valid if controlling for all other factors. The equations contained the following variables not presented in the figure: the proportion males, the proportion of graduates from general upper-secondary and vocational upper-secondary schools, the proportion of workers on minimum wage, the proportion workers with a fixed-term contract, headcount, sector. Young = finished school a maximum of three years ago (estimated value). The aging of workforce = change in the average service time in a year. The years refer to base years. The estimation only covers the business sector.

Note: Dependent variable: the logarithm of the annual changes in corporate average wages.

Source: Wage Surveys, 2002–2016.

* * *

In conclusion, the data on relative wages, obtained from a large sample, do not indicate that labour shortage would play a decisive role in the rapid wage growth of recent years. Point estimates suggest rising wages among young people, in skilled worker positions and occupations requiring a higher education degree as well as in industry. They also show faster corporate wage increase at companies more affected by demographic replacement, staff turnover and emigration but hardly any of the changes are significant and the point estimates indicate long-term tendencies instead of a sharp break in the years of worsening labour shortage. Although there have been several cases (e.g. in large shopping centres) of significant pay rises resulting from increasingly severe recruitment difficulties, these did not alter the Hungarian wage hierarchy until 2016.

4 LABOUR SHORTAGE AND VOCATIONAL EDUCATION

4.1 VOCATIONAL TRAINING

JÁNOS KÖLLŐ

The first plans concerning the restructuring of vocational education and training and higher education had emerged several years before complaints of shortage intensified. These plans – regardless of the reasons for which they were developed – however, were entirely in accordance with the criticism of education voiced by the Chamber of Commerce and Industry and other entrepreneurial forums concerning severe skilled worker shortage and also with their recommendations on increasing the importance of vocational training. Before starting to analyse the diagnosis and therapy developed by the Chamber and the Ministry, it is worth discussing three important but probably less well-known facts.¹

Vocational training losing importance?

Contrary to popular belief, secondary vocational education and training did *not* lose significance following the political changeover of the 90s, only its structure altered. Uncertified vocational training (VET) receded to the same extent as vocational secondary education (combined with a Matura and referred to as VSS henceforth) expanded.² As a result of the two trends the proportion of young people in an age-group entering the labour market with a vocational qualification has been roughly stable over the past twenty years. The proportion of young people with VET qualification dropped from 35–36 per cent to 32–33 per cent, while the share of those passing a vocational qualification in VSS (and some of them entering higher education and obtaining a degree) was higher in 2013 (nearly fifty per cent) than at any time since 1985, the start of the surveys of the study *Hajdu et al* (2015).

VET graduates in the labour market: who are they?

In the past twenty-five years, the occupational composition of VET graduates has changed considerably. A significant proportion of them already worked as unskilled or semi-skilled workers twenty years ago: according to the 1996 Wage Survey, 27 per cent of them worked as assemblers, machine operators or in elementary occupations. However, this had increased to 46 per cent by 2016 (including public works participants) in the entire economy and 52 per cent (excluding public works participants) at companies with more than one hundred employees, according to the Wage Survey.

Table 4.1.1 presents the recent developments of the trend in detail. The proportion of VET graduates working in public works schemes – primarily

1 The chapter relies strongly on *Hajdu et al* (2015).

2 The two main school types are referred to by their betterknown names: vocational school (szakiskola) and upper-secondary vocational school (szakközépiskola). However, officially the former has been renamed as upper-secondary vocational school (szakközépiskola) and the latter as specialised uppersecondary general school or specialised gymnasium. unskilled work – increased from 2.4 per cent to 6.2 per cent between 2011 and 2016. The share of those working in the primary labour market in elementary occupations, as assemblers or machine operators also rose slightly, while the share of those employed as skilled workers decreased from 48–50 per cent to 42–43 per cent. 8–10 per cent of these worked as technicians or in a clerical, office job during the whole period reviewed. Overall, the majority of graduates from VET are at present employed as unskilled or semi-skilled workers.

			-			
	2011	2012	2013	2014	2015	2016
Public works participant						
VET	2.4	3.7	5.4	3.0	5.7	6.2
VSS	1.1	1.5	2.1	1.1	2.7	2.7
Assembler, operator, elementary occupation	tions					
VET	39.9	37.3	41.4	40.2	43.1	41.6
VSS	18.0	18.6	19.5	17.7	19.0	18.4
Skilled worker						
VET	48.0	50.0	45.0	47.2	43.2	42.3
VSS	24.1	20.6	23.5	25.8	24.4	25.3
Other						
VET	9.7	8.8	8.2	9.6	8.0	9.9
VSS	56.8	59.3	54.9	55.9	53.9	53.2
Total						
VET	100.0	100.0	100.0	100.0	100.0	100.0
VSS	100.0	100.0	100.0	100.0	100.0	100.0
The share VSS graduates among skilled workers	22.6	18.3	23.1	24.8	25.0	25.9

Table 4.1.1: The occupational composition of graduates from VET and VSS in 2011–2016, percentage

Source: Wage Surveys.

The figures are much better in the case of VSS graduates: the proportion of those participating in public works schemes is still very low and the proportion of those working as assemblers, operators and unskilled workers did not increase either. The share of those in skilled worker positions slightly increased, while the share of those in white collar jobs slightly decreased. As the final row of the table shows, the share of those with a Matura among skilled workers has reached 25–26 per cent in recent years.

The market value of a vocational qualification with or without a Matura

Even though employers state they primarily need vocational graduates who underwent practical training and were not burdened with the task of preparing for a Matura, they do not value such employees even in manual occupations as much as VSS graduates. As *Table 4.1.2* indicates, as a result of the continuously increasing minimum wage, the wage advantage of all more educated groups decreased in 2011-2016 compared to those completing 0-8 grades. However, what is more significant for our analysis is the difference between the two major groups participating in manual skilled work.

Qualification and occupation	2011	2012	2013	2014	2015	2016
Operators, assemblers and elementary occupations						
VET	9.2	5.7	7.9	7.3	4.4	4.9
VSS	25.6	21.1	18.0	17.8	18.5	17.6
Skilled work						
VET	12.2	9.2	11.8	13.3	10.9	10.6
VSS	25.1	24.6	23.2	20.7	20.9	21.7
Technicians, clerks, office jobs						
VET	39.2	32.9	36.1	30.9	35.1	37.9
VSS	61.4	50.5	52.2	46.6	55.5	50.9
Upper-secondary general school graduates	49.3	41.9	40.0	36.5	40.6	40.2
Higher education graduates	174.8	151.2	152.3	143.8	157.1	147.6

Table 4.1.2: The wage advantage of VSS graduates in various occupational
groups compared to those with a lower secondary qualification at most
(0–8 grades) in 2011–2016 (percentage)

The figures show the wage advantage of those with various qualifications working in various occupational groups compared to those with a lower-secondary qualification at most (grades 0-8) in the primary labour market as a percentage. Wage advantages were calculated by regression models, controlled for gender, labour market experience, industries and sectors (private versus public sector), not including public works schemes, as a percentage, thus if the difference in logarithm is b, the figure in the table e^b . All estimated parameters are significant at a 0.01 level, and the t-values are two or three digit figures.

Source: Wage Surveys.

The wage advantage of VSS graduates in *elementary occupations* was 16 percentage points over VET graduates in 2011 and was 12 percentage points at the end of the period; their wage advantage in *skilled labour* did not change much over the period (13 and 11 percentage points respectively) and decreased significantly only in *white-collar* occupations, from 21 to 13 percentage points. We did not include public works schemes in the comparison, since wages are not set by the market in that sector.

The differences at the end of the period are presented in more detail in *Table 4.1.3.* Overall, VSS graduates earned 27-28 per cent more than VET graduates in 2016. It was partly due to their more favourable occupational composition. When controlling for occupations (four-digit HSCO categories), there is still a roughly 6 per cent wage advantage, and when focusing on skilled work, the advantage is 8-10 per cent. When looking at the difference between those working at the same *employer*, the wage advantage is 15-16 per cent, partly because upper-secondary vocational school

graduates are more likely to be recruited or promoted to better paid jobs at individual firms.³

	VET	VSS	Wage advan-	95% confi-	Number of
Wage advantage	Proportion	n, per cent	over VET	dence interval ^a	cases
Total wage advantage	22.2	18.4	27.3	26.6-28.0	255,327
Within occupations	22.2	18.4	6.0	5.5-6.5	255,327
- excl. HSCO 8-9 ^b	17.9	21.4	8.8	8.1-9.5	183,179
Within firm	22.2	18.4	15.6	15.3-16.2	255,327
In specific occupations					
Locksmiths, machining workers, welders ^c	70.0	13.7	12.9	9.8-16.0	5,618
Industrial mechanics ^d	49.5	25.4	11.9	8.3-14.0	5,798
Construction mechanics ^e	65.5	16.0	12.4	8.7-16.4	2,979
Social workers	9.6	25.8	25.1	18.2-33.5	860
Shop assistants ^f	40.1	35.4	5.1	4.0-6.2	9,860
HSCO 8-9 ^g	36.2	13.4	11.6	10.4-13.0	57,849

Table 4.1.3: The proportions of vocational school and upper-secondary vocational school graduates and the wage advantage of the latter over the former in 2016

^a We can claim, with a less than 5% risk of error, that the wage advantage falls within these limits.

^b HSCO 8–9: Assembler, machine operator, other elementary occupations.

^c Locksmiths, machining workers, welders: locksmiths 50%, machining workers 22%, welders 18%, other 10%.

^d Industrial mechanics: motor vehicle mechanics 54%, electrical mechanics 19%, machinery repairmen 10%, other 17%.

^e Construction mechanics: electrician 41%, plumbers and gas fitters 35%, other 24%.

^f Shop assistants: shop assistant 81%, cashier 12%, other 7%.

^g Assembler or operator 50%, in elementary occupations 50%. Excluding public works participants.

Methods: the wage advantage was estimated by regression equations, which contained the following control variables: gender, labour market experience and its square as well as dummy variables standing for four-digit HSCO codes and anonymised employer codes when calculating within-occupation and within-firm wage advantages. The difference in percentage is e^b if the estimated logarithmic difference is b.

Source: Wage Survey, 2016.

When observing the most popular blue-collar occupations, it is conspicuous that upper-secondary vocational school graduates are employed in this segment at the same rate as their proportion in the total workforce. Their wage advantage as locksmiths, machining workers, welders as well as industrial and construction mechanics is 12-13 per cent, as social workers it is 25 per cent and even as shop assistants it is 4-6 per cent. Their wage advantage is also significant, 10-13 per cent, when working as unskilled or semi-skilled workers.

The wage advantage strongly depends on age. VET graduates entering the labour market earn somewhat more than VSS graduates of the same age but they already have a substantial wage disadvantage at the age of 25. This is

3 The confidence intervals are presented because the number of cases is low due to the breakdown to occupations. not a new phenomenon and does not indicate the (allegedly) improving market perception of VET graduates: similar curves are presented by *Hajdu et al* (2015) for other years following the political changeover.

The wage disadvantage of vocational school graduates increases by age, which indicates the lack of transferability of skills acquired in vocational schools: because of competences improving adaptability, the Matura loses its market value at a slower pace than a vocational school certificate (*Figure 4.1.1*).

Figure 4.1.1: The wage of VET graduates compared to the wage of VSS graduates by single years of age in 2016



Source: Wage Survey, 2016. The smooth curve is estimated with non-linear (lowess) regression.

That the fast depreciation of the VET certificate is due to the low levels of cognitive skills is confirmed by not conclusive but important direct evidence from the ALL Survey (Adult Literacy and Lifeskills Survey), in which Hungary participated in 2008.⁴

Table 4.1.4 presents how the reading, literacy, document interpretation and simple numeracy skills assessed by ALL tests change by age among Hungarian manual workers who accomplished 11 or 12 grades. (The survey does not identify the VET qualification but typically workers with 11 completed grades have graduated from there, while those who completed 12 grades and employed as manual workers typically graduated from a VSS). The coefficients show by how many points the test results decreased, on a 0–500 scale, if the respondent is one year older.

The assessed basic skills deteriorate by age in both groups but the rate of deterioration is much greater among workers with a VET certificate. Among the former, test scores are typically 0.4–0.5 points lower when respondents are a year older, while among the VSS graduates, all but one effect are below 0.3, half of them are below 0.2 and half of the cases are not even significant at a 10 per cent level, and none of them is significant at a 1 per cent level. The

4 The evidence would be conclusive only if instead of a crosssectional study, we were able to follow the changes in the skills of persons with differing qualifications for 30–40 years. statistical tests presented in the last and the last but one column disaffirm the identity of the slope of the age-score curves in all cases.⁵

Dependent variable: test score	Coefficient	t-value	Coefficient	t-value	- Wald F	Sign
Grades completed:	11 gra	ades	12 grades		waiu r	JIGH.
Literacy test						
1	-0.43***	3.78	-0.17	1.37	19.5	0.0000
2	-0.44***	3.94	-0.26**	2.30	10.7	0.0011
3	-0.36***	3.16	-0.10	0.87	19.3	0.0000
4	-0.45***	3.92	-0.23*	1.93	15.9	0.0001
5	-0.42***	3.81	-0.19	1.64	16.7	0.0000
Document interpretation tests						
1	-0.44***	3.55	-0.23*	1.73	10.1	0.0016
2	-0.48***	4.01	-0.31**	2.50	8.4	0.0039
3	-0.47***	3.89	-0.29**	2.27	8.7	0.0033
4	-0.47***	3.93	-0.27**	2.18	10.9	0.0010
5	-0.40***	3.23	-0.26**	2.08	4.5	0.0340
Numeracy skills tests						
1	-0.28***	2.61	-0.06	0.50	15.6	0.0001
2	-0.40***	3.56	-0.12	1.05	24.4	0.0000
3	-0.44***	4.12	-0.24**	2.17	11.8	0.0006
4	-0.32***	2.96	-0.09	0.79	17.6	0.0000
5	-0.17**	2.56	-0.05	0.41	16.1	0.0001

Table 4.1.4: Changes in ALL test scores according to age among manual workers
who completed 11 or 12 grades

Note: Adult Literacy and Lifeskills Survey (ALL, 2008), Hungarian subsample, 1206 persons.

Source: Author's calculation using the microdata of the Hungarian subsample of the ALL survey.

The left-side of the equations contained the score of one of the tests, while the right side contained the interactions of age and educational attainment level (11 or 12 grades). The coefficients show by how many points the test results decreased, on a 0–500 scale, at a given educational attainment level if the respondent is one year older. The sample includes persons who completed 11 or 12 grades and were working as manual workers at the time of the survey (their ISCO1 HSCO1 code was higher than 4). The standard errors, used for the t-values were estimated using the 30 replication weights included in the survey and the jackknife method. The Wald test measures at what significance level the coefficients of the two groups may be considered different.

Only part of the sample lends itself for analysing how the measured cognitive skills are valued by the market, because data on wage is only available for half of the respondents of the Hungarian sample of ALL.⁶ According to the regression on available data (*Table 4.1.5*), the higher score was associated with higher wages, even when controlling for education attainment and age: the

5 For more details on the ALL survey, see OECD and Statistics Canada (2005, 2011), Statistics Canada (2011), Köllő (2014). 6 Data on wage is lacking more often in the case of men but its availability is independent of age and educational attainment level. elasticity of wage to the test score is positive, with the the point estimate being 0.43 (although the confidence interval is rather wide: 0.05-0.8).

Table 4.1.5: The impact of the average score achieved in ALL on monthly wages among Hungarian workers who completed 9–12 grades

Dependent variable: the logarithm of monthly wage	Coefficient	t-value	Confidence interval
The logarithm of average test score	0.43	2.2	0.05-0.80
Educational attainment (year)	0.11	3.3	0.04-0.18
Labour market experience (year)	0.07	3.3	0.02-0.07
-its square (x100)	-0.05	3.2	-0.08-0.02
Constant	7.00		

Note: The number of cases is 619 and the fit of the function is 0.045. The sample includes persons who completed 11 or 12 grades and were working as manual workers at the time of the survey (their ISCO1 HSCO1 code was higher than 4). The standard errors, used for the t-values were estimated using the 30 replication weights included in the survey and the jackknife method. Confidence interval: we can claim, with a less than 5% risk of error, that the coefficient falls within these limits. Source: Author's calculation using the microdata of the Hungarian subsample of the ALL.

On the reforms of vocational education

The above findings call into question whether Hungarian companies have a considerable excess demand for VET graduates in order to fill skilled worker jobs. At present, half of vocational school graduates are employed as unskilled or semi-skilled workers. Wage levels do not indicate that firms would value VET graduates more than VSS graduates in any occupations. On the contrary, the latter are better paid even in traditional skilled manual occupations (machining worker, locksmith, welder, mechanic) by 12–13 percentage points, and nor was the situation affected by the slight increase in the relative wages of skilled workers with a vocational school certificate after 2011.

This applies to the workforce trained in the *current* system and to the *current* standards of vocational training, and apparently the corporate sector does not believe in securing better employees from this supply by raising wages.

The scepticism towards the average quality of vocational school graduates of the current system is highly justified. VET schools perform worse than VSS and upper-secondary general schools in developing the most important basic skills of pupils, even when controlling for test scores achieved in lower-secondary education and for social background. In the case of pupils with average skills, in the standard deviation of the test scores in grade 8 (-0.5, +0.5), VET schools contribute *one-third* of standard deviation less to the mathematics and literacy skills of pupils than VSS schools (*Hajdu et al*, 2015). Grade repetition and dropping out is widespread (*Kertesi–Kézdi*, 2010; *Fehérvári*, 2015).

Based on the findings, the most important question about "skilled worker shortage" is whether the current reforms to secondary vocational education and training provide a solution to the rapid skills obsolescence of vocational school graduates and whether the individual (and society in general) loses the value provided by this school type. As the above tables suggest, this would primarily require appropriate resilience and learning skills, which are based on the basic skills necessary for learning.

How do reforms implemented in secondary vocational education after 2010 serve this purpose? These reforms included changes in the student proportions between VET and VSS to the advantage of the former; the shortening of VET, curtailing general education within VET; relaxing the requirements to be met by VET teachers; placing VETs under the control of the Ministry for National Economy and reducing the compulsory school age - in line with the vision that the Hungarian economy needs less general education and more "skilled workers fit for fighting" and that the education system should be better adapted to "labour market demand".

Hungarian reforms are modelled on the "German-style" dual VET, which is also characteristic of the Nordic countries. However, pupils enter these systems with considerably more general education and their graduates are much less restricted to the world of skilled manual labour than in Hungary.

In Germany, vocational school pupils start training for their occupation after 7,155 or 7,950 hours of general education (depending on the Länder), while in Hungary they start it after 5,742 hours (Hajdu et al, 2015). For a better illustration of scale, in terms of the length of general education it is as if Hungarian VET pupils attended basic (primary and lower-secondary) school for ten or eleven years instead of eight years, or after VET they attended a twelfth general upper-secondary grade and one or two more grades in college or university. Following the reduction in the number of general education lessons in VET, Hungarian pupils have had less of this education when entering the labour market, than German pupils had *before* starting VET (Varga, 2017).⁷

In *Denmark*, another country regarded as a role model, the three-grade, practical vocational training, with a strong participation of enterprises, is based on a 9-grade basic school and often another, preparatory, grade between the two. Due to this and the quality of education, there was an enormous difference between Hungarian and Danish vocational school graduates already before the radical reduction of general education in Hungary. The Danish graduates of apprenticeship education and training are markedly better at writing, reading and counting and perform complex work in a much higher proportion – the more intensive adult education and training also plays a role in this. Two-thirds of them speak English, while this figure is less than one per cent for the Hungarians. The Danish vocational training is far from aiming solely at producing "skilled workers fit for fighting": nearly forty per cent of vocational school graduates work as technicians, clerks, office workers, low- or mid-level managers or entrepreneurs. In Hungary, fore entering VET.

7 Varga (2017) found that following the reforms, the total number of general education lessons of Hungarian vocational school pupils after the completion of the school is still 737 or 1,532 lessons lower than the number of general education lessons German pupils had bethe proportion of the upwardly mobile is only 10 per cent (see *Hajdu et al*, 2015 and *Table 4.1.1*).

Vocational training reforms will probably increase the supply of vocational school graduates in the short run, trained to the current standards, without forcing enterprises to raise wages but in-depth curricular reforms, updating the skills of teachers and renewing the teaching staff will require a longer time. Even if this takes place, the length of vocational training will decrease and the average standards of quality are likely to decline, especially regarding the development of skills needed for adaptation, over a lengthy transitional period. This study does not aim at determining whether the price paid for fulfilling the current demand of employers (half of which is for skilled, the other half of which is for unskilled and semi-skilled workers) is too high. Nevertheless, it is safe to assume that there is such a price, which is paid by those concerned and also by society indirectly through deteriorating employability, lower wages and a faster obsolescence of skills acquired in education over a shorter or longer period.

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4.2 THE CAREER PLANS' OF 15 YEAR OLDS: WHO WANTS TO ENTER STEM?¹

ZSUZSA BLASKO & ARTUR POKROPEK

STEM in this report stands for occupations in the fields of Science, Technology, Engineering and Mathematics that are either at the Professional or the Assistant Professional level, requiring at least higher secondary education. Labour market forecasts predict a continuous increase of demand for STEM skills across the European labour markets (*Cedefop*, 2016). Between 2015 and 2025 it is expected that in Hungary 85,000 new STEM positions will open up.² As STEM workers are employed in the technologically most advanced and potentially most productive sectors of the labour market, the prospect of shortages in STEM labour has been named one of the main barriers to economic growth in the first half of the 21st century in Europe (*Caprile et al.*, 2015, *EC*, 2015).

All over the world, males are overrepresented in the STEM workforce. This tendency is particularly strong in Engineering and ICT that were among the twenty most segregated jobs in Europe in 2010 (*Burchell et al.*, 2014). Between 2010 and 2015 in Hungary, four out of five engineers and ICT workers were males.³ The gender segregation is of course apparent in (higher) education already. In 2015, women accounted for no more than 20% of the ICT students and 23% of the Engineering students in the Hungarian higher education institutions. On the other hand there was no difference in the number of men and women studying Sciences, Maths and Statistics.⁴

Women's underrepresentation in the STEM workforce is associated with several negative consequences. First, women's absence from these areas reduces the pool of potential applicants and can therefore contribute to the labour shortage. Secondly, it can also lead to a loss of talent if capable women choose not to go to STEM for external reasons. Absence of women in the STEM occupations also contributes to the gender wage gap as STEM jobs tend to be among the best paid ones all over Europe (*Goos et al.*, 2013),⁵ including Hungary (*Veroszta*, 2015). Gender segregation in the labour market also has a tendency to reproduce itself as observed gender patterns influence young people's career decisions, reinforcing existing gender stereotypes about the masculine or feminine nature of the occupations (*Jarman et al.*, 2012).⁶

In what follows, we analyse the career plans of 15-year old students to better understand their motivations to choose or not to choose a STEM career. Career plans at this age are not only fairly realistic and reflective of students' abilities, school achievements and motivations but they also influence their later educational choices, and this way they also serve as self-fulfilling prophecies (*OECD*, 2015). Even though we are not aware of any longitudinal study

1 This paper is based on a major comparative study on students' STEM career plans, that used PISA data from the 28 EU Member States, prepared for the European Commission Joint Research Centre. (See: Blasko at al., 2018). The views expressed are purely those of the authors and may not in any circumstance be regarded as stating an official position of the European Commission.

2 Cedefop.

3 Own calculations from LFS data.

4 Own calculations from Eurostat data (Eurostat: Students enrolled in tertiary education by education level, programme orientation, sex and field of education [educ_uoe_enrt03]) 5 It is important to note that in Goos's study a STEM definition different from ours was applied that included Medical occupations but excluded occupations in Informatics and Computing. 6 For an overview of the Hungarian context see also (Konczosné–Mészáros, 2015, Csőke et al., 2013; Schadt-Péntek, 2013). Further details can also be found on the following websites:. Vs.hu; Tizperciskola.blog.hu.

that would directly link adolescents' occupational plans to their actual labour market careers many years later, research has shown that these plans are rather good predictors of the occupational prestige achieved (*Ashby–Schoon*, 2010, *Croll*, 2008; *Schoon et al.*, 2007, *Sikora–Saha*, 2011), as well as of the subject-choice in higher education in general (*Tai et al.*, 2006, *Sikora*, 2014) and of choosing a STEM field of study in particular (*Morgan et al.*, 2013). Further, adolescents' occupational plans are already well reflecting the gender-segregation observed in the labour markets (*Sikora–Pokropek*, 2011, *Morgan et al.*, 2013, *Sikora*, 2014).

Thus our study is based on the idea that adolescents' career plans represent a significant stage along the path leading to the labour market. Even though students after age 15 will still face several selections and self-selections, this early choice will no doubt influence the later ones. Career plans of the adolescents and the labour market processes mutually reinforce each other, therefore by analysing young people's gendered career plans we expect also to better understand the gender-segregation apparent in the labour market.⁷

Data

For the purposes of this study, PISA data from 2015 was used. In that year 5,658 students from 245 Hungarian schools participated in PISA, and the sample was representative for the 15 year olds in the country. The measure of student career expectations was constructed from the following single question: *"What kind of job do you expect to have when you are about 30 years old? Write the job title."* The responses were coded using ISCO08. To identify STEM occupations for the purposes of this study we have chosen the categorisation of occupations previously applied e.g. by *Caprile et al.* (2015) and also in a report published by the EC (*EC*, 2015). Accordingly, the following ISCO08 subgroups were classified as STEM: 21 Science and engineering professionals; 25 Information and communications technology professionals; 31 Science and engineering associate professionals; 35 Information and communication technicians.

Results show that in 2015, 28,3% of boys but only 7,7% of girls were considering entering STEM in Hungary. The majority of these students (25,5 and 7,1% respectively) were planning to become a professional in one of the STEM fields, and only a small minority had an assistant professional occupation in mind. Hungarian girls lag behind the European average, as across Europe, 10,3% of the 15 year old girls were planning to work in STEM. Consequently, the gender gap in Hungary, which is calculated as the difference between the share of boys and girls who want to work in STEM, is slightly bigger than the European average (20,6 versus 18,7 percentage points). The Hungarian value is closest to the Slovakian, the Croatian, and the Portuguese gender gap.

7 A similar approach, but a very different research method was used in a study commissioned by the University of Obuda. The study was looking at female students career plans at the high school and relied on interviews and focus-group methodology (*Krolify*, 2012).
Career plan	Boys	Girls	Total
STEM			
Science and Engineering Professionals (ISCO 21)	15.5	6.1	10.9
Information and communication technology professionals (ISCO 25)	10.0	1.0	5.5
Science and engineering associate professionals (ISCO 31)	2.4	0.7	1.6
Information and communication technicians (ISCO 35)	0.4	0.0	0.2
Non-STEM	71.7	92.3	81.8
Together	100.0	100.0	100.0
(N)	(2,207)	(2,175)	(4,382) ^a

Table 4.2.1: Career plans of the 15 year olds in Hungary, percentages

^a 20% of the students in Hungary did not provide a valid answer to this question. In this table they are not included. In the multivariate analyses, *Multiple imputation technique by chained equation (Royston,* 2004) was applied to replace their missing values.

Source: PISA 2015. Own calculations.

Who wants to enter STEM?

The key dependent variable in this report is a student's expectation of working in a STEM occupation at age 30, coded 1 for science occupations and 0 for non-science occupations. To estimate the probability of choosing a STEM occupation, Logit models were estimated. As main independent variables in our models, we included gender, science test scores, science self-efficacy (student's self-confidence in being able to carry out science-related tasks), instrumental motivation (students' beliefs that studying science is useful for their future career), self-assessed ICT competence and whether or not they attend mathematics or science lessons outside the compulsory schooling.⁸ In the models, we also controlled for the socio-demographic background of the students as well as some characteristics of the school. Interaction effects between gender and some other independent variables were also considered.

The following variables were added to the models. Social background was assessed by parental socio-economic status (ESCS); a dummy variable indicating if at least one parent is working in a STEM job and ICT equipment available in the parental home. School-level variables: female ratio in the school; science teaching resources in the school; science club available in the school; availability of science competitions in the school; vocational vs. non-vocational school. Continuous variables were standardised to have a mean value of 0 and standard deviation of 1. In this paper only statistically significant ($p \le 0.05$) associations are discussed. Details of the models and a full discussion of the estimation procedure are available upon request from the authors.

Not surprisingly, science test scores are very strong predictors of STEM career choices: only few students with low achievement consider a STEM career, while among the highest-achievers, the ratio is around 50%.⁹ Contrary to the common assumptions, it is also clear that science achievements have nothing to do with the gender gap in STEM career choices as boys and girls achieve very similar scores on this PISA test. However, the extent to which achievement in science is conducive to a plan to work in science in the future is different for

8 Ideally, a more balanced representation of science, mathematics and ICT competencies and attitudes should be used. PISA 2015 however, was focused on sciences and does not provide equal details about other subject areas.

9 The importance of science achievement is also shown by the increase of the explained variance (from 4 to 16%) when this variable is added to the baseline model with gender as the single independent variable.

males and females. *Figure 4.2.1* depicts the estimated probabilities of opting for a STEM career for males and females at different levels of science scores.

Figure 4.2.1 - and the following figures alike - shows how the independent variable in the logit model affects the probabilities predicted with the estimated coefficients. This is represented by the average marginal effect, which is the average of the effect of the given variable with all the other effects being held constant for each individual. In the case of a dummy variable - like gender - this effect is simply the difference of the probabilities predicted for the two possible values. On Figure 4.2.1, this effect referring to students with an average science test score can be calculated as the difference between the predicted probabilities at value 0 on the horizontal axis and it equals to 0.128. Interaction effects included in the models take this analysis a step further. They indicate how the average marginal effect of gender varies depending of the level of the other variable - in this case, science score. These different levels of the gender-effect can be depicted at the different values of the horizontal axis, representing PISA science test scores: the effect of gender depends on science-achievement. But the opposite is also true: the average marginal effect of scienceachievement varies by sex and thus has an unequal effect on the career choices of boys and girls. Higher test-scores are associated with greater probabilities of choosing a STEM career across both genders, but for boys, this increase in the probabilities is bigger, at least up to an achievement-level 1.5 standard deviations above the average.

Results show that the gender gap in STEM choices not only remains significant when the test scores are held constant, but its size is even increasing somewhat as we move towards the higher achievers. Boys for example, whose test score exceeds the average by 2.5 standard deviations demonstrate 53.4% probability of opting for a STEM career, while across girls with a similar achievement the respective probability is only 32.7%. If girls who do well in science but do not plan to make a STEM career are considered as talentloss for STEM, then from our results a substantial talent loss can be identified.





Note: On this figure as well as on the following ones, 95% confidence intervals around the estimated probabilities are shown. Source: *PISA* 2015. Own calculations.

Science achievement is not the only factor that influences boys' and girls' choices in different ways. First, boys are also further motivated to choose a related career if they have a parent working in a STEM occupation. If this is the case, sons show an increased probability of opting for STEM (34.0% instead of 17.5% - see in Figure 4.2.2). For girls however, parents' occupation does not make a difference in this respect. More interestingly from an educational policy point of view, girls are also less responsive than boys to the levels of ICT-competence they develop (self-evaluation), as well as to their levels of instrumental motivation. While boys with higher levels of self-evaluated ICT skills are also more likely than others to plan a STEM career, among girls, no such association can be found. Further, instrumental motivation is also more strongly related to the career choices of boys than of girls – although in this case some positive association even in the case of girls occurs. In this respect however, girls are also at a disadvantage because they are less likely to believe that science subjects will be useful for their future labour market opportunities. Other individual variables assessed in this study were not found to be related to students' career plans.





Source: PISA 2015. Own calculations.

As one could expect, students in different types of school also tend to have different career plans. First, students in non-vocational schools are significantly more likely to consider a STEM occupation than students in the vocational schools and this holds both for boys and girls. As a high proportion of vocational students in Hungary will not achieve a qualification that would entitle him/her for higher education studies, this is not a very surprising finding (*Figure 4.2.3*). Further, we also find that the share of females in the school is negatively related to the probabilities that a student in that school would be interested in pursuing a career in STEM. This finding seems to contradict the expectations that female-dominance in the school can reduce gender-stereotyping and therefore can make girls more confident to consider gender-atypical careers (*Schneeweis–Zweimüller*, 2012). Instead, we would rather interpret this finding as an indication that by age 15 girls are already more likely to be concentrated in schools without a strong science-profile.

Figure 4.2.3: The effects of programme-orientation and share of girls in the school on boys' and girls' estimated probabilities of choosing a STEM career



Source: PISA 2015. Own calculations.

Conclusions

The main drivers of STEM career choices that were identified in this study include science abilities, (self-perceived) ICT skills and the level of understanding of how science knowledge can be useful in the labour market. While boys will certainly gain some additional motivation from an improvement in these areas, for girls, only a limited increase (science abilities and instrumental motivation) or no increase (ICT skills) in the interest for STEM occupations can be expected. From this it follows that the gender gap in students' interest for STEM occupations can not significantly be influenced by the factors assessed here. Altogether our results suggest that strong gender segregation in the career choices develop before age 15 and already by this time girls even tend to be in schools that reduce their probabilities of choosing a STEM career. This is in line with research suggesting that children develop their perceptions of what is compatible with prescribed gender norms from a very early age onwards as part of the gender role socialisation process, and this understanding will continue guiding their interest as well as their career decisions later on. STEM areas remain to be associated with masculine, rather than feminine qualities and these stereotypes are culturally deeply rooted in our societies. Moreover, the same stereotypes also orient girls who are strong in science more towards healthcare and medical jobs (*Charles*, 2003, *Charles–Bradley*, 2002, *Sikora– Pokropek*, 2012). International comparative studies further suggest that this type of gender-segregation is particularly strong in the more affluent, democratic countries where gender-egalitarianism is well developed (*Sikora–Pokropek*, 2012). From these it follows that reducing the gender gap in STEM is not an objective that is easy to achieve and if anything, then early-childhood interventions need to be considered if this goal is to be achieved.

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5 THE ROLE OF ADAPTABILITY

5.1 WHAT ARE THE TENDENCIES IN DEMAND? THE APPRECIATION OF NON-COGNITIVE SKILLS¹

KÁROLY FAZEKAS

Nobel-laureate economist James Heckman gave a definite answer in a presentation held in 2016 to the question of how education policy can provide solutions to eliminating the increasing gap between the skills needed by the economy undergoing revolutionary transformation and the supply of labour. "We can reduce inequality, foster inclusion, and promote social mobility by solving the skills problem. ... Invest in prevention, not remediation. Invest in flourishing lives, not in correcting problems after they appear." (*Heckman*, 2016.)

Heckman's suggestion must be interpreted in the *lifecycle investment frame-work*, adopted by him and his colleagues, which is related to the literature of human capital investment. The main principle behind this theory is that the earlier the stage of life is in which we invest in people's skills, the higher the individual and social rate of return will be. According to the economic approach it does matter when, how and for what skills the limited resources are spent on in order to enhance society's welfare.

Countries achieving outstanding success in economic development in the past few decades were the ones that efficiently developed the cognitive skills of participants of education and training systems. This link is clearly demonstrated by analyses linking the national averages of tests measuring the cognitive skills of pupils with data on the economic growth of individual countries. Collating the PISA scores of 50 countries between 1960 and 2000 with their GDP growth rates, *Hanushek–Woessmann* (2012) revealed that there is a strong and significant relationship between the rate of long-term growth and the tendencies in the test scores.

The cognitive skills of pupils also have a substantial impact on their later life: there is a close relationship between the level of cognitive skills and a later probability of unemployment, social deviances as well as health, life expectancy and expected income (*Burks et al*, 2009). These findings are also supported by the growing recognition of educational attainment and the markedly increasing returns on more advanced qualifications. This phenomenon is placed in a broader context by the literature on skill biased technological change, which explains why demand for labour and relative wage returns decrease among low-qualified and low-skilled workers.

However, something has changed in recent years. Not least because of the information technology revolution going on in the world, there have been significant changes in wage returns and in the probability of unemployment in the developed economies. The graphs comparing educational attainment lev-

1 The more extended original version of this paper was published in the January 2017 issue of *Magyar Tudomány* (Hungarian Science). els and the expected wage and probability of unemployment, until now showing a positive linear relationship, now increasingly show a U curve. While the position of higher education graduates has significantly improved and that of the low qualified has slightly improved, the relative labour market position of those with mid-level qualifications has been deteriorating continuously. This tendency reflects developments in the sectoral and occupational structure of the economy: the increase both in professions requiring more advanced qualifications and cognitive skills and in low-skill occupations of the expanding service sector (*Autor*, 2011; *Autor–Dorn*, 2013; *Adecco Group*, 2017).

At the same time, analyses indicate that the changing *task content of occupations* plays a more important role in this process than changes in the occupational structure. Considering the changes in the content of tasks, there is a new development in the labour market of developed countries, which has not previously been fully explored: *the growing share and importance of tasks requiring non-cognitive skills* (*Whitmore et al*, 2016). This was first pointed out by the widely cited study of *Autor et al* (2003). In the period they examined (1960–2000), the share of tasks requiring non-routine cognitive and social skills continuously increased in the labour market of the United States, while the share of (routine and non-routine) manual tasks and the share of those requiring routine cognitive skills declined.

Technological development has continued to reduce the proportion of routine tasks in developed economies over the last decades because of their automation. At the same time, the share of tasks based on social skills and cooperation skills grew steadily. The increase in the share of tasks requiring cognitive Science, Technology, Engineering and Mathematics, (STEM) skills is hardly surprising. Numerous papers discuss the assessment of this process, the stateof-the-art teaching of STEM skills as well as the short- and long-term effects of developing STEM skills (for more details, see Subchapter 4.2 of *In Focus*). The U shape curve presented in *Autor et al* (2003) well demonstrates the increasing significance of advanced STEM skills and cognitive skills in general in the labour market.

Based on the updated data of *Autor–Price* (2013) and *Autor et al* (2003), *Deming* (2015) provided a more detailed insight into the nature of the polarisation of job tasks in the period 1980–2012. It highlighted an important and recently especially growing, new trend. On the one hand, the share of relatively easily automated, routine cognitive tasks *continuously decreases*. On the other hand, the share of tasks requiring cognitive STEM skills increases at first but then *stagnates* and the share of tasks requiring non-cognitive, soft skills and of tasks related to services *steadily increases*.

Deming explains that the obvious polarisation of the labour market is because while routine tasks are increasingly automated, tasks requiring cooperation, interpersonal, soft, non-cognitive skills and emotional intelligence are - to date - not affected by the expanding use of robotisation and artificial intelligence in developed countries. However, the expansion of service sector related tasks does not result solely from technological development. It is reinforced by sweeping urbanisation as well as the dramatic increase in healthcare, nursing and tasks relating to care of the elderly resulting from demographic tendencies, especially the aging of societies (*Brunello–Schlotter*, 2011).



Figure 5.1.1: Changes in the nature of job tasks in the United States, 1980–2012

The importance of non-cognitive skills

The integration of the impacts of non-cognitive skills supporting cooperation and business efficiency in economic thinking and especially their quantitative analysis present considerable difficulties. Economics strives towards including researched phenomena in a coherent theoretic framework. Economic research has to fulfil the requirement that the concepts integrated in the framework are well-defined, with a meaning clear and unambiguous for everybody. While in the case of cognitive skills, the concepts describing the skills are unambiguous and the skills are measurable with standard methods, thus the results are possible to incorporate in a theoretic framework and the impacts of the variables may be modelled and tested, the economic analysis of the impact of non-cognitive skills is far more challenging (*Scorza et al*, 2015).

Non-cognitive skills are traditionally researched by psychology, especially personality psychology. This scientific discipline has achieved major results in defining and researching personality traits. Economic research primarily relied on the findings of personality psychology research to identify the concepts describing non-cognitive skills which were integrated in theoretical models analysing the role of human capital (*Heckman*, 2012). Nevertheless, the integration was challenging, since there was no consensus regarding

the precise definition of personality traits and about measuring their qualities and very few studies measured personality traits or explored their causal relationship with life events.

The majority of studies on non-cognitive skills in demand in the labour market contain lists of personality traits deemed important for their labour market relevance on the basis of general observation or specific experience relevant to an area at best – for example interviews conducted with business executives. These lists are compiled according to the priorities of their compilers and include overlapping terms and synonyms, which are difficult to distinguish. Understandably, researchers tried to create groups that describe personality traits with different labour market impacts and individual social consequences from a specific aspect or differentiate between them.

The Big Five model, widely used in personality psychology and relatively widely accepted in economic analysis, organises the non-cognitive skills into five groups: extraversion, agreeableness, conscientiousness, emotional stability and openness. This grouping is essentially the result of semantic statistical analysis of English language texts but several studies confirm that these skills are universal and the same five groups of skills may be distinguished in other languages and cultures. *Table 5.1.1* lists the content of the groups of skills and the notions most related to each group of skills. The advantage of this model is that there is consensus among researchers about the meaning of the groups of skills, there are more or less standardised methods for measuring their quality and the findings of assessments may be integrated in economic models.

Conscientiousness	Agreeableness	Emotional stability	Openness	Extraversion
Dependability	Collaboration	Confidence	Creativity	Assertiveness
Grit	Collegiality	Coping with stress	Curiosity	Cheerfulness
Organisation	Generosity	Moderation	Global awareness	Communication
Persistence	Honesty	Resilience	Growth mindset	Friendliness
Planning	Integrity	Self-consciousness	Imagination	Leadership
Punctuality	Kindness	Self-esteem	Innovation	Liveliness
Responsibility	Trustworthiness	Self-regulation	Tolerance	Sociability

Table 5.1.1: Non-cognitive skills belonging to the Big Five groups of skills

Source: Roberts et al (2015) p. 10.

The relationship between economics and personality psychology nonetheless is not unidirectional. Economics, while utilising the definitions and test results used for measuring skills, also contributes to clarifying the content of concepts, standardising assessment procedures and exploring causalities. Several papers draw attention to the importance of interdisciplinary dialogue and joint research programmes with the involvement of economists, psychologists, behaviourists, brain scientists, education researchers and researchers from other disciplines. Heckman himself also calls attention to the influential results of anthropological research conducted in this field (*Stasz*, 2001; *Heckman et al*, 2014).

The labour market impacts of personality traits have recently been investigated by several studies. Findings tend to indicate that non-cognitive skills influence success in the labour market at least as strongly as cognitive skills (*Carneiro et al*, 2007). However, several studies highlight the methodological difficulties and weaknesses of these kinds of analyses. They often examine the labour market impact of only one non-cognitive skill and ignore the interactions between individual skills as well as the reciprocal influence of cognitive and non-cognitive skills. In this respect, recent research applying new data analysis methods and statistical procedures, e.g. machine learning, in order to create a nomenclature with better explanatory power (*Mareckova–Pohlmeier*, 2017) is truly remarkable. Relying on these methods, and on sufficiently large meta-databases, it is possible to identify the most relevant skills in terms of impact on the labour market (one should not only examine the impact of skills deemed important according to one's own priorities).

The economic research of James J. Heckman and his colleagues on the role of non-cognitive skills - mostly conducted in the Center for the Economics of Human Development of the University of Chicago – is widely known. Findings concerning the returns on investment in skills development are of utmost importance. This research is closely linked to research into the neurological basis of cognitive processes (*Heckman*, 2007a, b) and rely on the results of long-term, longitudinal studies on the individual and social impact of noncognitive skills (Knudsen et al, 2006). These analyses highlighted the decisive role of parenting and family background as well as the significance of early childhood education and care in lifelong learning. Furthermore, they confirmed that the development of non-cognitive skills in childhood and early childhood have far-reaching consequences on the entire economy and society. The non-cognitive skills observed in childhood have an impact, among others, on the educational attainment observed in adulthood, on the incidence of teenage pregnancy and the probability of smoking and delinquency (Borghans et al, 2008; Bowles et al, 2001; Knudsen et al, 2006).

The econometric models related to the theoretical framework developed and continuously refined by Heckman and his colleagues revealed the impact of several (seemingly unrelated) variables (weight at birth, height, nutrition, mental disorders) on the quality of life of young generations. *Heckman–Kautz* (2012) also emphasise the need for interdisciplinary dialogue in the analysis of the impacts of non-cognitive skills, and that economics contributes to it by precisely defining different skills, developing the various assessment methods of different skills and revealing the social and economic impacts of the qualities of these skills.

Why has the importance of non-cognitive skills been increasing in recent years?

Non-cognitive skills have not only been given priority in forecasts for the future but also in evaluating current situations. Several complaints from corporate management in recent years called attention, in addition to the wellknown cognitive skill gap, to the growing difficulties in finding employees fulfilling the requirements for non-cognitive skills (*Casner-Lotto–Barrington*, 2006). The increasing demand for well-developed non-cognitive skills is also reflected in the increase in the labour market return to these skills. *Weinberger* (2014) reveals that the relationship between the non-cognitive skills and the expected incomes and the probability of permanent employment in the labour market of the United States in the case of those born in 1973–1974 is much stronger than in the case of those born in 1953–1954.

The most important reason for the growing demand for non-cognitive skills is related to the nature of technological development. Jobs requiring employees who are open to changes, emotionally stable and have flexible thinking are less exposed to the crowding-out effect of new technologies (*Bode et al*, 2016). Additionally, accelerating technological development, the proliferation of flexible work arrangements and the increasing embeddedness of firms in the global economy increasingly require open, flexible and innovative employees, who are able to communicate and cooperate with people from other cultures.

The second important factor is the accelerating urbanisation and the resulting increased demand in personal and cultural services. Personal relationships, emotional intelligence, imagination, empathy and openness have major importance in the jobs in this sector.

The third important factor is the aging of developed societies, which is accompanied by a growing demand for workers for healthcare and nursing tasks. This is also an area where, in addition to specific expertise, empathy, emotional adjustment, perseverance and social skills are also needed.

Opportunities for developing non-cognitive skills

The opinion that basic personality traits, as opposed to cognitive skills, do not change during our life is now considered outdated. Several longitudinal studies (*Cunnigham et al*, 2002; *Roberts et al*, 2015) confirmed empirically that different skills change significantly, albeit to a different extent, and are possible to develop in the various phases of life (*Heckman–Kautz*, 2013). Undoubtedly, the principal environment of developing non-cognitive skills in early childhood is parenting and early childhood education and care. Noncognitive skills development programmes in early childhood and school age have a strong positive impact on the development of the cognitive skills of children. However, it is also true that if these early childhood programmes

are not followed up by well-targeted development in later stages, their effect diminishes over time (*OECD*, 2015).

Numerous research results confirm that non-cognitive skills may be successfully developed in primary, secondary and even in tertiary education and we have several non-cognitive skills which are also possible to develop in adult education. For example, research into the impacts of programmes developing non-cognitive skills at school indicated that well targeted and well implemented programmes often achieve more significant results than several cognitive skill development interventions (*Cunha et al*, 2006; *Losel–Beelmann*, 2003).

The lack of non-cognitive skills in disadvantaged families influences the development of cognitive skills. In an emotionally healthy, stress-free environment it is considerably easier to develop the cognitive skills of children. The intergenerational effects of the development of non-cognitive skills are especially important. For example, in families living in a disadvantaged and stressful environment, the non-cognitive skill development of children should be accompanied by the the non-cognitive skill development of parents in order to enable them to provide an appropriate family background for the development of the cognitive skill development at school should never be limited to individual development programmes. Programmes that also cover the non-cognitive skill development of families and local communities are the most successful.

Which are the non-cognitive skills whose development is particularly important in certain life stages and what are the methods suitable for effectively developing them? Relevant education science research and practical development programmes understandably focus on skills that support achievements at school (such as diligence, discipline, sense of duty, strength of character). There are several initiatives aiming at the development of non-cognitive skills of pupils through a school subject embedded in the curriculum. According to meta-analyses investigating the impacts of these programmes, the majority have a positive impact – albeit to a varying extent – on the later life events of pupils.

However, the most important tool of the childhood development of noncognitive skills is the school environment itself and the educational activities of teachers. The expertise, motivation and moral commitment of teachers have a decisive role in the non-cognitive skill development of pupils. This impact is pointed out by *Heckman et al* in their study published in 2014, comparing the life events of pupils completing upper-secondary school with a General Education Development test (GED) and those who finally pass a GED but have dropped out of school prior to it. According to *Heckman et al* (2014), the findings that among pupils with the same GED-results, the labour market success of those actually attending the entire upper-secondary school considerably exceeds that of pupils dropping out confirm the positive impact of school as the most appropriate institution for non-cognitive skill development.

Solely detecting the impact does not reveal anything about the mechanisms schools resort to when developing these skills. The development of non-cognitive skills definitely requires teachers to have expertise and motivation different from those needed for developing cognitive skills. The extent teachers are able to develop the imagination, cooperation skills, cultural tolerance, endurance and perseverance of pupils when teaching various school subjects is of utmost importance. The effectiveness of this complex pedagogical work also substantially influences the successful development of cognitive skills.

In addition to assessing the non-cognitive skills of pupils, several recent initiatives aimed at assessing and supporting the relevant activities of teachers and schools. The Every Student Succeeds Act of the United States, replacing the No Child Left Behind Act in 2015, enables the supplementation of the cognitive tests – which are part of the evaluation of schools' performance – with non-cognitive skills assessments. *The Brookings Soft Skills Report Card* was developed by the Brookings Institute with the aim of supporting teachers in the evaluation of non-cognitive skills, encouraging schools to develop these skills and support the work of teachers in this field (*Whitehurst*, 2016).

Having recognised the increasing importance of non-cognitive skills, the OECD published a report in 2013 concerning the social and emotional skills of 24 thousand students. PISA tests are planned to be supplemented by items suitable for assessing non-cognitive skills (*OECD*, 2015a, b). From 2018 onwards, the mathematical, literacy and science tests of PISA will be complemented by tests measuring global competences. Global competences are defined as skills enabling pupils to interpret global, intercultural phenomena, apply differing perspectives and cooperate creatively with people having grown up in different cultures. Tools assessing non-cognitive skills are certainly not value-free. On the contrary, they assume that families, schools, development institutions and teachers impart not only knowledge but also values. Respect for human dignity, tolerance and empathy form the basis of the harmonious functioning of society, innovation capacity and economic development in all societies.

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5.2 LABOUR MOBILITY IN HUNGARY Júlia varga

The occupational composition of all dynamic economies changes constantly: new occupations emerge and some of the old occupations disappear. This process is influenced by numerous factors: changes in technology, foreign trade, the composition of the population in terms of age and educational attainment level, and the regulatory environment and labour market institutions. In addition, individuals may also change jobs for several reasons: the insufficient alignment of qualification and job, changes in personal circumstances (such as marital status or health), changes in the labour market, career progress or the search period typical of the early phases of a labour market career (*job-shopping*), etc.

One of the preconditions of labour mobility is the transferability of (some of) the skills and knowledge across professions. Therefore, school education, higher education, training and lifelong learning policies have a profound impact on labour mobility. In countries where education policy places emphasis on acquiring general knowledge and encourages participation in lifelong learning, there is more labour mobility and it is easier to adjust to changing labour market demands. However, in countries where school education focuses on occupation-specific knowledge, labour mobility is more limited (*Johnson*, 1979; *Krueger–Kumar*, 2004; *ILO*, 2010).

Low labour mobility may increase labour shortage. It hinders the continuous adaptation of businesses and slows down the flow of labour from declining industries to expanding ones (see for example *Davis–Haltiwanger*, 2014). Although some of the newly created jobs are filled by fresh graduates as well as returnees from inactivity and unemployment, the majority is filled by workers previously employed in other occupations. *Figure 5.2.1* presents the composition of entrants to newly created jobs broken down by prior labour market status (using four-digit HSCO codes) in the period between 1997 and 2014. The findings show that the share of entrants from inactivity decreased and the share of entrants from unemployment stagnated, while the share of entrants from another occupation increased from 60 per cent to 80 per cent. The proportion of those entering newly created jobs from unemployment slightly grew after 2004 but entrants previously employed in other occupations still have a significant role.

In the following it is discussed how the intensity of labour mobility has changed in Hungary and what individual characteristics influence the probability of switching occupations. The analysis is based on the individual-level data of the panel database developed from the data collections of the LFS of the Central Statistical Office between 1997–2014.¹ As in earlier studies,

1 The quarterly LFS surveys of the Central Statistical Office cover approximately 70 thousand persons in each quarter. The sample is replaced in a rotation procedure. Individuals of households included in the sample are observed for six consecutive quarters and in this way the data of individuals observed in the consecutive quarters may be integrated in a panel, which enables the observation of their occupational changes.

labour mobility is measured by changes in the occupational classifications over two consecutive quarters (Boeri-Flinn, 1997; Berde-Scharle, 2004; Elek-Szabó, 2016). The value of and change in this indicator depends on the timeframe and the level of aggregation of the occupational classification used for measuring mobility. Not even the most detailed, four-digit HSCO occupational classification can describe all occupational changes. Individuals may progress considerably in their career without changing their original occupational classification. Several amendments have been made to the HSCO classification, which also makes the tracking of occupational changes more complicated. In the period examined (1997–2014), there was a major revision of the HSCO classification.² In order to facilitate comparison, we merged the two classification systems and re-coded the findings on the basis of the integrated system.³ We analysed the occupational changes of the different qualification levels using three types of classification: the most detailed four-digit classification, the two-digit classification and the aggregated occupational groups.⁴

Figure 5.2.2 presents the proportions of occupation changers among employees, analysed according to the four-digit and two-digit HSCO classification and the aggregated occupational groups. Obviously, the more detailed is the classification used, the higher the proportion of occupation changers.





2 The system of occupations revised in 1996 (HSCO-93) was in effect from 1 January 1997 until 31 December 2010, at which date a newly revised HSCO took effect.

Source: Calculated form the quarterly data collections of the LFS of the HCSO.

The extent of mobility in the total of all qualification levels ranged between 0.5–0.8 per cent in the aggregated occupational groups, 0.5–1.8 per cent in the two-digit and 0.7–2.5 per cent in the four-digit HSCO classification quarterly. These proportions are very low by international comparison, much lower than in the majority of European countries, lower than in the low labour mobility level of the Southern European countries and are only comparable to some former communist countries (*Andersen et al*, 2008; *Dex et al*,

3 The re-coding was undertaken by *Melinda Tir* and the author is grateful for the input provided by her.

4 When developing the aggregated occupational groups, we intended to classify occupations in roughly homogenous groups (the classification is presented in *Table A5.2.1 of Annex 5.2*).

2007; Lalé, 2012; Burda–Bachmann, 2008; Barone et al, 2011; Vavřinová– Krčková, 2015).

As regards educational attainment levels, the share of occupation changers was the highest among those with a lower secondary qualification at most and it was the lowest among higher education graduates according to each of the classification types. *Figure 5.2.2* indicates that the increase in labour mobility after 2011 was considerably larger among those with a lower secondary qualification at most than at other qualification levels. This increase in the labour mobility of the low-qualified was mainly due to the changes in occupations of public works participants. The share of public works participants among occupation changers with a lower secondary qualification at most started to increase sharply from 2010 and reached 40 per cent in 2014 (*Figure 5.2.3*).

Figure 5.2.2: The share of occupation changers among employees analysed according to the four-digit and two-digit HSCO classification and the aggregated occupational groups, Q2 1997 – Q1 2014



Source: Author's calculations using the Q1 1997 – Q1 2014 LFS data of the *HCSO*, moving average smoothing over three quarters.

The factors of labour mobility were examined using two models. Model (1) analyses the probability of occupation change, regardless of the direction of occupation change (upward, downward or without a change in level) and model (2) analyses a subsample of occupation changers and whether they moved upward, downward or to an occupation at the same level.



Figure 5.2.3: The proportion of public works participants among occupation changers with a lower secondary qualification at most

Source: Author's calculations using the Q1 1997 – Q1 2014 LFS data of the *HCSO*, moving average smoothing over three quarters.

Model (1) describing the probability of occupation change is as follows:

$$Y_{ij} = X_i^{\prime} \beta_j + \alpha E D_i + \delta_j + \varepsilon_{ij}, \qquad (1)$$

where Y_{ij} indicates the probability of an individual changing occupation, *i* shows the individuals, ED_i the category-level variables describing the educational attainment of the individual and *j* the outcomes. X_i describes the characteristics of the individual, δ_j the fixed effects of years and ε_{ij} is a normally distributed random error. Labour mobility (y = 1) takes place when the latent variable $Y_{ij} > 0$, where $Y_{ij} = 1$ if the individual changed occupations between two quarters and $Y_{ij} = 0$ if he did not change occupations.

Model (2) is written as follows:

$$Z_{iq} = X_i^{\prime} \beta_q + \alpha E D_q + \delta_q + \varepsilon_{iq}, \qquad (2)$$

where η_{ij} is multivariate normally distributed. Z_{iq} is the probability of observing the qth outcome in the case of the ith individual and $Z_{iq} > Z_{ij}$ if $j \neq q$.

We applied the model analysing labour mobility with two outcomes to the various levels of mobility: for occupational changes between two-digit HSCO groups, four-digit HSCO groups and the aggregated occupational groups. We defined occupation changers as those whose two-digit or four-digit HSCO codes or aggregated occupational groups in a quarter and the previous one were different but who were in employment in both quarters.

In the second model, we identified the direction of occupational changes on the basis of transfer between one-digit HSCO groups, excluding the group "Occupations in the armed forces". The HSCO classification is hierarchical: when moving downwards in the main categories, an increasingly higher formal qualification and skill level are needed to fill positions. Although one-digit HSCO classification enables only a rough comparison, a more detailed classification would have made it difficult to distinguish between the directions of occupational changes. An upward mobility is defined as a new occupation of smaller value in the one-digit HSCO groups, downward mobility is defined as a new occupation with a higher value and unchanged in the occupational hierarchy if the value did not change.

The findings of model (1), with two outcomes for the probability of occupational change – the marginal effects at sample mean – are included in *Table 5.2.1*. The findings show that higher education graduates are significantly less likely to change occupations than the reference category of upper-secondary school graduates with a Matura, between either two-digit, four-digit HSCO categories or aggregated occupational groups. Vocational school graduates are also significantly less likely to change occupations between two-digit and four-digit HSCO groups than the reference category and there is no significant difference between vocational school graduates and upper-secondary school graduates with a Matura when considering aggregated occupational groups. Neither is there a significant difference between those with a lower-secondary school qualification and upper-secondary school graduates with a Matura in occupation change between two-digit or four-digit HSCO groups, although the former are more likely to move between aggregated occupational groups.

Our findings on the impact of educational attainment level are in accordance with theoretical assumptions about occupation-specific human capital (*Shaw*, 1984, 1987; *Dolton–Kidd*, 1998; *Kambourov–Manovskii*, 2009; *Sullivan*, 2010). At educational attainment levels where more occupation-specific skills are obtained – vocational school qualification and higher education qualification in Hungary – labour mobility is lower. This is because occupation-specific skills may be lost upon occupational change and this forces vocational graduates to stay in their occupations and higher education graduates to stay in their occupational groups.

Increasing occupation-specific skills tend to decrease the likelihood of labour mobility in general. The more time someone spends at an employer, that is, the more occupation-specific skills and expertise they have acquired, the lower the likelihood is of occupational change– according to all of the occupational classifications. However, if controlling for tenure at the employer concerned, the increase in experience increases the probability of labour mobility. The estimates show that, controlling for other factors, men are more likely to change occupations than women. Public works participants were also more likely to change occupations when mobility is examined in terms of four-digit HSCO categories or aggregate occupational groups.

Table 5.2.2 presents the estimates of the determining factors of the direction of labour mobility, that is, the results of the multinomial probit model. The educational attainment level has a significant impact on the direction of labour mobility.

bour mobility. Marginal effects indicate that occupation changers with a lower-secondary qualification are 12 per cent less likely to move upwards and are 13 per cent more likely to move downwards than the reference category of upper-secondary school graduates with a Matura. Vocational school qualification reduces the probability of upward labour mobility by 10 per cent and increases the probability of downward mobility by 10 per cent. In contrast, higher education graduates are 11 per cent more likely to move upward in the occupational hierarchy and are 11 per cent less likely to move downwards than members of the reference group.

		Marginal effect (dy/dx)	
	Two-digit HSCO cat-	Four-digit HSCO cat-	Change in aggregated
	egory change	egory change	occupational groups
Gender (Male= 1)	0.002*	0.003*	0.001*
	(0.0004)	(0.0004)	(0.0005)
Lower-secondary qualification	-0.001 (0.0005)	0.000 (0.0007)	0.002*** (0.0008)
Vocational school qualification	-0.001*	-0.002*	0.000
	(0.0004)	(0.0005)	(0.0006)
Higher education qualification	-0.002*	-0.002*	-0.004*
	(0.0005)	(0.0007)	(0.0007)
Experience	0.000*	0.000*	0.001*
	(0.0001)	(0.0001)	(0.0001)
Experience2	0.000*	0.000*	0.000*
	(0.0000)	(0.0000)	(0.0000)
Tenure	-0.002*	-0.003*	-0.005*
	(0.0001)	(0.0001)	(0.0001)
Tenure2	0.000*	0.000*	0.000*
	(0.0000)	(0.0000)	(0.0000)
Single	0.001	0.001	0.001
	(0.0005)	(0.0005)	(0.0006)
Child aged 0-6 in the household	0.000	0.000	0.001**
	(0.0005)	(0.0005)	(0.0006)
Child aged 7-18 in the household	0.001	0.000	0.000
	(0.0004)	(0.0005)	(0.0005)
Public works participation	-0.001 (0.0092)	0.008* (0.0016)	0.015* (0.0018)
Abroad	-0.001	-0.001	-0.001
	(0.0014)	(0.0017)	(0.0018)
Fixed effect of year	Yes	Yes	Yes

Table 5.2.1: The decisive factors of labour mobility - probit models with two outcomes

Reference category: female, upper-secondary school graduate with a Matura, not single, without children aged 0-6 in the household, without children aged 7-18 in the household, not public works participant, the site of her employer is not abroad.

*** Significant at a 1 per cent level, ** at a 5 per cent level, * at a 10 per cent level.

	Marginal effect (<i>dy/dx</i>)				
Variable	upward	downward			
Conder (male 1)	-0.04	0.03			
Gender (male= 1)	(0.02)	(0.02)			
Lower accordance qualification	-0.12*	0.13*			
Lower-secondary quanneation	(0.03)	(0.02)			
Vegetienel school qualification	-0.10*	0.10*			
	(0.02)	(0.02)			
Higher education qualification	0.11*	-0.11*			
	(0.03)	(0.02)			
Eventionen	0.00	0.00			
Experience	(0.00)	(0.00)			
Even arian and	0.00	0.00			
Experience2	(0.00)	(0.00)			
Topuro	0.00	0.00			
Tenure	(0.00)	(0.00)			
Topuro2	0.00	0.00			
Tenurez	(0.00)	(0.00)			
Cingle	-0.01	-0.01			
Single	(0.02)	(0.02)			
Child agod 0 6 in the household	0.05	-0.03			
cilliu ageu 0-6 ill ule liouseiloiu	(0.02)	(0.02)			
Child agod 7, 19 in the household	0.01	-0.01			
cillid aged 7-18 ill the household	(0.02)	(0.01)			
Dublic works participation	-0.02	0.04			
Public works participation	(0.03)	(0.03)			
Abroad	0.01	-0.03			
Abiudu	(0.06)	(0.05)			
Fixed effect of year	Yes	Yes			

Table 5.2.2: Determining factors of the direction of labour mobility

Note: Multinomial probit model, reference: the level of occupation remains unchanged following occupational change.

Reference category: female, upper-secondary school graduate with a Matura, not single, without children aged 0–6 in the household, without children aged 7–18 in the household, not public works participant, the site of her employer is not abroad.

*** Significant at a 1 per cent level, ** at a 5 per cent level, * at a 10 per cent level.

The results of the models reveal that there is a lower likelihood of labour mobility among those who have acquired more occupation-specific skills either in formal education (for example vocational school graduates and higher education graduates) or in on-the-job training (those with a longer traineeship at an employer). The low labour mobility among higher education graduates is probably due to the focus of Hungarian higher education on occupation-specific knowledge: students are provided mainly occupation-specific education from the start of their Bachelor studies and this was only slightly altered by the introduction of the Bologna system.

However, higher education graduates and vocational school graduates differ in the direction of their labour mobility. Vocational school graduates are less mobile and are more likely to move downwards in the occupational hierarchy. This indicates that on the one hand, changing their occupation is not voluntary, and on the other hand that they can only use their transferable skills in lower-level jobs. In other words, the level of their general competences does not enable them to move upwards in the occupational hierarchy.

The findings show that the extent of labour mobility may also contribute to labour shortage in Hungary. It is especially worrisome that the occupational changes of vocational school graduates have a downward tendency and that their transferable human capital only enables them to fill lower level occupations.

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Annex 5.2

	Occupational group	HSCO category		Occupational group	HSCO category
1	Armed forces	Occupations of armed forces requir- ing a higher education qualification; Occupations of armed forces requir- ing an upper-secondary qualification; Occupations of armed forces not requiring an upper-secondary qualifi- cation	13	Culture 2	Culture, sports, arts and religion-based occupations not requiring a higher edu- cation qualification
2	Legislation	Legislators, heads of public adminis- tration and special interest organisa- tions	14	Trade	Trade and catering occupations
3	Management	Managing directors, production and specialised services managers	15	Service	Service occupations
4	STEM	Technical, information technology and science professionals	16	Agriculture	Agricultural occupations; forestry occupa- tions; game-farming occupations; fisher- ies occupations; food industry occupa- tions
5	Healthcare 1	Health professionals	17	Light industry	Light industry occupations
6	Social welfare 1	Social services professionals	18	Metal and electrical industry	Metal and electrical industry occupations
7	Education	Educators and teachers	19	Construction	Construction industry occupations
8	Economy, law, social science	Business, legal and social sciences professionals	20	Handicrafts	Handicraft occupations
9	Culture 1	Culture, sports, arts and religion- related professionals	21	Other industry	Other industry and construction industry occupations
10	Technicians	Technicians and other related techni- cal professionals	22	Operators	Manufacturing machine operators; assem- blers; stationary machine operators; drivers and mobile machinery operators
11	Healthcare 2	Healthcare occupations (not requir- ing a higher education qualification)	23	Unskilled	Elementary occupations not requir- ing a qualification
12	Social welfare 2	Educational assistants, social welfare and labour market services related occupations			-

Table A5.2.1: Aggregated occupational groups

5.3 KNOWLEDGE ACCUMULATION IN ADULTHOOD JÁNOS KÖLLŐ

Adult learning, predominantly taking place in non-formal or informal settings, has outstanding importance in acquiring the skills which are in demand in the economy. Although the basics of knowledge and learning ability are learnt at school and within the family during childhood, most of the practical skills are acquired and updated after leaving school. If empirical knowledge does not accumulate because there is nowhere or nobody to learn from or where there is a lack of willingness or resources, the economy punishes this with lower wages and a higher risk of unemployment. It is especially true when one has to adapt to technological changes. One of the most important reasons for labour shortage can be weak learning ability and insufficient basic skills required for lifelong learning.

We have comparable international data on knowledge accumulation in adulthood from two international OECD-coordinated surveys, the *Adult Literacy and Lifeskills Survey (ALL)*, and the *International Adult Literacy Survey* (*IALS*). See OECD–Statistics Canada (2011) and Statistics Canada (2011). Hungary did not participate in the earlier data collections of the more recent, ongoing OECD survey, Programme for International Assessment of Adult Competencies (PIAAC). This short chapter relies on the ALL surveys and – partly intentionally, partly involuntarily – restricts the analysis to those with a *lower-secondary qualification at most*. Intentionally because they are the core of the long-term unemployed, who were unable to find employment even during the post-crisis recovery (see *Chapter 3*), and involuntarily because, although the findings are probably less marked but also relevant to vocational school graduates, they are difficult (and in some countries impossible) to identify in the survey.

The variables related to adult learning are presented in five categories in *Ta-ble 5.3.1*. The columns include average values of the nine participating countries, the Hungarian average, the ranking of Hungary and the average of the country closest to Hungary in the ranking. The data relate tpo the population aged 16–54 years, who completed a maximum of ten grades and are not in education. The reference year is 2008.

Indicators concerning *formal adult education and training* – similarly to other surveys (*Pulay*, 2010, *Torlone–Federighi*, 2010) – show that Hungary falls behind to a considerable degree: the share of unqualified Hungarians participating in courses or practical training in the 12 months prior to the interview is lower than the half of the sample mean. Italy has similarly low figures, even lower than Hungary.

	ALL average	Hungary	Ranking	Closest country (ALL value)
Formal training				
Course in the previous 12 months	22.6	7.6	8	Italy (7.2)
Practical training at a company or institution	14.4	6.1	8	Italy (3.3)
Informal learning				
Learning by experimenting, trial-and-error ^a	56.4	15.8	9	Italy (25.1)
Learning upon advice from others, imitating ^a	48.3	13.8	9	Italy (24.0)
Reading a manual, guide, technical specification ^a	33.5	12.0	9	Italy (18.0)
Learning with a computer, on the Internet (out- side a training course) ^a	26.9	4.1	9	Italy (10.7)
Using TV or video for learning ^a	24.4	7.6	9	Holland (13.8)
Attending a workshop ^a	14.8	5.1	8	Italy (4.0)
Visiting a museum or exhibition on a guided tour ^a	12.4	2.1	9	Italy (8.6)
Attending trade fairs, presentations, conferences ^a	12.1	2.4	9	Bermuda (6.7)
Independent information gathering, education, entertai	nment			()
Newspaper ^a	84.7	79.2	8	Italy (76.6)
Magazineª	79.5	67.4	9	Italy (74.7)
Has he/she ever used the Internet?	76.7	54.4	9	Italy (56.7)
Has at least 25 books	61.3	56.1	8	Italy (48.2)
Reading letters, notes, email ^a	59.1	42.2	8	Italy (38,4)
Does he/she use a computer at home?	57.3	36.4	8	Italy (29.8)
Bookshop, shops selling books ^a	52.2	59.9	4	Holland (58.5)
Library ^a	29.1	13.1	9	Italy (13.5)
Watching TV (number of hours estimated) ^b	2.9	3.3	1	US (3.0)
More than five hours watching TV	10.9	18.9	1	US (17.0)
Civil integration				. ,
Participation in a sports club ^c	17.1	2.2	9	Italy (9.5)
Charitable fundraising ^c	12.3	3.0	9	Holland (3.7)
Participation in group of worship ^c	11.4	4.2	9	Switzerland (5.1)
Participation in a local school group ^c	9.9	1.8	9	Italy (5.0)
Collecting food, clothes for charity ^c	9.8	1.9	9	Holland (3.2)
Participating in a cultural or leisure activity ^c	8.6	1.8	9	Italy (3.7)
Other volunteering ^c	8.0	2.5	8	Italy (1.9)
Counsel, teach or train others as a volunteer ^c	7.4	0.1	9	Italy (2.1)
Unpaid member of a board ^c	7.3	2.2	9	Italy (2.9)
Participation in another group or organisation ^c	6.0	3.7	8	Italy (1.6)
Participation in a political organisation ^c	2.7	0.8	9	Canada (1.7)
Literacy at work				
Employment rate (E)	62.8	42.3	9	US (57.7)
Number of writing-reading-numeracy tasks at work (T)	5.2	2.0	9	Italy (3.0)
Literacy impulse at work (E×T) ^d	3.3	0.8	9	Italy (1.8)

Table 5.3.1: The participation of the working age population with a maximum of ten completed grades and not in education in various forms of adult learning – ALL, 2008 (per cent)

Sample: population aged 16–54 years, who have completed a maximum of 10 grades and are not in education, from nine countries (number of cases in brackets): Bermuda (179), US (312), Holland (486), Canada (2,800), Hungary (631), Norway (611), Italy (1,917), Switzerland (505), New-Zealand (639). The samples interviewed in different languages in Switzerland and Canada are merged. Sample mean: the unweighted average of individually weighted national averages.

- ^a At least occasionally.
- ^b The figures were calculated based on class averages (0.5 hour, 1.5 hours, 3.5 hours) and in the case of the top, open category, based on one-and-a-half times the lower limit. The average obtained in this way is close to the findings of the time-use survey of the Central Statistical Office: 3.1 hours among those with a lower-secondary qualification at most.
- ^c At the time of the interview.
- ^d This index is intended to describe the influence affecting the total unqualified population through the fact that some of its members are employed and at least occasionally carry out writing-reading-numeracy tasks. The number of tasks occurring is 17.
- Source: Individual data of the Adult Literacy and Lifeskills Survey (*OECD–Statistics Canada*, 2011), author's calculation.

The second block of *Table 5.3.1* mainly contains *types of informal learning* where the interviewee gains knowledge under the supervision or with the direct or indirect assistance of others or imitating others. In these activities, the Hungarian level of participation does not reach one-third of the sample mean, in some cases it is even much lower than that. Hungary is the last in the ranking in all but one of the activities, dramatically lagging behind even the last but one country (which is Italy in six out of eight cases).

The third block contains variables of *information gathering, education and entertainment* which do not necessarily require the participation of others: reading, writing, watching television, using a computer or surfing the Internet. Hungary ranks last or last but one (preceding Italy) in this field also, except for two activities. Quite a number of participants have visited shops selling (among other items) books (4th placein the ranking) and this block also contains the only activity in which Hungary ranks first: watching TV and spending more than five hours a day by watching TV.

The fourth block provides an overview of the various forms of *civil integration*. Success in the labour market depends greatly on non-cognitive in addition to cognitive skills, for example communication and people skills, being open to new and different ideas as well as reliability (*Bowles–Gintis*, 1976, *Heckman–Rubinstein*, 2001, *Heckman et al*, 2006). The questionnaire of the ALL survey does not directly assess non-cognitive skills but provides plenty of information on activities that develop them: including all forums of civic interaction where unqualified individuals are able to be in touch with more qualified people, share goals and work together. The level of civic engagement among the unqualified is low in the entire sample: it only exceeds ten per cent in the case of sports and leisure, religious groups and charitable fundraising. However, the figures are even lower, between zero and four per cent, in Hungary. We rank last in nine of the eleven indicators and last but one in the remaining two indicators.

Last but not least, there is a dramatic lag in terms of *work as a source of literacy*. This is described by an index which accounts for the probability of employment and the exposure to literacy at work. The product of employment probability and the number of literacy tasks at work – i.e. the probability of treatment times the dose – more or less reflects the strength of this influence, in which there is a more than twofold difference between Hungary and the last but one (Italy again), and a fourfold difference compared to the sample mean.

A single table is of course unable to provide a full picture of post-school knowledge accumulation.¹ Nevertheless it is capable of calling attention to serious problems in this field: Hungary ranks last in 23 out of 34 activities and last but one in eight activities, and it only ranks first in passive television watching not for learning purposes. It is impossible to decide and is not necessarily a matter to be decided whether it is a cause or effect: whether joblessness restricts social contacts, knowledge accumulation and income, while knowledge deprived of development and poverty restrict employment and the building of social relationships, which in turn prevents the uptake of the reserve supply of the unemployed by businesses.

It would be a self-deception if we looked at Italy, which also lags behind, to seek comfort. In Hungary, smallholders, shops and workshops disappeared in the decades of state socialism and this sector was unable to recover following the political changeover to reach the level of Southern European countries, which have preserved the traditional structure of their economy. Family-owned small enterprises are able to ward off troubles resulting from skill gaps more effectively because of their personal network and are more tolerant towards losses arising from them. In contrast, low-qualified Hungarians cannot count on the traditional family-owned small business sector as a lifebelt.

1 The question is analysed in more detail by comparing Hungary, Norway and Italy in *Köllő* (2013, 2014).

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5.4 MIGHT TRAINING PROGRAMMES EASE LABOUR SHORTAGE? THE TARGETING AND EFFECTIVENESS OF TRAINING PROGRAMMES ORGANISED OR FINANCED BY LOCAL EMPLOYMENT OFFICES OF THE HUNGARIAN PUBLIC EMPLOYMENT SERVICE

ANNA ADAMECZ-VÖLGYI, MÁRTON CSILLAG, TAMÁS MOLNÁR & ÁGOTA SCHARLE

One of the prime roles of public employment services is to make the matching between the demand and supply for labour more efficient. In Hungary, this function is increasingly relevant, as demand grew primarily for a skilled workforce over recent years, while the majority of the unemployed are either uneducated or their professions are obsolete. Providing training for the unemployed could in principle contribute to the alleviation of the shortage of labour, if the number of training offers provided by employment centres are adequate, the training programmes are of good quality and are targeted at those in need.

In this short study, we examine two questions. Firstly: how did the number and composition of those who took part in training programmes change? Secondly: how did the effectiveness of these programmes evolve between 2010 and 2013?

Development of the number and the composition of participants of the retraining programs

While the amount spent on training job seekers (10–20 billion HUF) was nearing that of the expenditure for public employment (20–30 billion HUF) in the few years before 2008, during the crisis the latter significantly increased, whereas spending on training began to decrease. However, the truly remarkable change in direction occurred in 2012, when training expenditures dropped from 7 billion HUF in 2011 to 878 million HUF in 2012, according to data from Eurostat. In the following two years, the expenditures on training remained at the same low level, and only increased substantially in 2015.

While in the period between 2004 and 2007, 25-27 thousand participants entered the training programmes, during the financial crisis (between 2008 and 2010), 38-42 thousand people took part. Subsequently, the number of entrants to the training programmes decreased continuously (with a significant annual fluctuation).¹ If we examine the same figures in terms of the percentage of quasi-unemployed (those who are registered unemployed, those in public works and those who participated in active measures) who took part in the training programs, no clear tendency can be observed (*Figure 5.4.1*). Although this rate was still above 5% in the early 2000's, since 2004, the proportion of

1 It is important to emphasize that we do not analyze the short training programmes organized for public works participants. those participating in the training has been stagnating with significant annual fluctuation. Thus, the proportion of those participating in the training fluctuated between 1% and 4% of the unemployed, with an average of around 2,7%.



Note: Annual numbers in October, the total number of registered unemployed and program participants is 100%. Source: National Employment Service (NES).

The composition of training participants in terms of their educational attainment changed somewhat over recent years. The proportion of those in training who have completed either primary school at most or vocational school relative to their proportion among all registered unemployed fluctuated around 80% between 2010 and 2016. It is worth noting that these two groups account for more than 70% of the quasi-unemployed (including those in public works). By contrast, the unemployed who graduated from secondary school are significantly more likely to participate in retraining programs. At the same time, since 2009, the over-representation of job seekers with college or university qualifications in training has substantially declined, and over the last three years, the over-representation of those with secondary qualifications has also decreased. As a result, while during the period between 2003 and 2009, the proportion of people with at least secondary school diplomas among the training participants was 1.8-2 times higher than their share among the unemployed, since 2010 this ratio has fallen to around 1.5 (Figure 5.4.2).



Figure 5.4.2: The distribution of training participants in terms of their educational

Note: The number of job seekers and the distribution of their educational attainment were calculated on the basis of NES data, we used data from 2015 for the ratio of

high school and vocational high school or technicum graduates, in the absence of 2016 breakdown. The public employment data for 2011–2012 are from the calculation of Ágota Scharle based on the semi-aggregated branch level data obtained from the FOKA database, and show the monthly average of the participants, for the period 2013–2016, the public employment data were calculated on the basis of the BM Public Employment Portal data. For 2010 and the preceding period, the number of public employees was calculated on the basis of the actual number at the end of October, the breakdown by educational level was considered constant in the absence of data, the proportions were based on the average distribution between 2011 and 2013.

Source: NES, BM Public Works Portal, FOKA.

The selection of participation in training programmess and their effects

The data

Our analysis is based on the personal data from the unemployment register. The complete sample of training participants and a 10% random sample with replacement of non-participant job seekers was used for the analysis.^{2,3} The database covers those who (1) either had registered jobseeker or public worker status on January 1st, 2010, or (2) entered the unemployment registry or a public works programme⁴ between January 1st, 2010 and December 31st, 2014, or (3) entered supported training in this period.⁵ From training programmes, we exclude those related to public works (so-called winter public works programmes, for more information see *Busch*, 2015), as their content significantly deviated from the retraining provided to registered job seekers.⁶

The selection into training participation

In the first step, we present the characteristics of training participants; subsequently, we examine which factors explained admission to training programmes in each year with linear probability models. *Figure 5.4.3* shows the composition of jobseekers participating in training during this period, based on their educational qualifications. Between 2010 and 2014, the composition of training participants was relatively stable in terms of their educational qualifications. There was a slight increase in the proportion of jobseekers with low, maximum primary school qualifications. We see a similar picture when looking at the factors of age and labour market experience. The proportion of those aged below 25 increased from 35% to 40%, the proportion of those with no earlier labour market experience increased from 21% to 31% between 2010 and 2014.

The composition of training participants is determined by two mechanisms: the selection to registered unemployed status, namely the composition of job seekers, and, the selection from jobseeker status to training. *Table 5.4.1* shows how the probability of training participation is influenced by the job seekers' characteristics. We estimated linear probability models in each year. On the left hand side of the models there is a binary variable capturing job-

2 Sampling of non-participant jobseekers was needed for technical reasons.

3 Comparing to the earlier, Hungarian version of this chapter, this version was updated in three ways. First, in the earlier version, we only used a 10% random sample of training participants. Second, in the meantime, we gained access to employment data and examined the effects of training on the probability of formal employment (and not on the probability of exiting unemployment status). Third, we extended the control group with those in public works.

4 In 2010, the data do not register those on all public works programmes, only those on a small-scale public works scheme ("közhasznú munka" in Hungarian).

5 Those individuals who, besides the training, received other active measures were kept in the sample; at the same time, those individuals who entered a retraining program from a nonregistered job seeker status were discarded.

6 Although nearly half of the training programmes (47.8%) developed basic competences, a third of them were semi-skilled programmes and only about a fifth of them were OKJ training in 2013, in 2014, the proportion of basic training programmes decreased to below 1%, while the rate of OKJ training leapt to over 62% (*Busch*, 2015).

seekers' training participation, while on the right hand side their individual characteristics. These characteristics were: educational attainment, age, gender, being labour market entrant, whether worked at least one day in the previous calendar year, whether spent at least one day in unemployment in the previous calendar year, whether spent at least one day in public works in the previous calendar year, the date of entering unemployment, and the employment centre's code (employment centre fixed effect). In *Table 5.4.2*, training programmes are differentiated based on whether their lengths exceed 90 days, as longer training courses typically aimed at providing a professional (vocational) qualification, while shorter courses are more heterogeneous.⁷



Figure 5.4.3: The composition of participating job seekers according to their educational attainment

Source: Own calculation based on the unemployment register data.

T	ab	le	5.	4.	1:	Se	lection	into	training,	by t	he ye	ear of	trai	ning	entry
									U /						

	Entering training in									
	2010	2011	2012	2013	2014					
Education. Base category: at most lower-secondary degree										
llopor coopdan, dograa	0.14***	0.23***	0.19***	0.17***	0.07***					
opper-secondary degree	(0.006)	(0.009)	(0.006)	(0.006)	(0.004)					
Tortian dograd	0.05***	0.02***	0.03***	0.06***	0.02***					
	(0.007)	(0.013)	(0.010)	(0.011)	(0.008)					
Ara balow 25	0.05***	0.08***	0.09***	0.11***	0.09***					
Age below 25	(0.005)	(0.008)	(0.007)	(0.008)	(0.007)					
Male	0.01***	0.04***	0.03***	0.03***	0.02***					
Male	(0.004)	(0.006)	(0.006)	(0.004)	(0.004)					
Labour market entrante	0.02***	0.05***	0.07***	0.08***	0.03***					
	(0.005)	(0.008)	(0.008)	(0.007)	(0.008)					
Unomployed in the provious calendar year		-0.08***	-0.18***	-0.25***	-0.63***					
onemployed in the previous calendar year		(0.006)	(0.008)	(0.009)	(0.008)					
Employed in the provious calendar year		0.04***	0.08***	0.09***	0.01***					
Linployed in the previous calendar year		(0.005)	(0.005)	(0.004)	(0.004)					
Public worker in the previous calendar year		-0.06***	-0.06***	-0.06***	-0.04***					
		(0.020)	(0.008)	(0.006)	(0.004)					
No. of obs.	34,217	23,516	35,831	50,680	62,967					

7 This latter category can have as an objective: (a) development of basic competences and motivation, (b) courses for obtaining a specific license (fork-lift driver etc.) and (c) financial and entrepreneurial skills formation.

Note: Linear probability models to predict the probability of training participation in each year. Each column is derived from a separate estimate. Other control variables not indicated in the table: branch office FE, date of entry into the register. Clustered robust standard errors at the settlement level are in brackets.

 $p^* < 0.1, p^* < 0.05, p^* < 0.01.$

Source: Own estimates based on unemployment registry data.

Table 5.4.	2: Selection	into training.	by the le	ength of	trainings
					· · · · · · · · · · · · · · · · · · ·

	Entering training in									
	20)10	20	11	2012		2013		2014	
	≤ 90	> 90	≤ 90	> 90	≤ 90	> 90	≤ 90	> 90	≤ 90	> 90
	days	days	days	days	days	days	days	days	days	days
Education. Base category: at most lower-secondary degree										
llanor cooondan, dogroo	0.20***	0.18***	0.14***	0.27***	0.10***	0.21***	0.09***	0.19***	0.03***	0.06***
upper-secondary degree	(0.011)	(0.007)	(0.010)	(0.010)	(0.008)	(0.006)	(0.010)	(0.006)	(0.004)	(0.005)
Tartiany degree	0.17***	0.20***	0.18***	0.35***	0.12***	0.26***	0.05***	0.20***	0.01^{*}	0.03***
	(0.016)	(0.009)	(0.021)	(0.015)	(0.018)	(0.012)	(0.016)	(0.012)	(0.007)	(0.008)
Are below 25	0.05***	0.07***	0.06***	0.09***	0.05***	0.10***	0.06***	0.12***	0.03***	0.08***
Age Delow 20	(0.010)	(0.006)	(0.011)	(0.009)	(0.009)	(0.007)	(0.008)	(0.008)	(0.005)	(0.006)
Malo	0.06***	0	0.07***	0.01**	0.08***	0.00	0.08***	0.00	0.04***	-0.01**
Maic	(0.009)	(0.006)	(0.007)	(0.006)	(0.006)	(0.006)	(0.005)	(0.005)	(0.004)	(0.004)
Labour market entrants	0.06***	0.03***	0.11***	0.06***	0.10***	0.09***	0.08***	0.09***	0.02**	0.04***
	(0.013)	(0.006)	(0.015)	(0.009)	(0.014)	(0.009)	(0.011)	(0.008)	(0.006)	(0.007)
Unemployed in the previous			-0.22***	-0.12***	-0.50***	-0.23***	-0.57***	-0.30***	-0.77***	-0.69***
calendar year			(0.009)	(0.007)	(0.012)	(0.010)	(0.019)	(0.011)	(0.008)	(0.007)
Employed in the previous			0.04***	0.04***	0.07***	0.08***	0.08***	0.09***	0.01***	0.00
calendar year			(0.007)	(0.006)	(0.006)	(0.005)	(0.005)	(0.004)	(0.003)	(0.003)
Public worker in the previ-			-0.04**	-0.06***	-0.02***	-0.05***	-0.04***	-0.05***	-0.02***	-0.03***
ous calendar year			(0.020)	(0.020)	(0.006)	(0.008)	(0.005)	(0.006)	(0.003)	(0.003)
No. of obs.	13,924	25,289	13,388	19,378	20,389	30,676	30,841	43,916	53,588	56,651

Note: Linear probability models to predict the probability of training participation in each year. Each column is derived from a separate estimate. Other control variables not indicated in the table: branch office FE, date of entry into the register. Clustered robust standard errors at the settlement level are in brackets.

p < 0.1, p < 0.05, p < 0.05, p < 0.01.

Source: Own estimates based on unemployment registry data.

Examining the selection of entering training, it seems that the effect of educational attainment on the probability of entering training slightly decreased between 2010 and 2014 (*Table 5.4.1*). In 2010, job seekers with at least an upper-secondary degree were 14 percentage points more likely to enter training than those with at most a lower-secondary degree. By 2014, this surplus decreased to 7 percentage points. On the other hand, the positive selection of training participants (cream skimming) is underlined by the fact that those who worked in the previous calendar year are more likely, while those who were unemployed or public worker in the previous calendar year are less likely, to participate in training.

Table 5.4.2 shows that there is no difference between shorter (max. 90 days) and longer (longer than 90 days) training programmes in terms of change of

selection. It is true for both the shorter and longer training programmes that the magnitude of influence of individual factors, especially educational attainment, has decreased between 2010 and 2014. Nevertheless, job seekers with higher educational qualifications were more likely to enter longer training programmes in every year.

The effects of training participation on employment

The causal effect of training participation is estimated using statistical matching. Our main identification assumption is that we observe all variables driving training participation and employment outcomes (age, gender, educational attainment, date of entering unemployment, employment experience, the number of days spent in unemployment/public works/employment in the previous calendar year, career entrant status); thus, no unobserved variables exist that might simultaneously influence both. We estimate the impact of training programmes on the probability of being employed: we assume that if training was effective, training participants would be more likely to be employed after the training, but not before.

We use nearest neighbour matching based on estimated participation probabilities (propensity scores) on the subsamples of training participants who entered training in one particular month (treated), and, on the 10% random sample of jobseekers in registered unemployed or public worker status in the same month (controls). We estimate the propensity scores using probit models separately in each month of 2010-2014 and complete the matching procedure on the common support.⁸ We match at least one neighbour to each treated individuals (i.e., the one with the closest propensity score on the common support), and we estimate both average treatment effects (ATE) and average treatment effects on the treated (ATET). The ATE capture the effects of training on an average unemployed person, based on the characteristics of both treated and control individuals, whereas the ATET capture the effects of training on the actual training participants. As will be seen from our results, ATE are a bit larger than ATET, because training participants are positively selected vis-à-vis non-participant jobseekers, and, the impact of training is larger for jobseekers with lower initial labour market potential.

The outcome indicator we use is employment status following the training, and, for robustness check, we estimate the "effect" of training before it had taken place as well. Practically, we construct a set of outcome variables capturing whether jobseekers were employed on every 180th day between January 1, 2010 and December 31, 2014. For each year, we estimate the yearly average of monthly treatment effects, and plot the probability of employment in the treated and control groups for each 180th day.

Figure 5.4.4 shows the probability of employment on the matched sample (i.e. after eliminating individual differences) in the treated and control groups,

8 The results of the estimated probability models and the balance of the sample after matching can be obtained from the authors. before, during and after the training. Before the training, there are no differences in the probability of employment between the treated and control groups; thus, our matching approach seems to be valid. In the year of the training, the probability of employment drops in the treated group: they are not likely to work as they participate in training; this is the so-called lock-in effect. After the training, the probability of employment goes up by 7-10 percentage points each year, and, at least in the sample of those observed for more years after the training (i.e. those in training in 2010-2012), the effects do not vanish in the mid-term. Also note that the probability of employment decreases in both the treated and control groups before training as they gradually enter unemployment; this phenomenon is the well-documented Ashenfelter's dip.



Figure 5.4.4: The effect of training on the probability of employment, by the year of training entry

Treated Control, ATE Control, ATET

Note: The yearly effects are the sample size-weighted averages of the monthly effects. The employment probabilities of the treated group are average employment probabilities of the treated group in the matched samples. The employment probabilities of the control group are set as the employment probabilities of the treated group in the matched samples minus the estimated average treatment effects (ATE) or average treatment effects on the treated (ATET).

Source: Own estimates based on unemployment registry data.

Figure 5.4.5 shows the results broken down by length of training.⁹ In the case of training programmes longer than 90 days, the lock-in effect is longer than that of shorter courses. In the case of training courses shorter than 90 days, we measure the effects of 4-10% points at the end of the first calendar year after training. In the case of long training courses, it is about a year and a half

9 Our data contain the actual lengths of training participation, not the intended (official) lengths of training. Thus, for example, if a jobseeker dropped out of an officially 6-month training programme after 80 days, the data show 80 days (and not the 6 months). This fact may introduce a bias into our estimates in the sense that if some jobseekers dropped out of a longer-than-90-day training programme after less-than-90days because they found a job in the meantime, we overestimate the effects of shorter training participation.

after entering training that the probability of employment exceeds that of the control group. Considering jobseekers participating in training in 2010 and 2011, it seems that the medium to long term effects of shorter and longer training programmes do not differ in a statistical sense. This does not necessarily mean that the same training in shorter form is equally as effective in the long term as the longer one. In the database we use, we do not see the type (OKJ training, IT training, etc.) and the content of training (profession, language training, etc.). Nevertheless, we may assume that job seekers with different individual characteristics get into short or long training programmes, which alone determines how quickly they find employment after the given training.

Figure 5.4.5: The effect of training on the probability of employment, by the length of training



Note: The yearly effects are the sample size-weighted averages of the monthly effects. The employment probabilities of the treated group are average employment probabilities of the treated group in the matched samples. The employment probabilities of the control group are set as the employment probabilities of the treated group in the matched samples minus the estimated average treatment effects on the treated (ATET).

Source: Own estimates based on unemployment registry data.

The effects of training participation on the days spent in employment are summarized in *Table 5.4.3*. The positive effects of short training programmes occur already in the first calendar year after entering training when training participants spent 24–68 more days in employment than matched control non-participants. Starting from the second year after training, the order of magnitude of the effects varies between 26–50 days and stays at this level
throughout the observation period. In the case of long training programmes, due to longer lock-in effects, the positive impact may appear only a year later, but, this is not necessarily the case. In this timeframe, it seems that the effects of short and long training programmes equalize after three years.

	Effe	Effects on the number of days in employment in				
	2011	2012	2013	2014		
Entry to training in 2010						
All training	-2.050	19.06***	24.45***	25.71***		
SE	3.231	3.726	3.796	3.836		
≤ 90 days	26.39***	31.93***	31.55***	31.19***		
SE	5.846	6.489	6.455	6.512		
>90 days	-14.33***	14.07***	20.89***	23.13***		
SE	3.707	4.421	4.530	4.578		
Entry to training in 2011						
All training		-9.36**	20.43***	26.74***		
SE		4.466	5.140	5.329		
≤ 90 days		23.64**	25.66**	34.13***		
SE		8.406	9.310	9.678		
>90 days		-25.37***	17.89***	24.08***		
SE		4.816	5.774	5.961		
Entry to training in 2012						
All training			4.380	34.59***		
SE			4.132	4.752		
≤ 90 days			47.78***	49.97***		
SE			8.503	9.392		
>90 days			-10.30**	28.04***		
SE			4.544	5.442		
Entry to training in 2013						
All training				11.93***		
SE				3.69		
≤ 90 days				67.59***		
SE				6.91		
>90 days				-7.23*		
SE				4.16		

Table 5.4.3: The effect of training on the number	of days spent in employment
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Note: Results after matching, average treatment effects on the treated (ATET). The yearly effects are the sample size-weighted averages of the monthly effects. SE refers to robust standard errors.

^{*} p < 0.1, ^{**} p < 0.05, ^{***} p < 0.01.

Source: Own estimates based on unemployment registry data.

The potential effects of shorter and longer training programmes are determined by at least three components: the selection of jobseekers into the two types of training; the relative quality of the two types of training; and, as we have seen, longer training courses have a longer lock-in effect. On the sample of participants in 2010 and 2011, we observed that in the short term, the effect of shorter training courses appears sooner, but in the long term, the effects of shorter and longer training programmes did not differ in a statistical sense. This may be due to the trade-off between the positive impacts of longer training and the negative impacts of longer lock-in periods: longer training programmes are likely to increase the human capital of participants more, however, at the same time, the lock-in effect keeps them away from the labour market longer and can make finding a job more difficult.

The potential selection to shorter and longer training and its impact on their employment effects are examined in *Table 5.4.4*.

	Low-ed	Low-educated High-educated		lucated
	Entering	raining in	Entering t	raining in
	≤ 90 days	> 90 days	≤ 90 days	> 90 days
Effects 1 year afte	r training			
2010	37.50***	7.86	13.66	-30.67***
SE	7.187	5.008	9.150	5.185
2011	38.46***	5.34	14.33	-39.77***
SE	10.026	6.733	12.887	6.568
2012	49.22***	8.32	42.81***	-24.48***
SE	10.340	6.085	13.670	6.451
2013	58.00***	9.37*	84.36***	-21.00***
SE	8.731	5.476	11.230	5.740
Effects 2 years afte	er training			
2010	39.36***	31.11***	23.65**	2.31
SE	8.031	6.067	9.988	6.125
2011	41.49***	40.96***	19.580	4.62
SE	10.886	8.276	13.775	7.702
2012	56.90***	42.21***	40.97**	18.34**
SE	11.631	7.480	14.847	7.591
Effects 3 years aft	er training			
2010	38.26***	36.53***	25.70**	9.66
SE	8.253	6.285	9.754	6.231
2011	45.22***	50.86***	27.01 [*]	10.88
SE	11.444	8.615	14.210	7.957

Table 5.4.4: The effect of training on the number of days spent in employment, by
educational level and the length of training

Note: Results after matching, average treatment effects on the treated (ATET). The yearly effects are the sample size-weighted averages of the monthly effects. SE refers to robust standard errors.

* p < 0.1, ** p < 0.05, *** p < 0.01.

Source: Own estimates based on unemployment registry data.

If less (or more) educated jobseekers are more (or less) likely to participate in longer training, this mechanism could affect the effectiveness of training in two ways. On the one hand, low-educated jobseekers are in a worse initial labour market situation, and therefore, for them, the marginal effect of longer training might be greater (assuming decreasing returns). On the other hand, it is also possible that high-educated jobseekers, who face employment barriers that we do not observe in the data, are more likely to participate in longer training than high-educated jobseekers not facing such barriers. Thus, for them, the potential impact of longer training might be hindered by their unobserved labour market disadvantage. *Table 5.4.4* shows the impacts of short and long training for low-educated (i.e., those having at most a lower-secondary degree) and high-educated (i.e., those having at least a higher-secondary degree) jobseekers. The impact of training on the employment probability of low-educated jobseekers seems to be more pronounced, especially in the case of long training. The lock-in effect of long training is significantly higher for high-educated jobseekers. In fact, we find very weak evidence that long training programmes are effective at all for high-educated jobseekers.

Summary

Finally, we briefly discuss the extent to which an expansion of training programmes and the modification of their objectives can lead to positive results. In the period under review compared to the first half of the 2000's, a significantly smaller proportion of job seekers entered supported training, at the same time, the positive selection of training participants based on educational attainment decreased. The latter is a positive development as our results show that training is more effective for low-educated jobseekers. However, it is unfortunate that in the course of 2015 and 2016, there were fewer than 8.5 thousand training participants with at most lower-secondary school education, while between 2012 and 2014, this figure was almost double. From our analysis, it is also apparent that longer training programmes do not necessarily lead to greater effects in the medium term (3-4 years after entering training) than shorter courses.¹⁰ In other words, it is conceivable that a greater number of the relatively shorter programmes, targeting job seekers with a lower educational attainment, can significantly improve employment (and mitigate the labour shortage) within the foreseeable future (1-2 years).

10 In recent years, the regulatory background of training for job seekers also changed, which, through the selection and targeting of the training, could have also influenced their efficiency. The National Institute of Vocational and Adult Education has opened on December 15, 2014, in turn, the National Labour Office was closed on January 1, 2015, in the new structure, training targeting job seekers is managed by the Deputy State Secretary for Vocational Training and Adult Education under the Minister of National Economy (Cseres-Gergely-Varadovics, 2015).

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LABOUR MARKET POLICY TOOLS (APRIL 2016 - MAY 2017)

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1 INSTITUTIONAL CHANGES

1.1 The vocational training system

Act 187 of 2011 on vocational training was modified by Act 65 of 2015 and several important changes entered into force on 1st September 2016.

Since that time the new name of vocational schools is vocational secondary school, secondary vocational schools became vocational grammar schools while special vocational schools are now called vocational schools. According to the new legislation secondary vocational schools – besides vocational grammar schools and general grammar schools – became part of the secondary education system.

The new vocational secondary school has a structure of 3+2 years where the first three years integrates with the training content of the previous vocational training and the additional two years provide a preparation for the secondary school leaving exam (*matura*).¹

Training in vocational grammar schools is 4+1 year. Students at the end of the fourth year – after learning general and professional subjects simultaneously – have the opportunity to pass the secondary school leaving exam (*matura*). The precondition of the additional year is the *matura* and in the course of this year students are prepared for the VET final exam in order to acquire a vocational certification (National Qualifications Register).² The new vocational school prepares students with special educational needs for the professional exam and also equips them with the necessary labour market skills and competencies for starting an independent life.

In 2015 the management of the majority of vocational training institutions and in 2016 of special vocational schools was taken over by the Ministry of National Economy from Klebelsberg Institution Maintenance Centre (KLIK).³

The modification of the Act on the vocational training contribution has widened the scale of vocational training contribution credits for enterprises by apprenticeship contracts. Since 1st January 2016 investment costs in connection with the employment of the apprentices, the trainee costs of small and medium enterprises and workshop maintenance costs for 9th grade students could diminish the amount of the vocational training contribution.

According to the original version of the vocational training act entered into force on 1st January 2012 the enterprises hiring apprentices at external practical placement are obliged to hire an on-the-job training instructor holding the appropriate craftsman certification. The act ensured a grace period of three and a half years with an expiration date of 1st September 2015. As a result of the modification on-the-job training instructors without this certification could be further hired if there were to be a written

 See the communication of the Education Development Centre.
 See the bill of the Government.
 See the communication of the Education Development Centre. commitment to the chamber that they would obtain the qualification before 1st September 2016.

According to the legislation apprenticeship contracts with 9th grade vocational students eliminate automatically at the end of the 9th grade if the onthe-job training instructor carries out training as a main activity in order to provide the opportunity for students to continue the practice with another non full time activity trainer.

1.2 Transformation of the KLIK

Government Decree 134/2016 of 10th June on the transformation of tasks and activities of the former Klebelsberg Institution Maintenance Centre (KLIK) was published in the summer of 2016. Since 1st January 2017 territorial offices exited from the former KLIK and were merged into 59 local district education centres. From the same time KLIK operates further as the Klebelsberg Centre and fulfils more or less the same tasks as previously. The Klebelsberg Centre operates and controls the effective management of the 59 local district education centres.⁴

1.3 Duties of the National Vocational and Adult Training Office (NVATO)

According to Government Decree 378/2016 of 2nd December authority duties and responsibilities as well as relating legal relations of the National Vocational and Adult Training Office were transferred to the County level Government Office of Pest. The government office takes over certain duties of the NVATO including the issuing, modification and complementation processes of adult training permissions; maintaining public records on authorized training institutions and training; the operation of the Adult Training Information System; the official control of adult training institutions; the receiving and evaluation of notifications on carrying out professional adult training activities; and the recognition of foreign qualifications.⁵

1.4 Dissolution of the National Office for Rehabilitation and Social Affairs (NORSA)

The NORSA was dissolved in a form of merged-separated succession on 1st January 2017. The majority of its tasks were transferred to the Government Office of the Capital City of Budapest but certain activities including the innovative, educational, registration and IT functions in connection with rehabilitation employment; the operation of the training system of the social sector as well as tendering and financing rehabilitation employment were transferred to the Central Administration of Social and Child Protection.⁶ The functions of the local administrative offices (rehabilitation management activities) were already taken over by the county level government offices in 2015.⁷

4 See the communication of Eduline.

5 Information report of the National Vocational and Adult Training Office. 6 See Hungarian Official Ga-

zette 2016/187. 7 See Hungarian Official Ga-

zette 2015/16.

1.5 Local employment initiatives

The programme 'Supporting local employment initiatives' was published for local municipalities in March 2016. It aims at promoting the establishment of local labour market co-operation, partnerships and also support the implementation of training and employment programmes of the pacts with a budget of 28 HUF billion. In May 2017 the programme has been continued by publishing TOP-5.1.2-15. having a budget of HUF 10.4 billion.⁸

2 BENEFITS

2.1 Unemployment benefit

As a result of the minimum wage increase in 2017 (see under point 5.1) the maximum amount of unemployment benefit has also been increased. Hence, from 1st January 2017 the monthly maximum of the unemployment benefit is 127,500 HUF while the monthly amount of the unemployment assistance before pension is 51,000 HUF. Those employees participating in an intensive training course offered by the employment office are provided with a wage substitution benefit of an amount between 48,918 HUF and 81,530 HUF.⁹

2.2 Public employment wage

Since 1st January 2017 the amount of the public employment wage has increased to a gross amount of 81,530 HUF from the former 79,155 HUF in the case of a daily working time of 8 hours. Hence as the last increase of the public employment wage was carried out in 2015 the wages remained unchanged for two years. Despite the wage increase in 2017 the public employment wage gap between minimum wage and public employment wage has never been so large. In 2015 the public employment wage was 75 percent of the minimum wage while this rate was only 63.9 percent in 2017. This change reflects clearly the government's efforts on promoting the transition from public work to the primary labour market.

2.3 Rehabilitation benefit

The legislative changes on the rehabilitation benefit entered into force on 1st May 2016 based on article 32 of Act 26/2016. According to the new rules the benefit provided to persons with a changed working capacity has to be terminated when the recipient carries out gainful activity and the income exceeds 150 percent of the minimum wage during three consecutive months. The former legislation contained rules only regarding working time (working time could not exceed 20 hours weekly while receiving benefit). Therefore, rehabilitation and invalidity benefits could be obtained on similar terms and conditions.

⁸ The annual average exchange rate was 309,21 Forint per Euro in years 2017.

⁹ See the communication of Officina on the unemployment assistance.

2.4 Invalidity benefit

Act 72 of 2017 on the 2017 Central Budget of Hungary was published in Official Gazette No.92/2017. According to the new rules the entitlement for the rehabilitation benefit – and the exceptional disability benefit – could be reestablished if it is aiming at promoting the labour market integration of the person with a changed working capacity.¹⁰

2.5 Childcare benefits

As a consequence of the minimum wage increase (for details see 5.1) the maximum amount of child-care fee (GYED) has been increased to 178,500 HUF in 2017 (which equals to 70 percent of the doubled amount of the actual minimum wage). The fixed amount of the graduate child care fee has increased to 105,000 HUF in the case of a BA and to 122,000 HUF in the case of an MA degree. Due to the minimum wage growth the maximum amount of the infant care allowance (CSED) based on equity has increased to 255,000 HUF (twice the amount of the minimum wage) while the child-care fee based on equity increased to 127,500 (half of the minimum wage).

3 SERVICES

3.1 Individual action plan of job-seekers

Decree No. 32/2016 of the Ministry for National Economy sets the goal that an individual action plan (IAP) has to be prepared for all registered jobseekers in order to promote labour market entrance. The plan is jointly prepared by the client and the labour office and shall contain job targets, as well as programmes and services offered by the employment office should it be foreseeable that the job-seeker will not be able to find a job individually. The action plan shall take into account the labour market situation, jobseekers' qualifications and experience.

3.2 Outsourcing of services

In February the Ministry for National Economy published the call for tenders 'Supporting the service providing of non-governmental organizations' in the framework of EDIOP-5.1.5-2016 aiming at complementing the services of the National Employment Services (PES) with the special services of nonprofit organizations and NGOs. The reason behind this measure is that PES – due to capacity overload – is not always capable of providing the most sufficient, suitable and tailor-made services to the special disadvantaged groups and to jobseekers and inactive persons.

The services will be provided to those job-seekers or inactive individuals who – according to the opinion of the government offices – are able to find a job in the primary labour market only with the help of services without additional

10 See the communication of Tax Zone on the exceptional disability benefit. wage support and training; and to those who need preliminary preparation before entering into an active labour market programme. The projects are implemented in one of the counties in each less developed region. The application is continuous until 11th March of 2019 and the closure date of the projects supported is 30th August 2020. The total budget of the programme is HUF 6 billion with the co-financing of the European Social Fund and the Hungarian national budget. The aim of the support is that at least 20 percent of the participants become capable of finding a job in the primary labour market.

3.3 Improving job-employee matching and job placements

The implementation of the EDIOP-5.3.6-17 programme with a budget of HUF 3 billion started in March 2017 with the aim of establishing a system that provides comprehensive job-employee matching, job placement, counseling and professional HR services. The National Employment Public Foundation as project promoter will further develop the Virtual Labour Market Portal of PES and will set up a Mobile Work Force Counseling network nationwide with county level units and a client contact/call centre for employers. An e-learning platform promoting responsible employment will be created on the portal as well.

4 ACTIVE LABOUR MARKET POLICY MEASURES AND COMPLEX PROGRAMMES

4.1 Decreasing the number of public works participants

Government Decree No. 1139/2017 of 20th March aims at promoting the transition of public workers into the primary labour market. According to the decree the maximum monthly average number of public works participants will be decreased gradually to 150 thousand until 2020. Based on the Decree young people under the age of 25 could be involved into PW programmes only in the event that the Youth Guarantee System cannot offer any other real choice. Skilled workers and individual jobseekers could only be involved into PWS if the job-placement of the district level government office was three times unsuccessful or if no suitable job opportunity could be offered to the job-seeker. From 1st June 2018 the maximum duration of PW participation will be 12 months within a three years period. In line with a decreasing number of public workers the Government decided to reallocate¹¹ HUF 40 billion from PW to active labour market policy measures.

4.2 Extending the target group of public works

Another aim of Government Decree No. 1253/2016 of 6th March was to extend the scope of public works schemes in order to involve those persons

11 See the communication of the Ministry of Interior on the transaction of public works.

who due to their mental, health or social conditions were not able previously to enter into public work.

The implementation of the five-month long experimental PW pilot programme started on 1st July 2016 in four counties with the participation of 300 persons with mental, social or health issues. Participants have the opportunity to carry out (public) work at municipalities and municipality-owned NGOs.

Job-seekers with mental, social or health problems have to participate in a reexamination procedure on employability and depending on its outcome they are directed into the PW pilot programme or receive professional medical care (with the involvement of the GP or with the co-ordination of the public employment contact point.) The decision set out that those job seekers who due to their health conditions are not capable of working will be deleted from the job-seekers register.

In the course of the special PW programme participants receive a new type of public employment wage for a daily working time of 6 hours. Based on the modification of the public employment wage and the guaranteed public employment wage the amount of this special public employment wage is 41 556 HUF and 53 277 HUF in jobs that require at least a secondary or vocational qualification.

The special public work programme could provide wage support and support for investment costs too, according to the modification of Government Decree 375/2010 of 31st December.

4.3 Supporting social enterprises

The programme called 'In focus: Supporting social enterprises with municipality membership based on public employment' aims at promoting the job creation of social enterprises in multiple disadvantaged districts. The programme contributes to the increase of the employment potential of social enterprises and provides support in order to enable them to become a self-sustaining market participant. The programme started in June 2016 with a budget of HUF 9.4 billion.

4.4 Training and employment programmes for Roma women

The programme 'Growing chances of women – training and employment' in the framework of HRDOP 1.1.2-16 started in June 2016 and aims at supporting on-the-job training and employment of the target group (mainly Roma women) especially at social, childcare, child welfare and public education institutions. The budget of the programme is HUF 4.05 billion. The mirrorprogramme of the 'Growing chances for women' in the Central Hungary region is implemented in the framework of CCHOP-7.1.1-16 with a budget of HUF 250 million. In May 2017 the programme 'Growing employment chances for women' was started, with the goal of promoting social and labour market inclusion of unemployed Roma (mainly Roma women) while increasing the employment in the social services sector. The budget of the programme is HUF 3.15 billion.

4.5 Increasing the employment of parents with young children

Programme TOP-6.2.1-15 started in February 2016 with the goal of increasing the accessibility of general child-care services and kindergartens as well as developing the quality of services. According to plans the programme contributes to the employment of parents with young children through providing help for families focusing on the early development of children in those regions lagging behind. In April 2016 TOP 1.4.1-15 (with a budget of HUF 46.4 billion) and CCHOP-6.1.1-15BP1 (with a budget of HUF 7.3 billion) while in February 2017 TOP-6.2.1-15 (with a budget of HUF 9.9 billion) and TOP-1.4.1-16 (with a budget of HUF 15.2 billion) programmes were started with the same goal.

4.6 Development of digital competencies in the Central Hungarian region

Programme CCOP-8.5.4-17 aims at improving the digital competencies of the active age population in order to improve their employability. The programme started in June 2017 with a budget of HUF 800 million.

4.7 Promoting labour market mobility

In order to promote labour market mobility Government decree No. 23/2017 of 3rd February introduced the support for the construction of workers' accommodation. The support is available for local municipalities and municipality co-operatives to establish new or renovate already existing buildings. The condition of the financing is that the local municipality contributes to the costs with a 40% input of its own resources, has appropriate financial security and will finish the investment activities within one year (in the case of renovation) or within two years (in the case of establishing a new building). As an additional condition the municipality has to hire four job-seekers as maintenance staff in the establishment. The allocation of the 2 billion HUF is ensured from the central part of the National Employment Fund. The decision on support is made by the minister responsible for employment policy. In order to promote mobility – in addition to the general reduction of the tax rate – two further forms of corporate tax allowances entered into force in 2017. The housing support for mobility provided within the tax year and the historical cost of the workers' accommodation in the given tax year including the investment or renovation costs, 12 Szilvia Boris Tormáné, dr operation and maintenance costs or the renting fee of the workers' accommodation decrease the corporate tax base.¹²

(2017): New and renewing allowances in the corporate tax system. Tax journal, 4.

4.8 Supporting entrepreneurship in the capital city

The capital city of Budapest published a call for tender for the target group of registered jobseekers and recipients of rehabilitation benefit living in Budapest in order to become entrepreneurs or self-employed. The total budget of the programme is 90 million HUF. Applicants could be provided with a maximum amount of 2 million HUF covering renting fees or purchasing equipment. The main eligibility criteria of the support were an own contribution of a minimum of 20 percent of the support and the commitment to remain in self-employment for a minimum period of three years.

4.9 Wage support, tax and contribution allowances

The Job Protection Action Plan has been modified in the course of 2016 and from January 2017 in connection with the following allowances:

- In the case of hiring a long-term unemployed person the employer is exempted from the payment of the social contribution tax in the first two years while in the third year they are eligible for a 50% reduction.
- As from June 2016 the period of public work is counted in the period of long-term unemployment.¹³
- Since 1st January 2017 the employer is eligible for a partial reduction in the social contribution tax when hiring a former public worker.¹⁴
- In the case of career starters below the age of 25 the change in the person of the employer does not hinder further eligibility for the tax allowance.
- In the framework of the Career-Bridge programme restarted on 1st August 2016 employers are eligible for a tax allowance if hiring an employee who at their previous workplace - directly before dismissal or resignation - was in a civil-service type work relation.¹⁵

5 POLICY TOOLS AFFECTING THE LABOUR MARKET

5.1 Increase of the minimum wage and the guaranteed minimum wage for skilled workers

As from 1st January 2017 the amount of the minimum wage of full time employees increased from 111,000 HUF to 127,500 HUF while the amount of guaranteed wage minimum for skilled workers (in a job with minimum general or vocational secondary qualification requirement) increased from 129,000 HUF to 161,000 HUF in the case of full time employment. From 1st January 2018 the government decree declares further increases and constitutes the amount of minimum wage at 138,000 HUF and the amount of the wage minimum for skilled workers at 180,500 HUF.¹⁶

13 The modifications entered into force in the summer of 2016 are part of the spring tax package (Act 66 of 2016).

14 Ibid.

15 Act 66 of 2016 on certain tax laws and other related laws, and Act 122 of 2010 on the modification of the National Tax and Customs Administration.

16 Government Decree 430/ 2016 of 15th December.

5.2 Transformation of the tax and contribution system

5.2.1 The programme on the decrease of employers' tax wedge. As a part of the autumn 2016 tax package both the rate of the social contribution tax and the health contribution paid by the employer were reduced from the former rate of 27 percent to 22 percent. In addition the already approved law declares a further reduction of the rate from 22 to 20 percent in 2018.

5.2.2 Modifications in the personal income tax and the transformation of the *cafeteria system*. The scale of tax-free benefits was complemented with the following items in 2016.

- Benefits (up to the amount of the minimum wage) provided for participants in dual training became tax free in the theoretical phase in addition to the already tax free benefits in the practical phase.
- Benefits (meals, accommodation and transport) provided to EU-financed adult training or labour market training participants¹⁷ as well as the placement benefit for public workers¹⁸ became tax-free.
- In order to promote labour mobility the amount of tax free travel allowance benefit for employees using their own vehicle for commuting to work has been raised since 1st January 2017.¹⁹
- A certain part of the accommodation allowance for promoting the mobility of employees became tax free for the first five years of the employment. The maximum amount of the support is not more than 40% of the minimum wage in the first 24 months; 25% of the minimum wage in the second 24 months and 15% of the minimum wage in the following 12 months.²⁰
- Since 1st January 2017 child-care services in workplace nurseries and kindergartens have also become tax-free.²¹

Based on the statement of the European Court the cafeteria system had to be amended as certain aspects of the Széchenyi Leisure Card (SZÉP Card) and the Erzsébet meal voucher schemes were incompatible with the European law.²² Therefore the Széchenyi card (together with the formerly existing subaccounts) and the cash-benefit up to 100,000 HUF provided by the employers to the employees are non-wage-benefits. Accordingly, the following fringe benefits do not fall under preferential taxation in the future: work-place meals, season tickets for local public transport, school start support; voluntary contributions to pension funds and health funds, gift vouchers; Erzsébet voucher; holiday paid and organized by the employer and training.²³

17 Act 66 of 2016 on certain tax laws and other related laws, and Act 122 of 2010 on the modification of the National Tax and Customs Administration.

18 The placement benefit could be requested by those former public workers whose public work relation was terminated because they entered into employment in the business sector (Government Decree No. 328/2015 of 10th November on the placement benefit of public workers and Government Decree No. 335/2016 of 11th November on the modification of certain employment related Government decrees for harmonization and other purposes). 19 Act 66 of 2016 on certain tax laws and other related laws, and

laws and other related laws, and Act 122 of 2010 on the modification of the National Tax and Customs Administration.

20 National Tax and Customs Administration: Information report on the tax-free housing support provided by employers in order to promote mobility (18th January, 2017).

21 Act 66 of 2016 on certain tax laws and other related laws, and Act 122 of 2010 on the modification of the National Tax and Customs Administration.

22 Court of Justice of the European Union Press Release No. 15/16, Luxemburg, 23th February 2016.

23 Act 125 of 2016 on the modification of certain financial and economic related laws.

Annex

 Table A1: Expenditures and revenues of the employment policy section of the national budget,

 2011–2017 (mHUF)

	2011	2012	2013	2014	20	15	2016	2017
Expenditures	actual	actual	actual	actual	plan	actual	plan	plan
1. Active subsidies								
Employment and training subsidies	25,774.8	22,017.2	25,105.9	28,120.8	14,000.0	12,302.4	16,172.0	16,172.0
Co-financing EU-funded employabil- ity (and adaptability) projects	3,970.7	6,967.0	16,279.6	17,130.1	11,064.6	11,064.6	3,808.7	
Public work	59,799.8	131,910.7	171,053.4	225,471.1	270,000.0	253,723.3	340,000.0	325,000.0
SROP 1.1. Labour market services and support	19,754.4	29,772.3	33,804.9	35,790.1	7,500.0	12,305.1	54.5	
SROP 1.2 Normative supports in order to promote employment EDIOP 5. Employment priority – an-	9,774.8	16,250.1	14,477.3	1,080.1				04 000 0
nual published budget								81,600.0
Out of which source of CCHOP								1000.0
EDIOP 6. competitive workforce – budget published in the given year								74,380.0
Reimbursement of social security contribution relief	5,147.7	4,784.1	3,277.5	551.5				
Pre-financing labour market pro- grammes 2014–2020				0.0	49,200.0	13,654.9	54,700.0	74,116.4
2. Vocational and adult training subsidies	27,921.1	16,516.0	18,736.2	24,725.9	16,000.0	30,084.7	13,819.0	20,000.0
4. Passive expenditures								
Job search benefits and assistance	124,543.2	64,067.2	51,819.9	49,235.0	50,000.0	49,657.7	47,000.0	52,000.0
F Developments from Wage Cuerentee	1,221.5	907.0	961.3	451.6	400.0	309.1	0.0	
Fund	5,363.0	6,606.6	5,487.8	4,178.5	6,150.0	3,790.7	4,950.0	4,000.0
6. Operational expenditures	86.7	100.0	1,472.8	2,418.3	3,050.0	2,816.0	3,283.4	3,500.0
9. Technical expenditure items of claims remitted of equity	303.6							
13.Balance keeping and risk man- agement financial framework							389.5	
15. Supplementary subsidies for employees		5,222.9						
16. Sectoral subsidy for minimum wage increase			7,000.0	9.1				
17. Other expenditures			22.3					
Total expenditures	283,661.3	305,121.1	349,498.9	389,162.1	427,364.6	389,708.5	484,177.1	650,768.4

	2011	2012	2013	2014	20	15	2016	2017
Revenues	actual	actual	actual	actual	plan	actual	plan	plan
25. Revenues of SROP pro- grammes**	26,247.6	42,827.3	51,276.1	39,776.7	43,000.0	22,466.1	51,700.0	60,000.0
26. Other revenues								
Other revenues, regional	734.2	559.0	602.3	1,507.8	1,000.0	1,290.8	1,000.0	1,000.0
Other revenues, national	1,316.8	1,113.6	1,376.8	2,537.1	1,000.0	901.5	1,000.0	1,000.0
Other revenues from adult and vocational training	781,2	1,020.1	692.6	216.8	800.0	10,147.6	800.0	800.0
31. Vocational training contribution	49,415.5	80,352.5	60,398.7	60,910.8	63,134.0	65,308.2	56,996.1	74,506.7
33. Redemption of wage guarantee subsidies	977.8	792.0	1,046.1	934.5	1,000.0	663.6	1,000.0	1,000.0
34. Technical revenue items of claims remitted of equity	303.6							
35. Part of health and labour mar- ket contributions payable to the National Employment Fund	186,596.3	127,096.6	125,614.6	135,819.4	141,772.9	144,953.2	150,476.4	175,901.9
36. Funding from the national budget	64,000.0	71,273.8	20,000.0		8,449.0	8,449.0	95,000.0	
38. Part of the social contribution task payable to the National Em- ployment Fund		67,284.5						195,539.6
Contribution related to the Job Protection Action Plan			91,542.7	95,936.7	100,541.7	100,541.7	105,769.9	
Total revenues	330,373.0	392,319.4	352,549.9	337,639.8	360,697.6	354,721.7	463,742.4	509,748.2
Pending items	202.0	270.3	-964.6					
Changes of deposits	46,913.7	87,468.6	-2,086.4					
Total revenues at 2011 prices								
(deflated by the consumer price index)	330,596.9	371,845.2	320,117.2	348,432.8	383,403.9	318,221.7	434,807.2	473,729.2

* The ordinal numbers in the Table correspond to the title numbers identifying the headlines of the national budget.

" Regarding 2017 it also includes the revenue 'Reimbursement of the expenditures of pre-financed EU programmes'

Source: The act on the central budget of Hungary (plan) and the act on the implementation of the central budget of the given year; regarding 2013 the amount of 153,779.8 HUF was modified by the provisions of government decisions No. 1507/2013 of 1st August and 1783/2013 of 4th November with an additional budget of 26,116 mHUF to public work; the plan of 2014 the original amount of 183,805.3 HUF was modified by Government Decision 1361/2014 of 30th June (an additional budget of 47,300 mHUF to public work).

Revised regarding plan of 2017 by the provisions of Act 84/2017 'On the modification of Act 110/2016 on the 2016 Central Budget of Hungary'. The source of the expenses is Government Decision No. 1006/2016 of 18th January on the determination of the annual development framework of the Economic Development and Innovation Operational Programme. The table contains the budget of call for tenders which are planned to be published in 2017. The budgets of the former published call for tenders in the employment field are not included in the budget or in the government decision on the annual development framework.

STATISTICAL DATA

Edited by ÉVA CZETHOFFER

Compiled by János köllő Judit lakatos József tajti Statistical tables on labour market trends that have been published in The Hungarian Labour Market Yearbook since 2000 can be downloaded in full from the website of the Research Centre for Economic and Regional Studies: http://adatbank.krtk.mta.hu/tukor_kereso

- 1. Basic economic indicators
- 2. Population
- 3. Economic activity
- 4. Employment
- 5. Unemployment
- 6. Wages
- 7. Education
- 8. Labour demand indicators
- 9. Regional inequalities
- 10. Industrial relations
- 11. Welfare provisions
- 12. The tax burden on work
- 13. International comparison
- 14. Description of the main data sources

Data sources

CIRCA	Communication & Information Resource Centre Administrator
KSH	Table compiled from regular Central Statistical Office publications [Központi Statisztikai Hivatal]
KSH IMS	CSO institution-based labour statistics [KSH intézményi munkaügyi statisztika]
KSH MEF	CSO Labour Force Survey [KSH Munkaerő-felmérés]
KSH MEM	CSO Labour Force Account [KSH Munkaerő-mérleg]
NAV	National Tax and Customs Administration [Nemzeti Adó- és Vámhivatal]
NEFMI	Ministry of National Resources [Nemzeti Erőforrás Minisztérium]
NEFMI EMMI STAT	Ministry of National Resources, Educational Statistics [Nemzeti Erőforrás
	Minisztérium, Oktatásstatisztika]
NFA	National Market Fund [Nemzeti Foglalkoztatási Alap]
NFSZ	National Employment Service [Nemzeti Foglalkoztatási Szolgálat]
NFSZ BT	National Employment Service Wage Survey [NFSZ Bértarifa-felvétel]
NFSZ IR	NFSZ integrated tracking system [NFSZ Integrált (nyilvántartási) Rendszer]
NFSZ PROG	National Employment Service Short-term Labour Market Projection Survey [NFSZ Rövid Távú Munkaerőpiaci Prognózis]
NFSZ REG	National Employment Service Unemployment Register [NFSZ regisztere]
NGM	Ministry of National Economy [Nemzetgazdasági Minisztérium]
NMH	National Labour Office [Nemzeti Munkaügyi Hivatal]
NSZ	Population Census [Népszámlálás]
NYUFIG	Pension Administration [Nyugdíjfolyósító Igazgatóság]
ONYF	Central Administration of National Pension Insurance [Országos Nyugdíjbiztosítási Főigazgatóság]
ТВ	Social Security Records [Társadalombiztosítás]

EXPLANATION OF SYMBOLS

- (-) Non-occurrence.
- (..) Not available.
- (n.a.) Not applicable.
- (...) Data cannot be given due to data privacy restrictions.

Year	GDPa	Industrial produc- tion ^b	Export ^c	Import ^c	Real earnings	Employ- ment ^d	Consumer price index ^d	Unemploy- ment rate
1995	101.5	104.6	108.4	96.1	87.8	98.1	128.2	10.2
2000	104.2	118.1	121.7	120.8	101.5	101.0	109.8	6.4
2001	103.8	103.7	107.7	104.0	106.4	100.3	109.2	5.7
2002	104.5	103.2	105.9	105.1	113.6	100.1	105.3	5.8
2003	103.8	106.9	109.1	110.1	109.2	101.3	104.7	5.9
2004	105.0	107.8	118.4	115.2	98.9	99.4	106.8	6.1
2005	104.4	106.8	111.5	106.1	106.3	100.0	103.6	7.2
2006	103.9	109.9	118.0	114.4	103.6	100.7	103.9	7.5
2007	100.4	107.9	115.8	112.0	95.4	99.3	108.0	7.4
2008	100.9	100.0	104.2	104.3	100.8	98.6	106.1	7.8
2009	93.4	82.2	87.3	82.9	97.7	97.4	104.2	10.0
2010	100.7	110.6	116.9	115.1	101.8	99.6	104.9	11.2
2011	101.7	105.6	109.9	106.7	102.4	100.7	103.9	11.0
2012	98.4	98.2	100.7	99.9	96.6	101.8	105.7	11.0
2013	102.1	101.1	104.2	105.0	103.1	101.7	101.7	10.2
2014	104.0	107.7	106.9	108.8	103.2	105.3	99.8	7.7
2015	103.1	107.4	107.8	106.3	104.3	102.7	99.9	6.8
2016	101.8	100.9	104.4	104.7	107.5	103.4	100.4	5.1

Table 1.1: Basic economic indicators

^a Data adjusted for seasonality and variations in the number of workdays. After 1996 there was a change in the methodology for accounting the undivided service fee of financial intermediation. Previous year = 100. The method of measurement changed in 2014 with the adoption of ESA2010 (European System of National and Regional Accounts). See also: http://www.ksh.hu/docs/hun/xftp/idoszaki/gdpev/gdpevelo13.pdf.

^b 1995–2000: those with more than 5 employees, 2001–: excluding water and waste management, including businesses with fewer than 5 employees. Previous year = 100.

^c Volume index. Previous year = 100.

^d Previous year = 100.

Source: GDP: 1995-: STADAT (2017.03.07. version), 2016: preliminary data; Industrial production index: 2001-: STADAT (2017.04.04. version); Export and import: 2001-: STADAT (2017.03.03. version); Real earnings: 1995-: STADAT (2017.02.20. version); Employment: 1995-: KSH MEF (2017.03.06. version). Consumer price index: 1995-: STADAT (2017.02.20. version). Unemployment rate: 2000-: STADAT (2017.03.06. version). Other data: KSH.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent01_01





Figure 1.2: Annual GDP time series (2000 = 100%)



Figure 1.3: Employment rate of population aged 15-64



			Annual	Population age	Demographic d	ependency rate
Year	In thousands	1992 = 100	changes	15–64, in thousands	Total population ^b	Old age ^c
2000	10,221	98.5	-0.3	6,961.3	0.47	0.21
2005	10,098	97.3	-0.2	6,940.3	0.45	0.23
2006	10,077	97.1	-0.2	6,931.8	0.45	0.23
2007	10,066	97.0	-0.1	6,932.4	0.45	0.23
2008	10,045	96.8	-0.2	6,912.7	0.45	0.24
2009	10,031	96.7	-0.1	6,898.1	0.45	0.24
2010	10,014	96.5	-0.1	6,874.0	0.46	0.24
2011	9,986	96.3	-0.2	6,857.4	0.46	0.24
2012	9,932	95.7		6,815.7	0.46	0.25
2013	9,909	95.5	-0.2	6,776.3	0.46	0.25
2014	9,877	95.2	-0.3	6,719.7	0.47	0.26
2015	9,856	95.0	-0.2	6,664.2	0.48	0.27
2016	9,830	94.7	-0.3	6,609.4	0.49	0.27

Table 2.1: Population^a

^a January 1st. The data for 2000–2011 are estimates based on the 2001 census and demographic data (reference date 2001.02.01.). Those for 2012–2016 are estimates based on the 2011 census (reference day 2011.10.01.) and demographic data.

^b (population age 0-14 + 65 and above) / (population age 15-64)

^c (population age 65 and above) / (population age 15–64)

Source: KSH STADAT (2017.08.25. version)

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent02_01

	0-14	15-24	25-54	55-64	65+	Total
Year			years old			TOLOI
2000	1,729.2	1,526.5	4,291.4	1,143.4	1,531.1	10,221.6
2005	1,579.7	1,322.0	4,409.1	1,209.2	1,577.6	10,097.6
2006	1,553.5	1,302.0	4,399.8	1,230.0	1,590.7	10,076.6
2007	1,529.7	1,285.9	4,393.9	1,251.5	1,605.1	10,066.1
2008	1,508.8	1,273.3	4,377.1	1,262.3	1,623.9	10,045.4
2009	1,492.6	1,259.9	4,346.1	1,292.0	1,640.3	10,030.9
2010	1,476.9	1,253.4	4,293.7	1,326.9	1,663.5	10,014.4
2011	1,457.2	1,231.7	4,257.7	1,367.8	1,671.3	9,985.7
2012	1,440.3	1,214.1	4,164.6	1,437.0	1,675.9	9,931.9
2013	1,430.9	1,196.4	4,144.8	1,435.0	1,701.7	9,908.8
2014	1,425.8	1,172.8	4,123.8	1,423.2	1,731.8	9,877.4
2015	1,427.2	1,147.1	4,112.6	1,404.5	1,764.2	9,855.6
2016	1,424.4	1,120.1	4,109.6	1,379.7	1,796.6	9,830.4

^a January 1st. The data for 2000–2011 are estimates based on the 2001 census and demographic data (reference date 2001.02.01.). Those for 2012-2016 are estimates based on the 2011 census (reference day 2011.10.01.) and demographic data. Source: KSH STADAT (2017.08.25. version)



Figure 2.1: Age structure of the Hungarian population, 1980, 2016

	0-14	15-24	25-59	60-64	65+	Total
Year			years old			10tai
2000	885.0	780.9	2,403.8	224.8	570.8	4,865.2
2005	809.5	674.6	2,480.0	252.2	576.8	4,793.1
2006	796.7	664.0	2,493.7	249.3	580.9	4,784.6
2007	784.5	655.4	2,503.7	249.4	586.1	4,779.1
2008	773.9	649.2	2,501.3	252.5	592.8	4,769.6
2009	765.8	642.7	2,497.0	258.4	599.2	4,763.1
2010	757.7	640.4	2,488.8	261.7	608.3	4,756.9
2011	747.6	629.7	2,480.4	274.7	611.5	4,743.9
2012	739.5	623.1	2,449.9	294.1	617.9	4,724.6
2013	734.7	614.4	2,439.4	297.0	630.5	4,716.0
2014	732.2	602.1	2,419.1	305.3	644.7	4,703.4
2015	732.8	589.1	2,395.1	319.1	659.7	4,695.8
2016	731.3	575.8	2,379.0	327.1	675.3	4,688.5

Table 2.3: Male population by age groups, in thousands^a

^a January 1st. The data for 2000–2011 are estimates based on the 2001 census and demographic data (reference date 2001.02.01.). Those for 2012–2016 are estimates based on the 2011 census (reference day 2011.10.01.) and demographic data.

Source: KSH STADAT (2017.08.25. version)

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent02_03

Table 2.4: Female population by age groups, in thousands^a

	0-14	15-24	25-54	55-59	60+	Total
Year			years old			TOLAI
2000	844.3	745.6	2,170.5	334.8	1,261.3	5,356.5
2005	770.2	647.4	2,221.9	341.7	1,323.1	5,304.3
2006	756.8	638.6	2,213.0	356.6	1,327.0	5,292.0
2007	745.1	630.6	2,206.8	369.6	1,335.0	5,287.1
2008	734.9	624.1	2,194.5	373.2	1,349.1	5,275.8
2009	726.8	617.2	2,176.0	381.8	1,366.1	5,267.9
2010	719.2	613.1	2,145.5	396.8	1,382.8	5,257.4
2011	709.6	601.9	2,124.0	404.4	1,401.9	5,241.8
2012	700.8	590.9	2,079.5	416.2	1,419.9	5,207.3
2013	696.2	582.0	2,066.5	411.2	1,436.9	5,192.8
2014	693.6	570.7	2,052.7	395.5	1,461.5	5,174.0
2015	694.4	558.0	2,043.2	370.2	1,494.0	5,159.8
2016	693.1	544.3	2,037.9	347.4	1,519.2	5,142.0

^a January 1st. The data for 2000–2011 are estimates based on the 2001 census and demographic data (reference date 2001.02.01.). Those for 2012–2016 are estimates based on the 2011 census (reference day 2011.10.01.) and demographic data.

Source: KSH STADAT (2017.08.25. version)

	Population of male 15-59 and female 15-54								Population of males over 59 and females over 54			
Year	Employed	Unem- ployed	Pensioner	Full time student	Inactive On child care leave	Other inactive	Inactive total	Total	Employed	Unem- ployed	Pensioner, other inactive	Total
1980	4,887.9	0.0	300.8	370.1	259.0	339.7	1,269.6	6,157.5	570.3	0.0	1,632.1	2,202.4
1990	4,534.3	62.4	284.3	548.9	249.7	297.5	1,380.4	5,977.1	345.7	0.0	1,944.9	2,290.6
1991	4,270.5	253.3	335.6	578.2	259.8	317.1	1,490.7	6,014.5	249.5	0.0	2,045.2	2,294.7
1992	3,898.4	434.9	392.7	620.0	262.1	435.9	1,710.7	6,044.0	184.3	9.8	2,101.7	2,295.8
1993	3,689.5	502.6	437.5	683.9	270.5	480.1	1,872.0	6,064.1	137.5	16.3	2,141.2	2,295.0
1994	3,633.1	437.4	476.5	708.2	280.9	540.7	2,006.3	6,076.8	118.4	11.9	2,163.8	2,294.1
1995	3,571.3	410.0	495.2	723.4	285.3	596.1	2,100.0	6,081.3	107.5	6.4	2,180.6	2,294.5
1996	3,546.1	394.0	512.7	740.0	289.2	599.4	2,141.2	6,081.3	102.1	6.1	2,184.6	2,292.8
1997	3,549.5	342.5	542.9	752.0	289.0	599.9	2,183.8	6,075.8	96.9	6.3	2,189.0	2,292.2
1998	3,608.5	305.5	588.8	697.0	295.5	565.7	2,147.0	6,061.0	89.3	7.5	2,197.6	2,294.4
1999	3,701.0	283.3	534.7	675.6	295.3	549.8	2,055.4	6,039.6	110.4	1.4	2,185.2	2,297.0
2000	3,745.9	261.4	517.9	721.7	281.4	571.4	2,092.4	6,099.7	130.3	2.3	2,268.0	2,400.6
2001	3,742.6	231.7	516.3	717.9	286.6	601.6	2,122.4	6,096.7	140.7	2.4	2,271.8	2,414.9
2002	3,719.6	235.7	507.1	738.3	286.8	593.0	2,125.2	6,080.5	164.1	3.2	2,263.9	2,431.2
2003	3,719.0	239.6	485.0	730.7	286.9	595.0	2,097.6	6,056.2	202.9	4.9	2,245.6	2,453.4
2004	3,663.1	247.2	480.5	739.8	282.4	622.4	2,125.1	6,035.4	237.3	5.7	2,236.1	2,479.1
2005	3,653.9	296.0	449.7	740.8	278.6	590.3	2,059.4	6,009.3	247.6	7.9	2,258.3	2,513.8
2006	3,680.1	309.9	416.1	811.4	261.1	524.3	2,012.9	6,002.9	248.3	8.4	2,270.2	2,526.9
2007	3,649.5	303.7	413.2	822.7	273.9	519.7	2,029.5	5,982.7	252.5	8.4	2,292.9	2,553.8
2008	3,596.3	315.5	394.7	814.3	282.2	549.0	2,040.2	5,952.0	252.0	10.9	2,323.6	2,586.5
2009	3,480.9	403.0	360.3	805.7	282.0	578.4	2,026.4	5,910.3	266.9	14.8	2,345.7	2,627.4
2010	3,435.8	450.1	336.6	805.4	275.9	558.1	1,976.0	5,861.9	298.5	19.3	2,353.3	2,671.1
2011	3,430.1	440.9	296.4	783.8	280.7	557.9	1,932.0	5,789.8	328.9	25.1	2,366.3	2,720.3
2012	3,498.6	447.0	260.1	769.6	263.2	484.3	1,777.2	5,722.8	328.6	26.1	2,407.2	2,761.9
2013	3,551.1	415.7	247.6	737.3	255.4	466.4	1,706.7	5,673.5	341.6	25.2	2,424.5	2,791.3
2014	3,720.7	317.5	222.3	701.2	237.8	412.5	1,573.8	5,612.0	380.0	25.8	2,419.0	2,824.8
2015	3,782.1	281.3	197.3	688.8	240.0	368.1	1,494.2	5,557.6	428.4	26.5	2,400.8	2,855.7
2016	3,860.6	211.3	181.6	656.3	242.4	361.2	1,441.5	5,483.8	491.0	23.3	2,364.1	2,878.4

Table 3.1: Labour force participation of the population over 14 years, in thousands^a

^a Annual average figures.

Note: Up to the year 1999, weighting is based on the 1990 population census. From 2000 onwards the 2001 population census is used in its original form. After the 2011 Census the post-2000 population weights have been updated using the new census data. From December 2014 grossing up of LFS data has been based on the adjusted population number of the 2011 census. To ensure comparability previous estimates have been modified by the new weighting system dating back to 2006.

Data on 'employed' includes conscripts and those working while receiving pension or child support. The data on students for 1995–97 are estimates.

'Other inactive' is a residual category calculated by deducting the sum of the figures in the indicated categories from the mid-year population, so it includes the institutional population not observed by MEF. The population weights have been corrected using the 2011 Census data.

Source: Pensioners: 1980–91: *NYUFIG*, 1992–: *KSH MEF*. Child care recipients: up to the year 1997 *TB* and estimation, after 1997 *MEF*. Unemployment: 1990–91: *NFSZ REG*, 1992–: *KSH MEF*.

	Population of males 15-59								Рори	lation of r	nales 60 and	over
		Unom			Inactive					Unom	Pensioner,	
Year	Employed	ployed	Pensioner	Full time student	On child care leave	Other inactive	Inactive total	Total	Employed	ployed	other inactive	Total
1980	2,750.5	0.0	173.8	196.3	0.0	99.1	469.2	3,219.7	265.3	0.0	491.8	757.1
1990	2,524.3	37.9	188.4	284.2	1.2	80.3	554.1	3,116.3	123.7	0.0	665.5	789.2
1991	2,351.6	150.3	218.7	296.5	1.5	115.0	631.7	3,133.6	90.4	0.0	700.7	791.1
1992	2,153.1	263.2	252.0	302.4	1.7	174.8	730.9	3,147.2	65.1	3.2	722.1	790.4
1993	2,029.1	311.5	263.2	346.9	2.0	203.3	815.4	3,156.0	47.9	4.5	735.7	788.1
1994	2,013.4	270.0	277.6	357.1	3.7	239.6	878.0	3,161.4	41.6	3.8	740.0	785.4
1995	2,012.5	259.3	282.2	367.4	4.9	237.8	892.3	3,164.1	37.1	2.1	742.6	781.8
1996	2,007.4	242.4	291.9	372.8	3.3	248.3	916.3	3,166.1	28.9	1.3	746.3	776.5
1997	2,018.0	212.2	306.0	377.6	1.5	251.6	936.7	3,166.9	25.5	1.9	743.5	770.9
1998	2,015.5	186.5	345.4	350.4	1.0	264.2	961.0	3,163.0	26.2	2.8	737.3	766.3
1999	2,068.4	170.3	312.7	338.8	4.2	261.5	917.2	3,155.9	34.7	0.4	727.2	762.3
2000	2,086.0	158.2	315.2	358.2	4.1	261.7	939.2	3,183.4	39.8	0.7	758.8	799.3
2001	2,087.6	141.6	311.0	353.4	4.3	283.2	951.9	3,181.1	41.1	0.9	763.0	805.0
2002	2,080.4	137.3	307.5	370.3	5.0	273.4	956.2	3,173.9	45.2	0.7	764.4	810.3
2003	2,073.5	137.6	293.6	367.9	4.3	288.1	953.9	3,165.0	53.0	0.9	762.5	816.4
2004	2,052.7	136.2	293.5	371.2	4.6	300.2	969.5	3,158.4	64.6	0.6	758.8	824.0
2005	2,050.7	158.2	278.8	375.4	5.8	288.8	948.8	3,157.7	65.4	0.9	763.9	830.2
2006	2,078.4	163.4	258.9	404.1	4.0	249.6	916.6	3,158.4	60.2	1.1	771.5	832.8
2007	2,067.4	162.5	261.8	410.2	4.1	248.8	924.9	3,154.8	61.9	1.0	777.5	840.4
2008	2,033.6	172.7	261.2	408.3	4.7	264.6	938.8	3,145.1	60.0	1.0	790.4	851.4
2009	1,961.9	230.3	240.1	409.0	4.4	288.7	942.2	3,134.4	63.1	1.6	798.9	863.6
2010	1,929.5	259.5	228.7	410.3	4.6	287.1	930.7	3,119.7	63.0	2.2	812.9	878.1
2011	1,950.9	248.7	203.7	397.9	3.6	286.8	892.0	3,091.6	70.1	2.9	826.2	899.2
2012	1,979.2	257.9	187.7	395.6	4.2	238.8	826.3	3,063.4	69.6	4.1	846.1	919.8
2013	2,022.2	234.4	169.5	375.6	3.8	232.0	780.9	3,037.5	81.5	4.8	852.4	938.7
2014	2,120.3	173.1	151.3	352.5	3.0	200.9	707.7	3,001.1	100.1	8.6	855.6	964.3
2015	2,152.1	152.1	133.7	345.1	3.1	181.4	663.3	2,967.5	131.4	9.8	849.3	990.5
2016	2,192.4	119.0	119.6	332.3	3.8	173.6	629.3	2,940.7	170.1	8.5	832.5	1,011.1

Table 3.2: Labour force participation of the population over 14 years, males, in thousands^a

^a Annual average figures.

Note: Up to the year 1999, weighting is based on the 1990 population census. From 2000 onwards the 2001 population census is used in its original form. After the 2011 Census the post-2000 population weights have been updated using the new census data. From December 2014 grossing up of LFS data has been based on the adjusted population number of the 2011 census. To ensure comparability previous estimates have been modified by the new weighting system dating back to 2006.

Data on 'employed' includes conscripts and those working while receiving pension or child support. The data on students for 1995–97 are estimates.

'Other inactive' is a residual category calculated by deducting the sum of the figures in the indicated categories from the mid-year population, so it includes the institutional population not observed by MEF. The population weights have been corrected using the 2011 Census data.

Source: Pensioners: 1980–91: *NYUFIG*, 1992–: *KSH MEF*. Child care recipients: up to the year 1997 *TB* and estimation, after 1997 *MEF*. Unemployment: 1990–91: *NFSZ REG*, 1992–: *KSH MEF*.

	Population of females 15-54								Population of females 55 and above			
	Employed	Unem-		F U (1)	Inactive	0.1	1	Total	Employed	Unem-	Pensioner,	Total
Year	Empioyeu	ployed	Pensioner	student	on child care leave	Utner inactive	total	TULdi	Employeu	ployed	inactive	TULAI
1980	2,137.4	0.0	127.0	173.8	259.0	240.6	800.4	2,937.8	305.0	0.0	1,140.3	1,445.3
1990	2,010.0	24.5	95.8	264.7	248.5	217.3	826.3	2,860.8	222.0	0.0	1,279.4	1,501.4
1991	1,918.9	103.1	116.9	281.8	258.3	201.9	858.9	2,880.9	159.1	0.0	1,344.5	1,503.6
1992	1,745.3	171.7	140.8	317.6	260.4	261.1	979.9	2,896.9	119.2	6.6	1,379.6	1,505.4
1993	1,660.4	191.1	174.3	337.0	268.5	276.8	1,056.6	2,908.1	89.6	11.8	1,405.5	1,506.9
1994	1,619.7	167.4	198.9	351.1	277.2	301.1	1,128.3	2,915.4	76.8	8.1	1,423.8	1,508.7
1995	1,558.8	150.7	213.0	356.0	280.4	358.3	1,207.7	2,917.2	70.4	4.3	1,438.0	1,512.7
1996	1,538.7	151.6	220.7	367.2	285.9	351.1	1,224.9	2,915.2	73.2	4.8	1,438.3	1,516.3
1997	1,531.5	130.3	236.9	374.4	287.5	348.3	1,247.1	2,908.9	71.4	4.4	1,445.3	1,521.1
1998	1,593.0	119.0	243.4	346.6	294.5	301.5	1,186.0	2,898.0	63.1	4.7	1,460.3	1,528.1
1999	1,632.6	113.0	222.0	336.8	291.1	288.3	1,138.2	2,883.8	75.8	1.0	1,458.0	1,534.8
2000	1,659.9	103.2	202.7	363.5	277.3	309.7	1,153.2	2,916.3	90.5	1.6	1,509.2	1,601.3
2001	1,655.0	90.1	205.3	364.5	282.3	318.3	1,170.4	2,915.5	99.6	1.5	1,508.8	1,609.9
2002	1,639.2	98.4	199.6	368.0	281.8	319.6	1,169.0	2,906.6	118.9	2.5	1,499.5	1,620.9
2003	1,645.6	102.0	191.4	362.8	282.6	306.9	1,143.7	2,891.2	149.9	4.0	1,483.2	1,637.1
2004	1,610.2	111.0	186.8	368.6	277.8	322.2	1,155.4	2,876.6	172.8	5.1	1,477.3	1,655.2
2005	1,603.2	137.8	170.9	365.4	272.8	301.5	1,110.6	2,851.6	182.2	7.0	1,494.4	1,683.6
2006	1,601.7	146.5	157.2	407.3	257.1	274.7	1,096.3	2,844.5	188.1	7.3	1,498.7	1,694.1
2007	1,582.1	141.2	151.4	412.5	269.8	270.9	1,104.6	2,827.9	190.6	7.4	1,515.4	1,713.4
2008	1,562.7	142.8	133.5	406.0	277.5	284.4	1,101.4	2,806.9	192.0	9.9	1,533.2	1,735.1
2009	1,519.0	172.7	120.2	396.7	277.6	289.7	1,084.2	2,775.9	203.8	13.2	1,546.8	1,763.8
2010	1,506.3	190.6	107.9	395.1	271.3	271.0	1,045.3	2,742.2	235.5	17.1	1,540.4	1,793.0
2011	1,479.2	192.2	92.7	385.9	277.1	271.1	1,040.0	2,698.2	258.8	22.2	1,540.1	1,821.1
2012	1,519.4	189.1	72.4	374.0	259.0	245.5	950.9	2,659.4	259.0	22.0	1,561.1	1,842.1
2013	1,528.9	181.3	78.1	361.7	251.6	234.4	925.8	2,636.0	260.1	20.4	1,572.1	1,852.6
2014	1,600.4	144.4	71.0	348.7	234.8	211.6	866.1	2,610.9	279.9	17.2	1,563.4	1,860.5
2015	1,630.0	129.2	63.6	343.7	236.9	186.7	830.9	2,590.1	297.0	16.7	1,551.5	1,865.2
2016	1,668.2	92.3	62.0	324.0	238.6	187.6	812.2	2,543.1	320.9	14.8	1,531.6	1,867.3

Table 3.3: Labour force participation of the population over 14 years, females, in thousands^a

^a Annual average figures.

Note: Up to the year 1999, weighting is based on the 1990 population census. From 2000 onwards the 2001 population census is used in its original form. After the 2011 Census the post-2000 population weights have been updated using the new census data. From December 2014 grossing up of LFS data has been based on the adjusted population number of the 2011 census. To ensure comparability previous estimates have been modified by the new weighting system dating back to 2006.

Data on 'employed' includes conscripts and those working while receiving pension or child support. The data on students for 1995–97 are estimates.

'Other inactive' is a residual category calculated by deducting the sum of the figures in the indicated categories from the mid-year population, so it includes the institutional population not observed by MEF. The population weights have been corrected using the 2011 Census data.

Source: Pensioners: 1980–91: *NYUFIG*, 1992–: *KSH MEF*. Child care recipients: up to the year 1997 *TB* and estimation, after 1997 *MEF*. Unemployment: 1990–91: *NFSZ REG*, 1992–: *KSH MEF*.

			Po	pulation o and fem	f males 15–5 ale 15–54	59			Poj	oulation o and fema	f males over 5 ale over 54	;9
					Inactive						Pensioner.	
Year	Employed	Unem- ployed	Pensioner	Full time student	On child care leave	Other inactive	Inactive total	Total	Employed	Unem- ployed	other inactive	Total
1980	79.4	0.0	4.9	6.0	4.2	5.5	20.6	100.0	25.9	0.0	74.1	100.0
1990	75.9	1.0	4.8	9.2	4.2	5.0	23.1	100.0	15.1	0.0	84.9	100.0
1995	58.7	6.7	8.1	11.9	4.7	9.8	34.5	100.0	4.7	0.3	95.0	100.0
2000	61.4	4.3	8.5	11.8	4.6	9.4	34.3	100.0	5.4	0.1	94.5	100.0
2001	61.4	3.8	8.5	11.8	4.7	9.9	34.8	100.0	5.8	0.1	94.1	100.0
2002	61.2	3.9	8.3	12.1	4.7	9.8	35.0	100.0	6.7	0.1	93.1	100.0
2003	61.4	4.0	8.0	12.1	4.7	9.8	34.6	100.0	8.3	0.2	91.5	100.0
2004	60.7	4.1	8.0	12.3	4.7	10.3	35.2	100.0	9.6	0.2	90.2	100.0
2005	60.8	4.9	7.5	12.3	4.6	9.8	34.3	100.0	9.8	0.3	89.8	100.0
2006	61.3	5.2	6.9	13.5	4.3	8.7	33.5	100.0	9.8	0.3	89.8	100.0
2007	61.0	5.1	6.9	13.8	4.6	8.7	33.9	100.0	9.9	0.3	89.8	100.0
2008	60.4	5.3	6.6	13.7	4.7	9.2	34.3	100.0	9.7	0.4	89.8	100.0
2009	58.9	6.8	6.1	13.6	4.8	9.8	34.3	100.0	10.2	0.6	89.3	100.0
2010	58.6	7.7	5.7	13.7	4.7	9.5	33.7	100.0	11.2	0.7	88.1	100.0
2011	59.2	7.6	5.1	13.5	4.8	9.6	33.1	100.0	12.1	0.9	87.0	100.0
2012	61.1	7.8	4.5	13.4	4.6	8.5	31.1	100.0	11.9	0.9	87.2	100.0
2013	62.6	7.3	4.4	13.0	4.5	8.2	30.1	100.0	12.2	0.9	86.9	100.0
2014	66.3	5.7	4.0	12.5	4.2	7.3	28.0	100.0	13.5	0.9	85.6	100.0
2015	68.1	5.1	3.6	12.4	4.3	6.6	26.9	100.0	15.0	0.9	84.1	100.0
2016	70.4	3.9	3.3	12.0	4.4	6.6	26.3	100.0	17.1	0.8	82.1	100.0

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Table 5.4. Labour Torce	Darticidatioi	i oi the bobulatio	n over 14 vears	s. Der cent
	P			,

Source: Pensioners: 1980–90: *NYUFIG*, 1995–: *KSH MEF*. Child care recipients: up to the year 1995 *TB* and estimation, from 2000 *MEF*. Unemployment: 1990: *NFSZ REG*, 1995–: *KSH MEF*.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent03_04





Source: Pensioners: 1990–91: NYUFIG, 1992–: KSH MEF. Child care recipients: up to the year 1997 TB and estimation, after 1997 MEF. Unemployment: 1990–91: NFSZ REG, 1992–: KSH MEF.

			Po		Population of males 60 and above							
		llnem-			Inactive					llnem-	Pensioner,	
Year	Employed	ployed	Pensioner	Full time student	On child care leave	Other inactive	Inactive total	Total	Employed	ployed	other inactive	Total
1980	85.4	0.0	5.4	6.1	0.0	3.1	14.6	100.0	35.0	0.0	65.0	100.0
1990	81.0	1.2	6.0	9.1	0.0	2.6	17.8	100.0	15.7	0.0	84.3	100.0
1995	63.6	8.2	8.9	11.6	0.2	7.5	28.2	100.0	4.7	0.3	95.0	100.0
1996	63.4	7.7	9.2	11.8	0.1	7.8	28.9	100.0	3.7	0.2	96.1	100.0
1997	63.7	6.7	9.7	11.9	0.0	7.9	29.6	100.0	3.3	0.2	96.4	100.0
1998	63.7	5.9	10.9	11.1	0.0	8.4	30.4	100.0	3.4	0.4	96.2	100.0
1999	65.5	5.4	9.9	10.7	0.1	8.3	29.1	100.0	4.6	0.1	95.4	100.0
2000	65.5	5.0	9.9	11.3	0.1	8.2	29.5	100.0	5.0	0.1	94.9	100.0
2001	65.6	4.5	9.8	11.1	0.1	8.9	29.9	100.0	5.1	0.1	94.8	100.0
2002	65.5	4.3	9.7	11.7	0.2	8.6	30.1	100.0	5.6	0.1	94.3	100.0
2003	65.5	4.3	9.3	11.6	0.1	9.1	30.1	100.0	6.5	0.1	93.4	100.0
2004	65.0	4.3	9.3	11.8	0.1	9.5	30.7	100.0	7.8	0.1	92.1	100.0
2005	64.9	5.0	8.8	11.9	0.2	9.1	30.0	100.0	7.9	0.1	92.0	100.0
2006	65.8	5.2	8.2	12.8	0.1	7.9	29.0	100.0	7.2	0.1	92.6	100.0
2007	65.5	5.2	8.3	13.0	0.1	7.9	29.3	100.0	7.4	0.1	92.5	100.0
2008	64.7	5.5	8.3	13.0	0.1	8.4	29.8	100.0	7.0	0.1	92.8	100.0
2009	62.6	7.3	7.7	13.0	0.1	9.2	30.1	100.0	7.3	0.2	92.5	100.0
2010	61.8	8.3	7.3	13.2	0.1	9.2	29.8	100.0	7.2	0.3	92.6	100.0
2011	63.1	8.0	6.6	12.9	0.1	9.3	28.9	100.0	7.8	0.3	91.9	100.0
2012	64.6	8.4	6.1	12.9	0.1	7.8	27.0	100.0	7.6	0.4	92.0	100.0
2013	66.6	7.7	5.6	12.4	0.1	7.6	25.7	100.0	8.7	0.5	90.8	100.0
2014	70.7	5.8	5.0	11.7	0.1	6.7	23.6	100.0	10.4	0.9	88.7	100.0
2015	72.5	5.1	4.5	11.6	0.1	6.1	22.4	100.0	13.3	1.0	85.7	100.0
2016	74.6	4.0	4.1	11.3	0.1	5.9	21.4	100.0	16.8	0.8	82.3	100.0

Table 3.5: Labour force participation of the population over 14 years, males, per cent

Source: Pensioners: 1980–90: *NYUFIG*, 1995–: *KSH MEF*. Child care recipients: up to the year 1997 *TB* and estimation, after 1997 *MEF*. Unemployment: 1990: *NFSZ REG*, 1995–: *KSH MEF*.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent03_05





Source: Pensioners: 1990–91: *NYUFIG*, 1992–: *KSH MEF*. Child care recipients: up to the year 1997 *TB* and estimation, after 1997 *MEF*. Unemployment: 1990–91: *NFSZ REG*, 1992–: *KSH MEF*.

				•	•			-				
			Pop	oulation of	females 15-	54			Popula	tion of fen	nales 55 and	above
					Inactive						Pensioner.	
Year	Employed	Unem- ployed	Pensioner	Full time student	On child care leave	Other inactive	Inactive total	Total	Employed	Unem- ployed	other inactive	Total
1980	72.8	0.0	4.3	5.9	8.8	8.2	27.2	100.0	21.1	0.0	78.9	100.0
1990	70.3	0.9	3.3	9.3	8.7	7.6	28.9	100.0	14.8	0.0	85.2	100.0
1995	53.4	5.2	7.3	12.2	9.6	12.3	41.4	100.0	4.7	0.3	95.1	100.0
1996	52.8	5.2	7.6	12.6	9.8	12.0	42.0	100.0	4.8	0.3	94.9	100.0
1997	52.6	4.5	8.1	12.9	9.9	12.0	42.9	100.0	4.7	0.3	95.0	100.0
1998	55.0	4.1	8.4	12.0	10.2	10.4	40.9	100.0	4.1	0.3	95.6	100.0
1999	56.6	3.9	7.7	11.7	10.1	10.0	39.5	100.0	4.9	0.1	95.0	100.0
2000	56.9	3.5	7.0	12.5	9.5	10.6	39.5	100.0	5.7	0.1	94.2	100.0
2001	56.8	3.1	7.0	12.5	9.7	10.9	40.1	100.0	6.2	0.1	93.7	100.0
2002	56.4	3.4	6.9	12.7	9.7	11.0	40.2	100.0	7.3	0.2	92.5	100.0
2003	56.9	3.5	6.6	12.5	9.8	10.6	39.6	100.0	9.2	0.2	90.6	100.0
2004	56.0	3.9	6.5	12.8	9.7	11.2	40.2	100.0	10.4	0.3	89.3	100.0
2005	56.2	4.8	6.0	12.8	9.6	10.6	38.9	100.0	10.8	0.4	88.8	100.0
2006	56.3	5.2	5.5	14.3	9.0	9.7	38.5	100.0	11.1	0.4	88.5	100.0
2007	55.9	5.0	5.4	14.6	9.5	9.6	39.1	100.0	11.1	0.4	88.4	100.0
2008	55.7	5.1	4.8	14.5	9.9	10.1	39.2	100.0	11.1	0.6	88.4	100.0
2009	54.7	6.2	4.3	14.3	10.0	10.4	39.1	100.0	11.6	0.7	87.7	100.0
2010	54.9	7.0	3.9	14.4	9.9	9.9	38.1	100.0	13.1	1.0	85.9	100.0
2011	54.8	7.1	3.4	14.3	10.3	10.0	38.1	100.0	14.2	1.2	84.6	100.0
2012	57.1	7.1	2.7	14.1	9.7	9.2	36.0	100.0	14.1	1.2	84.7	100.0
2013	58.0	6.9	3.0	13.7	9.5	8.8	35.1	100.0	14.0	1.1	84.9	100.0
2014	61.3	5.5	2.8	13.4	9.0	8.1	33.2	100.0	15.0	0.9	84.0	100.0
2015	62.9	5.0	2.5	13.3	9.1	7.2	32.1	100.0	15.9	0.9	83.2	100.0
2016	65.6	3.6	2.4	12.7	9.4	7.4	31.9	100.0	17.2	0.8	82.0	100.0

Table 3.6: Labour force participation of the population over 14 years, females, per cent

Source: Pensioners: 1980-90: NYUFIG, 1995-: KSH MEF. Child care recipients: up to the

year 1997 TB and estimation, after 1997 MEF. Unemployment: 1990: NFSZ REG, 1995-: KSH MEF.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent03_06



Figure 3.3: Labour force participation of population for females 15-54

Source: Pensioners: 1990–91: *NYUFIG*, 1992–: *KSH MEF*. Child care recipients: up to the year 1997 *TB* and estimation, after 1997 *MEF*. Unemployment: 1990–91: *NFSZ REG*, 1992–: *KSH MEF*.

		•	0				`		0 /			
	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Together												
In work	3,852.2	3,862.5	3,831.6	3,769.3	3,681.5	3,660.3	3,690.1	3,748.4	3,824.5	4,039.5	4,159.5	4,298.5
Unemployed	488.2	470.4	450.2	476.7	591.3	670.7	675.8	700.4	666.5	538.8	454.6	366.3
Students, pupils	792.0	846.3	861.1	863.7	854.8	854.6	842.2	811.2	772.5	733.5	710.3	675.6
Pensioner	755.6	622.9	592.2	635.6	627.6	599.3	582.0	630.3	613.6	557.5	477.5	420.1
Disabled	359.7	506.8	554.4	525.8	498.9	488.4	455.1	356.7	335.7	317.7	318.0	303.1
On child care leave	272.4	275.5	286.2	295.0	293.0	289.3	290.2	265.0	259.1	237.0	236.9	236.4
Dependent	134.6	115.2	111.9	104.0	101.9	95.3	104.3	93.1	96.9	85.3	91.7	93.7
Out of work for other reasons	160.0	107.7	101.8	101.7	104.9	78.2	78.9	89.1	78.0	78.4	81.9	84.1
Total	6,814.7	6,807.3	6,789.4	6,771.6	6,753.8	6,736.0	6,718.5	6,694.1	6,646.8	6,587.7	6,530.4	6,477.9
Males												
In work	2,088.3	2,106.3	2,095.3	2,056.8	1,993.3	1,958.0	1,985.4	2,009.3	2,065.1	2,186.4	2,256.0	2,331.6
Unemployed	265.2	251.6	242.0	255.8	333.6	375.6	372.2	382.9	364.4	283.7	241.4	198.9
Students, pupils	398.5	418.3	428.4	431.7	430.6	432.7	427.2	416.1	393.4	366.9	354.3	338.2
Pensioner	304.5	234.9	217.4	243.4	246.2	245.6	243.7	254.9	236.7	209.7	167.1	133.1
Disabled	178.7	243.0	269.4	257.9	238.2	234.6	215.7	177.1	161.6	152.5	152.0	149.4
On child care leave	6.1	5.6	4.3	5.6	5.7	6.7	4.5	4.1	4.1	3.1	2.9	3.8
Dependent	7.0	5.4	6.3	6.8	6.8	9.6	10.0	7.0	9.8	8.3	9.4	8.9
Out of work for other reasons	80.1	55.1	51.8	51.6	49.8	36.1	35.8	40.8	37.1	36.0	39.8	39.2
Total	3,328.4	3,320.2	3,314.9	3,309.6	3,304.2	3,298.9	3,294.4	3,292.2	3,272.1	3,246.7	3,222.9	3,203.1
Females												
In work	1,763.9	1,756.3	1,736.3	1,712.4	1,688.2	1,702.2	1,704.7	1,739.1	1,759.4	1,853.1	1,903.6	1,967.0
Unemployed	223.0	218.8	208.3	220.9	257.6	295.1	303.6	317.5	302.1	255.0	213.2	167.4
Students, pupils	393.5	428.0	432.7	432.0	424.2	421.9	415.0	395.1	379.0	366.6	356.0	337.4
Pensioner	451.1	388.0	374.8	392.2	381.4	353.7	338.2	375.4	376.9	347.8	310.3	287.0
Disabled	181.0	263.9	285.0	267.9	260.7	253.8	239.5	179.6	174.1	165.2	166.0	153.7
On child care leave	266.3	269.9	281.9	289.4	287.3	282.6	285.7	260.9	255.0	233.8	233.9	232.6
Dependent	127.6	109.7	105.6	97.2	95.1	85.7	94.3	86.1	87.2	77.0	82.3	84.7
Out of work for other reasons	79.9	52.6	50.0	50.1	55.1	42.1	43.1	48.3	40.9	42.4	42.2	44.9
Total	3,486.3	3,487.1	3,474.5	3,462.1	3,449.6	3,437.1	3,424.1	3,401.9	3,374.7	3,341.1	3,307.5	3,274.8

Table 3.7: Population aged 15-64 by labour market status (self-categorised), in thousands

Source: KSH MEF.

Together		
In work 56.5 56.7 56.4 55.7 54.5 54.3 54.9 56.0 57.5	61.3 63.	66.4
Unemployed 7.2 6.9 6.6 7.0 8.8 10.0 10.1 10.5 10.0	8.2 7.) 5.7
Students, pupils 11.6 12.4 12.7 12.8 12.7 12.7 12.5 12.1 11.6	11.1 10.	9 10.4
Pensioner 11.1 9.2 8.7 9.4 9.3 8.9 8.7 9.4 9.2	8.5 7.	6.5
Disabled 5.3 7.4 8.2 7.8 7.4 7.3 6.8 5.3 5.1	4.8 4.	9 4.7
On child care leave 4.0 4.0 4.2 4.4 4.3 4.3 4.0 3.9	3.6 3.	3.6
Dependent 2.0 1.7 1.6 1.5 1.5 1.4 1.6 1.4 1.5	1.3 1.	1.4
Out of work for other reasons 2.3 1.6 1.5 1.6 1.2 1.2 1.3 1.2	1.2 1.	3 1.3
Total 100.0 100.0 100.0 100.0 100.0 100.0 100.0 100.0 100.0 1	100.0 100.) 100.0
Males		
In work 62.7 63.4 63.2 62.1 60.3 59.4 60.3 61.0 63.1	67.3 70.) 72.8
Unemployed 8.0 7.6 7.3 7.7 10.1 11.4 11.3 11.6 11.1	8.7 7.	6.2
Students, pupils 12.0 12.6 12.9 13.0 13.0 13.1 13.0 12.6 12.0	11.3 11.	10.6
Pensioner 9.1 7.1 6.6 7.4 7.4 7.4 7.4 7.7 7.2	6.5 5.	2 4.2
Disabled 5.4 7.3 8.1 7.8 7.2 7.1 6.5 5.4 4.9	4.7 4.	4.7
On child care leave 0.2 0.2 0.1 0.2 0.2 0.1 0.1 0.1	0.1 0.	0.1
Dependent 0.2 0.2 0.2 0.2 0.2 0.3 0.3 0.2 0.3	0.3 0.3	0.3
Out of work for other reasons 2.4 1.7 1.6 1.6 1.5 1.1 1.1 1.2 1.1	1.1 1.1	2 1.2
Total 100.0 100.0 100.0 100.0 100.0 100.0 100.0 100.0 100.0 1	100.0 100.	100.0
Females		
In work 50.6 50.4 50.0 49.5 48.9 49.5 49.8 51.1 52.1	55.5 57.	60.1
Unemployed 6.4 6.3 6.0 6.4 7.5 8.6 8.9 9.3 9.0	7.6 6.	5.1
Students, pupils 11.3 12.3 12.5 12.5 12.3 12.3 12.1 11.6 11.2	11.0 10.	3 10.3
Pensioner 12.9 11.1 10.8 11.3 11.1 10.3 9.9 11.0 11.2	10.4 9.4	8.8
Disabled 5.2 7.6 8.2 7.7 7.6 7.4 7.0 5.3 5.2	4.9 5.) 4.7
On child care 7.6 7.7 8.1 8.4 8.3 8.2 8.3 7.7 7.6 leave 7.6 7.7 8.1 8.4 8.3 8.2 8.3 7.7 7.6	7.0 7.	. 7.1
Dependent 3.7 3.1 3.0 2.8 2.8 2.5 2.8 2.5 2.6	2.3 2.	2.6
Out of work for other reasons 2.3 1.5 1.4 1.4 1.6 1.2 1.3 1.4 1.2	1.3 1.3	1.4
Total 100.0 100.0 100.0 100.0 100.0 100.0 100.0 1	100.0 100.0	100.0

Table 3.8: Population aged 15-64 by labour market status (self-categorised), per cent

Source: KSH MEF.

Year	In thousands	1992 = 100	Annual changes	Employment ratio ^a
1980	5,458.2	133.7		65.3
1990	4,880.0	119.5		59.0
1991	4,520.0	110.7	-7.4	54.4
1992	4,082.7	100.0	-9.7	49.0
1993	3,827.0	93.7	-6.2	45.8
1994	3,751.5	91.9	-2.0	44.8
1995	3,678.8	90.1	-1.9	43.9
1996	3,648.2	89.4	-0.9	43.6
1997	3,646.4	89.3	0.0	43.6
1998	3,697.8	90.6	1.4	44.3
1999	3,811.4	93.4	3.2	45.7
2000	3,849.1	94.3	1.0	46.2
2001	3,883.3	95.1	0.3	45.6
2002	3,883.7	95.1	0.0	45.6
2003	3,921.9	96.1	1.2	46.2
2004	3,900.4	95.5	-0.5	45.8
2005	3,901.5	95.6	0.0	45.7
2006	3,928.4	96.2	0.7	46.0
2007	3,902.0	95.6	-0.7	45.7
2008	3,848.3	94.3	-1.4	45.0
2009	3,747.8	91.8	-2.6	43.9
2010	3,732.4	91.4	-0.4	43.7
2011	3,759.0	92.1	0.7	44.2
2012	3,827.2	93.7	1.8	45.1
2013	3,892.8	95.3	1.7	46.0
2014	4,100.9	100.4	5.3	48.6
2015	4,210.5	103.1	2.7	50.0
2016	4,351.7	106.7	3.4	51.9

Table 4.1: Employment

^a Per cent of the population over 14 years of age.

Source: 1980–91: KSH MEM, 1992–: KSH MEF.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent04_01



Figure 4.1: Employed

Online data source in xls format: http://www.bpdata.eu/mpt/2017ena04_01

	Ма	les	Fem	ales	Share of females
Year	In thousands	1992 = 100	In thousands	1992 = 100	(%)
1980	3,015.8	136.0	2,442.4	131.0	44.7
1990	2,648.0	119.4	2,232.0	119.7	45.7
1991	2,442.0	110.1	2,078.0	111.5	46.0
1992	2,218.2	100.0	1,864.5	100.0	45.7
1993	2,077.0	93.6	1,750.0	93.9	45.7
1994	2,055.0	92.6	1,696.5	91.0	45.2
1995	2,049.6	92.4	1,629.2	87.4	44.3
1996	2,036.3	91.8	1,611.9	86.5	44.2
1997	2,043.5	92.1	1,602.9	86.0	44.0
1998	2,041.7	92.0	1,656.1	88.8	44.8
1999	2,103.1	94.8	1,708.4	91.6	44.8
2000	2,122.4	95.7	1,726.7	92.6	44.9
2001	2,128.7	96.0	1,754.6	94.1	45.2
2002	2,125.6	95.8	1,758.1	94.3	45.3
2003	2,126.5	95.6	1,795.4	96.2	45.8
2004	2,117.3	95.5	1,783.1	95.6	45.7
2005	2,116.1	95.4	1,785.4	95.8	45.8
2006	2,138.6	96.4	1,789.8	96.0	45.6
2007	2,129.3	96.0	1,772.7	95.1	45.4
2008	2,093.6	94.4	1,754.7	94.1	45.6
2009	2,025.1	91.3	1,722.8	92.4	46.0
2010	1,992.5	89.8	1,739.8	93.3	46.6
2011	2,021.0	91.1	1,738.0	93.2	46.2
2012	2,048.8	92.4	1,778.4	95.4	46.5
2013	2,103.7	94.8	1,789.0	96.0	46.0
2014	2,220.5	100.1	1,880.4	100.9	45.9
2015	2,283.5	103.0	1,927.0	103.4	45.8
2016	2,362.5	106.5	1,989.1	106.7	45.7

Table 4.2: Employment by gender

Source: 1980–91: *KSH MEM*, 1992–: *KSH MEF*.





	15-19	20-24	25-49	50-54	55-59	60+	Tatal	
Year	years old							
1990	5.0	10.8	64.1	8.6	6.8	4.7	100.0	
2000	1.5	12.4	67.3	10.6	6.4	1.8	100.0	
2001	1.2	10.4	68.6	11.1	6.7	2.0	100.0	
2002	0.9	9.4	69.4	11.3	6.9	2.1	100.0	
2003	0.7	8.6	69.1	11.8	7.3	2.5	100.0	
2004	0.7	7.4	69.5	12.0	7.3	3.0	100.0	
2005	0.6	6.8	68.9	12.7	7.9	3.1	100.0	
2006	0.6	6.7	71.1	10.3	8.5	2.8	100.0	
2007	0.5	6.7	71.3	10.2	8.4	2.9	100.0	
2008	0.5	6.4	71.2	10.6	8.5	2.8	100.0	
2009	0.4	5.7	70.6	10.9	9.3	3.1	100.0	
2010	0.3	5.8	70.5	10.8	9.8	2.8	100.0	
2011	0.3	5.5	69.8	10.9	10.0	3.5	100.0	
2012	0.3	5.5	69.4	10.7	10.7	3.4	100.0	
2013	0.4	6.1	68.6	10.3	10.7	3.9	100.0	
2014	0.5	6.4	68.2	9.9	10.5	4.5	100.0	
2015	0.7	6.3	67.3	10.0	10.1	5.8	100.0	
2016	0.7	6.7	66.1	9.9	9.5	7.2	100.0	

Table 4.3: Composition of the employed by age groups, males, per cent

Source: 1990: Census based estimates. 2000-: KSH MEF.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent04_03

Table 4.4: Composition of the employed by age groups, females, per cent

	15-19	20-24	25-49	50-54	55+	Total
Year			years old			10191
1990	5.2	8.6	66.2	10.0	10.0	100.0
2000	1.4	11.1	69.6	12.7	5.2	100.0
2001	1.1	9.6	70.5	13.1	5.7	100.0
2002	0.8	9.2	69.4	13.8	6.8	100.0
2003	0.5	8.2	68.8	14.0	8.5	100.0
2004	0.5	7.1	68.2	14.6	9.7	100.0
2005	0.4	6.3	67.7	15.4	10.2	100.0
2006	0.4	6.0	70.1	12.9	10.6	100.0
2007	0.3	5.8	70.0	13.1	10.8	100.0
2008	0.3	5.6	69.8	13.4	10.9	100.0
2009	0.2	5.4	69.1	13.5	11.8	100.0
2010	0.3	5.3	67.4	13.6	13.4	100.0
2011	0.2	5.1	66.4	13.4	14.9	100.0
2012	0.2	5.2	66.6	13.4	14.6	100.0
2013	0.3	5.1	67.1	13.1	14.4	100.0
2014	0.4	5.6	66.4	12.7	14.9	100.0
2015	0.4	6.1	65.6	12.5	15.4	100.0
2016	0.5	6.0	65.2	12.2	16.1	100.0

Source: 1990: Census based estimates. 2000-: KSH MEF.
Year	8 grades of primary school or less	Vocational school	Secondary school	College, university	Total
2000	16.1	41.6	26.7	15.6	100.0
2001	15.6	42.8	26.0	15.6	100.0
2002	14.6	43.2	26.4	15.8	100.0
2003	14.0	41.3	27.7	17.0	100.0
2004	13.0	40.4	28.0	18.6	100.0
2005	13.0	40.8	27.7	18.5	100.0
2006	12.3	41.0	28.2	18.5	100.0
2007	11.7	40.7	28.8	18.8	100.0
2008	11.7	39.4	29.1	19.8	100.0
2009	10.9	38.7	30.1	20.3	100.0
2010	10.6	38.3	30.6	20.5	100.0
2011	10.7	37.2	30.2	21.9	100.0
2012	10.6	36.8	30.1	22.5	100.0
2013	10.2	37.1	30.1	22.6	100.0
2014	11.1	35.8	30.6	22.5	100.0
2015	11.8	34.5	31.0	22.7	100.0
2016	11.9	34.6	31.6	21.9	100.0

Table 4.5: Composition of the employed by level of education, males, per cent

Source: KSH MEF.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent04_05

Year	8 grades of primary school or less	Vocational school	Secondary school	College, university	Total
2000	19.1	20.9	40.8	19.2	100.0
2001	19.1	21.3	40.3	19.3	100.0
2002	18.5	21.5	40.2	19.8	100.0
2003	16.4	21.5	40.9	21.2	100.0
2004	15.9	20.5	40.2	23.4	100.0
2005	15.4	20.2	40.0	24.4	100.0
2006	14.2	20.7	40.0	25.1	100.0
2007	13.5	21.2	40.0	25.3	100.0
2008	13.3	20.3	39.2	27.2	100.0
2009	12.5	19.8	39.3	28.4	100.0
2010	12.3	20.3	38.8	28.6	100.0
2011	11.7	20.1	38.0	30.2	100.0
2012	11.0	19.5	38.4	31.1	100.0
2013	10.9	19.6	38.1	31.4	100.0
2014	11.4	19.4	37.8	31.5	100.0
2015	11.5	19.1	37.4	32.0	100.0
2016	12.0	18.4	38.3	31.3	100.0

Table 4.6: Composition of the employed by level of education, females, per cent

Source: KSH MEF.

Year	Employees	Member of cooperatives	Member of other partnerships	Self-employed and assisting family members	Total
2002	3,337.2	22.5	109.9	401.0	3,870.6
2003	3,399.2	8.6	114.7	399.4	3,921.9
2004	3,347.8	8.1	136.6	407.8	3,900.3
2005	3,367.3	5.8	146.7	381.7	3,901.5
2006	3,428.9	4.8	128.0	366.7	3,928.4
2007	3,415.5	4.7	123.9	357.9	3,902.0
2008	3,378.4	2.6	120.9	346.4	3,848.3
2009	3,274.9	2.5	131.7	338.7	3,747.8
2010	3,272.7	2.9	137.6	319.3	3,732.5
2011	3,302.5	2.0	133.3	321.2	3,759.0
2012	3,378.1	2.3	144.3	302.5	3,827.2
2013	3,453.9	3.3	156.6	279.0	3,892.8
2014	3,652.0	3.6	157.3	288.0	4,100.9
2015	3,753.8	1.7	150.3	304.7	4,210.5
2016	3,884.4	0.9	147.1	319.2	4,351.6

Table 4.7: Empl	oved by em	nplovment statu	s. in thousands
			- ,

Note: Conscripts are excluded. The participants of winter-time training programmes within the Public Works Programme are accounted as employees.

Source: KSH MEF.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent04_07

Table 4.8: Composition of the employed persons by employment status, per cent

Year	Employees	Member of cooperatives	Member of other partnerships	Self-employed and assisting family members	Total
2002	86.2	0.6	2.8	10.4	100.0
2003	86.7	0.2	2.8	10.3	100.0
2004	85.8	0.2	3.5	10.5	100.0
2005	86.3	0.1	3.8	9.8	100.0
2006	87.3	0.1	3.2	9.4	100.0
2007	87.6	0.1	3.1	9.2	100.0
2008	87.7	0.1	3.2	9.0	100.0
2009	87.5	0.1	3.6	8.8	100.0
2010	87.7	0.1	3.7	8.5	100.0
2011	87.9	0.0	3.5	8.5	100.0
2012	88.3	0.1	3.8	7.9	100.0
2013	88.9	0.1	4.0	7.0	100.0
2014	89.1	0.1	4.0	6.8	100.0
2015	89.1	0.0	3.6	7.3	100.0
2016	89.3	0.0	3.4	7.3	100.0

Note: Conscripts are excluded. Those, who participate in the public employment supplementary training programme and are considered as employed according to EU recommendations, are included in the total number of employed among employees (contrary to the practice of STADAT, where these persons are excluded from the total number of employed by status in employment). Source: *KSH MEF*.

		2013			2014			2015			2016	
	Males	Fe- males	To- gether									
Agriculture, forestry and fishing	5.1	1.9	3.5	5.0	1.7	3.5	5.3	1.9	3.7	5.4	1.9	3.8
Mining and quarrying	0.4	0.1	0.2	0.4	0.1	0.3	0.4	0.1	0.2	0.3	0.1	0.2
Manufacturing	26.7	18.0	22.6	28.1	18.0	23.3	27.4	18.0	23.0	27.5	18.1	23.1
Electricity, gas, steam and air conditioning supply	1.3	0.5	0.9	1.4	0.6	1.0	1.3	0.4	0.9	1.2	0.5	0.9
Water supply; sewerage, waste management and remediation activities	2.6	0.8	1.7	2.2	0.7	1.5	2.1	0.7	1.5	2.3	0.7	1.5
Construction	10.1	0.9	5.7	10.0	1.0	5.7	10.2	0.9	5.8	10.1	0.9	5.8
Wholesale and retail trade; repair of motor vehicles and motorcycles	10.3	15.6	12.8	10.2	15.5	12.7	9.6	15.2	12.3	9.7	14.6	12.0
Transportation and storage	9.7	3.8	6.9	9.1	3.8	6.6	9.0	3.7	6.5	9.4	3.5	6.6
Accommodation and food service activities	3.0	5.0	4.0	3.0	5.2	4.1	3.5	5.3	4.4	3.8	5.1	4.4
Information and commu- nication	3.2	1.9	2.6	3.0	1.8	2.4	3.1	1.5	2.4	3.3	1.7	2.6
Financial and insurance activities	1.8	3.3	2.5	1.6	3.0	2.3	1.3	3.0	2.1	1.5	3.0	2.2
Real estate activities	0.5	0.5	0.5	0.4	0.4	0.4	0.5	0.4	0.4	0.4	0.5	0.5
Professional, scientific and technical activities	2.2	3.7	2.9	2.0	3.5	2.7	1.9	3.5	2.7	1.8	3.3	2.5
Administrative and sup- port service activities	4.3	2.8	3.6	4.1	3.0	3.6	4.3	2.9	3.6	4.2	3.2	3.7
Public administration and defence; compulsory social security	10.1	11.1	10.6	10.5	11.6	11.0	10.9	13.0	11.9	10.9	13.5	12.1
Education	3.8	14.2	8.8	3.8	14.1	8.7	3.6	13.6	8.3	3.2	13.7	8.1
Human health and social work activities	2.6	12.2	7.2	2.5	11.9	7.0	2.5	11.6	6.8	2.4	11.7	6.8
Arts, entertainment and recreation	1.1	1.6	1.3	1.5	1.6	1.5	1.7	2.0	1.8	1.4	2.1	1.7
Other services	1.2	2.3	1.8	1.2	2.4	1.8	1.2	2.3	1.7	1.2	2.1	1.6
Total	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
Source: KSH MEF.												

Table 4.9: Composition of employed persons by sector, by gender, per cent

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent04_09

Table 4.10: Employed in their present job for 0–6 months, per cent

	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Hungary	7.2	6.3	6.6	7.2	6.8	7.0	6.8	7.5	7.6	7.4	7.9	7.3	8.4	9.1	8.9	8.4	7.5
Source: MEF, IV. quarterly waves.																	

	Less than 20	20-49	50-249	250-999	1000 and more
Year			employees		
2002	21.6	14.0	21.5	20.1	22.9
2003	23.0	15.3	20.5	19.3	21.8
2004	23.6	14.8	21.3	18.3	22.0
2005	27.0	15.0	20.5	17.5	20.0
2006	15.7	10.7	25.7	24.3	23.6
2007	25.2	14.2	20.0	18.4	22.2
2008	26.0	15.7	20.7	18.9	18.6
2009	23.4	15.7	19.7	18.4	22.8
2010	23.5	15.7	18.6	18.0	24.2
2011	24.9	15.6	18.5	17.7	23.4
2012	24.2	14.7	18.3	18.6	24.1
2013	23.2	14.5	18.1	19.0	25.2
2014	23.8	15.0	18.4	19.2	23.5
2015	24.0	15.4	18.5	17.9	24.2
2016	24.9	15.9	18.0	16.9	24.3

Table 4.11: Distribution of employees in the competitive sector^a by firm size, per cent

^a Firms employing 5 or more workers.

Source: NFSZ BT.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent04_11

Table 1.12. Employees of the competitive seeter by the share of foreign employees of the competitive seeter by the share of the set

Share of foreign ownership	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
100%	17.7	16.5	17.7	18.6	19.0	19.4	20.4	17.5	19.2	20.2	21.1	21.8	22.9	20.6	20.8
Majority	9.2	8.8	7.8	8.5	7.5	7.4	6.4	6.3	5.4	5.7	6.5	7.8	5.1	5.6	4.7
Minority	3.6	3.9	3.8	3.1	2.2	2.9	2.2	1.7	1.9	1.6	1.5	2.9	2.2	1.9	1.8
0%	69.5	70.8	70.7	69.8	71.3	70.3	71.0	74.6	73.5	72.4	70.9	67.5	69.9	71.9	72.6

^a Firms employing 5 or more workers.

Source: NFSZ BT.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent04_12





Year	15-19	20-24	25-49	50-54	55-59	60-64	65-74	Total
1998	11.4	59.9	78.8	66.0	38.3	10.0	3.2	54.4
1999	10.6	60.3	80.5	69.0	44.0	10.4	3.8	56.2
2000	8.4	58.9	80.9	69.6	49.6	11.8	3.8	56.8
2001	7.9	56.7	81.6	68.2	51.3	13.1	3.1	57.1
2002	5.6	53.1	81.9	68.6	52.8	14.4	3.4	57.1
2003	4.8	51.8	82.2	69.7	55.2	16.8	3.8	57.6
2004	4.5	46.5	82.7	69.7	54.0	20.1	4.3	57.5
2005	4.0	43.6	82.5	70.1	56.6	20.9	4.2	57.4
2006	4.1	44.0	83.1	70.7	58.5	18.9	4.2	58.0
2007	3.7	44.0	83.4	71.0	57.3	18.0	4.7	57.8
2008	3.5	42.0	82.9	71.6	54.5	16.5	4.8	56.9
2009	2.4	36.7	80.5	70.5	56.1	16.7	5.0	55.1
2010	2.2	36.7	79.6	69.0	56.3	16.5	4.7	54.2
2011	2.4	36.1	81.0	71.2	56.9	17.4	4.4	55.0
2012	2.2	35.9	81.5	73.1	61.2	17.0	5.2	55.7
2013	2.8	40.8	82.6	74.2	64.9	21.1	4.9	57.4
2014	3.8	45.6	86.6	76.9	70.6	26.9	4.4	60.8
2015	5.9	46.6	87.9	80.5	73.9	35.3	4.6	62.7
2016	6.2	52.7	89.0	83.0	76.2	44.7	5.9	65.0

Table 4.13: Employment rate of population aged 15–74 by age group, males, per cent

Source: KSH MEF.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent04_13

Table 4.14: Employment rate of population aged 15–74 by age group,

females, per cent Year 15-19 20-24 25-49 50-54 55-59 60-64 65-74 Total 1998 10.7 47.5 13.6 66.3 52.3 5.0 1.2 41.0 1999 8.7 48.1 67.3 59.4 16.2 5.5 1.6 42.3 2000 8.0 45.9 67.8 62.5 20.0 5.1 1.8 43.0 2001 6.3 44.2 68.0 62.1 23.2 5.5 1.3 43.1 2002 4.3 44.2 67.0 64.0 28.3 6.0 1.5 43.3 2003 3.1 41.9 67.8 65.8 35.1 7.3 2.0 44.3 2.7 2004 37.4 67.2 66.0 39.8 9.0 1.9 44.1 2005 2.6 34.7 67.4 66.6 41.7 9.6 1.5 44.2 2006 2.5 33.6 67.8 67.5 42.4 8.5 1.6 44.4 2007 2.0 32.4 67.8 68.1 40.0 9.4 2.2 44.1 2008 31.3 67.8 68.7 38.7 9.8 2.3 43.8 1.8

68.3

69.4

68.8

72.7

74.0

77.9

80.3

81.6

40.7

46.6

49.9

49.7

51.4

56.8

60.0

64.7

Source: KSH MEF.

2009

2010

2011

2012

2013

2014

2015

2016

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent04_14

66.7

66.6

66.2

68.3

69.3

72.3

73.4

75.3

30.0

30.3

30.0

31.3

30.5

35.2

39.9

41.8

1.5

1.9

1.5

1.4

1.7

3.0

2.9

3.9

2.2

2.4

2.6

2.6

2.4

2.3

2.6

2.9

43.1

43.6

43.7

44.9

45.4

48.0

49.5

51.3

9.7

9.5

11.0

11.2

11.1

13.4

17.3

21.9

Year	8 grades of primary school or less	Vocational school	Secondary school	College, university	Total
1998	35.0	75.3	67.0	84.9	60.4
1999	33.6	76.8	68.3	86.8	62.4
2000	33.6	77.4	67.9	87.1	63.1
2001	33.0	77.6	67.3	87.4	62.9
2002	32.0	77.6	67.1	85.8	62.9
2003	32.4	76.5	67.8	86.4	63.4
2004	31.0	75.7	67.3	87.1	63.1
2005	31.6	74.7	66.9	86.9	63.1
2006	31.4	75.6	67.7	86.0	63.9
2007	31.0	74.4	67.3	85.6	63.7
2008	31.1	72.4	66.1	84.3	62.7
2009	28.8	69.5	64.6	82.8	60.7
2010	28.1	67.7	64.2	81.8	59.9
2011	29.0	68.0	64.5	83.7	60.7
2012	30.0	68.7	64.6	84.4	61.6
2013	30.8	70.9	67.1	85.3	63.7
2014	36.3	74.8	71.2	87.1	67.8
2015	39.9	77.1	73.2	88.6	70.3
2016	42.5	80.1	76.1	90.5	73.0

Table 4.15: Employment rate of population aged 15–64 by level of education, males, per cent

Source: KSH MEF.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent04_15

Figure 4.4: Activity rate by age groups, males aged 15-64, quarterly





Table 4.16: Employment rate of population aged 15–64 by level of education, females, per cent

Year	8 grades of primary school or less	Vocational school	Secondary school	College, university	Total
1998	26.6	60.5	58.1	76.9	47.3
1999	26.1	61.4	59.0	77.5	49.0
2000	26.0	61.0	59.3	77.8	49.7
2001	26.1	60.8	59.2	77.8	49.8
2002	26.0	60.4	58.6	77.9	49.8
2003	25.3	59.7	59.5	78.3	50.9
2004	25.0	58.8	58.1	78.1	50.7
2005	25.1	57.6	57.9	78.9	51.0
2006	24.3	57.8	57.5	78.0	51.1
2007	23.6	57.2	57.2	75.5	50.7
2008	23.7	55.2	56.1	75.3	50.3
2009	22.7	54.0	54.6	74.2	49.6
2010	23.3	56.2	54.0	74.3	50.2
2011	22.5	56.1	53.9	74.6	50.3
2012	22.6	56.8	56.3	74.3	51.9
2013	23.7	57.1	56.6	74.2	52.6
2014	27.3	60.4	59.1	76.1	55.9
2015	28.7	62.3	61.3	77.3	57.8
2016	31.5	63.4	64.1	80.0	60.2

Source: KSH MEF.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent04_16

Figure 4.5: Activity rate by age groups, females aged 15–64, quarterly



		Unemployment rate		Share of long term
Year	Males	Females	Total	unemployed ^a
1992	10.7	8.7	9.8	
1993	13.2	10.4	11.9	
1994	11.8	9.4	10.7	43.2
1995	11.3	8.7	10.2	50.6
1996	10.7	8.8	9.9	54.4
1997	9.5	7.8	8.7	51.3
1998	8.5	7.0	7.8	48.8
1999	7.5	6.3	7.0	49.5
2000	7.0	5.6	6.4	49.1
2001	6.3	5.0	5.7	46.7
2002	6.1	5.4	5.8	44.9
2003	6.1	5.6	5.9	43.9
2004	6.1	6.1	6.1	45.0
2005	7.0	7.5	7.2	46.2
2006	7.1	7.9	7.5	46.9
2007	7.1	7.7	7.4	48.1
2008	7.7	8.0	7.8	48.1
2009	10.3	9.7	10.0	42.9
2010	11.6	10.7	11.2	50.6
2011	11.1	11.0	11.0	49.4
2012	11.3	10.6	11.0	47.0
2013	10.2	10.1	10.2	50.4
2014	7.6	7.9	7.7	49.5
2015	6.6	7.0	6.8	47.6
2016	5.1	5.1	5.1	48.4

Table 5.1: Unemployment rate by gender and share of long term unemployed, per cent

^a Long term unemployed are those who have been without work for 12 months or more, excluding those who start a new job within 90 days.

Note: Conscripted soldiers are included in the denominator.

Source: KSH MEF.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent05_01





Year	8 grades of primary school or less	Vocational school	Secondary school	College, university	Total
2000	13.4	7.7	4.8	1.6	7.0
2001	13.6	6.4	4.3	1.2	6.3
2002	14.1	6.2	4.0	1.4	6.1
2003	13.6	6.6	3.9	1.6	6.1
2004	14.3	6.4	4.1	1.7	6.1
2005	15.6	7.4	4.9	2.3	7.0
2006	17.3	7.0	5.1	2.6	7.1
2007	18.7	6.8	5.1	2.4	7.1
2008	20.2	7.7	5.2	2.3	7.7
2009	24.6	10.7	7.6	3.6	10.3
2010	27.2	12.2	8.3	4.9	11.6
2011	25.5	12.1	8.3	4.1	11.1
2012	25.3	12.0	9.6	4.2	11.3
2013	24.5	10.8	8.4	3.4	10.2
2014	18.4	7.8	6.2	2.8	7.6
2015	16.7	6.7	5.3	2.2	6.6
2016	13.7	4.9	4.0	1.8	5.1

Table 5.2: Unemployment rate by level of education, males, per cent

Source: KSH MEF.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent05_02

Year	8 grades of primary school or less	Vocational school	Secondary school	College, university	Total
2000	32.9	45.8	17.9	3.4	100.0
2001	36.5	43.2	17.5	2.8	100.0
2002	36.7	43.3	16.7	3.3	100.0
2003	34.0	44.7	17.2	4.1	100.0
2004	33.9	42.6	18.6	4.9	100.0
2005	32.1	43.1	19.0	5.8	100.0
2006	33.4	40.3	19.9	6.4	100.0
2007	35.1	38.6	20.4	5.9	100.0
2008	35.9	39.4	19.2	5.5	100.0
2009	31.2	40.5	21.7	6.6	100.0
2010	30.3	40.5	21.1	8.1	100.0
2011	29.4	41.1	21.9	7.6	100.0
2012	28.1	39.3	24.9	7.6	100.0
2013	29.2	39.3	24.4	7.1	100.0
2014	30.6	37.0	24.5	7.9	100.0
2015	33.4	34.9	24.5	7.2	100.0
2016	34.9	33.2	24.6	7.3	100.0

Table 5.3: Composition of the unemployed by level of education, males, per cent

Source: KSH MEF.

Year	8 grades of primary school or less	Vocational school	Secondary school	College, university	Total
2000	9.1	7.4	4.9	1.5	5.6
2001	8.4	6.4	4.0	1.6	5.0
2002	9.3	6.5	4.4	2.4	5.4
2003	10.5	7.2	4.4	1.9	5.6
2004	10.3	8.0	5.3	2.9	6.1
2005	13.0	9.8	6.7	3.1	7.5
2006	16.2	10.4	6.5	2.7	7.9
2007	16.3	9.7	6.2	3.2	7.7
2008	17.4	9.6	6.8	3.1	8.0
2009	21.6	12.6	7.8	4.1	9.7
2010	22.8	12.6	9.6	4.3	10.7
2011	24.5	12.9	9.9	4.4	11.0
2012	24.4	12.7	9.4	4.7	10.6
2013	22.7	12.8	9.0	4.3	10.1
2014	18.7	9.3	7.1	3.4	7.9
2015	18.1	8.7	5.9	2.6	7.0
2016	12.7	6.8	4.3	1.8	5.1

Table 5.4: Unemployment rate by level of education, females, per cent

Source: KSH MEF.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent05_04

Year	8 grades of primary school or less	Vocational school	Secondary school	College, university	Total
2000	31.8	28.2	35.0	5.0	100.0
2001	33.7	28.0	32.2	6.1	100.0
2002	33.2	26.0	32.2	8.5	100.0
2003	32.7	28.3	32.0	7.0	100.0
2004	27.8	27.4	34.2	10.6	100.0
2005	28.2	27.1	35.2	9.5	100.0
2006	31.8	27.9	32.3	8.0	100.0
2007	31.3	27.2	31.6	9.9	100.0
2008	32.3	24.7	33.0	10.0	100.0
2009	31.8	26.4	30.6	11.2	100.0
2010	30.5	24.4	34.3	10.7	100.0
2011	30.8	24.1	33.9	11.2	100.0
2012	29.8	23.8	33.5	12.9	100.0
2013	28.5	25.6	33.4	12.5	100.0
2014	30.5	23.1	33.4	13.0	100.0
2015	33.5	24.1	31.2	11.3	100.0
2016	32.4	24.9	31.8	10.9	100.0

Source: KSH MEF.





Note: The calculations were carried out for the age group between 15–64 based on KSH labour force survey microdata. The probability of transition is given by the number of people who transitioned from one status to the other in the quarter, divided by the initial size of the group in the previous quarter, which were then corrected to preserve the consistency of stock flows. The red curves show the trend smoothed using a 4th degree polynomial. Source: *KSH MEF*.

	Length of job search, weeks [month]											
	1-4	5-14	15-26	27-51	52	53-78	79-104	105-	Total			
Year	[<1]	[1-3]	[4-6]	[7-11]	[12]	[13-18]	[19-24]	[>24]				
1992	43.9	90.9	96.4	110.7	10.6	41.7	38.4	n.a.	432.6			
1993	36.2	74.8	87.9	120.5	14.7	75.1	83.7	n.a.	492.9			
1994	30.5	56.5	65.0	91.9	8.4	63.0	73.8	40.4	429.5			
1995	23.0	51.0	56.5	69.4	20.2	57.2	34.3	93.2	404.8			
1996	19.9	46.4	49.3	61.5	18.2	56.1	37.1	100.2	388.7			
1997	16.1	43.7	45.9	54.4	15.7	44.5	31.1	77.3	328.7			
1998	12.9	44.2	44.5	45.7	16.0	39.0	27.6	63.5	293.4			
1999	15.4	44.1	38.8	46.0	13.2	38.1	26.8	62.3	284.7			
2000	16.7	38.5	35.1	42.8	12.7	36.9	23.6	55.4	261.3			
2001	14.9	37.0	33.2	38.6	11.5	31.6	20.9	44.2	231.9			
2002	15.5	39.4	34.8	40.7	11.6	32.7	19.8	42.5	237.0			
2003	15.9	42.1	38.9	42.0	14.5	27.6	17.6	43.0	241.6			
2004	13.0	42.0	39.9	41.8	13.5	33.4	19.6	47.2	250.4			
2005	14.8	48.9	44.1	51.3	14.1	41.0	27.4	54.3	295.9			
2006	13.2	51.1	48.5	52.0	17.9	41.1	26.6	59.7	310.0			
2007	13.9	49.5	44.2	50.5	12.8	42.8	26.2	65.1	304.9			
2008	13.5	50.3	47.9	53.4	13.5	39.1	26.3	74.0	317.9			
2009	18.7	71.4	66.6	77.5	18.4	51.3	27.1	79.0	410.0			
2010	16.9	65.4	62.5	83.5	23.2	74.7	42.6	93.7	462.5			
2011	28.9	70.7	62.8	70.0	18.0	64.7	40.1	103.7	458.9			
2012	39.2	64.0	63.1	80.5	22.2	59.5	36.6	100.9	466.0			
2013	48.2	49.4	53.7	62.1	25.3	49.8	45.0	97.1	430.7			
2014	36.5	41.5	44.9	46.3	19.0	35.1	29.2	82.7	335.3			
2015	30.9	43.0	38.6	44.0	18.2	30.0	23.7	69.6	298.0			
2016	28.9	29.8	29.3	29.4	12.2	24.1	20.4	52.8	226.9			

Table 5.6: The number of unemployed^a by duration of job search, in thousands

^a Not including those unemployed who will find a new job within 30 days; since 2003: within 90 days.

Source: KSH MEF.



Figure 5.3: Unemployment rate by age groups, males aged 15-59, quarterly

Figure 5.4: Unemployment rate by age groups, females aged 15-59, quarterly



Online data source in xls format: http://www.bpdata.eu/mpt/2017ena05_04

Online data source in xls format: http://www.bpdata.eu/mpt/2017ena05_03

	Registered u	nemployed	LFS unempl	oyed, total	LFS unemploye	d, age 15–24
Year	In thousands	rate in %	In thousands	rate in %	In thousands	rate in %
1990	47.7	-				
1995	507.7	11.9	416.5	10.2	114.3	18.6
1996	500.6	12.1	400.1	9.9	106.3	17.9
1997	470.1	11.6	348.8	8.7	95.8	15.9
1998	423.1	10.5	313.0	7.8	87.6	13.4
1999	409.5	10.2	284.7	7.0	78.6	12.4
2000	390.5	9.6	262.5	6.4	70.7	12.1
2001	364.1	8.8	232.9	5.7	55.7	10.8
2002	344.7	8.3	238.8	5.8	56.5	12.3
2003	357.2	8.7	244.5	5.9	54.9	13.4
2004	375.9	9.1	252.9	6.1	55.9	15.5
2005	409.9	9.8	303.9	7.2	66.9	19.4
2006	393.5	9.4	318.2	7.5	64.1	19.1
2007	426.9	10.1	312.1	7.4	57.4	18.0
2008	442.3	10.4	326.3	7.8	60.0	19.5
2009	561.8	13.5	417.8	10.0	78.8	26.4
2010	582.7	14.0	469.4	11.2	78.3	26.4
2011	582.9	14.0	466.0	11.0	74.5	26.0
2012	559.1	13.3	473.2	11.0	84.6	28.2
2013	527.6	12.4	441.0	10.2	83.5	26.6
2014	422.4	9.8	343.3	7.7	67.6	20.4
2015	378.2	8.6	307.8	6.8	58.9	17.3
2016	313.8	7.0	234.6	5.1	44.7	12.9

Table 5.7: Registered unemployed^a and LFS unemployment

^a Since 1st of November, 2005: database of registered jobseekers. From the 1st of November, 2005 the Employment Act changed the definition of registered unemployed to registered jobseekers. After termination of compilation of Balance of Labour Force in 2016 the number of economically active population – that was the base of the registered unemployment rate

- has been derived from the Labour Force Survey. At the same time data have been corrected retrospectively.

Note: the denominator of registered unemployment/jobseekers' rate in the economically active population on 1st January the previous year.

Source: Registered unemployment/jobseekers: NFSZ; LFS unemployment: KSH MEF.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent05_07



Figure 5.5: Registered and LFS unemployment rates

Source: Registered unemployment/jobseekers: NFSZ; LFS unemployment: KSH MEF.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ena05_05

Educational attainment	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
8 grades of primary school or less	42.0	42.4	42.7	42.3	41.9	42.0	42.4	43.3	40.1	39.3	40.3	40.3	40.5	41.0	42.4	42.2
Vocational school	34.1	33.5	32.9	32.3	32.4	32.1	31.5	30.9	32.5	31.4	29.8	29.2	29.0	28.3	27.1	27.0
Vocational secondary school	13.1	13.2	13.1	13.4	13.5	13.4	13.3	13.1	14.4	15.0	14.9	15.1	15.3	15.3	15.0	14.9
Grammar school	7.7	7.6	7.5	7.7	7.9	8.0	8.2	8.2	8.5	9.1	9.5	9.7	9.8	10.1	10.1	10.1
College	2.2	2.4	2.7	3.1	3.2	3.3	3.3	3.3	3.2	3.7	3.8	3.8	3.6	3.4	3.4	3.5
University	0.8	0.9	1.0	1.1	1.2	1.3	1.3	1.2	1.2	1.5	1.7	1.8	1.8	1.9	2.0	2.2
Total	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0

^a Since 1st of November, 2005: registered jobseekers. From the 1st of November, 2005 the

Employment Act changed the definition of registered unemployed to registered jobseekers.

Source: NFSZ.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent05_08

Table 5.9: The distribution of registered unemployed school-leavers^a by educational attainment,

yearly averages, per cent

Educational attainment	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
8 grades of primary school or less	31.1	33.7	34.7	35.2	36.1	38.2	40.1	41.3	37.7	35.2	35.6	34.9	35.5	39.4	43.8	44.9
Vocational school	23.7	20.6	20.4	20.2	20.5	19.7	18.1	17.3	18.9	18.9	18.5	19.8	20.1	18.3	16.9	16.6
Vocational secondary school	25.3	25.5	23.2	22.1	21.5	20.3	20.7	21.2	23.1	23.9	23.6	23.7	23.1	21.7	19.8	18.9
Grammar school	12.6	11.6	10.8	10.7	10.8	11.7	12.8	13.3	13.7	14.3	15.0	14.9	14.9	15.0	14.7	14.6
College	5.5	6.2	7.7	8.1	7.8	6.9	5.8	4.9	4.5	4.8	4.2	3.6	3.4	2.8	2.3	2.2
University	1.8	2.4	3.3	3.6	3.4	3.0	2.5	2.0	2.1	2.8	3.1	3.0	3.0	2.7	2.5	2.8
Total	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0

^a Since 1st of November, 2005: registered school-leaver jobseekers. From the 1st of November, 2005 the Employment Act changed the definition of registered unemployed to registered jobseekers.

Source: NFSZ.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent05_09

Table 5.10: Registered unemployed by economic activity as observed in the LFS, per cent

Year	Employed	LFS-unemployed	Inactive	Total	Year	Employed	LFS-unemployed	Inactive	Total
1999	6.7	55.8	37.5	100.0	2008	3.9	62.8	33.2	100.0
2000	4.7	54.3	41.0	100.0	2009	3.7	67.1	29.2	100.0
2001	6.5	45.2	48.3	100.0	2010	3.2	70.4	26.4	100.0
2002	4.4	47.4	48.2	100.0	2011	3.5	66.7	29.8	100.0
2003	9.4	44.1	46.5	100.0	2012	3.4	64.9	31.7	100.0
2004	3.0	53.5	43.5	100.0	2013	4.9	61.6	33.4	100.0
2005	2.3	59.7	38.0	100.0	2014	6.2	60.5	33.2	100.0
2006	3,0	60.9	36.1	100.0	2015	3.9	67.1	29.0	100.0
2007	3.7	62.2	34.1	100.0	2016	4.9	61.7	33.4	100.0

Note: The data pertain to those who consider themselves registered jobseekers in the KSH MEF. From 1999 those who reported that their last contact with the employment centre was more than two months ago were filtered from among those who reported themselves as registered unemployed.

Source: KSH MEF.

				-			-	-	-			-	-				
	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
First time entrants	11.2	11.2	10.4	10.0	10.5	10.8	8.6	8.0	7.1	8.3	7.2	6.6	7.5	7.3	6.3	5.5	5.0
Previously registered	42.9	45.8	45.6	44.8	47.3	50.0	42.2	43.4	46.9	60.7	58.1	64.3	62.0	58.2	63.1	52.1	46.5
Together	54.1	57.0	56.0	54.8	57.8	60.7	50.8	51.4	54.0	69.0	65.3	70.9	69.5	65.5	69.4	57.6	51.5

Table 5.11: Monthly entrants to the unemployment register^a, monthly averages, in thousands

^a Since 1st of November, 2005: database of jobseekers. From the 1st of November, 2005 the Employment Act changed the definition of registered unemployed to registered jobseekers. Source: *NFSZ REG*.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent05_11

Figure 5.6: Entrants to the unemployment register, monthly averages, in thousands



Table 5 12: Selected time caries of registered unemployment	monthly avorages	in thousands and	nor cont
Table 5.12. Selected time series of registered unemployment,	, monuny averages	, ili uluusallus allu	μει τεπι

	-				-	-		-	
	1999	2000	2001	2002	2003	2004	2005	2006	2007
Registered unemployment ^a	409.5	390.5	364.1	344.7	357.2	375.9	409.9	393.5	426.9
Of which: School-leavers	29.9	26.0	26.8	28.5	31.3	33.8	40.9	38.7	40.4
Non school-leavers	379.6	364.4	337.4	316.2	325.9	342.2	369.1	354.7	386.5
Male	221.4	209.7	196.4	184.6	188.0	193.3	210.4	200.9	219.9
Female	188.1	180.8	167.7	160.1	169.2	182.6	199.5	192.5	207.0
25 years old and younger	85.4	79.1	75.6	71.1	71.6	71.4	78.9	75.8	80.3
Manual workers	336.8	321.2	302.0	286.3	296.2	308.5	336.2	321.9	
Non manual workers	72.7	69.3	62.1	58.4	61.0	67.4	73.7	71.6	
Unemployment benefit recipients ^b	140.7	131.7	119.2	114.9	120.0	124.0	134.4	151.5	134.6
Unemployment assistance recipients ^c	148.6	143.5	131.2	113.4	116.2	120.4	133.4	121.8	133.0
Unemployment rate ^d	9.7	9.3	8.5	8.0	8.3	8.7	9.4	9.0	9.7
Shares within registered unemployed, %									
School-leavers	7.3	6.7	7.3	8.3	8.8	9.0	10.0	9.8	9.5
Male	54.1	53.7	53.9	53.5	52.6	51.4	51.3	51.1	51.5
25 years old and younger	20.9	20.3	20.8	20.6	20.0	19.0	19.2	16.5	18.8
Manual workers	82.3	82.2	82.9	83.1	82.9	82.1	82.0	81.8	
Flows, in thousands									
Inflow to the Register	57.2	54.1	57.0	56.0	54.8	57.8	60.7	50.8	51.4
Of which: school-leavers	9.3	8.0	7.8	7.8	7.7	7.6	8.2	7.0	6.2
Outflow from the Register	57.2	56.8	59.4	55.8	53.5	54.4	59.8	51.4	48.4
Of which: school-leavers	9.4	8.2	7.7	7.5	7.6	7.1	7.9	7.1	6.0
	2008	2009	2010	2011	2012	2013	2014	2015	2016
Registered unemployment ^a	442.3	561.8	582.7	582.9	559.1	527.6	422.4	378.2	313.8
Of which: School-leavers	41.4	49.3	52.6	52.9	61.5	66.0	54.6	47.0	35.8
Non school-leavers	400.9	512.5	530.1	529.9	497.6	461.6	367.8	331.2	278.0
Male	228.3	297.9	305.0	297.1	275.8	267.7	214.2	187.5	156.0
Female	214.0	263.9	277.7	285.8	283.3	259.9	208.2	190.7	457.8
25 years old and younger	75.9	104.3	102.8	102.3	101.1	97.8	78.2	68.8	56.0
Manual workers									
Non manual workers									
Unemployment benefit recipients ^b	136.5 ^e	202.1	187.7	159.9	71.1	61.2	56.4	57.1	60.2
Unemployment assistance recipients ^c	147.5	156.0	167.8	182.1	200.3	184.4	132.4	126.2	99.8
Unemployment rated	10.0	12.8	13.3	13.2	12.6	11.9	9.5	8.5	6.9
Shares within registered unemployed, %									
School-leavers	9.4	8.8	9.0	9.1	11.0	12.5	12.9	12.4	11.4
Male	51.6	53.0	52.3	51.0	49.3	50.8	50.7	49.6	49.7
25 years old and younger	17.2	18.6	17.6	17.5	18.1	18.5	18.5	18.2	17.8
Manual workers									
Flows, in thousands									
Inflow to the Register	54.0	69.0	65.3	70.9	69.5	65.5	69.4	57.6	51.5
Of which: school-leavers	6.3	7.5	7.9	8.2	10.0	10.8	11.2	9.0	7.7
Outflow from the Register	51.3	58.4	66.4	74.2	68.1	78.4	71.3	62.1	56.8
Of which: school-leavers	6.2	6.7	7.5	8.1	8.6	11.8	11.3	9.7	8.2

^a Since 1st of November, 2005: registered jobseekers. (The data concern the closing date of each month.) From the 1st of November, 2005 the Employment Act changed the definition of registered unemployed to registered jobseekers.

^b Since 1st of November, 2005: jobseeker benefit recipients. From September 1st, 2011, the system of jobseeking support changed.

- ^c Only recipients who are in the NFSZ register. Those receiving the discontinued income support supplement were included in the number of those receiving income support supplement up to the year 2004, and in the number of those receiving regular social assistance from 2005 to 2008. From 2009, those receiving social assistance were included in a new support type, the on call support. This allowance was replaced by the wage replacement support from January 1, 2011, then from September 1, 2011, the name was changed to employment substitution support.
- ^d Relative index: registered unemployment rate in the economically active population. From 1st of November, 2005, registered jobseekers' rate in the economically active population.
- ^c The new IT system introduced at the NFSZ in 2008 made the methodological changes possible:

1) The filtering out of those returning after, or starting a break from, the number of those entering or leaving the different types of jobseeking support. The main reasons for a break are, - work for short time periods, receipt of child support (GYES) or TGYÁS, or involvement in training.

2) Taking into account in the previous period the number of those entrants for whom the first accounting of the jobseeking support was delayed due to missing documentation. 2008 data, comparable to 2009: 141.5 thousand people.

Source: NFSZ REG.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent05_12

Table 5.13: The number of registered unemployed^a who became employed on subsidised and non-subsidised employment^b

	201	0	201	1	201	2	201	3	201	4	201	5	201	6
	Persons	Per cent												
Subsidised employment	198,974	38.5	282,673	48.5	261,631	50.0	359,962	60.2	351,550	63.2	278,875	61.0	237,986	60.0
Non-subsidised employment	317,622	61.5	299,716	51.5	261,581	50.0	237,795	39.8	204,887	36.8	177,960	39.0	158,391	40.0
Total	516,596	100.0	582,389	100.0	523,212	100.0	597,757	100.0	556,437	100.0	456,835	100.0	396,377	100.0

^a Since 1st of November, 2005: registered jobseekers. From the 1st of November, 2005 the

Employment Act changed the definition of registered unemployed to registered jobseekers.

^b Annual totals, the number of jobseekers over the year who were placed in work. It reflects

the placements at the time of their exit from the registry.

Source: NFSZ.

Year		Unemploy- ment benefitª	Regular social assistance ^b	UA for school- leavers	Do not receive provision	Public work ^c	Retraining ^c	Wage subsidy ^c	Other pro- grammes ^c	Total
1000	In thousands	42.5	-	-	18.6					61.0
1990	Per cent	69.6	n.a.	n.a.	30.4					100.0
0000	In thousands	117.0	139.7	0.0	106.5	26.7	25.3	27.5	73.5	516.2
2000	Per cent	22.7	27.1	0.0	20.6	5.2	4.9	5.3	14.2	100.0
2001	In thousands	111.8	113.2	0.0	105.2	29.0	30.0	25.8	37.2	452.2
2001	Per cent	24.7	25.0	0.0	23.3	6.4	6.6	5.7	8.2	100.0
0000	In thousands	104.8	107.6	-	115.3	21.6	23.5	21.2	32.8	426.8
2002	Per cent	24.6	25.2	-	27.0	5.1	5.5	5.0	7.7	100.0
0000	In thousands	105.1	109.5	-	125.0	21.2	22.5	20.1	36.6	440.0
2003	Per cent	23.9	24.9	-	28.4	4.8	5.1	4.6	8.3	100.0
0004	In thousands	117.4	118.4	-	132.3	16.8	12.6	16.8	28.5	442.8
2004	Per cent	26.5	26.7	-	29.9	3.8	2.8	3.8	6.4	100.0
0005	In thousands	125.6	127.8	-	140.2	21.5	14.7	20.8	31.0	481.6
2005	Per cent	26.1	26.5	-	29.1	4.5	3.1	4.3	6.4	100.0
0000	In thousands	117.7	112.9	-	146.4	16.6	12.3	14.6	13.8	434.3
2006	Per cent	27.1	26.0	-	33.7	3.8	2.8	3.4	3.2	100.0
0007	In thousands	128.0	133.1	-	151.8	19.3	14.6	23.4	6.8	477.0
2007	Per cent	27.6	28.7	-	32.7	2.7	2.3	3.7	2.3	100.0
0000	In thousands	120.7 ^d	145.7	-	158.2	21.2	21.2	25.0	14.1	506.1
2008	Per cent	23.8	28.8	-	31.3	4.2	4.2	4.9	2.8	100.0
0000	In thousands	202.8	151.9	-	215.0	135.3	13.6	17.8	54.1	790.5
2009	Per cent	25.7	19.2	-	27.2	17.1	1.7	2.3	6.8	100.0
0040	In thousands	159.6	163.5	-	222.4	164.5	17.8	26.7	40.3	794.8
2010	Per cent	20.1	20.6	-	28.0	20.7	2.2	3.4	5.1	100.0
0011	In thousands	122.8	168.2	-	239.8	91.6	13.6	20.4	39.9	696.3
2011	Per cent	17.6	24.2	-	34.4	13.2	2.0	2.9	5.7	100.0
0010	In thousands	56.3	185.6	-	281.1	92.4	15.4	30.0	2.2	663
2012	Per cent	8.5	28.0	-	42.4	13.9	2.3	4.5	0.3	100.0
0040	In thousands	55.3	169.3	-	264.0	149.5	42.0 ^e	31.7	3.8	715.5
2013	Per cent	7.7	23.6	-	36.9	20.9	5.9	4.4	0.5	100.0
0044	In thousands	58.6	123.4	-	216.5	139.1	24.6	17.7	2.8	582.7
2014	Per cent	10.0	21.3	-	37.3	24.0	4.2	3.1	0.5	100.0
0015	In thousands	55.0	110.6	-	168.7	224.9	6.2	9.1	5.6	580.1
2015	Per cent	9.5	19.1	-	29.1	38.8	1.1	1.6	1.0	100.0
	In thousands	56.7	85.0	-	136.0	219.6	17.9	21.1	3.1	539.4
2016	Per cent	10.5	15.8	-	25.2	40.7	3.3	3.9	0.6	100.0

Table 5.14: Benefit recipients and participation in active labour market programmes

^a Since 1st of November, 2005: jobseeker benefit recipients. From September 1, 2011, the system of jobseeking support changed.

^b Only recipients who are in the NFSZ register. Those receiving the discontinued income support supplement were included in the number of those receiving income support supplement up to the year 2004, and in the number of those receiving regular social assistance from 2005 to 2008. From 2009, those receiving social assistance were included in a new support type, the on call support. This allowance was replaced by the wage replacement support from January 1, 2011, then from September 1, 2011., the name was changed to employment substitution support.

^c Up to the year 2008 the number financed from the MPA Decentralized Base, since 2009 the number financed from MPA, TAMOP.

Public-type employment: community service, public service, public work programmes.

Wage subsidy: wage subsidy, wage-cost subsidy, work experience acquisition assstance to career-starters, support for em-

ployment of availability allowance recipients, part-time employment, wage support for those losing their job due to the crisis.

Other support: job preservation support, support to would-be entrepreneurs, contribution to costs related to commuting to work, job creation support, jobseeker's clubs.

^d The new IT system introduced at the NFSZ in 2008 made the methodological changes possible:

1) The filtering out of those returning after a break or starting a break from the number of those entering or leaving the different types of jobseeking support. The main reasons for a break are work for short time periods, receipt of child support (GYES) or TGYÁS, or involvement in training.

2) Taking into account in the previous period the number of those entrants, for whom the first accounting of the jobseeking support was delayed due to missing documentation.

2008 data, comparable to 2009: 134.1 thousand people.

^e In 2013, 18.1 thousand trainees were simultaneously involved in public works programmes.

Note: The closing numbers from October of each year. For the percentage data, the sum of those registered and those taking part in labour market programmes ≈ 100.0 .

Source: NFSZ.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent05_14

Table 5.15: The ratio of those who are employed among the former participants of ALMPs^a, per cent

Active labour market programmes	2001 ^b	2002 ^b	2003 ^b	2004 ^b	2005 ^b	2006 ^b	2007 ^b	2008 ^b	2009 ^c	2010 ^c	2011°	2012 ^c	2013 ^c	2014 ^c	2015 ^c	2016 ^c
Suggested training programmes ^d	45.4	43.3	43.0	45.5	43.8	41.1	37.5	42.2	40.4	49.4	42.6	44.9	55.1	61.4	54.8	47.8
Accepted training programmes ^e	49.3	45.8	46.0	45.6	51.4	50.9	47.6	48.0	41.9	48.8	41.6	56.7	65.9	58.8	63.4	55.7
Retraining of those who are employed ^f	94.2	92.7	93.3	92.1	90.4		92.3	93.9		59.9	75.0	65.7	72.7	61.4	87.7	41.7
Support for self-employ- ment ^g	89.2	90.7	89.6	90.7	89.6	86.4	87.6	83.6	73.1	76.4	71.5	72.6	74.1	76.3	81.0	40.0
Wage subsidy programmes ^h	59.7	62.9	62.0	64.6	62.6	62.3	63.4	65.0	72.4	90.9	69.6	70.3	73.0	56.0	70.9	53.5
Work experience programmes ⁱ	64.5	66.9	66.1	66.5	66.8	66.6	66.3	74.6			72.0	69.9	68.5	-	-	-
Further employment programmes ^j	71.6	78.4	78.2	71.5	70.9	65.0	77.5	-	-	-	-	-	-	-	-	-

^a The data relate to people having completed their courses successfully.

^b Three months after the end of programmes.

^c Six months after the end of programmes.

^d Suggested training: group training programmes for jobseekers organized by the NFSZ.

^e Accepted training: participation in programmes initiated by the jobseekers and accepted by NFSZ for full or partial support.

^f Training for employed persons: training for those whose jobs are at risk of termination, if new knowledge allows them to adapt to the new needs of the employer.

^g Support to help entrepeneurship: support of jobseekers in the amount of the monthly minimum wage or maximum HUF 3 million lump sum support (to be repaid or not), aimed at helping them become individual entrepreneurs or self-employed.

^h Wage support: aimed at helping the employment of disadvantaged persons, who would not be able to, or would have a harder time finding work without support. The data on wage subsidies and labour cost subsidies exclude the programmes supporting job seeking school leavers and student work during summer vacation.

¹ Work experience-gaining support: the support of new entrants with no work experience for 6–9 months, the amount of the support is equal to 50–80% of the wage costs. The instrument was discontinued after December 31, 2006. In 2009 they reintroduced the work experience gaining support for skilled new entrants, for employers who ensure employment of at least 4 hours a day and for 365 days. The amount of the support is 50–100% of the wage cost. Monitoring for the first exiters is available from 2011. The programme supporting the school to work transition of skilled school leavers was abolished in 2014.

^j Further employment programmes: to support the continued employment of new entrants under the age of 25 for 9 months. Discontinued from December 31, 2006.

Source: NFSZ.

Educational attainment	2008	2008 ^e	2009	2010	2011	2012	2013	2014	2015	2016
Registered unemployed										
8 grades of primary school or less	43.8	-	40.0	39.2	39.9	40.1	40.1	42.4	42.4	41.2
Vocational school	30.7	-	33.1	31.4	29.8	29.1	28.9	27.6	27.1	27.3
Vocational secondary school	12.8	-	14.4	15.0	15.0	15.2	15.6	14.9	15.1	15.4
Grammar school	8.1	-	8.3	9.1	9.7	9.8	10.0	9.9	10.0	10.3
College	3.2	-	3.0	3.7	3.9	3.9	3.6	3.3	3.4	3.6
University	1.2	-	1.1	1.5	1.7	1.9	1.9	1.8	2.0	2.3
Total	100.0	-	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
Total	415.6	-	549.0	546.0	553.3	524.4	497.0	438.6	366.9	291.6
Unemployment benefit recipients ^d										
8 grades of primary school or less	24.4	26.3	25.7	24.1	23.4	20.2	21.8	27.8	24.8	26.7
Vocational school	37.0	39.2	39.4	36.2	34.5	34.5	34.8	33.3	33.1	32.8
Vocational secondary school	19.3	18.3	18.5	19.7	20.1	21.2	21.2	19.0	20.0	19.5
Grammar school	11.0	10.6	10.1	11.6	12.3	12.7	12.0	10.9	11.8	11.3
College	6.0	5.7	4.5	5.8	6.7	7.6	6.7	5.7	6.4	5.9
University	2.3	2.1	1.7	2.6	3.1	3.8	3.6	3.3	3.9	3.8
Tatal	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
Total	92.5	126.9	200.5	165.8	145.9	53.1	53.0	60.0	50.0	53.8
Unemployment assistance recipients ^c										
8 grades of primary school or less	60.3	-	59.4	56.4	56.1	53.4	52.4	53.5	54.1	53.4
Vocational school	26.5	-	26.6	27.4	26.1	26.4	26.6	26.1	25.6	25.5
Vocational secondary school	6.8	-	7.5	8.6	9.0	10.3	10.9	10.5	10.4	10.7
Grammar school	4.7	-	4.8	5.6	6.3	7.1	7.3	7.2	7.3	7.6
College	1.2	-	1.2	1.5	1.8	2.1	2.0	1.8	1.8	1.9
University	0.4	-	0.4	0.5	0.6	0.8	0.8	0.8	0.8	0.9
Total	100.0	-	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
IUldi	145.8	-	144.1	161.7	174.7	193.5	177.4	138.8	130.8	94.4

Table 5.16: Distribution of registered unemployed^a, unemployment benefit recipients^b and unemployment assistance recipients^c by educational attainment

^a Since 1st of November, 2005: registered jobseekers. From the 1st of November, 2005 the Employment Act changed the definition of registered unemployed to registered jobseekers.

^b Since 1st of November, 2005: those receiving jobseeking support. From the 1st of September 2011, the system of jobseeking support changed.

^c Only recipients who are in the NFSZ register. Those receiving the discontinued income support supplement were included in the number of those receiving income support supplement up to the year 2004, and in the number of those receiving regular social assistance from 2005 to 2008. From 2009, those receiving social assistance were included in a new support type, the on call support. This allowance was replaced by the wage replacement support from January 1, 2011, then from September 1, 2011, the name was changed to employment substitution support.

^d After 1st of November, 2005: jobseeking support. Does not contain those receiving unemployment aid prior to pension in 2004. From the 1st of September 2011, the system of jobseeking support changed.

^e The new IT system introduced at the NFSZ in 2008 made the methodological changes possible:
 1) The filtering out of those returning after or starting a break from the number of those entering or leaving the different types of jobseeking support. The main reasons for a break are: work for short time periods, receipt of child support (GYES or TGYÁS), or involvement in training.

2) Taking into account in the previous period the number of those entrants, for whom the first accounting of the jobseeking support was delayed due to missing documentation.

The right-hand column of 2008 contains the 2008 data in a form comparable to the 2009 data. Note: Data from the closing date of June in each year. Source: *NFSZ*.

	Total number	Of v	vhich:		Total number	Of which:			
Year	of outflows	became employed, %	benefit period expired, %	Year	of outflows	became employed, %	benefit period expired, %		
1998	322,496	26.5	64.5	2008	232,151	40.0	48.7		
1999	320,132	26.0	67.4	2008ª	261,573	43.4	48.9		
2000	325,341	28.1	64.6	2009	345,216	37.9	56.0		
2001	308,780	27.2	65.1	2010	352,535	38.9	55.8		
2002	303,288	27.6	66.7	2011	329,728	39.2	55.7		
2003	297,640	26.7	65.2	2012	368,803	21.9	77.8		
2004	308,027	27.4	64.6	2013	328,508	21.3	75.6		
2005	329,738	27.2	63.0	2014	300,516	27.0	67.4		
2006	234,273	33.2	53.7	2015	296,171	32.5	63.4		
2007	251,889	33.4	46.9	2016	287,062	35.9	60.5		

Table 5 17	Outflow from	the R	egister	of Ren	eficiaries
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^a The new IT system introduced at the NFSZ in 2008 made the methodological changes possible:

1) The filtering out of those returning after or starting a break from the number of those entering or leaving the different types of jobseeking support. The main reasons for a break are: work for short time periods, receipt of child support (GYES or TGYÁS), or involvement in training.

2) Taking into account in the previous period the number of those entrants, for whom the first accounting of the jobseeking support was delayed due to missing documentation. The row of 2008^a contains the data from 2008 in the form comparable to the 2009 data. Source: *NFSZ*.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent05_17

Table 5.18: The distribution of the total number of labo	our market training participants ^a
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Groups of training participants	2001	2002	2003	2004	2005	2006	2007	2008
Participants in suggested training	53,447	46,802	45,261	33,002	29,252	36,212	32,747	48,561
Participants in accepted training	32,672	31,891	28,599	19,406	9,620	7,327	5,766	4,939
One Step Forward (OFS) programme	-	-	-	-	-	-	270	59,347
Non-employed participants together	86,211	78,693	73,859	52,407	38,872	43,539	38,783	112,847
Of which: school-leavers	20,592	19,466	18,320	12,158	9,313	1,365	1,111	18,719
Employed participants	5,308	4,142	9,036	7,487	4,853	3,602	3,467	37,466
Total	91,519	82,835	82,895	59,894	43,725	47,141	42,250	150,313
	2009	2010	2011	2012	2013 ^b	2014 ^b	2015 ^b	2016 ^b
Participants in suggested training	41,373	50,853	32,172	43,438	22,574	10,900	330	50,953
Participants in accepted training	8,241	6,853	2,495	2,446	22,574	1,275	1,189	1,410
One Step Forward (OFS) programme	11,169	2,316	-	-	-	-	-	-
Non-employed participants together	60,783	57,706	34,667	45,884	132,587	200,466	61,127	53,153
Of which: school-leavers	21,103	12,030	7,935	9,976	106,333	31,083	3,981	12,318
Employed participants	12,496	336	908	716	631	827	14,389	2,493
Total	73,279	60,358	35,575	46,600	133,218	201,293	75,516	55,646

^a The data contain the number of those financed from the NFA decentralized employment base, as well as those involved in training as a part of the HEFOP 1.1 and the TÁMOP 1.1.2 programmes.

^b The data include public works participants simultaneously involved in training (88,004 public works participants in 2013, 143,275 public works participants in 2014, 50,124 public works participants in 2015).
Source: NFSZ.

	No	n-employed participants	Supported	Wage subsidy	
	suggested training	accepted training	total	self-employment ^b	programme
By gender					
Males	47.2	60.5	47.3	38.2	53.9
Females	48.3	44.1	48.2	41.6	52.7
By age groups					
-20	36.2	29.2	36.1	51.2	55.0
20-24	44.4	26.1	44.4	46.7	55.0
25-29	48.4	90.9	48.4	40.6	53.3
–29 together	43.8	39.7	43.8	43.7	54.8
30-34	50.2	33.3	49.9	40.8	53.0
35-39	51.6	66.7	51.6	39.4	51.3
40-44	51.7	73.3	51.7	37.3	49.5
45-49	51.4	88.9	51.4	38.6	48.2
50-54	51.6	92.3	51.7	36.5	44.8
55+	50.4	37.5	50.1	35.0	52.2
By educational attainment					
Less than primary school	43.7	100.0	43.4	33.3	59.4
Primary school	46.7	47.6	46.6	39.2	36.6
Vocational school for skilled workers	50.5	57.9	50.5	36.7	57.8
Vocational school	48.0	100.0	48.3	36.8	56.1
Vocational secondary school	52.6	68.8	52.9	41.4	51.6
Technicians secondary school	49.2	100.0	50.3	39.9	52.7
Grammar school	50.8	54.5	50.8	41.9	52.8
College	50.0	72.2	50.0	39.9	53.9
University	46.4	100.0	46.5	45.1	63.9
Total	47.8	55.7	47.8	40.0	53.5

Table 5.19: Employment ratio of participants ALMPs by gender, age groups and educational attainment for the programmes finished in 2016^a, per cent

^a Includes all kinds of wage subsidies except financial support for student work during vacation.

^a Survival rate.

Note: 6 months after the end of each programme.

Source: NFSZ.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent05_19

Table 5.20: Distribution of the average annual number of those with no employment status who participate in training categorised by the type of training, percentage

Types of training	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Approved qualifi- cation	78.7	77.6	78.3	75.1	72.9	71.5	69.0	65.8	63.6	65.2	68.6	71.6	50.2	53.3	59.4	56.4
Non-approved qualification	14.0	13.6	12.6	15.0	14.5	16.9	19.9	22.8	26.4	25.4	21.1	19.0	44.2	43.2	37.9	40.6
Foreign language learning	7.3	8.8	9.1	9.9	12.6	11.5	11.1	11.4	10.0	9.4	10.3	9.4	5.6	3.5	2.7	3.0
Total	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
Source: NFSZ.																

	2013				2014			2015		2016			
	training	training for public works partici- pants	together										
Total number of entrants	28,089	78,052	106,141	24,137	68,518	92,655	12,016	28,036	40,052	17,312	26,361	43,673	
By age groups, %													
-20	5.6	2.8	3.6	6.3	4.1	4.7	11.5	4.8	6.8	5.7	7.1	6.5	
20-24	33.8	12.7	18.3	30.0	15.3	19.1	39.3	15.8	22.8	15.1	11.4	12.9	
25-44	43.8	47.3	46.4	43.7	47.8	46.7	35.8	49.5	45.4	56.4	47.5	51.0	
45-49	7.1	12.9	11.3	7.6	11.5	10.5	6.0	10.5	9.2	10.8	12.2	11.6	
50+	9.7	24.3	20.4	12.4	21.4	19.0	7.4	19.4	15.8	12.0	21.9	17.9	
Total	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	
By level of education	on, %												
Less than primary school	1.0	9.7	7.4	1.2	8.1	6.3	0.8	6.9	5.1	1.1	15.6	9.9	
Primary school	24.9	53.3	45.8	28.7	49.8	44.3	35.2	44.6	41.8	35.1	78.8	61.4	
Vocational school	22.3	25.6	24.7	22.7	23.3	23.2	19.7	21.5	21.0	22.4	1.8	10.0	
Vocational and technical second- ary school	27.1	6.5	11.9	24.9	9.7	13.6	23.5	14.0	16.8	21.7	1.9	9.8	
Grammar school	19.0	4.2	8.1	17.6	7.0	9.8	17.8	9.4	11.9	15.1	1.6	7.0	
College, university	5.8	0.7	2.0	4.9	2.1	2.8	3.0	3.6	3.4	4.6	0.2	2.0	
Total	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	

Table 5.21: The distribution of those entering training programmes by age groups and educational level

^a The drastic decrease in the number of training programmes offered was due to the centralization of decision-making regarding the financing of training programmes, and the concurrent new requirement according to which only training programmes with a verifiable direct effect on employment were approved. Due to these, the number of preventative and general knowledge training programmes among those supported decreased. The majority of training participants were enrolled within the framework of EU programmes.

Note: The significant growth in the number of trainees, during and following 2012, was predominantly explained by the inclusion into training of public works participants. The data for 2013 and 2014 make a distinction between those and other trainees. Source: *NFSZ*.

	Gross	Net	Gross earnings	Net earnings	Consumer	Real earnings					
	earnings	earnings	index	index	price index	index					
Year	Н	UF		previous y	ear = 100						
1990	13,446	10,108	128.6	121.6	128.9	94.3					
1995	38,900	25,891	116.8	112.6	128.2	87.8					
1996	46,837	30,544	120.4	117.4	123.6	95.0					
1997	57,270	38,145	122.3	124.1	118.3	104.9					
1998	67,764	45,162	118.3	118.4	114.3	103.6					
1999	77,187	50,076	116.1	112.7	110.0	102.5					
2000	87,750	55,785	113.5	111.4	109.8	101.5					
2001	103,554	64,913	118.0	116.2	109.2	106.4					
2002	122,481	77,622	118.3	119.6	105.3	113.6					
2003	137,193	88,753	112.0	114.3	104.7	109.2					
2004	145,523	93,715	106.1	105.6	106.8	98.9					
2005	158,343	103,149	108.8	110.1	103.6	106.3					
2006	171,351	110,951	108.2	107.6	103.9	103.6					
2007	185,018	114,282	108.0	103.0	108.0	95.4					
2008	198,741	121,969	107.4	107.0	106.1	100.8					
2009	199,837	124,116	100.6	101.8	104.2	97.7					
2010	202,525	132,604	101.3	106.8	104.9	101.8					
2011	213,094	141,151	105.2	106.4	103.9	102.4					
2012	223,060	144,085	104.7	102.1	105.7	96.6					
2013	230,714	151,118	103.4	104.9	101.7	103.1					
2014	237,695	155,717	103.0	103.0	99.8	103.2					
2015	247,924	162,400	104.3	104.3	99.9	104.3					
2016	263 171	175 009	106 1	107.8	100 4	107.5					

Table 6.1: Annual changes of gross and real earnings

Source: *KSH IMS* (earnings) and *consumer price accounting*. Gross earnings, gross earnings index: 2000–: STADAT (2017.02.20. version). Net earnings, net earnings index: 2008–: STADAT (2017.02.20. version). Consumer price index: 1990–: STADAT (2017.01.14. version). Real earnings index: 1990–: STADAT (2017.02.20. version).

Figure 6.1: Annual changes of gross nominal and net real earnings



Source: *KSH IMS* (earnings) and *consumer price accounting* (STADAT, 2017.02.20. version). Online data source in xls format: http://www.bpdata.cu/mpt/2017ena06_01

Table 6.2.a: Gross earnings ratios in the economy, HUF/person/month

	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Agriculture, forestry and fishing	112,388	122,231	133,570	137,101	143,861	153,301	164,136	171,921	180,251	189,136	204,385
Mining and quarrying	190,530	202,985	225,650	244,051	234,243	254,607	271,012	279,577	287,036	289,665	299,354
Manufacturing	158,597	172,277	183,081	190,331	200,692	213,281	230,877	241,170	253,162	263,877	279,336
Electricity, gas, steam and air conditioning supply	265,912	294,241	321,569	345,035	363,900	379,606	404,073	410,485	422,444	439,282	454,361
Water supply; sewerage, waste management and remediation activi- ties	151,912	164,572	178,049	181,818	193,604	207,614	223,206	224,654	224,447	230,574	234,037
Construction	117,626	136,301	146,475	152,204	153,130	156,682	163,649	177,790	185,680	196,947	201,095
Wholesale and retail trade; repair of motor vehicles and motorcy- cles	145,243	158,077	171,780	175,207	185,812	196,942	212,521	218,936	223,882	230,036	243,716
Transportation and storage	162,091	173,776	186,376	196,350	200,129	210,146	217,794	223,410	230,138	239,147	247,562
Accommodation and food service activities	102,908	112,222	120,600	122,561	122,699	125,757	139,731	147,023	152,874	157,560	165,969
Information and com- munication	306,792	328,902	358,217	366,752	368,113	392,963	410,045	426,460	449,412	460,122	479,625
Financial and insurance activities	401,580	390,511	431,601	427,508	433,458	456,980	459,744	470,966	486,054	493,956	519,027
Real estate activities	145,550	159,225	169,845	177,747	182,903	184,829	219,287	212,391	214,163	221,125	239,317
Professional, scientific and technical activities	212,963	244,998	281,150	292,974	297,489	303,292	330,860	320,422	345,198	369,460	392,266
Administrative and support service activi- ties	128,486	139,127	147,125	149,131	145,576	149,675	163,300	169,223	181,338	198,050	215,241
Public administration and defence; compul- sory social security	223,009	253,335	267,657	234,696	242,958	252,848	247,139	258,803	262,055	282,194	313,084
Education	191,211	193,250	204,600	194,958	195,930	192,984	197,344	216,927	245,933	258,200	274,211
Human health and social work activities	151,889	160,050	169,977	161,265	142,282	153,832	151,446	151,287	143,047	146,700	154,443
Arts, entertainment and recreation	161,416	183,898	183,813	179,199	179,976	192,407	209,930	216,869	226,327	213,286	227,509
Other service activities	140,893	153,512	157,950	160,375	150,025	162,490	175,872	174,777	181,601	193,303	207,222
National economy, total Of which:	171,351	185,018	198,741	199,837	202,525	213,094	223,060	230,664	237,695	247,924	263,171
- Business sector	162,531	177,415	192,044	200,304	206,863	217,932	233,829	242,191	252,664	262,731	276,923
- Budgetary institutions	193,949	206,225	219,044	201,632	195,980	203,516	200,027	207,191	209,706	220,210	237,494

Note: The data are recalculated based on the industrial classification system in effect from 2008.

Source: KSH mid-year IMS. Gross earnings, gross earnings index: STADAT (2017.02.20. version).

	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Agriculture, forestry and fishing	65.6	66.1	67.2	68.6	71.0	72.0	73.6	74.5	75.8	76.3	77.7
Mining and quarrying	111.2	109.7	113.5	122.1	115.5	119.5	120.9	121.2	120.7	116.8	113.7
Manufacturing	92.6	93.1	92.1	95.2	99.1	100.0	103.4	104.6	106.4	106.4	106.1
Electricity, gas, steam and air conditioning supply	155.2	159.0	161.8	172.7	179.6	178.2	181.1	178.0	177.8	177.2	172.6
Water supply; sewerage, waste management and remediation activities	88.7	88.9	89.6	91.0	95.6	97.4	100.0	97.4	94.7	93.2	88.9
Construction	68.6	73.7	73.7	76.2	75.5	73.5	73.4	77.1	78.0	79.4	76.4
Wholesale and retail trade; repair of motor vehicles and motorcycles	84.8	85.4	86.4	87.7	91.7	92.4	95.3	94.9	94.3	92.8	92.6
Transportation and storage	94.6	93.9	93.8	98.3	98.9	98.6	97.8	96.9	96.9	96.5	94.1
Accommodation and food service activities	60.1	60.7	60.7	61.3	60.6	59.0	62.7	63.7	64.4	63.6	63.1
Information and communication	179.0	177.8	180.2	183.5	181.7	184.4	183.9	184.9	189.0	185.6	182.2
Financial and insurance activities	234.4	211.1	217.2	213.9	214.0	214.5	206.2	204.2	204.1	199.2	197.2
Real estate activities	84.9	86.1	85.5	88.9	90.2	86.8	98.3	92.1	90.5	89.2	90.9
Professional, scientific and techni- cal activities	124.3	132.4	141.5	146.6	146.9	142.4	148.4	138.9	145.1	149.0	149.1
Administrative and support service activities	75.0	75.2	74.0	74.6	71.9	70.3	73.3	73.4	77.3	79.9	81.8
Public administration and defence; compulsory social security	130.1	136.9	134.7	117.4	120.2	118.7	110.8	112.2	110.2	113.8	119.0
Education	111.6	104.4	102.9	97.6	96.7	90.6	88.5	94.0	103.4	104.1	104.2
Human health and social work activities	88.6	86.5	85.5	80.7	70.3	72.2	67.9	65.6	60.2	59.2	58.7
Arts, entertainment and recreation	94.2	99.4	92.5	89.7	88.8	90.3	94.1	94.0	95.0	86.0	86.4
Other service activities	82.2	83.0	79.5	80.3	74.1	76.1	78.9	75.8	76.1	78.0	78.7
National economy, total	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
Of which:											
- Business sector	94.9	95.9	96.6	100.2	102.1	102.3	104.8	105.0	106.3	106.0	105.2
 Budgetary institutions 	113.2	111.5	110.2	100.9	96.8	95.5	89.7	89.8	88.2	88.8	90.2

Table 6.2.b: Gross earnings ratios in the economy, per cent

Note: The data are recalculated based on the industrial classification system in effect from 2008.

Source: KSH mid-year IMS. Gross earnings, gross earnings index: STADAT (2017.02.20. version).

	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Male	0.1500	0.1360	0.1680	0.1670	0.1440	0.1500	0.1550	0.1500	0.1420	0.1350	0.1520	0.1300
Less than primary school	-0.4800	-0.3720	-0.4140	-0.3650	-0.5540	-0.4950	-0.5200	-0.4260	-0.4800	-0.5240	-0.5360	-0.5710
Primary school	-0.3730	-0.3520	-0.4010	-0.3910	-0.4330	-0.4040	-0.3990	-0.3840	-0.3650	-0.3570	-0.3760	-0.4040
Vocational school	-0.2750	-0.2710	-0.2750	-0.2690	-0.2860	-0.2660	-0.2470	-0.2490	-0.2030	-0.1910	-0.2170	-0.2260
College, university	0.5900	0.5900	0.5670	0.5610	0.5970	0.6020	0.5970	0.5570	0.5630	0.6060	0.6000	0.5750
Estimated labour market experi- ence	0.0238	0.0233	0.0243	0.0237	0.0262	0.0267	0.0256	0.0238	0.0227	0.0070	0.0245	0.0253
Square of esti- mated labour market experi- ence	-0.0004	-0.0003	-0.0004	-0.0004	-0.0004	-0.0004	-0.0004	-0.0004	-0.0004	0.0000	-0.0004	-0.0004
Public sector	0.1130	0.1530	0.0444	0.0500	-0.0665	-0.1060	-0.1240	-0.2480	-0.1900	-0.0843	-0.2030	-0.3060

Table 6.3:	Regression	adiusted	earnings	differentials

Note: the results indicate the earnings differentials of the various groups relative to the reference group in log points (approximately percentage points). All parameters are significant at the 0.01 level. The region parameters can be seen in Table 9.6.

Reference categories: female, with leaving certificate (general education certificate), not in the public sector, working in the Central-Transdanubia region.

Source: NFSZ BT.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent06_03

Figure 6.2: The percentage of low paid workers by gender, per cent



Table 6.4: Percentage of low paid workers^a by gender, age groups, level of education and industries

	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
By gender																	
Males	22.1	20.7	22.3	24.8	25.1	25.4	26.7	21.9	21.2	21.1	21.2	20.5	15.5	16.2	18.8	18.3	19.2
Females	26.8	25.0	22.5	21.6	22.8	22.9	21.9	21.3	20.8	21.7	21.2	20.8	18.2	17.0	17.6	20.0	19.8
By age groups																	
-24	37.0	35.5	37.6	39.9	43.9	44.2	46.3	40.1	34.6	38.9	38.2	36.6	26.4	30.9	29.7	31.2	31.7
25-54	22.8	21.9	21.8	22.3	23.6	24.0	24.2	21.4	20.6	21.0	20.9	20.4	16.3	16.3	18.0	18.5	19.0
55+	19.8	18.1	16.2	15.3	16.5	16.5	16.4	15.8	15.5	17.6	18.1	17.6	17.0	14.3	16.4	18.5	18.7
By level of education																	
8 grades of primary school or less	43.4	40.4	38.3	37.1	39.6	41.2	40.1	41.4	41.3	47.4	43.4	45.4	38.6	38.7	41.1	42.1	40.1
Vocational school	31.2	29.4	32.1	35.4	35.7	36.8	37.9	32.9	32.1	33.5	33.3	31.3	25.2	24.0	27.5	28.3	30.0
Secondary school	18.8	18.0	16.5	17.7	18.6	18.6	19.7	16.1	15.4	16.4	17.3	17.2	13.7	15.3	17.0	18.4	19.1
Higher education	4.7	4.7	3.6	3.5	3.9	3.8	4.3	2.5	2.4	2.3	2.9	2.7	2.0	2.5	3.0	2.9	3.9
By industries ^b																	
Agriculture, forestry, fishing	38.0	34.3	37.9	37.3	37.1	37.5	41.6	37.9	36.6	36.7	34.6	31.8	21.8	26.3	28.2	25.8	24.6
Manufacturing	20.0	19.1	19.4	25.4	24.7	22.1	24.1	20.8	23.5	23.0	20.5	19.4	13.7	14.1	16.7	15.1	15.9
Construction	42.9	41.7	44.8	49.8	51.2	50.2	55.2	43.1	37.5	38.1	43.0	41.9	31.8	35.9	43.8	41.0	44.7
Trade, repairing	42.8	41.3	44.0	49.0	49.3	51.5	49.4	40.9	35.9	35.2	36.4	35.2	24.2	27.3	28.9	31.3	31.8
Transport, storage, com- munication	11.3	10.6	10.5	13.6	12.6	13.8	15.1	13.2	14.6	11.2	13.3	13.1	10.1	11.6	14.9	13.8	13.6
Financial intermediation	25.3	22.6	20.7	23.1	23.9	24.6	26.2	20.9	20.0	20.5	20.7	19.6	15.0	16.6	19.0	16.5	18.7
Public administration																	
and defence, compul- sory social security	13.7	13.8	9.3	6.6	8.2	6.0	6.3	7.4	6.7	8.7	8.8	9.8	13.4	9.1	11.8	15.3	13.2
Education	21.5	22.6	16.0	4.8	6.9	8.8	6.1	9.0	7.2	11.9	10.6	11.2	16.3	14.9	10.2	15.7	13.8
Health and social work	26.7	19.9	16.1	6.3	8.4	10.3	8.6	12.6	11.1	14.5	13.8	14.3	18.2	13.6	9.2	14.6	14.8
Total	24.4	22.8	22.4	23.2	24.0	24.2	24.3	21.6	21.0	21.4	21.2	20.7	16.8	16.6	18.3	19.1	19.5

^a Percentage of those who earn less than 2/3 of the median earning amount.

^b 2000–2008: by TEÁOR'03, 2009: by TEÁOR'08.

Source: NFSZ BT.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent06_04

Figure 6.3: The dispersion of gross monthly earnings





Figure 6.4: Age-income profiles by education level in 1998 and 2016, women and men



Figure 6.5: The dispersion of the logarithm of gross real earnings (2016 = 100%)

Year	Students finished 8 th grade	Students passed final examination at secondary level	Students passed voca- tional examination	Students graduated at tertiary education
1990	169,059	53,039	61,099	15,963
1995	126,066	70,265	67,234	20,024
1996	124,115	73,413	65,022	22,147
1997	120,378	75,564	56,994	24,411
1998	117,190	77,660	54,115	25,338
1999	117,334	73,965	50,247	27,049
2000	121,100ª	72,200ª		29,843
2001	118,200	70,441	48,828	29,746
2002	118,038	69,612	56,235	30,785
2003	115,863	71,944	53,056	31,929
2004	117,093	76,669	54,912	31,633
2005	119,561	77,025	53,704	32,732
2006	118,223	76,895	51,040	29,871
2007	112,351	77,527	44,754	29,059
2008	109,680	68,453	44,831	28,957
2009	105,811	78,037	43,999	36,064
2010	106,626	77,957	45,437	38,456
2011	99,632	76,441	48,316	35,433
2012	94,852	73,845	56,404	36,262
2013	91,277	68,436	46,512	37,089
2014	89,176	69,176	43,498	39,226
2015	91,164	65,363	41,411	41,083
2016 ^b	89,786	62,099	40,772	39,653

Table 7.1: Graduates in full-time education

^a Estimated data.

^b Preliminary data.

Source: EMMI STAT.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent07_01





School year	Primary schools	Vocational schools and special skills development schools ^b	Secondary vocational schools ^c	Secondary general schools	Vocational grammar schools ^d	Tertiary under- graduate (BA/BSc) and postgraduate (MA/MSc) training ^e
2003/2004	108,447	2,505	33,531	43,130	49,725	59,699
2004/2005	104,757	2,560	32,823	44,097	49,422	59,783
2005/2006	101,157	2,684	33,276	46,252	49,979	61,898
2006/2007	99,025	2,795	32,780	45,711	50,328	61,231
2007/2008	101,447	2,809	32,012	43,796	49,212	55,789
2008/2009	99,871	2,907	32,852	43,150	47,571	52,755
2009/2010	99,270	2,935	34,270	41,398	46,371	61,948
2010/2011	97,664	2,780	35,386	42,464	46,223	68,715
2011/2012	98,462	2,637	35,507	40,819	42,255	70,954
2012/2013	100,183	2,555	37,033	38,665	39,504	67,014
2013/2014	107,108	2,320	35,015	41,650	41,624	46,931
2014/2015	101,070	3,562	32,068	42,744	39,825	44,867
2015/2016	97,553	3,617	30,400	44,803	39,351	43,080
2016/2017ª	95,403	3,593	30,265	47,331	38,157	43,292

Table 7.2: Pupils/students entering the school system by level of education, full-time education

^a Preliminary data.

^b Till 2015/2016 school year students in special vocational schools.

^c Till 2015/2016 school year students in vocational schools.

^d Till 2015/2016 school year students in secondary vocational schools.

^c Including students in university and college level education and uninterrupted five-year long training, which provides a master's degree.

Note: In secondary schools number of students in 9th grade. In tertiary education number of students in 1st grade, from 2013/2014 school year number of new entrants. Source: *EMMI STAT*.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent07_02

Figure 7.2: Flows of the educational system by level, full-time education



Source: EMMI STAT.

School year	Primary schools	Vocational schools and special skills development schools ^b	Secondary voca- tional schools ^c	Secondary gen- eral schools	Vocational grammar schools ^d	Tertiary undergraduate (BA/ BSc) and postgraduate (MA/MSc) training ^e
2005/2006	859,315	8,797	122,162	197,217	244,001	217,245
2006/2007	828,943	9,563	119,637	200,292	243,096	224,616
2007/2008	809,160	9,773	123,192	200,026	242,016	227,118
2008/2009	788,639	9,785	123,865	203,602	236,518	224,894
2009/2010	773,706	9,968	128,674	201,208	242,004	222,564
2010/2011	756,569	9,816	129,421	198,700	240,364	218,057
2012/2013	742,931	9,134	117,543	189,526	224,214	214,320
2013/2014	747,746	8,344	105,122	185,440	203,515	209,208
2014/2015	748,486	7,496	92,536	182,228	188,762	203,576
2015/2016	745,323	7,146	80,493	180,966	182,529	195,419
2016/2017ª	741,495	7,108	78,231	181,794	167,574	190,098

^a Preliminary data.

^b Till 2015/2016 school year students in special vocational schools.

^c Till 2015/2016 school year students in vocational schools.

^d Till 2015/2016 school year students in secondary vocational schools.

^c Including students in university and college level education and uninterrupted five-year long training, which provides a master's degree.

Note: In secondary schools number of students in 9th grade. In tertiary education number of students in 1st grade, from 2013/2014 school year number of new entrants.

Source: EMMI STAT.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent07_03

Table 7.4: Students in part-time education

School year	Primary schools	Vocational schools and special skills development schools ^b	Secondary vocational schools ^c	Secondary general schools	Vocational grammar schools ^d	Tertiary undergraduate (BA/BSc) and postgraduate (MA/MSc) training ^e
2005/2006	2,543	-	4,049	46,661	43,289	163,387
2006/2007	2,319	-	4,829	45,975	45,060	151,203
2007/2008	2,245	-	5,874	43,126	39,882	132,273
2008/2009	2,083	24	4,983	39,175	34,833	115,957
2009/2010	2,035	49	6,594	38,784	31,340	105,511
2010/2011	1,997	35	8,068	43,172	33,232	99,962
2011/2012	2,264	13	10,383	41,538	32,666	98,081
2012/2013	2,127	-	12,776	38,789	34,019	85,316
2013/2014	2,587	-	12,140	35,032	35,556	73,088
2014/2015	2,548	-	9,946	34,140	32,382	67,904
2015/2016	2,293	3	9,685	32,103	31,242	64,110
2016/2017ª	2,410	1	27,511	32,682	37,488	60,609

^a Preliminary data.

^b Till 2015/2016 school year students in special vocational schools.

^c Till 2015/2016 school year students in vocational schools.

^d Till 2015/2016 school year students in secondary vocational schools.

^e Including students in university and college level education and uninterrupted five-year long training, which provides a master's degree.

Note: In secondary schools number of students in 9th grade. In tertiary education number of students in 1st grade, from 2013/2014 school year number of new entrants. Source: *EMMI STAT*.

			Admitted as a	Applying	Admitted
	Applying	Admitted	percentage of	as a percentage of the secondary school graduates in the given year	
Year			applied		
1980	33,339	14,796	44.4	77.2	34.3
1989	44,138	15,420	34.9	84.0	29.3
1990	46,767	16,818	36.0	88.2	31.7
1991	48,911	20,338	41.6	90.2	37.5
1992	59,119	24,022	40.6	99.1	40.3
1993	71,741	28,217	39.3	104.6	41.1
1994	79,805	29,901	37.5	116.3	43.6
1995	86,548	35,081	40.5	123.2	49.9
1996	79,369	38,382	48.4	108.1	52.3
1997	81,924	40,355	49.3	108.4	53.4
1998	81,065	43,629	53.8	104.4	56.2
1999	82,815	44,538	53.8	112.0	60.2
2000	82,957	45,546	54.9	114.9	63.1
2001	84,499	50,515	59.8	120.0	71.7
2002	89,131	53,420	59.9	128.0	76.7
2003	87,110	52,703	60.5	121.1	73.3
2004	95,871	55,179	57.6	125.0	72.0
2005	91,677	52,957	57.8	119.0	68.8
2006	84,269	53,990	64.1	109.6	70.2
2007	74,849	50,941	68.1	96.5	65.7
2008	66,963	52,081	77.8	97.8	76.1
2009	90,878	61,262	67.4	116.5	78.5
2010	100,777	65,503	65.0	129.3	84.0
2011	101,835	66,810	65.6	133.2	87.4
2012	84,075	61,350	73.0	113.9	83.1
2013	75,392	56,927	75.5	110.2	83.2
2014	79,765	54,688	68.6	115.3	79.1
2015	79,255	53,069	67.0	121.3	81.2
2016	79,284	52,913	66.7	127.7	85.2

Table 7.5: Number of applicants for full-time high school courses

Note: Including students applying and admitted to BA/BSc, MA/MSc and uninterrupted five-year long training, which provides a master's degree. From 2008 students applying and admitted in repeated, spring and autumn admission procedures altogether. Source: *EMMI STAT*.

	Number of vaca	ncies at closing date	Number of registered	Vacancies per 100 registered unemployed ^b
Year	Total	Of which: public works participants	unemployed ^b at closing date	
1991	14,343	-	227,270	6.3
1992	21,793	-	556,965	3.9
1993	34,375	-	671,745	5.1
1994	35,569	-	568,366	6.3
1995	28,680	-	507,695	5.6
1996	38,297	-	500,622	7.6
1997	42,544	-	470,112	9.0
1998	46,624	-	423,121	11.0
1999	51,438	-	409,519	12.6
2000	50,000	-	390,492	12.8
2001	45,194	-	364,140	12.4
2002	44,603	-	344,715	12.9
2003	47,239	-	357,212	13.2
2004	48,223	-	375,950	12.8
2005	41,615	-	409,929	10.2
2006	41,677	-	393,465	10.6
2007	29,933	-	426,915	7.0
2008	25,364	-	442,333	5.7
2009	20,739	-	561,768	3.7
2010	22,241	-	582,664	3.8
2011	41,123	-	582,868	7.1
2012	35,850	18,669	559,102	6.4
2013	51,524	27,028	527,624	9.8
2014	75,444	37,840	422,445	16.4
2015	73,122	34,591	378,181	19.3
2016	96,841	49,405	313,782	30.9

Table 8.1: The number of vacancies^a reported to the local offices of the NFSZ

^a Monthly average stock figures.

^b Since 1st of November, 2005: registered jobseekers.

Source: NFSZ.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent08_01




		Dyle	ever of educ	ation		
Year	Primary school	Vocational school	Secondary school	Secondary general school	College, university	Total
2008	15,039	7,046	1,020	1,259	1,000	25,364
2009	13,191	4,134	1,289	1,228	897	20,739
2010	13,359	5,289	1,281	1,388	924	22,241
2011	29,121	6,890	2,379	1,627	1,106	41,123
2012	21,227	8,005	2,732	1,945	1,941	35,850
2013	30,673	11,750	3,881	3,023	2,197	51,524
2014	45,555	16,440	7,216	3,329	2,904	75,444
2015	42,152	18,480	6,006	3,036	3,448	73,122
2016	58,781	22,184	8,840	4,085	2,951	96,841

Table 8.2: The number of vacancies^a reported to the local offices of the NFSZ, by loval of adjugation

^a Monthly average stock figures.

Note: The data include vacancies posted in the Public Works programme. Vocational secondary and general secondary schools provide a 'matura' degree required for entry to higher education.

Source: NFSZ.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent08_02

Table 8.3: The number of vacancies

Year	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Number of persons ^a	32,500	37,044	34,633	23,156	27,167	28,724	26,523	32,802	37,709	44,552	55,202
Per cent ^₀	1.2	1.4	1.3	0.9	1.0	1.1	1.0	1.2	1.4	1.5	1.9

^a Annual mean of the quarterly observations.

^b Filled and unfilled jobs = 100.

Source: Eurostat. http://ec.europa.eu/eurostat/web/labour-market/job-vacancies/database (jvs_q_nace2: 2017.03.20. version, downloaded: 2017.05.02.)

Year		Intending to decrease	Intending to increase	Year		Intending to decrease	Intending to increase
1005	Ι.	30.1	32.9	0000	Ι.	23.6	38.5
1995	II.	30.9	27.5	2003	II.	32.1	34.3
1006	I.	32.9	33.3	2004		30.0	39.8
1990	II.	29.4	30.4	2005		25.3	35.0
1007	I.	29.6	39.4	2006		26.6	36.2
1997	II.	30.7	36.8	2007		20.4	27.0
1000	I.	23.4	42.7	2008		26.9	23.2
1998	II.	28.9	37.1	2009		18.4	26.8
1000	I.	25.8	39.2	2010		15.4	26.0
1999	II.	28.8	35.8	2011		17.2	25.5
2000	I.	24.4	41.0	2012		19.9	29.2
2000	II.	27.2	36.5	2013		21.3	30.1
2001	I.	25.3	40.0	2014		19.3	27.7
2001	II.	28.6	32.6	2015		18.6	31.2
2002	I.	25.6	39.2	2016		19.3	32.4
2002	II.	27.9	35.4				

Table 8.4: Firms intending to increase/decrease their staff^a, per cent

^a In the period of the next half year following the interview date, in the sample of NFSZ PROG, since 2004: 1 year later from the interview date. Source: *NFSZ PROG*.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent08_04



Figure 8.2: Firms intending to increase/decrease their staff

Year	Central Hungary	Central Transdanubia	Western Transdanubia	Southern Transdanubia	Northern Hungary	Northern Great Plain	Southern Great Plain	Total
1996	56.8	52.7	59.3	50.3	45.7	45.6	52.8	52.4
1997	56.8	53.6	59.8	50.0	45.7	45.2	53.6	52.5
1998	57.7	56.0	61.6	51.5	46.2	46.4	54.2	53.7
1999	59.7	58.5	63.1	52.8	48.1	48.8	55.3	55.6
2000	60.5	59.2	63.4	53.5	49.4	49.0	56.0	56.3
2001	60.6	59.3	63.1	52.3	49.7	49.5	55.8	56.2
2002	60.9	60.0	63.7	51.6	50.3	49.3	54.2	56.2
2003	61.7	62.3	61.9	53.4	51.2	51.6	53.2	57.0
2004	62.9	60.3	61.4	52.3	50.6	50.4	53.6	56.8
2005	63.3	60.2	62.0	53.4	49.5	50.2	53.8	56.9
2006	63.1	61.3	62.5	53.2	50.7	51.1	54.0	57.4
2007	62.9	61.4	62.8	51.0	50.4	50.3	54.5	57.0
2008	62.7	59.9	61.6	50.8	49.4	49.5	54.0	56.4
2009	61.3	57.3	59.2	51.7	48.2	48.0	52.9	55.0
2010	60.0	57.0	58.6	52.4	48.3	49.0	54.1	54.9
2011	60.2	59.1	59.9	51.1	48.4	49.9	54.1	55.4
2012	61.7	59.2	61.0	51.9	49.1	51.8	55.5	56.7
2013	62.7	60.7	61.8	54.8	51.6	53.2	56.3	58.1
2014	66.0	64.3	65.8	58.6	55.7	57.3	59.7	61.8
2015	67.6	67.9	67.5	60.2	59.0	58.9	62.2	63.9
2016	70.8	68.4	68.9	62.2	61.8	62.0	65.7	66.5

Table 9.1: Regional inequalities: Employment rate^a

^a Age: 15–64.

Source: KSH MEF.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent09_01

Figure 9.1: Regional inequalities: Labour force participation rates, gross monthly earnings and gross domestic product in NUTS-2 level regions





Year	Central Hungary	Central Transdanubia	Western Transdanubia	Southern Transdanubia	Northern Hungary	Northern Great Plain	Southern Great Plain	Total
1996	8.2	10.4	7.1	9.4	15.5	13.2	8.4	10.0
1997	7.0	8.1	6.0	9.9	14.0	12.0	7.3	8.8
1998	5.7	6.8	6.1	9.4	12.2	11.1	7.1	7.8
1999	5.2	6.1	4.4	8.3	11.6	10.2	5.8	7.0
2000	5.3	4.9	4.2	7.8	10.1	9.3	5.1	6.4
2001	4.3	4.3	4.1	7.7	8.5	7.8	5.4	5.7
2002	3.9	5.0	4.0	7.9	8.8	7.8	6.2	5.8
2003	4.0	4.6	4.6	7.9	9.7	6.8	6.5	5.9
2004	4.5	5.6	4.6	7.3	9.7	7.2	6.3	6.1
2005	5.2	6.3	5.9	8.8	10.6	9.1	8.2	7.2
2006	5.1	6.0	5.8	9.2	10.9	10.9	8.0	7.5
2007	4.8	4.9	5.1	9.9	12.6	10.7	8.0	7.4
2008	4.5	5.8	5.0	10.3	13.3	12.1	8.7	7.8
2009	6.5	9.2	8.7	11.2	15.3	14.1	10.6	10.0
2010	8.9	10.0	9.3	12.4	16.2	14.4	10.4	11.2
2011	9.0	9.5	7.3	12.9	16.4	14.6	10.5	11.0
2012	9.5	9.9	7.5	12.1	16.1	13.9	10.3	11.0
2013	8.7	8.7	7.7	9.3	12.6	14.2	11.0	10.2
2014	6.2	5.6	4.6	7.8	10.4	11.8	9.0	7.7
2015	5.3	4.4	3.8	8.1	8.7	10.9	7.9	6.8
2016	3.8	3.0	2.7	6.2	6.3	9.3	5.6	5.1

^a Age: 15–74. Source: *KSH MEF*.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent09_02

Figure 9.2: Regional inequalities: LFS-based unemployment rates in NUTS-2 level regions



Online data source in xls format: http://www.bpdata.eu/mpt/2017ena09_02

				-		-		
Year	Central Hungary	Central Transdanubia	Western Transdanubia	Southern Transdanubia	Northern Hungary	Northern Great Plain	Southern Great Plain	Total
1999	4.5	8.7	5.9	12.1	17.1	16.1	10.4	9.7
2000	3.8	7.5	5.6	11.8	17.2	16.0	10.4	9.3
2001	3.2	6.7	5.0	11.2	16.0	14.5	9.7	8.5
2002	2.8	6.6	4.9	11.0	15.6	13.3	9.2	8.0
2003	2.8	6.7	5.2	11.7	16.2	14.1	9.7	8.3
2004	3.2	6.9	5.8	12.2	15.7	14.1	10.4	8.7
2005	3.4	7.4	6.9	13.4	16.5	15.1	11.2	9.4
2006	3.1	7.0	6.3	13.0	15.9	15.0	10.7	9.0
2007	3.5	6.9	6.3	13.6	17.6	16.6	11.7	9.7
2008	3.6	7.1	6.3	14.3	17.8	17.5	11.9	10.0
2009	5.4	11.5	9.5	17.8	20.9	20.2	14.4	12.8
2010	6.6	11.8	9.3	17.1	21.5	20.9	15.2	13.3
2011	6.8	10.9	8.0	16.6	21.5	22.0	14.5	13.2
2012	6.6	9.9	7.4	16.4	21.2	21.0	13.6	12.6
2013	6.4	9.5	7.4	15.4	19.5	19.4	19.0	13.0
2014	5.2	7.1	5.4	13.6	17.4	16.7	10.5	9.8
2015	4.6	6.1	4.4	11.8	15.4	14.2	8.9	8.5
2016	3.7	4.7	3.6	9.8	13.1	11.8	7.0	6.9

Table 9.3: Regional differences: The share of registered unemployed^a relative to the economically active population^b, per cent

^a Since 1st of November, 2005: the ratio of registered jobseekers. From the 1st of November, 2005 the Employment Act changed the definition of registered unemployed to registered jobseekers.

^b The denominator of the ratio is the economically active population on January 1st of the previ-

ous year.

Source: NFSZ REG.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent09_03



Figure 9.3: Regional inequalities: The share of registered unemployed relative to the economically active population, per cent, in NUTS-2 level regions

County	1995	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Budapest	5.7	3.0	2.6	2.2	2.4	2.8	2.9	2.6	3.0	3.1	4.6	5.9	6.2	6.1	5.8	4.5	4.0	3.0
Baranya	11.8	11.6	11.1	11.2	11.9	11.6	13.4	13.3	12.9	13.6	14.7	17.1	16.6	16.4	15.0	9.1	11.6	9.6
Bács-Kiskun	11.0	10.0	9.3	8.8	9.4	9.9	10.4	10.2	11.4	12.0	17.9	15.6	14.8	13.7	13.3	15.8	9.7	7.3
Békés	14.0	13.1	11.9	11.2	11.5	12.0	13.0	13.5	15.0	14.8	17.3	18.1	17.8	15.8	14.8	12.0	9.6	8.2
Borsod-Abaúj-Zemplén	16.7	20.3	19.0	19.1	19.6	18.3	18.9	18.0	19.9	20.1	23.1	23.7	23.5	22.9	20.9	19.6	16.6	14.0
Csongrád	9.9	8.6	8.3	8.1	8.5	9.7	10.7	8.8	9.2	9.3	11.6	12.4	11.5	11.5	11.0	8.5	7.2	5.6
Fejér	10.6	7.2	6.4	6.4	7.1	7.3	7.4	7.3	7.1	7.5	11.5	12.4	12.1	10.8	10.1	7.6	6.6	5.1
Győr-Moson-Sopron	6.8	4.6	4.1	4.0	4.1	4.6	5.4	4.6	4.1	4.1	6.9	6.8	5.7	5.0	4.6	2.9	2.4	1.9
Hajdú-Bihar	14.2	14.7	13.6	12.8	13.1	12.9	14.0	13.9	15.6	16.5	19.1	20.3	20.7	19.9	18.6	16.1	14.1	11.5
Heves	12.5	12.0	10.6	9.8	10.0	10.6	11.3	11.1	12.2	12.7	15.8	16.1	16.1	15.7	15.0	11.9	11.5	9.8
Jász-Nagykun-Szolnok	14.6	13.4	11.5	10.2	10.7	11.2	12.0	11.4	11.8	12.2	15.5	16.4	18.1	16.8	15.4	13.4	12.0	10.3
Komárom-Esztergom	11.3	8.3	7.0	6.7	6.0	5.8	6.8	5.8	5.4	5.5	10.2	10.4	9.5	8.9	8.7	6.5	5.7	4.1
Nógrád	16.3	14.9	14.3	13.8	14.6	14.6	16.1	16.1	17.7	17.8	21.2	22.0	22.9	23.9	21.7	19.1	17.4	15.3
Pest	7.6	5.2	4.4	3.7	3.7	3.8	4.2	3.9	4.3	4.4	6.7	7.7	7.6	7.4	7.2	6.2	5.5	4.7
Somogy	11.2	11.9	11.6	11.5	12.2	13.4	14.5	14.6	16.2	16.9	19.4	18.9	18.3	18.2	17.1	16.1	13.8	11.6
Szabolcs-Szatmár-Bereg	19.3	19.5	17.8	16.7	17.7	17.5	18.6	18.8	21.0	22.4	24.7	24.8	26.0	25.0	23.0	19.5	16.0	13.0
Tolna	12.2	11.8	11.0	10.0	10.7	11.6	11.8	10.5	11.5	12.1	15.2	14.7	14.2	13.7	13.7	11.1	9.3	7.7
Vas	7.2	5.2	4.9	4.5	5.0	6.0	6.8	6.1	6.2	6.1	9.8	9.6	7.7	6.7	6.9	5.1	4.3	3.5
Veszprém	10.0	7.2	6.9	6.6	7.0	7.3	8.0	7.7	8.0	8.2	12.6	12.3	10.8	9.6	9.4	6.9	5.9	4.5
Zala	9.2	7.2	6.5	6.4	7.0	7.4	9.3	9.0	9.3	9.4	13.0	12.9	11.7	11.6	12.3	9.6	7.8	6.3
Total	10.6	9.3	8.5	8.0	8.3	8.7	9.4	9.0	9.7	10.0	12.8	13.3	13.2	12.6	11.9	9.8	8.5	6.9

Table 9.4: Annual average registered unemployment rate^a by counties, per cent^b

^a Since 1st of November, 2005: the ratio of registered jobseekers. From the 1st of November, 2005 the Employment Act changed the definition of registered unemployed to registered jobseekers.

^b The denominator of the ratio is the economically active population on January 1st of the previous year.

Source: NFSZ REG.





Source: NFSZ REG.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ena09_04

Year	Central Hungary	Central Transdanubia	Western Transdanubia	Southern Transdanubia	Northern Hungary	Northern Great Plain	Southern Great Plain	Total
2002	149,119	110,602	106,809	98,662	102,263	98,033	97,432	117,672
2003	170,280	127,819	121,464	117,149	117,847	115,278	113,532	135,472
2004	184,039	137,168	131,943	122,868	128,435	124,075	121,661	147,111
2005	192,962	147,646	145,771	136,276	139,761	131,098	130,406	157,770
2006	212,001	157,824	156,499	144,189	152,521	142,142	143,231	171,794
2007	229,897	173,937	164,378	156,678	159,921	153,241	153,050	186,229
2008	245,931	185,979	174,273	160,624	169,313	160,332	164,430	198,087
2009	254,471	187,352	182,855	169,615	169,333	160,688	164,638	203,859
2010	258,653	194,794	183,454	171,769	173,696	162,455	169,441	207,456
2011	264,495	197,774	184,311	181,500	185,036	173,243	177,021	214,540
2012	279,073	215,434	202,189	208,895	196,566	191,222	187,187	230,073
2013	290,115	220,495	209,418	190,126	188,635	178,499	187,762	230,018
2014	296,089	228,974	219,727	200,359	204,472	194,654	196,667	240,675
2015	306,890	234,443	230,142	205,020	200,174	191,973	203,280	245,210
2016	332,046	258,131	244,828	219,194	205,679	198,726	216,677	263,317

Table 9.5: Regional inequalities: Gross monthly earnings^a

^a Gross monthly earnings (HUF/person), May.

Note: The data refer to full-time employees in the budgetary sector and firms employing at

least 5 workers, respectively. Source: *NFSZ BT*.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent09_05

Table 9.6: Regression-adjusted earnings differentials

Year	Central Hungary	Western Transdanubia	Southern Transdanubia	Northern Hungary	Northern Great Plain	Southern Great Plain
2002	0.0903	-0.0378	-0.1120	-0.0950	-0.1170	-0.1070
2003	0.0493	-0.0542	-0.1220	-0.1220	-0.1400	-0.1410
2004	0.0648	-0.0313	-0.1410	-0.0953	-0.1400	-0.1270
2005	0.0291	-0.0372	-0.1310	-0.1010	-0.1450	-0.1390
2006	0.0478	-0.0170	-0.1640	-0.0922	-0.1480	-0.1130
2007	0.0528	-0.0926	-0.1520	-0.1340	-0.1610	-0.1420
2008	0.0438	-0.0751	-0.1730	-0.1320	-0.1780	-0.1630
2009	0.0766	-0.0377	-0.1250	-0.1170	-0.1380	-0.1500
2010	0.0704	-0.0758	-0.1450	-0.1200	-0.1620	-0.1500
2011	0.0893	-0.0604	-0.1020	-0.0863	-0.1340	-0.1170
2012	0.0664	-0.0361	-0.0750	-0.0947	-0.1140	-0.1170
2013	0.0267	-0.0605	-0.1120	-0.1140	-0.1540	-0.1320
2014	0.0203	-0.0474	-0.1250	-0.1150	-0.1390	-0.1330
2015	0.0303	-0.0145	-0.0990	-0.0920	-0.1290	-0.1180

Note: the results indicate the earnings differentials of the various groups relative to the reference group in log points (approximately percentage points). All parameters are significant at the 0.01 level.

Reference category: women, with leaving certificate (general education certificate), not in the public sector, working in the Central-Transdanubia region. Source: *NFSZ BT*.

			0	•		•		
Year	Central Hungary	Central Transdanubia	Western Transdanubia	Southern Transdanubia	Northern Hungary	Northern Great Plain	Southern Great Plain	Total
Thousand H	IUF/person/mor	ith						
2002	2,806	1,502	1,757	1,240	1,090	1,126	1,209	1,715
2003	3,009	1,729	2,017	1,349	1,214	1,256	1,307	1,883
2004	3,336	1,958	2,142	1,461	1,358	1,362	1,454	2,080
2005	3,619	2,097	2,206	1,541	1,471	1,426	1,535	2,228
2006	3,954	2,183	2,416	1,614	1,544	1,521	1,610	2,398
2007	4,225	2,345	2,475	1,706	1,618	1,588	1,670	2,542
2008	4,472	2,431	2,611	1,831	1,676	1,689	1,806	2,697
2009	4,409	2,189	2,453	1,801	1,595	1,699	1,733	2,624
2010	4,492	2,347	2,684	1,827	1,628	1,716	1,755	2,709
2011	4,571	2,502	2,861	1,905	1,701	1,830	1,891	2,825
2012	4,691	2,547	2,909	1,966	1,722	1,871	1,970	2,889
2013	4,904	2,724	3,069	2,063	1,858	1,925	2,109	3,045
2014	5,128	2,972	3,519	2,189	2,068	2,109	2,327	3,284
2015	5,327	3,209	3,765	2,260	2,263	2,182	2,426	3,454
Per cent								
2002	163.4	87.7	102.6	72.4	63.6	65.7	70.6	100.0
2003	159.5	91.9	107.3	71.7	64.6	66.8	69.5	100.0
2004	159.9	94.4	103.5	70.3	65.4	65.6	70.0	100.0
2005	162.0	94.5	99.6	69.2	66.2	64.1	69.0	100.0
2006	164.5	91.3	101.3	67.3	64.5	63.4	67.2	100.0
2007	165.8	92.6	98.1	67.2	63.8	62.4	65.6	100.0
2008	165.4	90.5	97.5	67.9	62.2	62.5	67.0	100.0
2009	167.7	83.7	94.1	68.6	60.9	64.7	66.0	100.0
2010	165.1	87.2	100.1	67.6	60.3	63.4	64.8	100.0
2011	161.5	88.7	102.0	67.5	60.2	64.8	66.9	100.0
2012	162.6	88.4	101.4	67.8	59.8	64.0	67.8	100.0
2013	161.0	89.5	100.8	67.7	61.1	63.2	69.2	100.0
2014	156.2	90.5	107.1	66.7	63.0	64.2	70.9	100.0
2015	154.2	92.9	109.0	65.4	65.5	63.2	70.2	100.0

Table 3.7. Regional inequalities. Gloss donnestic bloduc	Table 9.7: Regional	inequalities:	Gross do	nestic product
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Note: The data on 2000–2014 have been retrospectively revised following ESA2010 standards (European System of National and Regional Accounts), 2015: preliminary data. Source: *KSH*.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent09_07

Table 9.8: Commuting

	Working in the pla	ace of residence	Commuter				
Year	in thousands	per cent	in thousands	per cent			
1980	3,848.5	76.0	1,217.2	24.0			
1990	3,380.2	74.7	1,144.7	25.3			
2001	2,588.2	70.1	1,102.1	29.9			
2005	2,625.1	68.2	1,221.3	31.8			
2011	2,462.8ª	62.5	1,479.8	37.2			

^a Includes those working abroad but classified by the respondents of LFS as household members.

Source: NSZ, microcensus.



Figure 9.5: The share of registered unemployed relative to the population aged 15-64, 1st quarter 2007, per cent

Note: The ratio of registered unemployed was calculated using the following method: number of registered unemployed divided by the permanent population of age 15–64. The number of registered unemployed is a quarterly average. The permanent population data is annual. Source: *Registered unemployed: NFSZ IR. Population: KSH T-Star.*

Online data source in xls format: http://www.bpdata.eu/mpt/2017ena09_05





Note: The ratio of registered unemployed was calculated using the following method: number of registered unemployed divided by the permanent population of age 15–64. The number of registered unemployed is a quarterly average. The permanent population data is from the year 2015 (since 2016 data is not yet available).

Source: Registered unemployed: NFSZ IR. Population: KSH T-Star.



Figure 9.7: The share of registered unemployed relative to the population aged 15-64, 3rd quarter 2007, per cent

Note: The ratio of registered unemployed was calculated using the following method: number of registered unemployed divided by the permanent population of age 15–64. The number of registered unemployed is a quarterly average. The permanent population data is annual. Source: *Registered unemployed: NFSZ IR. Population: KSH T-Star.*

Online data source in xls format: http://www.bpdata.eu/mpt/2017ena09_07

Figure 9.8: The share of registered unemployed relative to the population aged 15–64, 3rd quarter 2016, per cent



Note: The ratio of registered unemployed was calculated using the following method: number of registered unemployed divided by the permanent population of age 15–64. The number of registered unemployed is a quarterly average. The permanent population data is from the year 2015 (since 2016 data is not yet available).

Source: Registered unemployed: NFSZ IR. Population: KSH T-Star.

Year	Number of strikes	Number of persons involved	Hours lost, in thousands
2000	5	26,978	1,192
2001	6	21,128	61
2002	4	4,573	9
2003	7	10,831	19
2004	8	6,276	116
2005	11	1,425	7
2006	16	24,665	52
2007	13	64,612	186
2008	8	8,633	
2009	9	3,134	9
2010	7	3,263	133
2011	1		
2012	3	1,885	5
2013	1		
2014	0	0	0
2015	2		
2016	7	39,101	271

Table 10.1: Strikes

Source: KSH strike statistics (STADAT 2017.06.30. version).

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent10_01

lable 10.2: Nationa	l agreements or	wage increase	recommendations ^a
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	OÉT – from 2013 VKF – Recommendations Actual indexes									
Year	Minimum	Average	Maximum	Budgetary sector	Competitive sector					
2000	108.5		111.0	112.3	114.2					
2001				122.9	116.3					
2002	108.0		110.5	129.2	113.3					
2003		4.5% real wage growth		117.5	108.9					
2004		107.0-108.0		100.4	109.3					
2005		106.0		112.8	106.9					
2006		104.0-105.0		106.4	109.3					
2007		105.5-108.0		106.4	109.1					
2008		105.0-107.5		106.2	108.4					
2009		103.0-105.0		92.1	104.3					
2010		real wage preservation		100.5 ^b	102.6 ^b					
2011		104.0-106.0		99.3	105.4					
2012	-	no wage recommendations	-	103.7	107.3					
2013		real wage preservation		110.9	103.4 ^b					
2014		103.5		105.9	104.3					
2015		103.0-104.0		106.3	103.9					
2016		verbal recommendation was issued and accepted		109.6	105.4					

^a Average increase rates of gross earnings from recommendations by the National Interest Reconciliation Council (OÉT) and the Permanent Consultation Forum of the Business Sector and the Government (VKF, from 2013 onwards). Previous year = 100.

^b Mean real wage index. Source: *KSH*, *NGM*.

	Table	: 10.3.3	ingle en	ipioyer	JUIICCUM	e agreer	iieiits iii	uie bus	11622.26	CLUI		
	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Number of agree- ments	1,025	1,033	1,032	1,027	962	966	959	942	951	951	950	994
Number of persons covered	513,118	489,568	532,065	467,964	432,086	448,138	448,980	442,723	448,087	443,543	458,668	463,823
		Source: 1	V <i>GM</i> , En	nployme	nt Relatio	ons Infor	mation S	ystem.				
		Online d	ata sourc	e in xls f	ormat: h	ttp://ww	w.bpdat	a.eu/mpt	/2017en	t10_03		
	Tabl	e 10.4: S	Single in	stitutio	n collect	ive agre	ements	in the pı	ıblic sec	tor		
	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Number of agree- ments	1,750	1,435	1,711	1,710	1,737	1,751	1,744	1,735	1,736	1,734	798	800
Number of persons covered	228,080	203,497	224,246	222,547	225,434	224,651	222,136	261,401	260,388	259,797	301,430	312,055
		Source: 1	V <i>GM</i> , En	nployme	nt Relatio	ons Infor	mation S	ystem.				
		Online d	ata sourc	e in xls f	ormat: h	ttp://ww	/w.bpdat	a.eu/mpt	/2017en	t10_04		
	Table	e 10.5: N	/lulti-em	ployer c	ollective	e agreen	nents in	the busi	ness see	ctor		
	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Number of agree- ments	71	75	74	78	80	82	81	81	83	83	83	84
Number of persons covered	92,196	86,079	83,117	80,506	222,236	221,627	202,005	204,585	173,614	219,050	299,487	313,044
		Source: 1	V <i>GM</i> , En	nployme	nt Relatio	ons Infor	mation S	ystem.				
		Online d	ata sourc	e in xls f	ormat: h	ttp://ww	/w.bpdat	a.eu/mpt	/2017en	t10_05		
	Tab	le 10.6:	Multi-in	stitutior	collecti	ve agre	ements i	in the pu	blic sec	tor		
	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Number of agree- ments	5	4	2	1	1	1	1	0	0	0	0	0
Number of persons covered	403	360	238				320	0	0	0	0	0
		Source: 1	V <i>GM</i> , En	nployme	nt Relatio	ons Infor	mation S	ystem.				
		Online d	ata sourc	e in xls f	ormat: h	ttp://ww	/w.bpdat	a.eu/mpt	/2017en	t10_06		
Table 10 7. The p	umborof	firmwod		nontea t	ho numh	or of off	ootod fir	me and t	honumk	or of om	nlovooc	oovorod

Table 10.7: The number of firm wage agreements^a, the number of affected firms, and the number of employees covered

	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Number of agree- ments	298	302	214	202	785	905	888	863	874	876	867	878
Number of persons covered	169,639	151,022	171,259	100,206	377,677	414,522	416,562	415,751	422,887	384,182	424,914	437,238

^a Until 2008, the data relate to the number of 'wage agreements' concerning the next year's average wage increase, in the typical case. In and after 2009, the figures relate to resolutions within collective agreements, which affect the remuneration of workers (including long-term agreements on wage supplements, bonuses, premia, non-wage benefits and rights and responsibilities connected with wage payments).

Source: NGM, Employment Relations Information System.

Table 10.8: The number of multi-employer wage agreements^a, the number of affected firms, and the number of covered companies and employees

	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Number of agree- ments	40	44	40	45	62	68	68	73	74	74	74	73
Number of compa- nies	145	162	147	150	2,350	2,460	2,199	2,219	1,096	2,886	3,700	1,833
Number of persons covered	35,039	42,817	33,735	40,046	191,258	211,753	180,131	191,013	160,092	208,128	289,154	199,779

^a Until 2008, the data relate to the number of 'wage agreements' concerning the next year's average wage increase, in the typical case. In and after 2009, the figures relate to resolutions within collective agreements, which affect the remuneration of workers (including long-term agreements on wage supplements, bonuses, premia, non-wage benefits and rights and responsibilities connected with wage payments).

Source: NGM, Employment Relations Information System.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent10_08

Table 10.9: The share of employees covered by collective agreements, percent^a

	Mul	ti-employe in the	er collectiv business s	/e agreem/ sector ^b	Single employer collective agreements in the national economy				ents	
Industries	2012	2013	2014	2015	2016	2012	2013	2014	2015	2016
Agriculture	21.93	23.08	21.12	40.83	36.90	9.81	11.71	9.87	21.81	15.77
Mining and quarrying	5.27	5.36	5.35	6.87	16.02	57.86	40.51	40.46	58.42	52.92
Manufacturing	12.78	11.95	11.94	10.82	11.15	25.94	25.95	25.86	27.28	27.14
Electricity, gas, steam and air conditioning supply	70.27	69.67	73.69	78.50	89.54	59.16	53.09	53.19	58.00	55.15
Water supply; sewerage, waste management and remediation activities	24.32	23.87	27.10	35.25	43.26	46.97	46.61	46.57	59.09	57.08
Construction	98.27	99.88	98.00	98.91	98.54	5.47	5.84	6.65	6.63	5.57
Wholesale and retail trade; repair of motor vehicles and motorcycles	6.71	6.83	6.88	7.56	6.65	7.74	7.82	7.71	7.34	6.81
Transportation and storage	15.69	14.82	37.38	42.22	50.17	58.68	56.65	54.40	59.69	61.93
Accommodation and food service activities	93.24	92.42	87.66	93.51	94.02	8.23	6.49	6.24	5.62	5.75
Information and communication	0.88	0.88	0.81	0.74	0.58	18.93	20.14	19.19	20.81	17.64
Financial and insurance activities	5.72	5.24	5.36	5.85	5.94	35.11	33.41	32.89	37.50	37.05
Real estate activities	16.37	15.73	17.36	16.77	16.81	25.69	24.61	26.14	26.82	29.89
Professional, scientific and technical activities	4.01	4.58	4.49	5.39	4.20	10.97	12.24	12.78	10.37	7.45
Administrative and support service activities	6.33	6.22	7.06	6.30	6.24	8.17	8.01	8.17	6.18	5.87
Public administration and defence; compulsory social security						14.48	14.52	15.55	7.27	9.75
Education	4.79	3.91	4.81	5.43	2.27	44.83	41.94	44.98	70.79	68.30
Human health and social work activities						38.24	34.48	36.38	26.50	27.36
Arts, entertainment and recreation	0.14	0.16	0.14	0.09	0.02	23.57	24.01	22.99	21.68	23.51
Other service activities	0.62	0.63	1.46	7.58	2.54	7.07	8.76	6.í88	11.80	12.58
National economy, total	19.94	19.34	21.51	20.85	23.66	25.05	24.24	24.59	25.84	25.99

^a Percentage share of employees covered by collective agreements.

^b In the observed period only a single multi-employer collective agreement was in effect in the public sector.

Source: NGM, Employment Relations Information System, Register of Collective Agreements.

STATISTICAL DATA

			· ·	-		-				-		
			Number o agree	f collectiv ements	е		The number of employees covered by collective agreements					
ndustries	2011	2012	2013	2014	2015	2016	2011	2012	2013	2014	2015	2016
Agriculture	64	65	66	66	66	66	9,310	7,628	8,709	7,680	17,603	12,263
Mining and quarrying	10	9	9	9	9	9	1,491	2,142	1,475	1,498	2,057	1,751
Manufacturing	344	344	354	355	353	346	144,844	157,710	157,659	157,178	174,379	180,257
Electricity, gas, steam and air conditioning supply	48	47	45	44	43	45	14,581	13,807	12,194	12,414	13,450	13,210
Water supply; sewerage, waste management and remediation activities	69	67	68	68	69	59	23,737	19,175	19,010	19,010	25,021	25,796
Construction	48	45	45	46	47	45	7,800	6,153	6,190	7,488	7,540	6,358
Wholesale and retail trade; repair of motor vehicles and motorcycles	126	119	118	119	117	115	37,973	25,686	25,573	25,565	25,212	24,197
Transportation and storage	60	57	59	59	50	91	102,164	104,150	98,748	96,550	109,336	125,960
Accommodation and food service activities	37	36	35	35	34	36	8,342	6,576	4,944	4,986	4,969	5,127
Information and communi- cation	15	14	15	15	15	16	14,256	13,540	13,727	13,727	15,514	13,954
Financial and insurance activities	27	27	26	26	26	27	20,997	22,300	20,892	20,892	22,476	22,882
Real estate activities	31	31	32	32	32	43	8,522	6,957	7,100	7,079	7,367	8,152
Professional, scientific and technical activities	55	53	54	54	57	55	6,795	8,628	10,047	10,047	9,534	7,432
Administrative and support service activities	25	24	25	24	24	23	11,359	11,080	11,206	11,080	10,238	9,589
Public administration and defence; compulsory social security	105	102	105	104	104	106	17,015	37,643	38,313	40,431	21,224	28,022
Education	1,292	1,295	1291	1,292	352	355	106,233	113,995	102,582	114,377	176,637	177,956
Human health and social work activities	239	236	226	228	226	227	88,141	100,879	92,631	95,961	94,549	98,399
Arts, entertainment and recreation	94	92	91	91	92	96	7,109	7,786	7,637	7,592	9,341	9,955
Other service activities	18	18	19	18	19	21	1,482	1,515	1,514	1,474	2,283	2,552
National economy, total	2,707	2,681	2,683	2,685	1,735	1,781	632,151	667,350	640,151	655,029	748,730	773,812

Table 10.10: Single employer collective agreements in the national economy

Source: NGM, Employment Relations Information System, Register of Collective Agreements.

	The number of firms covered by the multi-employer ^b collective agreements						The number of employees covered by multi-employer collective agreements					
Industries	2011	2012	2013	2014	2015	2016	2011	2012	2013	2014	2015	2016
Agriculture	601	600	27	41	706	673	20,416	16,833	17,098	17,002	32,822	28,586
Mining and quarrying	5	5	3	4	4	6	251	195	195	195	242	530
Manufacturing	601	179	155	174	231	237	68,953	75,700	70,908	72,623	67,668	72,432
Electricity, gas, steam and air conditioning supply	36	34	35	35	34	40	16,818	16,393	15,991	17,142	17,962	21,151
Water supply; sewerage, waste management and remediation activities	23	23	22	28	28	32	9,769	9,229	9,229	9,283	11,450	14,039
Construction	491	486	484	510	555	558	113,936	110,173	105,521	110,173	112,034	112,352
Wholesale and retail trade; repair of motor vehicles and motorcycles	125	68	47	192	240	221	11,551	22,258	22,316	22,827	25,944	23,640
Transportation and storage	155	157	155	1,209	1,560	1,620	26,780	26,867	24,972	63,934	73,515	97,689
Accommodation and food service activities	37	31	29	37	35	39	65,410	63,526	61,204	63,526	73,759	75,848
Information and communi- cation	10	12	12	12	11	9	543	597	597	597	550	461
Financial and insurance activities	12	13	7	9	12	12	3,215	3,626	3,269	3,269	3,499	3,662
Real estate activities	56	47	28	34	40	42	10,579	4,048	4,048	4,055	4,030	4,255
Professional, scientific and technical activities	43	39	33	45	58	56	1,621	2,755	3,293	3,326	4,368	3,783
Administrative and support service activities	87	84	82	104	111	104	16,862	7,855	7,888	10,013	9,310	9,433
Public administration and defence; compulsory social security	0	0	0	1	3	3	0	0	0	0	1,540	1,571
Education	17	17	20	24	26	25		171	171	172	189	134
Human health and social work activities	1	1	0	2	0	0						
Arts, entertainment and recreation	1	1	1	4	2	1	127	13	13	13	10	2
Other service activities	8	7	2	2	13	9	121	88	83	204	1,125	381
National economy, total	2,309	1,804	1,142	2,467	3,669	3,687	366,952	360,327	346,796	398,354	440,017	469,949

Table 10.11: Multi-employer collective agreements in the business sector ^a

^a In the observed period only a single multi-employer collective agreement was in effect in the public sector.

^b Multi-employer collective agreements are those concluded and/or extended by several employers or employer organizations. Source: NGM, Employment Relations Information System, Register of Collective Agreements.

	Fan allowa	nily anceª	Child- bene	Child-care Child-rearing benefit ^a support ^a				Child-care allowance ^a			
Year	Average monthly amount per family, HUF	Average number of recipient families	Average monthly amount, HUF	Average number of recipients	Average monthly amount per family, HUF	Average number of recipient families	Average monthly amount, HUF	Average number of recipients	Average number of recipients		
2007	23,031	1,224,000	68,763	93,973	27,118	42,776	28,853	164,832	29,253		
2008	24,521	1,246,600	74,518	94,514	28,871	41,631	31,381	167,021	29,221		
2009	24,524	1,245,900	78,725	95,050	28,652	40,263	30,716	174,153	29,230		
2010	24,442	1,224,000	81,356	94,682		39,275	30,388	178,532	27,289		
2011	24,528	1,190,707	83,959	87,717		37,829	30,929	169,721	24,769		
2012	24,491	1,167,640	91,050	81,839		38,608	30,640	168,037	25,223		
2013	24,257	1,149,796	96,661	81,234		37,411	30,687	161,274	24,230		
2014	23,674	1,134,556	104,547	83,701		36,101	31,180	161,226	24,753		
2015	23,902	1,108,302	110,896	85,970		34,587	31,883	163,376	25,886		
2016	23,849	1,094,004	118,607	91,126		33,381	31,880	162,992	26,931		

Table 11.1: Family benefits

^a Annual mean.

^b Pregnancy and confinement benefit till 31st December 2014. Infant-care benefit is 70 per cent of the recipient's daily income. The amount is subject to personal income tax but exempt from health and pension contributions.

Forrás: NAV, KSH STADAT.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent11_01

Table 11.2:	Unemployment b	enefits and a	average earning	S

	Insured unemploy other non-means	ment benefit and tested benefits ^a	Means tested assist	unemployment tance	Net monthly
Year	Average monthly amount, HUF	Average number of recipients	Average monthly amount, HUF	Average number of recipients	HUF ^b
2008	49,454	97,047	27,347	213,436	121,969
2009	51,831	152,197	23,117	167,287	124,116
2010	50,073	125,651	27,574	174,539	132,604
2011	52,107	110,803	25,139	209,918	141,151
2012	63,428	62,380	21,943	236,609	144,085
2013	68,730	48,019	22,781	212,699	151,118
2014	69,720	42,423	22,800	160,858	155,690
2015	72,562	40,576	22,789	157,423	162,391
2016	75,183	41,521	22,874	115,568	175,009

^a Average of headcount at the end of the month.

^b The average net wage refers to the entire economy, competitive sector: firms with at least 4 employees.

Source: KSH: Welfare systems 2007, Welfare Statistics, Yearbook of Demographics. KSH Social Statistics Yearbooks. KSH STADAT.

Table 11.3.a: Number of those receiving pension^a, and the mean sum of the provisions they received in January of the given year

		Old age pension		Disability per	ision under and above	retirement age
Year	Number of recipients	Average amount before increase, HUF	Average amount after increase, HUF	Number of recipients	Average amount before increase, HUF	Average amount after increase, HUF
2000	1,671,090	33,258	35,931	762,514	29,217	31,556
2001	1,667,945	37,172	41,002	772,286	32,381	35,705
2002	1,664,062	43,368	47,561	789,544	37,369	40,972
2003	1,657,271	50,652	54,905	799,966	43,185	46,801
2004	1,637,847	57,326	60,962	806,491	48,180	51,220
2005	1,643,409	63,185	67,182	808,107	52,259	55,563
2006	1,658,387	69,145	72,160	806,147	56,485	58,935
2007	1,676,477	74,326	78,577	802,506	59,978	63,120
2008	1,716,315	81,975	87,481	794,797	65,036	69,160
2009	1,731,213	90,476	93,256	779,130	70,979	73,166
2010	1,719,001	94,080	98,804	750,260	73,687	77,500
2011	1,700,800	99,644	104,014	721,973	77,945	81,367
2012	1,959,202 ^b	99,931	104,610	302,990°		

^a Pension: Excludes survivors pensions.

^b From 2012 onwards, the disability pensions of persons older than the mandatory retirement

age are granted as old-age pensions.

^c Excludes persons older than the mandatory retirement age.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent11_03a

Table 11.3.b: Number of those receiving pension ^a , and the mean sum of the provision
they received in January of the given year, from 2014

		2014			2015			2016	
	Number of	Average amount (HUF/month)		Number of	Average (HUF/	e amount month)	Number of	Average (HUF/	amount month)
Type of benefit	recipients	before increase	after in- crease	recipients	before increase	after in- crease	recipients	before increase	after in- crease
Old age pension	2,037,126	113,063	115,786	2,022,905	n.a.	118,439	2,045,738	n.a.	123,725
 Old age pension of per- sons above the manda- tory retirement age^b 	1,925,103	112,700	115,416	1,894,897	n.a.	118,194	1,901,565	n.a.	123,799
 Pension for women enti- tled to retire before the mandatory age after having accumulated at least 40 accrual years 	105,172	114,035	116,753	122,253	n.a.	117,926	141,904	n.a.	121,184
 Old age pension of per- sons younger than the mandatory retirement age 	6,851	200,081	204,882	5,755	n.a.	210,014	2,269	n.a.	220,526

^a Pension: Excludes survivors pensions. From 2012 onwards, no old-age pension is granted to persons younger than the mandatory retirement age. Exceptions are pensions for women

having accumulated 40 or more accrual years.

^b From 2012 onwards, the disability pensions of persons older than the mandatory retirement age are granted as old-age pensions.

Source: ONYF.

Source: ONYF.

	Tempora	iry annuity	Regular so	cial annuity	Health damag	e annuity for miners	Total		
Year	Number of recipients	Average amount, HUF	Number of recipients	Average amount, HUF	Number of recipients	Average amount, HUF	Number of recipients	Average amount, HUF	
2000	15,491	18,309	196,689	14,435	2,852	48,581	215,032	15,167	
2001	15,640	20,809	198,820	15,610	3,304	53,379	217,764	16,556	
2002	11,523	26,043	200,980	17,645	3,348	59,558	215,851	18,744	
2003	12,230	30,135	203,656	19,907	3,345	65,380	219,231	21,171	
2004	11,949	33,798	207,300	21,370	2,950	69,777	222,199	22,681	
2005	13,186	36,847	207,091	22,773	2,839	74,161	223,116	24,259	
2006	14,945	40,578	195,954	23,911	2,786	77,497	213,685	25,776	
2007	19,158	42,642	184,845	25,050	2,693	80,720	206,696	27,406	
2008	21,538	46,537	170,838	27,176	2,601	85,805	194,977	30,096	
2009	21,854	46,678	159,146	27,708	2,533	86,165	183,533	30,774	
2010	20,327	47,060	148,704	27,645	2,448	86,252	171,479	30,783	
2011	16,448	47,096	139,277	27,588	2,371	86,411	158,096	30,500	

Table 11.4.a: Number of those receiving social annuities for people with damaged health, and the mean sum of the provisions they received after the increase, in January of the given year

Disability pensions and temporary provisions for disability groups 1–2, granted prior to 2012, have been transformed to 'disability allotments'. The provisions for permanent social benefit recipients born before 1955 have also been transformed to 'disability allotments'. Disability pensions and permanent social benefits granted before 2012 to the members of disability group 3 have been transformed to 'rehabilitation allotment'. The conditions of these provisions will be set in the framework of a complex revision of entitlement and eligibility. Source: *ONYF*.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent11_04a

Table 11.4.b: Number of those receiving social annuities for people with damaged health, and the mean sum of the provisions they received after the increase, in January of the given year, from 2015

		2015		2016					
	Number of	Average amoun	t (HUF/month)	Number of	Average amount (HUF/month)				
Support for disabled persons	recipients	before increase	after increase	recipients	before increase	after increase			
Disability and rehabilitation provision	404,880	n.a.	67,759	355,188	n.a.	70,127			
 Disability provision for persons older than the mandatory retirement age 	44,436	n.a.	74,509	62,518	n.a.	80,833			
- Disability provision for persons younger than the mandatory retirement	217,625	n.a.	74,463	249,909	n.a.	71,199			
- Rehabilitation provision	140,658	n.a.	54,810	40,741	n.a.	45,604			
 Rehabilitation benefit 	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.			
 Annuity for miners with damaged health 	2,161	n.a.	96,567	2,020	n.a.	100,817			

Disability pensions and temporary provisions for disability groups 1–2, granted prior to 2012, have been transformed to 'disability allotments'. The provisions for permanent social benefit recipients born before 1955 have also been transformed to 'disability allotments'. Disability pensions and permanent social benefits granted before 2012 to the members of disability group 3 have been transformed to 'rehabilitation allotment'. The conditions of these provisions will be set in the framework of a complex revision of entitlement and eligibility. Source: *ONYF*.

	2	007	2	008	2	009	2010		2011	
Pension	Age	Persons								
Females										
Old age and similar pensions	57.8	62,015	57.3	39,290	59.9	15,243	60.7	13,617	58.5	84,922
Pension for women entitled to retire before the mandatory age after having accumulated at least 40 accrual years	-	-	-	-	-	-	-	-	57.6	54,770
Disability and accident-related disability pension	49.8	15,837	50.5	8,565	51.1	9,065	50.8	10,478	50.7	8,667
Rehabilitation annuity	-	-	44.1	1,604	44.9	6,574	47.6	6,789	47.2	4,386
Total	56.2	77,852	55.7	49,459	54.1	30,882	54.4	30,884	57.3	97,975
Males										
Old age and similar	59.7	50,878	59.8	25,749	59.7	37,116	60.2	37,219	60.3	43,240
Disability and accident-related disability pension	51.1	19,032	51.9	11,069	52.3	11,992	52.1	13,345	51.9	10,673
Rehabilitation annuity	-	-	44.5	1,556	44.8	6,278	47.4	6,123	47.0	4,102
Total	57.4	69,910	56.9	38,374	56.4	55,386	56.9	56,687	57.8	58,015
Together										
Old age and similar pensions	58.7	112,893	58.3	65,039	59.7	52,359	60.3	50,836	59.1	128,162
Disability and accident-related disability pension	50.5	34,869	51.3	19,634	51.8	21,057	51.5	23,823	51.4	19,340
Rehabilitation annuity	-	-	44.3	3,160	44.9	12,852	47.5	12,912	47.1	8,488
Total	56.8	147,762	56.2	87,833	55.6	86,268	56.0	87,571	57.5	155,990
	2	012	2	013	2	014	2	015	20)16ª
Females										
Old age and similar pensions	59.2	51,215	59.6	40,237	59.6	39,051	60.0	41,619	61.0	54,944
Pension for women entitled to retire before the mandatory age after having accumulated at least 40 accrual years	57.8	26,619	58.0	24,120	58.3	27,572	58.7	28,650	59.0	28,695
Disability and accident-related disability pension	-	-	-	-	-	-	-	-	-	-
Rehabilitation annuity										
Total										
Males										
Old age and similar pensions	61.8	20,590	62.2	21,640	62.7	18,683	62.7	22,057	63.0	48,730
Disability and accident-related disability pen- sion	-	-	-	-	-	-	-	-	-	-
Rehabilitation annuity										
Total										
Together										
Old age and similar pensions	59.9	71,805	60.5	61,877	60.6	57,734	60.9	63,676	62.0	103,674
Disability and accident-related disability pension	-	-	-	-	-	-	-	-	-	-
Rehabilitation annuity										
Total										

Table 11.5: The median age for retirement and the number of pensioners

^a Preliminary data.

Note: The source of these statistics is data from the pension determination system of the ONYF (NYUGDMEG), so these do not include the data for the armed forces and the police. Data on MÁV is included from 2008. 'Old age pensions' include some allowances of minor importance paid to recipients younger than the mandatory retirement age. The data on 2012–2015 have been revised and may differ from those in earlier publications. Source: *ONYF*.

	Disabili	ty annuity		Disability annuity					
Year	Number of recipients	Average amount, HUF	Year	Number of recipients	Average amount, HUF				
2001	25,490	18,220	2009	31,263	33,434				
2002	26,350	20,931	2010	31,815	33,429				
2003	27,058	23,884	2011	32,314	33,429				
2004	27,923	25,388	2012	32,560	33,426				
2005	28,738	27,257	2013	32,463	33,422				
2006	29,443	28,720	2014	32,497	33,422				
2007	30,039	30,219	2015	32,528	34,034				
2008	30,677	32,709	2016	32,789	35,147				

Table 11.6: The number of those receiving a disability annuity and the mean sum of the provisions they received after the increase, in January of the given year

Source: ONYF.

Online data source in xls format: http://www.bpdata.eu/mpt/2017ent11_06

Table 11.7: Newly determined disability pension claims and detailed data on the number of newly determined old-age pension claims

	Disability and accident-related disability pensions	an	Old-age Id old-age ty pensions ^a	rpe	F	rom the tota at the age limit	l:	F	From the total: under the age limit			
Year	Total	Male	Female	Together	Male	Female	Together	Male	Female	Together		
2000	55,558	18,071	29,526	47,597	613	813	1,426	16,089	26,859	42,948		
2001	54,645	28,759	14,267	43,026	2,200	4,882	7,082	25,175	7,396	32,571		
2002	52,211	30,209	25,719	55,928	2,593	646	3,239	26,346	23,503	49,849		
2003	48,078	32,574	13,574	46,148	3,058	5,098	8,156	28,064	6,537	34,601		
2004	44,196	35,940	36,684	72,624	3,842	989	4,831	30,234	33,817	64,051		
2005	41,057	33,175	48,771	81,946	4,035	6,721	10,756	27,719	40,142	67,861		
2006	36,904	34,207	47,531	81,738	4,013	732	4,745	29,025	45,675	74,700		
2007	34,991	51,037	62,168	113,205	3,722	6,660	10,382	45,731	54,177	99,908		
2008	19,832	25,912	39,423	65,335	3,154	288	3,442	22,180	38,761	60,941		
2009	21,681	37,468	15,468	52,936	4,193	6,692	10,885	32,452	8,289	40,741		
2010	24,094	37,394	13,719	51,113	6,350	7,213	13,563	29,990	5,801	35,791		
2011	19,340	43,240	84,922	128,162	9,058	7,938	16,996	32,400	76,019	108,419		
2012	n.a.	20,590	51,215	71,805	8,200	7,625	15,825	7,601	40,647	48,248		
2013	n.a.	21,640	40,237	61,877	16,008	11,343	27,351	520	25,584	26,104		
2014	n.a.	18,683	39,051	57,734	10,563	7,014	17,577	1,788	28,730	30,518		
2015	n.a.	22,057	41,619	63,676	11,743	7,767	19,510	2,454	29,869	32,323		
2016 ^b	n.a.	48,730	54,944	103,674	32,563	20,888	53,451	1,638	29,264	30,902		

^a Before 2012 old-age type pensions include: old-age pensions given with a retirement age threshold allowance (early retirement), artists' pensions, pre-pension up until 1997, miners' pensions. From 2012 onwards the data include the recipients of allowances substituting (abolished) early retirement pensions.

^b Preliminary data.

Note: Pensions disbursed in the given year (determined according to the given year's rules). The source of these statistics is data from the pension determination system of the ONYF (NYUGDMEG), so these do not include the data for the armed forces and the police. The data on 2012–2015 have been revised and may differ from those in earlier publications. Source: *ONYF*.

Table 11.8: Retirement age threshold

	Calendar year																					
	2009		2011		2013	}	2014	II.	2015	II.	2017	I.	2018	I.	2019)	2020	II.	2021	II.	2023	
Birth year		2010		2012		2014	I.	2015	I.	2016		2017	II.	2018	II.	2020	I.	2021	I.	2022		2024
1948	61	62	63	64	65	66	66	67	67	68	69	69	70	70	71	72	72	73	73	74	75	76
1949	60	61	62	63	64	65	65	66	66	67	68	68	69	69	70	71	71	72	72	73	74	75
1950	59	60	61	62	63	64	64	65	65	66	67	67	68	68	69	70	70	71	71	72	73	74
1951	58	59	60	61	62	63	63	64	64	65	66	66	67	67	68	69	69	70	70	71	72	73
1952 I.	57	58	59	60	61	62	62.5	63	63.5	64	65	65.5	66	66.5	67	68	68.5	69	69.5	70	71	72
1952 II.	57	58	59	60	61	61.5	62	62.5	63	64	64.5	65	65.5	66	67	67.5	68	68.5	69	70	71	72
1953	56	57	58	59	60	61	61	62	62	63	64	64	65	65	66	67	67	68	68	69	70	71
1954 I.	55	56	57	58	59	60	60	61	61.5	62	63	63.5	64	64.5	65	66	66.5	67	67.5	68	69	70
1954 II.	55	56	57	58	59	59.5	60	60.5	61	62	62.5	63	63.5	64	65	65.5	66	66.5	67	68	69	70
1955	54	55	56	57	58	59	59	60	60	61	61	62	63	63	64	65	65	66	66	67	68	69
1956 I.	53	54	55	56	57	58	58.5	59	59.5	60	61	61.5	62	62.5	63	64	64.5	65	65.5	66	67	68
1956 II.	53	54	55	56	57	57.5	58	58.5	59	60	60.5	61	61.5	62	63	63.5	64	64.5	65	66	67	68
1957	52	53	54	55	56	57	57	58	58	59	60	60	61	61	62	63	63	64	64	65	66	67
1958	51	52	53	54	55	56	56	57	57	58	59	59	60	60	61	62	62	63	63	64	65	66
1959	50	51	52	53	54	55	55	56	56	57	58	58	59	59	60	61	61	62	62	63	64	65
1960	49	50	51	52	53	54	54	55	55	56	57	57	58	58	59	60	60	61	61	62	63	64

Those persons are entitled to receive an old age pension who are at least of the age of the old age pension threshold indicated in the legislature – marked grey in the table – relevant to them (uniform for men and women), who have fulfilled the required number of years of service, and who are not insured. In the case of old age pension, the minimum service time is 15 years. The table displays the old age pension age threshold in the case of a "representative person". The cells show the age, based on the calendar year, of a person born in the given year.

Women who have accumulated at least 40 accrual years are entitled to a full old age pension, regardless of their age. Following December 31, 2011 (legislature number CLXVII/2011) no pension can be granted prior to the old-age threshold. At the same time, the legislature continues to provide previously determined allowances under different legal titles (pre-retirement age provision, service salary, allotments for miners and ballet dancers).

Prior to 2012, early retirement pensions included the following allowances: early and reducedamount early retirement pensions, pensions with age preference, miner's pension, artist's pension, pre-retirement age old age pension of Hungarian and EU MPs and mayors, prepension, service pension of professional members of the armed forces.

Source: 1997. legislature number LXXXI.; 2011. legislature number CLXVII., http://www.ado. hu/rovatok/tb-nyugdij/nyudijkorhatar-elotti-ellatasok.

	Meen toy burden	The personal income tax rate projected				
	mean tax burden,	on the gross wage				
Year	percent	minimum	maximum			
1990		0	50			
1991		0	50			
1992		0	40			
1993		0	40			
1994		0	44			
1995		0	44			
1996		20	48			
1997		20	42			
1998		20	42			
1999		20	40			
2000		20	40			
2001		20	40			
2002		20	40			
2003		20	40			
2004		18	38			
2005	18.89	18	38			
2006	19.03	18	36			
2007	18.63	18	36			
2008	18.86	18	36			
2009	18.10	18	36			
2010 ^a	16.34	21.59	40.64			
2011 ^a	13.78	20.32	20.32			
2012 ^b	14.90	16	20.32			
2013		16	16			
2014		16	16			
2015		16	16			
2016		15	15			
2017		15	15			

Table 12.1: The mean, minimum, and maximum value of the personal income tax rate, per cent

^a In 2010 the nominal tax rate was 17% for annual incomes lower than 5,000,000 HUF. For incomes higher than 5,000,001 HUF it was 850,000 HUF plus 32% of the amount exceeding 5,000,000 HUF. In 2011, the nominal tax rate was 16%. The joint tax base is the amount of income appended with the tax base supplement (equal to 27%).

^b In 2012 the nominal tax rate was 16%. The joint tax base is the amount of income appended with the tax base supplement.

The amount of the tax \hat{b} as e supplement:

- does not need to be determined for the part of the income included in the joint tax base that does not surpass 2 million 424 thousand HUF,

- should be determined as 27% of the part of the income included in the joint tax base that is over 2 million 424 thousand HUF.

Source: Mean tax burden: http://nav.gov.hu/nav/szolgaltatasok/adostatisztikak/szemelyi_jovedelemado/szemelyijovedelemado_adostatiszika.html. Other data: http://nav.gov.hu/nav/ szolgaltatasok/adokulcsok_jarulekmertekek/adotablak.

		Mini wa	mum age		Total wage case of mi	e cost in the nimum wage	Mini- mum	AMK pu denª, H	blic bur- UF/day	Total wa HUF,	ge costª, /day	AMK ta	x wedge, ^{%ª}
Year	gross, HUF/ month	gross, HUF/ day	net, HUF/ month	net, HUF/ day	HUF/ month	HUF/ day	wage tax wedge, %	general	regis- tered unem- ployed	general	regis- tered unem- ployed	general	registered unem- ployed
1997	17,000	783	15,045	693	26,450	1,196	43.1	500	500	1,193	1,193	41.9	41.9
1998	19,500	899	17,258	795	30,297	1,369	43.0	500	500	1,295	1,295	38.6	38.6
1999	22,500	1,037	18,188	838	34,538	1,546	47.3	500	500	1,338	1,338	37.4	37.4
2000	25,500	1,175	20,213	931	38,963	1,746	48.1	800	800	1,731	1,731	46.2	46.2
2001	40,000	1,843	30,000	1,382	58,400	2,638	48.6	1,600	1,600	2,982	2,982	53.6	53.6
2002	50,000	2,304	36,750	1,694	71,250	3,226	48.4	1,000	500	2,694	2,194	37.1	22.8
2003	50,000	2,304	42,750	1,970	70,200	3,191	39.1	1,000	500	2,970	2,470	33.7	20.2
2004	53,000	2,442	45,845	2,113	74,205	3,376	38.2	1,000	500	3,113	2,613	32.1	19.1
2005	57,000	2,627	49,305	2,272	79,295	3,572	37.8	700	500	2,972	2,772	23.6	18.0
2006	62,500	2,880	54,063	2,491	85,388	3,910	36.7	700	700	3,191	3,191	21.9	21.9
2007	65,500	3,018	53,915	2,485	89,393	4,095	39.7	700	700	3,185	3,185	22.0	22.0
2008	69,000	3,180	56,190	2,589	94,065	4,310	40.3	900	900	3,489	3,489	25.8	25.8
2009	71,500	3,295	57,815	2,664	97,403 ^b	4,464	40.6	900	900	3,564	3,564	25.3	25.3
2010	73,500	3,387	60,236	2,776	94,448	4,352	36.2	900	900	3,676	3,676	24.5	24.5
		Mini wa	imum age		Total wage case of mi	e cost in the nimum wage	Mini-	Simplifie ment ^c ,	d employ- Ft/day	Total wa HUF,	age cost, /day	Tax weda fied empl	ge, simpli- oyment, %
	gross, HUF/ month	gross, HUF/ day	net, HUF/ month	net, HUF/ day	HUF/ month	HUF/ day	wage tax wedge, %	tempo- rary work	seasonal agricul- tural/ tourism work	tempo- rary work	seasonal agricul- tural/ tourism work	tempo- rary work	seasonal agricul- tural/ tourism work
2011	78,000	3,594	60,600	2,793	100,230	4,619	39.5	1,000	500	3,793	3,293	26.4	15.2
2012	93,000	4,280	60,915	2,803	119,505	5,500	49.0	1,000	500	3,383	2,883	29.6	17.3
2013	98,000	4,510	64,190	2,954	125,930	5,795	49.0	1,000	500	3,511	3,011	28.5	16.6
2014	101,500	4,670	66,483	3,059	130,428	6,001	49.0	1,000	500	3,600	3,100	27.8	16.1
2015	105,000	4,830	68,775	3,164	134,925	6,207	49.0	1,000	500	3,689	3,189	27.1	15.7
2016	111,000	5,110	73,815	3,398	142,635	6,566	48.2	1,000	500	3,888	3,388	25.7	14.8
2017	127,500	5,870	84,788	3,904	157,463	7,543	46.2	1,000	500	4,318	3,818	23.2	13.1

Table 12.2: Changes in the magnitude of the tax wedge in the case of minimum wage and the temporary work booklet (AMK)

^a Wage paid at the amount in accordance with the gross daily minimum wage column and in the case of work performed with a temporary work booklet. The basis for the comparison with the minimum wage is the assumption that employers pay temporary workers the smallest possible amount.

^b According to regulations pertaining to the first half of 2009.

^c From April 1st, 2010. the temporary work booklets and the public contribution tickets were discontinued, these were replaced by simplified employment.

Note: The tax wedge is the quotient of the total public burden (tax and contribution) and the total wage cost, it is calculated as: tax wedge = (total wage cost – net wage)/total wage cost. Source: Minimum wage: 1990–91: http://www.ksh.hu/docs/hun/xstadat/xstadat_eves/i_

qli041.html. Public contribution ticket: 1997. legislation number LXXIV. Simplified employment: 2010. legislation number LXXV. Data for 2014–2015: http://www.afsz.hu/engine.aspx?page=allaskeresoknek_ellatasok_osszegei_es_kozterhei, http://officina.hu/ gazdasag/93-minimalber-2015, http://nav.gov.hu. Based on calculations of Ágota Scharle.

Date	Monthly amount of the minimum wage, HUF	As a percentage of mean gross earnings	As a ratio of APW, %	Guaranteed skilled workers minimum wage, HUF	Minimum pension, HUF
1990. II. 1.	4,800		40.9	-	4,300
1991. IV.1.	7,000			-	5,200
1992. l. 1.	8,000	35.8	41.4	-	5,800
1993. II. 1.	9,000	33.1	39.7	-	6,400
1994. II. 1.	10,500	30.9	37.8	-	7,367
1995. III. 1.	12,200	31.4	37.0	-	8,400
1996. II. 1.	14,500	31.0	35.8	-	9,600
1997. l. 1.	17,000	29.7	35.1	-	11,500
1998. l. 1.	19,500	28.8	34.4	-	13,700
1999. l. 1.	22,500	29.1	34.6	-	15,350
2000. l. 1.	25,500	29.1	35.0	-	16,600
2001. l. 1.	40,000	38.6	48.3	-	18,310
2002. l. 1.	50,000	40.8	54.5	-	20,100
2003. l. 1.	50,000	36.4	51.5	-	21,800
2004. l. 1.	53,000	37.2	50.7	-	23,200
2005. l. 1.	57,000	33.6	49.2	-	24,700
2006. l. 1.	62,500	36.5	52.3	68,000	25,800
2007. l. 1.	65,500	35.4	49.3	75,400	27,130
2008. l. 1.	69,000	34.7	49.5	86,300	28,500
2009. l. 1.	71,500	35.8	50.0	87,500	28,500
2010. l. l.	73,500	36.3	48.6	89,500	28,500
2011. l. l.	78,000	36.6	49.8	94,000	28,500
2012. l. l.	93,000	41.7	54.3	108,000	28,500
2013. l. l.	98,000	42.5	55.1	114,000	28,500
2014. l. l.	101,500	42.7	57.7	118,000	28,500
2015. l. l.	105,000	42.4	54.0	122,000	28,500
2016. l. l.	111,000	42.2		129,000	28,500
2017. l. l.	127,500			161,000	28,500

Table 12.3: The monthly amount of the minimum wage, the guaranteed wage minimun	n,
and the minimum pension, in thousands of current-year HUF	

Notes: Up to the year 1999, sectors employing unskilled labour usually received an extension of a few months for introducing the new minimum wage. The guaranteed wage minimum applies to skilled employees, the minimum wage and the skilled workers minimum wage are gross amounts.

The minimum wage is exempt from the personal income tax from September 2002. This policy resulted in a 15.9% increase in the net minimum wage.

APW: mean wage of workers in the processing industry, based on the NFSZ BT. In 1990, the data is the previous year's data, indexed (since there was no NFSZ BT conducted in 1990).

Source: Minimum wage: 1990–91: http://www.mszosz.hu/files/1/64/345.pdf, 1992–: CSO. Guaranteed wage minimum: http://www.nav.gov.hu/nav/szolgaltatasok/adokulcsok_jarulekmertekek/minimalber_garantalt. Minimum pension: http://www.ksh.hu/docs/hun/xtabla/nyugdij/tablny11_03.html. APW: NFSZ BT.

Year	Tax burden on work as a ratio of tax revenueª, %	Implicit tax rate ^b	Tax wedge on 67% level of mean earnings	Tax wedge on the minimum wage ^c
1990				38.2
1991	52.4			40.4
1992	54.8			40.9
1993	54.4			42.3
1994	53.7			41.2
1995	52.1	42.3		44.2
1996	52.5	42.1		41.8
1997	54.2	42.5		43.1
1998	53.1	41.8		43.0
1999	51.5	41.9		47.3
2000	48.7	41.4	51.4	48.1
2001	49.8	40.9	50.9	48.6
2002	50.3	41.2	48.2	48.4
2003	48.7	40.0	44.6	39.1
2004	47.5	39.1	44.8	38.2
2005	48.6	39.0	43.1	37.8
2006	48.8	39.5	43.3	36.7
2007	49.3	41.9	46.1	39.7
2008	51.0	43.2	46.8	40.3
2009	47.9	41.0	46.2	40.6 ^d
2010	46.7	39.5	43.8	36.2
2011	46.8	39.4	45.2	39.5
2012	46.0	40.7	47.9	49.0
2013	45.8	40.6	49.0	49.0
2014	45.5	41.0	49.0	49.0
2015	45.0	41.8	49.0	49.0
2016			48.3	48.3

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^a Tax burden on work and contributions as a ratio of tax revenue from all tax forms.

^b The implicit tax rate is the quotient of the revenue from taxes and contributions pertaining to work and the income derived from work.

^c The tax wedge is the quotient of the total public burden (tax and contribution) and the total wage cost, it is calculated as: tax wedge = (total wage cost – net wage)/total wage cost.

^d The tax wedge of the minimum wage is the 2009 annual mean (the contributions decreased in June).

Source: 1991–1995: estimate of Ágota Scharle based on Ministry of Finance (PM) balance sheet data. 1996–2002: http://ec.europa.eu/taxation_customs/taxation/gen_info/economic_analysis/tax_structures/index_en.htm. 2003-: https://ec.europa.eu/taxation_customs/ business/economic-analysis-taxation/data-taxation_en, Eurostat online database. Implicit tax rate: Eurostat online database (gov_a_tax_itr). 2003-: https://ec.europa.eu/taxation_ customs/business/economic-analysis-taxation/data-taxation_en. Tax wedge on the 67 percent level of the mean wage: OECD: Taxing wages 2010, Paris 2011, OECD Tax Statistics/ Taxing wages/ Comparative tables. Tax wedge at the level of the minimum wage: calculations of Ágota Scharle.

-		Employment rate		Unemployment rate			
Country	males	females	together	males	females	together	
Austria	75.4	67.7	71.5	6.5	5.6	6.0	
Belgium	66.5	58.1	62.3	8.1	7.6	7.8	
Bulgaria	66.7	60.0	63.4	8.1	7.0	7.6	
Cyprus	68.3	59.0	63.4	12.6	13.5	13.1	
Czech Republic	79.3	64.4	72.0	3.4	4.7	4.0	
Denmark	77.7	72.0	74.9	5.8	6.6	6.2	
United Kingdom	78.3	68.8	73.5	4.9	4.7	4.8	
Estonia	75.7	68.6	72.1	7.4	6.1	6.8	
Finland	70.5	67.6	69.1	9.0	8.6	8.8	
France	67.6	60.9	64.2	10.2	9.9	10.1	
Greece	61.0	43.3	52.0	19.9	28.1	23.6	
Netherlands	79.6	70.1	74.8	5.6	6.5	6.0	
Croatia	61.4	52.4	56.9	12.5	13.8	13.1	
Ireland	70.2	59.5	64.8	9.1	6.5	7.9	
Poland	71.0	58.1	64.5	6.1	6.2	6.2	
Latvia	70.0	67.6	68.7	10.9	8.4	9.6	
Lithuania	70.0	68.8	69.4	9.1	6.7	7.9	
Luxembourg	70.5	60.4	65.6	6.0	6.6	6.3	
Hungary	73.0	60.2	66.5	5.1	5.1	5.1	
Malta	78.3	52.6	65.7	4.4	5.2	4.7	
Germany	78.5	70.8	74.7	4.4	3.7	4.1	
Italy	66.5	48.1	57.2	10.9	12.8	11.7	
Portugal	68.3	62.4	65.2	11.1	11.3	11.2	
Romania	69.7	53.3	61.6	6.6	5.0	5.9	
Spain	64.8	54.3	59.5	18.1	21.4	19.6	
Sweden	77.5	74.8	76.2	7.4	6.6	7.0	
Slovakia	71.4	58.3	64.9	8.8	10.8	9.7	
Slovenia	68.9	62.6	65.8	7.5	8.6	8.0	
EU-28	71.8	61.4	66.6	8.4	8.7	8.6	

Table 13.1: Employment and unemployment rate of populationaged 15-64 by gender in the EU, 2016

Source: Eurostat http://epp.eurostat.ec.europa.eu.

Country	Self employed ^b	Part time	Fixed term contract	Agriculture	Industry	Market services	Non market services ^c
Austria	10.8	27.8	9.0	3.9	25.9	41.6	28.7
Belgium	13.5	24.7	9.1	1.2	21.4	39.7	37.8
Bulgaria	10.8	2.0	4.1	6.7	30.0	41.4	21.9
Cyprus	12.1	13.5	16.5	3.2	17.1	49.7	30.0
Czech Republic	16.2	5.7	9.7	2.9	38.5	34.6	24.0
Denmark	7.7	26.4	13.5	2.3	18.8	41.6	37.3
United Kingdom	14.1	25.2	5.9	1.0	18.6	45.0	35.5
Estonia	9.5	9.9	3.7	3.9	30.3	40.3	25.5
Finland	12.4	14.9	15.6	3.5	22.4	39.5	34.7
France	11.0	18.3	16.1	2.8	20.5	39.8	36.9
Greece	29.5	9.8	11.2	11.7	15.4	45.3	27.5
Netherlands	15.5	49.7	20.4	2.2	16.6	46.3	34.9
Croatia	11.8	5.6	22.1	6.8	27.3	40.6	25.3
Ireland	14.6	21.9	8.1	4.6	19.9	44.8	30.7
Poland	17.7	6.4	27.5	10.4	31.7	34.8	23.0
Latvia	11.8	8.5	3.7	7.6	24.4	41.1	26.9
Lithuania	11.1	7.1	1.9	7.7	25.4	40.1	26.8
Luxembourg	9.0	19.2	8.8	1.0	12.1	44.5	42.5
Hungary	10.0	4.8	9.7	5.0	30.6	36.0	28.4
Malta	13.2	13.9	7.5	1.3	19.8	46.6	32.2
Germany	9.3	26.7	13.2	1.2	27.6	40.0	31.2
Italy	21.5	18.5	14.0	3.7	26.4	41.7	28.2
Portugal	13.9	9.5	22.3	4.5	25.4	39.3	30.9
Romania	16.5	7.4	1.4	20.7	30.8	31.2	17.3
Spain	16.1	15.1	26.1	4.2	19.7	46.3	29.9
Sweden	8.7	23.9	16.1	1.7	18.4	41.3	38.6
Slovakia	15.2	5.8	9.9	2.9	36.6	34.4	26.1
Slovenia	11.5	9.3	16.9	4.3	33.5	36.4	25.8
EU-28	14.0	19.5	14.2	4.0	24.3	40.8	30.8

Table 13.2: Employment composition of the countries in the EU^a, 2016

^a Per cent of employment, except for employees with fixed-term contracts: per cent of employees.

^b Includes the members of cooperatives and business partnerships.

^c One-digit industries O-U.

Source: Eurostat (Newcronos) Labour Force Survey.

Country	Vacancy rate	Country	Vacancy rate
Portugal	0.7	Latvia	1.6
Poland	0.8	Croatia	1.7
Bulgaria	0.9	Estonia	1.7
Slovakia	1.0	Slovenia	1.8
Romania	1.3	Hungary	1.9
Lithuania	1.3	Norway	1.9
Luxembourg	1.5	Netherlands	2.0
Finland	1.6	Sweden	2.2

Table 13.3: The ratio of unfilled vacancies to the sum of all (filled or unfilled) jobs., IV. quarter, 2016

Source: *Eurostat*. http://ec.europa.eu/eurostat/web/labour-market/job-vacancies/database (jvs_q_nace2: 2017.03.20. version, donwnloaded: 2017.05.02.)

DESCRIPTION OF THE MAIN DATA SOURCES

The data have two main sources in terms of which office gathered them: the regular institutional and population surveys of the Hungarian Central Statistical Office (CSO, in Hungarian: Központi Statisztikai Hivatal, KSH), and the register and surveys of the National Employment Service (in Hungarian: Nemzeti Foglalkoztatási Szolgálat, NFSZ).

MAIN DATA SOURCES OF THE KSH

Labour Force Survey – KSH MEF

The KSH has been conducting a new statistical survey since January 1992 to obtain ongoing information on the labour force status of the Hungarian population. The MEF is a household survey which provides quarterly information on the non-institutional population aged 15–74. The aim of the survey is to observe employment and unemployment according to international statistical recommendations based on the concepts and definitions recommended by the International Labour Organization (ILO), independently from existing national labour regulations or their changes.

In international practice, the labour force survey is a widely used statistical tool to provide simultaneous, comprehensive, and systematic monitoring of employment, unemployment, and underemployment. The survey techniques minimise the subjective bias in classification (since people surveyed are classified by strict criteria), and provide freedom to also consider national characteristics.

In the MEF, the surveyed population is divided into two main groups according to the economic activity performed by them during the reference week (up to the year 2003, this was always on the week containing the 12th of the month): economically active persons (labour force), and economically inactive persons.

The group of economically active persons consists of those in the labour market either as employed or unemployed persons during the reference week.

The definitions used in the survey follow ILO recommendations. According to these, those designated employed are persons who, during the reference week worked one hour or more earning some form of income, or had a job from which they were only temporarily absent (on leave, illness, etc.).

Work providing income includes all activities that: - result in monetary income, payment in kind, or

 that were carried out in the hopes of income realized in the future, or

 were performed without payment in a family business or on a farm (i.e. unpaid family workers).

From the survey's point of view the activities below are not considered as work:

- work done without payment for another household or institution (voluntary work),
- building or renovating of an own house or flat, internships tied to education (not even if it is compensated),
- housework, including work in the garden. Work on a person's own land is only considered to generate income if the results are sold in the market, not produced for self-consumption.

Persons on child-care leave are classified – based on the 1995 ILO recommendations for transitional countries determined in Prague – according to their activity during the survey week.

Since, according to the system of national accounting, defense activity contributes to the national product, conscripts are generally considered as economically active persons, any exceptions are marked in the footnotes of the table. The data regarding the number of conscripts comes from administrative sources. (The retrospective time-series based on CSO data exclude conscripted soldiers. This adjustment affects the data until 2003, when military conscription was abolished.)

Unemployed persons are persons aged 15–74 who: – were without work, i.e. neither had a job nor were at work (for one hour or more) in paid employment or selfemployment during the reference week,

- had actively looked for work at any time in the four weeks up to the end of the reference week,

 were available for work within two weeks following the reference week if they found an appropriate job.

Those who do not have a job, but are waiting to start a new job within 30 days (since 2003 within 90 days) make up a special group of the unemployed. Active job search includes: contacting a public or private employment office to find a job, applying to an employer directly, inserting, reading, answering advertisements, asking friends, relatives or other methods.

The labour force (i.e. economically active population) comprises employed and unemployed persons.

Persons are defined economically inactive (i.e. not in the labour force) if they were neither employed in regular, income-earning jobs, nor searching for a job, or, if they had searched, had not yet started work. Passive unemployed are included here – those who would like a job, but have given up any active search for work, because they do not believe that they have a chance of finding any.

The Labour Force Survey is based on a multi-stage stratified sample design. The sample design strata were defined in terms of geographic units, size categories of settlements and area types such as city centres, outskirts, etc. The sample has a simple rotation pattern: any household entering the sample at some time is expected to provide labour market information at six consecutive quarters, then leaves the sample forever. The quarterly sample is made up of three monthly sub-samples. In each sampled dwelling, labour market information is collected from each household and each person aged 15–74 living there. The number of addresses selected for the sample in a quarter is about 38 thousand.

Grossing up of LFS data has been carried out monthly on the basis of the population number of the last Census corrected with the extrapolated population numbers. Estimated totals or levels based on the LFS sample are computed by inflating and summing the observations by suitable sample weights. The weights to the estimation are made in two steps. First the primary weights are calculated for the 275 strata of the sample, then these weights need to be adjusted for non-response by updated census counts in cross-classes defined by age, sex and geographic units. In the correction procedure the further calculated population and dwelling numbers have a key role.

Since 2003, the weights used to make the sample representative are based on the 2001 census population record base. At the same time, the 2001–2002 data was recalculated and replaced as well. The LFS-based time series published in this volume use the following weighting schemes: (i) in 1992–1997 the weights are based on the 1990 Census (ii) in 1998–2001 the weights based on the 1990 Census have been corrected using data of the 2001 Census (iii) in 2002–2005 the weights are based on the 2001 Census (iv) from 2006 onwards the weights based on the 2001 Census have been corrected using the 2011 Census.

Institution-Based Labour Statistics – KSH IMS

The source of the earnings data is the monthly (annual) institutional labour statistical survey. The sample frame covers enterprises with at least 5 employees, and public and social insurance and non-profit institutions irrespective of the staff numbers of employees.

The earnings data relate to the full-time employees on every occasion. The potential elements of the prevailing monthly average earnings are: base wage, allowances (including the miner's loyalty bonus, and the Széchenyi and Professor's scholarships), supplementary payments, bonuses, premiums, and wages and salaries for the 13th and further months.

Net average earnings are calculated by deducting from the institution's gross average earnings the employer's contributions, the personal income tax, according to the actual rates (i.e. taking into account the threshold concerning the social security contributions and employee deductions). The personal income tax is calculated based on the actual withholding rate applied by the employers when disbursing monthly earnings in the given year.

The size and direction of the difference between the gross and the net (after-tax) income indexes depends on actual annual changes in the tax table (tax brackets) and in the tax allowances. Thus the actual size of the differences are also influenced by the share of individuals at given firms that fall outside the bracket for employee allowances.

The indexes pertain to the comparable sample, taking changes in the definitions, and of the sample frame into account. The KSH traditionally publishes the main average index as the earnings growth measure. Thus the indicator of change in earnings reflects both the changes in the number of observations and the actual earnings changes simultaneously. The change of net real earnings is calculated from the ratio of net income index and the consumer price index in the same period.

Non-manual workers are persons with occupations classified by the standardized occupational code (FEOR) in major groups 1–4., manual workers are persons with occupations classified in major groups 5–9.

KSH Strike statistics

The CSO data cover strikes with at least 10 participants and token strikes lasting for at least 2 hours.

Labour Force Accounting Census – KSH MEM

Before the publication of the MEF, the annual MEM gave account of the total labour force in the time period between the two censuses.

The MEM, as its name shows, is a balance-like account that compares the labour supply (human resources) to the labour demand at an ideal moment (1 January). Population is taken into account by economic activity, with a differentiation between statistical data of those of working age and the population outside of the working age. Source of data: Annual labour survey on employment since 1992 of enterprises and of all government institutions, labour force survey, census, national healthcare records, social security records, and company registry. Data on unemployment comes from the registration system of the NFSZ.

Source of educational data

Data on educational institutions are collected and processed by the Ministry of Human Capacities (or the at all times ministry responsible for education). Data surveys relating to education have undergone changes both in content and in methodology since the 2000/2001 school-year (the paper-based questionnaires were replaced by the electronic data collection system, which in the year of transition temporarily has resulted in lower reliability data); they follow the structural and activity system laid down by Acts LXXIX. and LXXX. of 1993 on education. The observed units of the data survey are the educational institutions, and the activities and educational tasks within them. Since the 2000/2001 school-year October 1st and October 15th of every year was designated as the nominal date of the data survey (before 2000 it was a similar date, which nevertheless varied by school-types).

In the 2016/2017 school year significant transformations started in secondary education. In addition to changing the name of vocational institutions, the task they performed changed as well. The new name of special vocational schools is vocational school and special skills development school, the name of earlier vocational schools became secondary vocational school and that of earlier secondary vocational schools became vocational grammar school. In the new vocational schools pupils with special educational need who unable to make progress with the other pupils are prepared for vocational examinations; the special skills development schools provide preparation for SEN-students with moderate disability for commencing independent life or the learning of work processes requiring simple training, which enable employment. In the new system secondary vocational schools students aquire a vocational qualification during the first 3 years, after which they have the opportunity to complete two further years preparing for final examination at secondary level then they can pass a maturity examination. After completing the first four years of vocational grammar schools, students pass a vocational grammar schoolleaving examination, during an additional year sutdents prepare for the vocational examination. There was no change in the case of secondary general schools. The content of secondary school preparing students for final examination at secondary level (maturity examination) has changed. Earlier the secondary general school and the secondary vocational school belonged in this category, in the new system the secondary vocational school, the secondary general school and the vocational grammar school together is meant by it. As a result, some of the education time series can no longer be resumed in their earlier forms.

Former and current scheme of secondary education:



Other data sources

Census data were used for the estimation of the employment data in 1980 and 1990. The aggregate economic data are based on national account statistics, the consumer's and producer's price statistics and industrial surveys. A detailed description of the data sources are to be found in the relevant publications of the KSH.

MAIN NFSZ DATA SOURCES

Unemployment (Jobseekers') Register Database – NFSZ-REG

The other main source of unemployment data in Hungary – and in most of the developed countries – is the huge database containing so called administrative records which are collected monthly and include the individual data of the registered unemployed/ jobseekers.

The register actually includes all jobseekers, but from these, at a given point of time, only those are regarded as registered unemployed/jobseekers, who:

- had themselves registered with a local office of the NFSZ as unemployed/jobseekers (i. e. he/she has no job but wishes to work, for which they seek assistance from the labour market organisation).
- at the time of the examination (on the final day of any month), the person is not a pensioner or a full-time student, does not receive any rehabilitation provision or benefit, and is ready to co-operate with the local employment office in order to become employed (i. e. he/she accepts the suitable job or training offered to him/her, and keeps the appointments made with the local employment office's placement officer/counsellor/benefit administrator).

If a person included in the register is working under any subsidised employment programme on the closing day, or is a participant of a labour market training programme, her/his unemployed/jobseeker status is suspended.

If the client is not willing to co-operate with the local office, he/she is removed from the register of the unemployed/ jobseekers.

The data – i. e. the administrative records of the register – allow not only for the identification of date-related stock data, but also for monitoring flows, inflows as well as outflows, within a period.

The database contains the number of decrees pertaining to the removal or suspension of jobseeking benefits, the number of those receiving monetary support based on accounting items, support transactions, the exact date of entry and exit and the reason for the exit (for example, job placement, the end of entitlement, disqualification, entry into a subsidized employment programme, etc.), as well as the financial data of jobseeking benefits (for example, average monthly amount, average support paid for the number of participants on the closing date, for exiters, and those who found placement). The jobseeking benefit register can also monitor the average duration of the period of benefit allocation and the average monthly amount of the benefits allocated.

For the period between 1991 and 1996, the register also contains the stock and flow data of the recipients of new entrant's unemployment benefit. Between 1997– 2005, the system also contained the recipients of preretirement unemployment benefit.

Jobseeking allowance recipients: from September 1, 2011 the conditions for determining and disbursing the jobseeking allowance changed. The two phases of the jobseeking allowance were discontinued and the period of entitlement decreased from 270 days to 90 days. Jobseekers needed to have at least 360 days of worktime counting towards entitlement in the 5 years prior to becoming a jobseeker (prior to September 1, 2011, this was 365 days in the previous 4 years). Its amount is 60% of the allowance base, but maximum the amount of the smallest mandatory wage on the first day of the entitlement (allowance base: the monthly average amount from the four calendar quarters preceding the submission of the application).

Jobseeking assistance recipients: from September 1, 2011 the conditions for determining and disbursing the jobseeking assistance changed. The "a" and "b" type of benefit were discontinued, jobseekers can still request the "c" type of benefit under the title of pre-retirement jobseeking benefit, but the period of entitlement (and depletion) of at least 140 days decreased to 90 days.

Regular social assistance recipients: those from among the regular registered jobseekers who are of active age and are in a disadvantaged labour market position, and who receive social assistance to complement or substitute their income. From January 1, 2009, those receiving regular social assistance were included in two categories: regular social assistance recipients, and recipients of on call support. This support was replaced by a new type of assistance, the wage replacement support from January 1, 2011, then from September 1, 2011, the name was changed to employment substitution support. (Legislation III. of 1993 pertaining to social management and social assistance).

Based on the records of labour demand needs reported to the NFSZ, the stock and flow data of vacancies are also processed and published for each month.

Furthermore, detailed monthly statistics of participation in the different active programmes, number of participants, and their inflows and outflows are also prepared based on the assistance disbursed. The very detailed monthly statistics – in a breakdown by country, region, county, local employment office service delivery area and community – build on the secondary processing of administrative records that are generated virtually as the rather important and useful "by-products" of the accomplishment of the NFSZ's main functions (such as placement services, payment of benefits, active programme support, etc.).

The NFSZ (and its predecessors, i. e. NMH, OMK – National Labour Centre, OMMK and OMKMK) has published the key figures of these statistics on a monthly basis since 1989. The denominators of the unemployment rates calculated for the registered unemployed/ jobseekers are the economically active population data published by the KSH MEM.

The figures of the number of registered unemployed/ jobseekers and the registered unemployment rate are obviously different from the figures based on the KSH MEF. It is mainly the different conceptual approach, definition, and the fundamentally different monitoring/measuring methods that account for this variance.

Short-Term Labour Market Projection Surveys – NFSZ PROG

At the initiative and under the coordination of the NFSZ (and its legal predecessors), the NFSZ PROG has been conducted since 1991, twice a year, in March and September, by interviewing over 7,500 employers. Since 2004 the survey is conducted once a year, in the month of September.

The interviews focus on the companies' projections of their material and financial processes, their development and human resource plans, and they are also asked about their concrete lay-off or recruitment plans, as well as their expected need for any active labour market programmes.

The surveys are processed from bottom up, from the service delivery areas, through counties, to the whole country, providing useful information at all levels for the planning activities of the NFSZ.

The survey provides an opportunity and possibility for the regions, the counties and Budapest to analyse in greater depth (also using information from other sources) the major trends in their respective labour markets, to make preparations for tackling problems that are likely to occur in the short term, and to effectively meet the ever-changing needs of their clients.

The forecast is only one of the outputs of the survey. Further very important "by-products" include regular and personal liaison with companies, the upgraded skills of the placement officers and other administrative personnel, enhanced awareness of the local circumstances, and the adequate orientation of labour market training programmes in view of the needs identified by the surveys.

The prognosis surveys are occasionally supplemented by supplementary questions and sets of questions to obtain some further useful information that can be used by researchers and the decision-makers of employment and education/ training policy.

From 2005, the surveys are conducted in cooperation with the Institute for Analyses of the Economy and Entrepreneurship of the Hungarian Chamber of Industry and Commerce (in Hungarian: Magyar Kereskedelmi és Iparkamara Gazdaság- és Vállalkozáskutató Intézet, MKIK GVI), with one additional benefit being that with the help of the surveyors of the Institute, the sample size has increased to nearly 8,000.

Wage Survey Database – NFSZ BT

The NFSZ (and its legal predecessors) has conducted since 1992, once a year, a representative survey with a huge sample size to investigate individual wages and earnings, at the request of the Ministry of National Economy (and its legal predecessors).

The reference month of data collection is the month of May in each year, but for the calculation of the monthly average of irregularly paid benefits (beyond the base wage/salary), 1/12th of the total amount of such benefits received during the previous year is used.

In the competitive sector, the data collection only covered initially companies of over 20 persons; it was incumbent on all companies to provide information, but the sample includes only employees born on certain dates in any month of any year.

Data collection has also covered companies of 10–19 since 1995, and companies of 5–9 have been covered since 2000, where the companies actually involved in data collection are selected at random (ca. 20 per cent), and the selected ones have to provide information about all of their full-time employees.

Data on basic wages and earnings structure can only be retrieved from these surveys in Hungary, thus it is, in practice, these huge, annually generated databases that can serve as the basis of the wage reconciliation negotiations conducted by the social partners.

In the budgetary sector, all budgetary institutions provide information, regardless of their size, in such a way that the decisive majority of the local budgetary institutions – the ones that are included in the TAKEH central payroll accounting system – provide fully comprehensive information, and the remaining budgetary institutions provide information only about their employees who were born on certain days (regarded as the sample).

Data has only been collected on the professional members of the armed forces since 1999.

Prior to 1992, such data collection took place in every third year, thus we are in possession of an enormous database for the years of 1983, 1986 and also 1989.

Of the employees included in the sample, the following data are available:

- The sector the employer operates in, headcount, employer's local unit, type of entity, ownership structure.
- Employee's wage category, job occupation, gender, age, educational background.
- Based on the huge databases which include the data by individual, the data is analysed every year in the following ways:
- Standard data analysis, as agreed upon by the social partners, used for wage reconciliation negotiations (which is received by every confederation participating in the negotiations).
- Model calculations to determine the expected impact of the rise of the minimum wage.
- Analyses to meet the needs of the Wage Policy De-

partment, Ministry of National Resources, for the analysis and presentation of wage ratios.

 Analyses for the four volume statistical yearbook (total national economy, competitive sector, budgetary sector, and regional volumes).

The entire database is adopted every year by the KSH, which enables the Office to also provide data for certain international organisations, (e. g. ILO and OECD). The NGM earlier the NMH also regularly provides special analyses for the OECD.

The database containing the data by individual allows for a) the analysis of data for groups of people determined by any combination of pre-set criteria, b) the comparison of basic wages and earnings, with special regard to the composition of the different groups analysed, as well as c) the analysis of the dispersion of the basic wages and earnings.

Since 2002, the survey of individual wages and earnings was substantially developed to fulfill all requirements of the EU, so from this time on it serves also for the purposes of the Structure of Earnings Survey (SES), which is obligatory for each member state in every fourth year. One important element of the changes was the inclusion of part-time employees in the sample since 2002.

SES 2002 was the first, and recently the databases of SES 2006 and 2010 were also sent to the Eurostat in anonymized form in accordance with EU regulations.

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